DEPARTMENT OF THE TREASURY
Office of Foreign Assets Control

31 CFR Part 589

Publication of Ukraine-Related Web General License 16 and Subsequent Iterations

AGENCY: Office of Foreign Assets Control, Treasury.

ACTION: Publication of web general licenses.

SUMMARY: The Department of the Treasury’s Office of Foreign Assets Control (OFAC) is publishing six Ukraine-related web general licenses (GLs) in the Federal Register: GL 16, GL 16A, GL 16B, GL 16C, and GL 16D, each of which was previously issued on OFAC’s website and is now expired, as well as GL 16E, which was previously issued on OFAC’s website and was revoked.

DATES: GL 16E was revoked on January 27, 2019. See SUPPLEMENTARY INFORMATION of this rule for additional relevant dates.


SUPPLEMENTARY INFORMATION:

Electronic Availability
This document and additional information concerning OFAC are available on OFAC’s website: www.treasury.gov/ofac.

Background
On March 6, 2014, the President, invoking the authority of, inter alia, the International Emergency Economic Powers Act (50 U.S.C. 1701–1706) (IEEPA), issued Executive Order (E.O.) 13660, “Blocking Property of Certain Persons Contributing to the Situation in Ukraine” (79 FR 13493, March 10, 2014). In E.O. 13660, the President determined that the actions and policies of persons including persons who have asserted governmental authority in the Crimean region without the authorization of the Government of Ukraine that undermine democratic processes and institutions in Ukraine; threaten its peace, security, stability, sovereignty, and territorial integrity; and contribute to the misappropriation of its assets, constitute an unusual and extraordinary threat to the national security and foreign policy of the United States, and declared a national emergency to deal with that threat.


OFAC, in consultation with the Department of State, issued GL 16 on June 4, 2018, pursuant to the Regulations, to authorize certain transactions and activities ordinarily incident and necessary to the maintenance or wind down of operations, contracts, or other agreements, including the importation of goods, services, or technology into the United States, involving EN+ Group PLC, JSC EuroSibEnergo, or any entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest, and that were in effect prior to April 6, 2018, through 12:01 a.m. eastern daylight time, October 23, 2018. Subsequently, OFAC issued five further iterations of GL 16, each of which extended the period the authorizations in GL 16 remained in effect: On September 21, 2018, OFAC issued GL 16A, which replaced and superseded GL 16, and extended the authorizations through 12:01 a.m. eastern standard time, November 12, 2018; on October 12, 2018, OFAC issued GL 16B, which replaced and superseded GL 16A, and extended the authorizations through 12:01 a.m. eastern standard time, December 12, 2018; on November 9, 2018, OFAC issued GL 16C, which replaced and superseded GL 16B, and extended the authorizations through 12:01 a.m. eastern standard time, January 7, 2019;
on December 7, 2018, OFAC issued GL 16D, which replaced and superseded GL 16C, and extended the authorizations through 12:01 a.m. eastern standard time, January 21, 2019; and on January 16, 2019, OFAC issued GL 16E, which replaced and superseded GL 16D, and extended the authorizations through 12:01 a.m. eastern standard time, January 28, 2019. Following the delisting of EN+ Group PLC and JSC EuroSibEnergo on January 27, 2019, OFAC authorization was no longer required to transact with these companies or any other entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest. The texts of GLs 16, 16A, 16B, 16C, 16D, and 16E are provided below.

OFFICE OF FOREIGN ASSETS CONTROL
Ukraine Related Sanctions Regulations
31 CFR Part 589

GENERAL LICENSE NO. 16
Authorizing Certain Activities Necessary to Maintenance or Wind Down of Operations or Existing Contracts With EN+ Group PLC or JSC EuroSibEnergo

(a) Except as provided in paragraph (d) of this general license, all transactions and activities otherwise prohibited by the Ukraine Related Sanctions Regulations, 31 CFR part 589, that are ordinarily incident and necessary to the maintenance or wind down of operations, contracts, or other agreements, including the importation of goods, services, or technology into the United States, involving EN+ Group PLC, JSC EuroSibEnergo, or any entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest, are authorized through 12:01 a.m. eastern daylight time, October 23, 2018.

(b) Except as authorized by Ukraine Related General License 14A, any payment to or for the direct or indirect benefit of a blocked person that is ordinarily incident and necessary to give effect to a transaction authorized in paragraph (a) at a U.S. financial institution may be processed in accordance with the original wire transfer instructions, provided that those instructions are consistent with this general license.

(c) All funds in accounts of blocked U.S. persons identified in paragraph (a), including funds originating from authorized payments to such accounts received on or after April 6, 2018, may be used for maintenance or wind-down activities authorized by this general license.

(d) This general license does not authorize:
(1) The divestiture or transfer of debt, equity, or other holdings in, to, or for the benefit of the blocked persons identified above;
(2) Any transactions or dealings otherwise prohibited by any other part of 31 CFR chapter V, or any transactions or dealings with any blocked person other than the blocked persons identified in paragraph (a) of this general license;
(3) The unblocking of any property blocked pursuant to any part of 31 CFR chapter V, except as authorized by paragraphs (a), (b), or (c); or
(4) The exportation of goods from the United States.
(e) U.S. persons participating in transactions authorized by this general license are required, within 10 business days after the expiration date of this general license, to file a comprehensive, detailed report of each transaction, including the names and addresses of parties involved, the type and scope of activities conducted, and the dates on which the activities occurred, with the Office of Foreign Assets Control, Office of Compliance and Enforcement, U.S. Department of the Treasury, 1500 Pennsylvania Avenue NW, Freedman’s Bank Building, Washington, DC 20220, or via email to OFACReport@treasury.gov.

Dated: June 4, 2018.
Bradley T. Smith,
Acting Deputy Director, Office of Foreign Assets Control.

OFFICE OF FOREIGN ASSETS CONTROL
Ukraine Related Sanctions Regulations
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GENERAL LICENSE NO. 16A
Authorizing Certain Activities Necessary to Maintenance or Wind Down of Operations or Existing Contracts With EN+ Group PLC or JSC EuroSibEnergo

(a) Except as provided in paragraph (d) of this general license, all transactions and activities otherwise prohibited by the Ukraine Related Sanctions Regulations, 31 CFR part 589, that are ordinarily incident and necessary to the maintenance or wind down of operations, contracts, or other agreements, including the importation of goods, services, or technology into the United States, involving EN+ Group PLC, JSC EuroSibEnergo, or any entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest and that were in effect prior to November 12, 2018, are authorized through 12:01 a.m. eastern standard time, November 12, 2018.

(b) Except as authorized by Ukraine Related General License 14A, any payment to or for the direct or indirect benefit of a blocked person that is ordinarily incident and necessary to give effect to a transaction authorized in paragraph (a) of this general license must be made into a blocked, interest-bearing account located in the United States in accordance with 31 CFR 589.203. Any such payment that is directly or indirectly to the account of a blocked U.S. person identified in paragraph (a) at a U.S. financial institution may be processed in accordance with the original wire transfer instructions, provided that those instructions are consistent with this general license.

(c) All funds in accounts of blocked U.S. persons identified in paragraph (a), including funds originating from authorized payments to such accounts received on or after April 6, 2018, may be used for maintenance or wind-down activities authorized by this general license.

(d) This general license does not authorize:
(1) The divestiture or transfer of debt, equity, or other holdings in, to, or for the benefit of the blocked persons identified above;
(2) Any transactions or dealings otherwise prohibited by any other part of 31 CFR chapter V, or any transactions or dealings with any blocked person other than the blocked persons identified in paragraph (a) of this general license;
(3) The unblocking of any property blocked pursuant to any part of 31 CFR chapter V, except as authorized by paragraphs (a), (b), or (c); or
(4) The exportation of goods from the United States.
(e) U.S. persons participating in transactions authorized by this general license are required, within 10 business days after the expiration date of this general license, to file a comprehensive, detailed report of each transaction, including the names and addresses of parties involved, the type and scope of activities conducted, and the dates on which the activities occurred, with the
Office of Foreign Assets Control, Office of Compliance and Enforcement, U.S. Department of the Treasury, 1500 Pennsylvania Avenue NW, Freedman’s Bank Building, Washington, DC 20220, or via email to OFACReport@treasury.gov.

(f) Effective September 21, 2018, General License No. 16, dated June 4, 2018, is replaced and superseded in its entirety by this General License No. 16A.

Andrea Gacki,
Director, Office of Foreign Assets Control.

OFFICE OF FOREIGN ASSETS CONTROL
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GENERAL LICENSE NO. 16B
Authorizing Certain Activities Necessary to Maintenance or Wind Down of Operations or Existing Contracts With EN+ Group PLC or JSC EuroSibEnergo

(a) Except as provided in paragraph (d) of this general license, all transactions and activities otherwise prohibited by the Ukraine Related Sanctions Regulations, 31 CFR part 589, that are ordinarily incident and necessary to the maintenance or wind down of operations, contracts, or other agreements, including the importation of goods, services, or technology into the United States, involving EN+ Group PLC, JSC EuroSibEnergo, or any entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest and that were in effect prior to April 6, 2018, are authorized through 12:01 a.m. eastern standard time, January 7, 2019.

(b) Except as authorized by Ukraine Related General License No. 14C, any payment to or for the direct or indirect benefit of a blocked person that is ordinarily incident and necessary to give effect to a transaction authorized in paragraph (a) of this general license must be made into a blocked, interest-bearing account located in the United States in accordance with 31 CFR 589.203. Any such payment that is directly or indirectly to the account of a blocked U.S. person identified in paragraph (a) at a U.S. financial institution may be processed in accordance with the original wire transfer instructions, provided that those instructions are consistent with this general license.

(c) All funds in accounts of blocked U.S. persons identified in paragraph (a), including funds originating from authorized payments to such accounts received on or after April 6, 2018, may be used for maintenance or wind-down activities authorized by this general license.

(d) This general license does not authorize:

(1) The divestiture or transfer of debt, equity, or other holdings in, to, or for the benefit of the blocked persons identified above;

(2) Any transactions or dealings otherwise prohibited by any other part of 31 CFR chapter V, or any transactions or dealings with any blocked person other than the blocked persons identified in paragraph (a) of this general license;

(3) The unblocking of any property blocked pursuant to any part of 31 CFR chapter V, except as authorized by paragraphs (a), (b), or (c); or

(4) The exportation of goods from the United States.

(e) U.S. persons participating in transactions authorized by this general license are required, within 10 business days after the expiration date of this general license, to file a comprehensive, detailed report of each transaction, including the names and addresses of parties involved, the type and scope of activities conducted, and the dates on which the activities occurred, with the Office of Foreign Assets Control, Office of Compliance and Enforcement, U.S. Department of the Treasury, 1500 Pennsylvania Avenue NW, Freedman’s Bank Building, Washington, DC 20220, or via email to OFACReport@treasury.gov.

(f) Effective October 12, 2018, General License No. 16A, dated September 21, 2018, is replaced and superseded in its entirety by this General License No. 16B.

Dated: October 12, 2018.
Andrea Gacki,
Director, Office of Foreign Assets Control.

OFFICE OF FOREIGN ASSETS CONTROL
Ukraine Related Sanctions Regulations 31 CFR Part 589

GENERAL LICENSE NO. 16C
Authorizing Certain Activities Necessary to Maintenance or Wind Down of Operations or Existing Contracts With EN+ Group PLC or JSC EuroSibEnergo

(a) Except as provided in paragraph (d) of this general license, all transactions and activities otherwise prohibited by the Ukraine Related Sanctions Regulations, 31 CFR part 589, that are ordinarily incident and necessary to the maintenance or wind down of operations, contracts, or other agreements, including the importation of goods, services, or technology into the United States, involving EN+ Group PLC, JSC EuroSibEnergo, or any entity in which EN+ Group PLC or JSC EuroSibEnergo owns, directly or indirectly, a 50 percent or greater interest and that were in effect prior to April 6, 2018, are authorized through 12:01 a.m. eastern standard time, January 7, 2019.

(b) Except as authorized by Ukraine Related General License No. 14C, any payment to or for the direct or indirect benefit of a blocked person that is ordinarily incident and necessary to give effect to a transaction authorized in paragraph (a) of this general license must be made into a blocked, interest-bearing account located in the United States in accordance with 31 CFR 589.203. Any such payment that is directly or indirectly to the account of a blocked U.S. person identified in paragraph (a) at a U.S. financial institution may be processed in accordance with the original wire transfer instructions, provided that those instructions are consistent with this general license.

(c) All funds in accounts of blocked U.S. persons identified in paragraph (a), including funds originating from authorized payments to such accounts received on or after April 6, 2018, may be used for maintenance or wind-down activities authorized by this general license.

(d) This general license does not authorize:

(1) The divestiture or transfer of debt, equity, or other holdings in, to, or for the benefit of the blocked persons identified above;

(2) Any transactions or dealings otherwise prohibited by any other part of 31 CFR chapter V, or any transactions or dealings with any blocked person other than the blocked persons identified in paragraph (a) of this general license;

(3) The unblocking of any property blocked pursuant to any part of 31 CFR chapter V, except as authorized by paragraphs (a), (b), or (c); or

(4) The exportation of goods from the United States.

(e) U.S. persons participating in transactions authorized by this general license are required, within 10 business days after the expiration date of this general license, to file a comprehensive, detailed report of each transaction, including the names and addresses of parties involved, the type and scope of activities conducted, and the dates on which the activities occurred, with the Office of Foreign Assets Control, Office of Compliance and Enforcement, U.S. Department of the Treasury, 1500 Pennsylvania Avenue NW, Freedman’s Bank Building, Washington, DC 20220, or via email to OFACReport@treasury.gov.
of Compliance and Enforcement, U.S.
Department of the Treasury, 1500
Pennsylvania Avenue NW, Freedman’s
Bank Building, Washington, DC 20220,
or via email to OFACReport@
treasury.gov.

(f) Effective November 9, 2018,
General License No. 16B, dated October
12, 2018, is replaced and superseded in
its entirety by this General License No.
16C.

Dated: November 9, 2018
Andrea Gacki,
Director, Office of Foreign Assets Control.

OFFICE OF FOREIGN ASSETS
CONTROL
Ukraine Related Sanctions Regulations
31 CFR Part 589
GENERAL LICENSE NO. 16D
Authorizing Certain Activities
Necessary to Maintenance or Wind
Down of Operations or Existing
Contracts With EN+ Group PLC or JSC
EuroSibEnergo

(a) Except as provided in paragraph
(d) of this general license, all
transactions and activities otherwise
prohibited by the Ukraine Related
Sanctions Regulations, 31 CFR part 589,
that are ordinarily incident and
necessary to the maintenance or wind
down of operations, contracts, or other
agreements, including the importation
of goods, services, or technology into
the United States, involving EN+ Group
PLC, JSC EuroSibEnergo, or any entity
in which EN+ Group PLC or JSC
EuroSibEnergo owns, directly or
indirectly, a 50 percent or greater
interest and that were in effect prior to
April 6, 2018, may be used for maintenance or wind-down
activities authorized by this general
license.

(b) Except as provided in paragraph
(d) of this general license, all
transactions and activities otherwise
prohibited by the Ukraine Related
Sanctions Regulations, 31 CFR part 589,
that are ordinarily incident and
necessary to the maintenance or wind
down of operations, contracts, or other
agreements, including the importation
of goods, services, or technology into
the United States, involving EN+ Group
PLC, JSC EuroSibEnergo, or any entity
in which EN+ Group PLC or JSC
EuroSibEnergo owns, directly or
indirectly, a 50 percent or greater
interest and that were in effect prior to
April 6, 2018, may be used for maintenance or wind-down
activities authorized by this general
license.

(c) All funds in accounts of blocked
U.S. persons identified in paragraph (a),
including funds originating from
authorized payments to such accounts
received on or after April 6, 2018, may
be used for maintenance or wind-down
activities authorized by this general
license.

(d) This general license does not
authorize:
(1) The divestiture or transfer of debt,
equity, or other holdings in, to, or for
the benefit of the blocked persons
identified above;
(2) Any transactions or dealings
otherwise prohibited by any other part
of 31 CFR chapter V, or any transactions
or dealings with any blocked person
other than the blocked persons
identified in paragraph (a) of this
general license;
(3) The unblocking of any property
blocked pursuant to any part of 31 CFR
chapter V, except as authorized by
paragraphs (a), (b), or (c); or
(4) The exportation of goods from the
United States.

(e) U.S. persons participating in
transactions authorized by this general
license are required, within 10 business
days after the expiration date of this
general license, to file a comprehensive,
detailed report of each transaction,
including the names and addresses of
parties involved, the type and scope of
activities conducted, and the dates on
which the activities occurred, with the
Office of Foreign Assets Control, Office
of Compliance and Enforcement, U.S.
Department of the Treasury, 1500
Pennsylvania Avenue NW, Freedman’s
Bank Building, Washington, DC 20220,
or via email to OFACReport@
treasury.gov.

(f) Effective December 7, 2018,
General License No. 16C, dated
November 9, 2018, is replaced and
superseded in its entirety by this
General License No. 16D.

Andrea Gacki,
Director, Office of Foreign Assets Control.

OFFICE OF FOREIGN ASSETS
CONTROL
Ukraine Related Sanctions Regulations
31 CFR Part 589
GENERAL LICENSE NO. 16E
Authorizing Certain Activities
Necessary to Maintenance or Wind
Down of Operations or Existing
Contracts With EN+ Group PLC or JSC
EuroSibEnergo

(a) Except as provided in paragraph
(d) of this general license, all
transactions and activities otherwise
prohibited by the Ukraine Related
Sanctions Regulations, 31 CFR part 589,
that are ordinarily incident and
necessary to the maintenance or wind
down of operations, contracts, or other
agreements, including the importation
of goods, services, or technology into
the United States, involving EN+ Group
PLC, JSC EuroSibEnergo, or any entity
in which EN+ Group PLC or JSC
EuroSibEnergo owns, directly or
indirectly, a 50 percent or greater
interest and that were in effect prior to
April 6, 2018, are authorized through
12:01 a.m. eastern standard time,

(b) Except as authorized by Ukraine
Related General License 14E, any
payment to or for the direct or indirect
benefit of a blocked person that is
ordinarily incident and necessary to
give effect to a transaction authorized in
paragraph (a) of this general license
must be made into a blocked, interest-
bearing account located in the United
States in accordance with 31 CFR
589.203. Any such payment that is
directly or indirectly to the account of
a blocked U.S. person identified in
paragraph (a) at a U.S. financial
institution may be processed in
accordance with the original wire
transfer instructions, provided that
those instructions are consistent with
this general license.

(c) All funds in accounts of blocked
U.S. persons identified in paragraph (a),
including funds originating from
authorized payments to such accounts
received on or after April 6, 2018, may
be used for maintenance or wind-down
activities authorized by this general
license.

(d) This general license does not
authorize:
(1) The divestiture or transfer of debt,
equity, or other holdings in, to, or for
the benefit of the blocked persons
identified above;
(2) Any transactions or dealings
otherwise prohibited by any other part
of 31 CFR chapter V, or any transactions
or dealings with any blocked person
other than the blocked persons
identified in paragraph (a) of this
general license;
(3) The unblocking of any property
blocked pursuant to any part of 31 CFR
chapter V, except as authorized by
paragraphs (a), (b), or (c); or
(4) The exportation of goods from the
United States.

(e) U.S. persons participating in
transactions authorized by this general
license are required, within 10 business
days after the expiration date of this
general license, to file a comprehensive,
detailed report of each transaction,
including the names and addresses of
parties involved, the type and scope of
activities conducted, and the dates on
which the activities occurred, with the
Office of Foreign Assets Control, Office
of Compliance and Enforcement, U.S.
SUMMARY: The Secretary amends the regulations implementing the Federal Pell Grant Program to conform with changes made by the Department of Education Appropriations Act, 2012 and the Department of Education Appropriations Act, 2017. The Secretary also removes obsolete regulations for Federal-State Relationship Agreements and the Academic Competitiveness Grant (ACG) and National Science and Mathematics Access To Retain Talent Grant (National SMART Grant) programs. These regulations also make technical corrections and delete references to programs that are no longer authorized or funded.

DATES: These final regulations are effective October 28, 2021.

FOR FURTHER INFORMATION CONTACT: Aaron Washington, 400 Maryland Avenue SW, Room 2C182, Washington, DC 20202.

Telephone: (202) 453–7241.

Email: Aaron.Washington@ed.gov.

If you use a telecommunications device for the deaf (TDD) or a text telephone (TTY), call the Federal Relay Service (FRS), toll free, at 1–800–877–8339.

SUPPLEMENTARY INFORMATION:

Executive Summary

Purpose of This Regulatory Action: This regulatory action amends or removes various Department regulations to conform with statutory changes.

The Secretary removes and reserves 34 CFR part 604, Federal-State Relationship Agreements, to reflect that section 1203 of the Higher Education Act of 1965, as amended (HEA), was eliminated by the Higher Education Amendments of 1998, Public Law 105–244.

Section 401A(g) of the HEA authorized the ACG and National SMART Grant programs only through the end of the 2010–2011 award year. Therefore, the Secretary also removes and reserves the implementing regulations for those programs in 34 CFR part 691.

The Secretary also amends part 690 to make conforming changes that are consistent with the statutory provisions referenced above and to make technical revisions to delete references to the ACG and National SMART Grant programs, which are no longer authorized.

Summary of the Major Provisions of this Regulatory Action: In the final regulations we amend 34 CFR part 690 to reflect the following statutory changes to the Pell Grant Program.

Duration of Student Eligibility (§ 690.6)

In December 2011, section 309 of the Department of Education Appropriations Act, 2012 (title III of division F of the Consolidated Appropriations Act, 2012, Pub. L. 112–74) amended section 401(c)(5) of the HEA to reduce the duration of a student’s eligibility to receive a Federal Pell Grant from 18 semesters (or its equivalent) to 12 semesters (or its equivalent).

Calculation of a Federal Pell Grant (§ 690.62)

In December 2011, Public Law 112–74 amended section 401(b)(4) of the HEA to change the minimum Federal Pell Grant award calculation. The law set the minimum Federal Pell Grant award for a student at 10 percent of the maximum award amount for the award year. In addition, it eliminated the provision that permitted a student who would be eligible to receive a Federal Pell Grant of between five and 10 percent of the award year’s maximum award to receive an award of 10 percent of the maximum award.

One and One-Half Federal Pell Grants in One Award Year (§§ 690.63(g), 690.64(b), 690.65(c), (d)(2), and (f), and 690.67)

In May 2017, section 310 of the Department of Education Appropriations Act, 2017 (title III of division H of Pub. L. 115–31, the Consolidated Appropriations Act, 2017), added section 401(b)(8) to the HEA to allow a student to receive Federal Pell Grant funds for up to 150 percent of the student’s Pell Grant Scheduled Award for an award year, if the student is enrolled at least half time in a certificate, associate degree, or baccalaureate degree program, effective as of the 2017–2018 award year.

Prior to the publication of these final regulations, we provided guidance in Dear Colleague Letter GEN–17–06 (available at: https://ifap.ed.gov/dpcletters/GEN1706.html) to institutions on how to implement the provisions of section 401(b)(8) to allow certain students to receive one and one-half Pell Grants in one award year beginning with the 2017–2018 award year.

Costs and Benefits: As further detailed in the Regulatory Impact Analysis, the statutory changes reflected in these regulations provide a substantial net benefit to students and result in transfers between the Federal Government and students.

Significant Regulations

We discuss substantive issues under the sections of the regulations to which they pertain. Generally, we do not address regulatory provisions that are technical or otherwise minor in effect.

Part 604—Federal-State Relationship Agreements

Statute: Section 1203 of the HEA, as amended by the Education Amendments of 1980, established the procedure for State participation in the Continuing Education Outreach Program, the State Student Incentive Grant Program (currently the Leveraging Educational Assistance Partnership Program (LEAP) Program), and the Undergraduate Academic Facilities Program. States wishing to participate in these programs were required to enter into a Federal-State Relationship Agreement with the Secretary. The agreement had to contain assurances, and the means by which they would be met, relating to administration, financial management, treatment of applicants, supplement, not supplant requirements, and planning. The provisions of the agreement could not supersede any reporting requirements established by the applicable programs.