

# **Macomb County, Michigan**

## **Recovery Plan**



## **State and Local Fiscal**

## **Recovery Funds (SLFRF)**

**2025 Report**  
**(July 1, 2024 – June 30, 2025)**

## Macomb County, Michigan

### 2025 Recovery Plan

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## GENERAL OVERVIEW

### **Executive Summary**

Macomb County has been working tirelessly since the beginning of the COVID-19 pandemic to ensure that no resource that can help our residents is left untapped. We have worked closely with local, state and federal agencies to ensure the safety and well-being of our community, and have forged strong partnerships with non-profit organizations, businesses, community leaders, and healthcare providers to meet unprecedented health and economic challenges brought on by the pandemic.

We have dedicated significant human and financial resources to maintaining essential county services including public health, public safety, and health and human services programs. We also allocated significant funding from the Coronavirus Aid, Relief and Economic Security Act (CARES Act) to support small businesses, public health partners, schools, and non-profit human service providers struggling with uncertain financial circumstances amid rising demand for their services. When Macomb County residents faced hardship with obtaining food, making rent payments, getting access to health information and resources, or navigating the uncertainty of the pandemic, we did everything in our power to connect our residents with the help they needed. But as the COVID-19 pandemic continued to evolve, the needs of the community greatly outweighed resources available.

Macomb County will leverage the American Rescue Plan as the foundation for transformational change in the areas of criminal justice and infrastructure improvement. Throughout the pandemic, the county's network of service providers has been strained due to increased need resulting from emerging community trends. We seek to remain resilient in the face of so many unprecedented challenges, and work with our community partners to ensure that our programs can adapt to meet the needs of our constituents. As we continue to see an influx of funds from our state and federal partners that target meeting daily needs, we have sought to modernize our service offerings by investing in capital projects and new program offerings that will revolutionize how and where we provide critical services. Our early initiatives leveraging the American Rescue Plan were:

- Criminal justice reform with a new central intake and assessment center focused on prevention, diversion, and treatment rather than punishment and confinement.
- New community action centers connecting all the service providers within our Health and Community Services Divisions which will be focused on client advocacy and comprehensive case management.
- An expansive public works program targeting deficiencies in underground infrastructure.

The U.S. Department of Treasury allocated \$169,758,815 to Macomb County from the Coronavirus State and Local Fiscal Recovery Fund (SLFRF). To date, one hundred percent (100%) of these funds have been received. Macomb County has created a plan that is effective, efficient, and equitable in helping our community respond to the effects of the COVID-19 pandemic and promote a healthy economic recovery. The pandemic has impacted all of us, but our most vulnerable neighbors have been hurt the most and these projects will create a safer, healthier community. The road to full recovery may be long, however, with the support of SLFRF, Macomb County will rise to these challenges and create transformational change.

### **Uses of Funds**

To support a strong and equitable recovery from the COVID-19 pandemic and economic downturn, Macomb County intends to strategically address needs across expenditure areas as defined by the Treasury. The COVID-19 pandemic, subsequent recovery, and needs within the community brought to light important issues that would be best addressed using the SLFRF funds. Based on our preliminary and on-going collaboration with elected officials, county departments and stakeholders over the past two years we initially identified three (3) projects for the use of our SLFRF dollars. **After careful consideration and constantly evaluating the needs of our greater community, projected budget costs and funding alternatives, we selected two of the three projects for the utilization of SLFRF dollars.** In May 2023, the County Executive recommended the below projects to the Macomb County Board of Commissioners for their consideration and approval. Due to the size and scope of these transformational projects, additional outside funding was sought and received. Using SLFRF and other State and County resources, we will be able to continue to support COVID-19 recovery and improve a variety of governmental services that enhance health, safety, and sustainability. As of June 30, 2024, these projects have been approved by the Board of Commissioners and are in various stages of completion. All ARPA funding was obligated by December 31, 2024.

Below is a general summary of the two projects selected along with the eligible use categories that these projects align with as provided for in the Department of Treasury Guidance:

***(1) Corrections Central Intake & Assessment Center – adopting correctional practices based upon prevention, diversion and treatment rather than confinement. This includes the development and creation of a new central assessment and intake facility for the county jail that includes programs, services and housing for behavioral/mental health services, medical services and substance use disorders. Program Alignment: Public Health Mental Health Services (EC 1.12).***

*Plan to use \$129,918,631 of SLFRF funds to offset the total \$228,791,379 project cost.*

**Project update:**

Several key milestones have occurred beginning with the contracts with the architectural firms of Partners in Architecture & STV, Inc., project management firm of Plante Moran Realpoint, and the construction management firm of Granger Construction Company. As of March 21, 2025, there are thirty-two (32) sub-contractors in place to deliver a wide scope of services ranging from general construction, mass demolition, structural steel & concrete, fire suppression, security electronics, detention equipment, mechanical plumbing, earthwork & utilities, glazing, electrical & fire alarm, elevators, etc. All these sub-contractors were acquired through auspices of bid packages made public and a diligent vetting process of highest ethical standards to attain lowest qualified bidders to enter binding contract. It has been confirmed that 96% of the sub-contractors employ journeymen union laborers.

Other milestones included a “Wall Breaking” event on July 19, 2024, following an exhaustive architectural and engineering facility design process to meet all Federal, state, and local permit requirements. The first of three existing jail additions of 78,000 square feet was demolished by August 1, 2024, to make room for the new Central Intake and Assessment Center. The largest of seven bid packages thus far in the amount of \$136,478,394 was awarded on December 12, 2024, in twenty-four (24) categories for such items as plumbing, electrical, mechanical, fire alarm, roofing, landscape and paving. The first quadrant of structural steel erection to the fourth floor was completed in June 2025.



**(2) Water and Sewer Infrastructure Improvements** (four individual projects totaling \$40 million) – expansive replacement and upgrades of underground water and wastewater infrastructure, targeting our most serious areas of deficiency. Program Alignment: Infrastructure – Clean Water; Combined Sewer Overflows (EC 5.4)

**Project 1 - Chapaton In-System Storage**

The Chapaton In-System Storage project entails the construction of an access shaft and installation of an inflatable bladder within the 12-foot diameter 8 ½ Mile Road tunnel in Eastpointe to temporarily store 3.5 million gallons of excess combined sewer flows during rain events. These flows will be retained and stored until after the rain event and then sent to GLWA for full treatment rather than discharged to Lake St. Clair. This project along with several others will reduce combined sewer overflows at Chapaton into Lake St. Clair by 70%.

This project has reached substantial completion as of June 21, 2024. To date, the proposed \$8.8 million has been expended to the project.

**Project 2 - Chapaton Electrical/Generator Upgrades**

The Chapaton Electrical Upgrades project replaces the original 55-year-old electrical components at the pump station and will provide three backup generators to power the station. The station has had several small electrical fires and is at risk of not operating during critical times. The current single generator only provides house power and is unable to power the three large storm pumps. The project includes new motor starters for the three storm pumps, new 15kV switchgear to replace the existing obsolete units, and a motor rebuild for one of the pumps.

Proposing to use \$9.5 million of County SLFRF funds to offset the total \$22.0 million project cost. Construction on this project began in June 2023 and is expected to be completed in May 2026. The electrical equipment has very long lead times and therefore no on-site work or expenditures to County SLFRF funds have begun yet.

**Project 3 - Jefferson Interceptor Relief Sewer**

The Jefferson Interceptor Relief project consists of installing 1.5 miles of 60" sewer from 9 Mile Rd. to Bon Brae St. in St. Clair Shores. Locations north and south on Jefferson Avenue have dual mains, so flows here are bottle-necked, which result in unnecessary CSO discharges. This project will reduce CSO discharges by approximately 50% from the Martin RTB district and will assist in preventing basement backups. SEMSD will partner with the County on this project.

Proposing to use \$20 million of County SLFRF funds to offset the \$25 million project cost.

Construction began in February 2025 and is anticipated to be completed in the fourth quarter of 2026. To date, \$3,048,404.08 has been expended from the County SLFRF funds for this project.

#### **Project 4 - Bon Heur Pump Station Rehabilitation**

The Bon Heur Pump Station is 45 years old and needs rehabilitation. This project includes the replacements of the four existing Archimedes Screw Pumps (40,000 gallons per minute) which have reached the end of their useful life. The pumps are at risk of failure which would put thousands of upstream residents at risk of basement backups. The new energy efficient and operationally flexible pumps will also work to reduce combined sewer overflows for the Martin RTB by utilizing upstream pipe capacity. This project also includes sluice gate, electrical replacements, and odor control improvements.

Proposing to use \$1.7 million of County SLFRF funds to offset the \$9.5 million project cost. This project started construction in May 2024 and has been ordering equipment which the majority of has long lead times. The completion of the project is still anticipated for January 2027. To date, no County SLFRF funds have been expended for this project.

The SLFRF recognizes that equitable criminal justice systems and improvements to basic infrastructure that enhance access to clean water are foundational to any community's economic health. While we continue to address the short-term and urgent needs of our community, we will also invest in long-term strategies to emerge from the pandemic stronger and more resilient. The long-term success of our community is dependent on every one of our residents being able to share in that success, and it is our goal to make that a driving focus as we work to rebuild and recover.

The County's SLFRF spending plan may adjust as the projects are implemented and more information becomes available. Once projects are finalized and approved more information regarding goals, data collection, outcome analysis, etc. will be provided.

#### **Promoting Equitable Outcomes**

Macomb County will use SLFRF funding to support response to the economic and public health impacts and to mitigate the impact of COVID-19 on vulnerable communities, neighborhoods, residents, and businesses. Macomb County will utilize fiscally sound and equitable processes to apply funding to the projects identified in innovative ways to support critical stakeholders. The proposed projects will have a significant, long-term, productive impact on vulnerable populations within the county. Macomb County will consult with stakeholders to assess current program methods and to identify any systemic inequities or in the use of this funding.

Macomb County will promote equitable outcomes using specific measures that will be determined after public input. In promoting outcomes, the county will utilize Treasury's definition of equity as specified in EO 13985 ***"On Advancing Racial Equity and Support for Underserved Communities through the Federal Government"*** issued on January 20, 2021.

## **Community Engagement**

Over the past three years we have held and participated in numerous meetings, presentations, and discussions regarding the use of our recovery funds. These forums have included citizens, public officials such as the Macomb County Board of Commissioners, County Sheriff, Public Works Commissioner, locally elected officials, department leaders, community corrections, and older adult and community action/service oriented advisory committees. Projects have been discussed at several Macomb County Board of Commissioner meetings where the public has had an opportunity to provide input. The County remains committed to a thorough and transparent project planning and evaluation process in the utilization of SLFRF funds and will continue to promote and participate in community engagement and feedback utilizing forums such as in-person meetings, budget presentations, surveys and social media to continue to gather input from stakeholders, constituents and community-based organizations.

## **Labor Practices**

Several contracts have been approved and implemented for our projects outlined above. The County has followed and will continue to follow all applicable local, county, state and federal labor requirements as they pertain to any approved projects utilizing this federal award.

## **Use of Evidence**

The County will, where relevant, employ the use of various methods for collecting and verifying evidence, which may include, but are not limited to logic models, federal clearinghouses, and learning agendas. Attention will be given to scientifically valid methods for collecting data. We understand that evidence-based intervention strategies are critical to validating our projects and the community that we serve. We are committed to expending SLFRF funds in an adaptable and evolving manner aligned with changing economic, social and health-related indicators as we recover from COVID-19.

## **Performance Report**

Macomb County's determination of key performance indicators for any major projects funded with SLFRF will be forthcoming as specific projects are identified, planned, approved and implemented.

## Project Inventory

Macomb County has implemented both the Central Intake and Assessment Center and Water and Sewer Infrastructure projects as of the end of this reporting period.

**Table of Expenses by Expenditure Category**

| Expense Category |                                                                                                     | Cumulative expenditures to date (\$) | Amount spent since last Recovery Plan |
|------------------|-----------------------------------------------------------------------------------------------------|--------------------------------------|---------------------------------------|
| 1                | Public Health                                                                                       |                                      |                                       |
| 1.1              | COVID-19 Vaccination                                                                                |                                      |                                       |
| 1.2              | COVID-19 Testing                                                                                    |                                      |                                       |
| 1.3              | COVID-19 Contact Tracing                                                                            |                                      |                                       |
| 1.4              | Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.)   |                                      |                                       |
| 1.5              | Personal Protective Equipment                                                                       |                                      |                                       |
| 1.6              | Medical Expenses (Including Alternative Care Facilities)                                            |                                      |                                       |
| 1.7              | Other COVID-19 Public Health Expenses (Including Communications, Enforcement, Isolation/Quarantine) |                                      |                                       |
| 1.8              | COVID-19 Assistance to Small Businesses                                                             |                                      |                                       |
| 1.9              | COVID-19 Assistance to Non-Profits                                                                  |                                      |                                       |
| 1.10             | COVID-19 Aid to Impacted Industries                                                                 |                                      |                                       |
| 1.11             | Community Violence Interventions                                                                    |                                      |                                       |
| 1.12             | Mental Health Services                                                                              | \$19,335,294                         | \$19,247,908                          |
| 1.13             | Substance Use Services                                                                              |                                      |                                       |
| 1.14             | Other Public Health Services                                                                        |                                      |                                       |
| 2                | Negative Economic Impacts                                                                           |                                      |                                       |
| 2.1              | Household Assistance: Food Programs                                                                 |                                      |                                       |
| 2.2              | Household Assistance: Rent, Mortgage, and Utility Aid                                               |                                      |                                       |
| 2.3              | Household Assistance: Cash Transfers                                                                |                                      |                                       |
| 2.4              | Household Assistance: Internet Access Programs                                                      |                                      |                                       |
| 2.5              | Household Assistance: Paid Sick and Medical Leave                                                   |                                      |                                       |
| 2.6              | Household Assistance: Health Insurance                                                              |                                      |                                       |
| 2.7              | Household Assistance: Services for Un/Unbanked                                                      |                                      |                                       |
| 2.8              | Household Assistance: Survivor's Benefits                                                           |                                      |                                       |

|      |                                                                                                           |  |  |
|------|-----------------------------------------------------------------------------------------------------------|--|--|
| 2.9  | Unemployment Benefits or Cash Assistance to Unemployed Workers                                            |  |  |
| 2.10 | Assistance to Unemployed or Underemployed Workers                                                         |  |  |
| 2.11 | Healthy Childhood Environments: Child Care                                                                |  |  |
| 2.12 | Healthy Childhood Environments: Home Visiting                                                             |  |  |
| 2.13 | Healthy Childhood Environments: Services to Foster Youth or Families Involved in the Child Welfare System |  |  |
| 2.14 | Healthy Childhood Environments: Early Learning                                                            |  |  |
| 2.15 | Long-Term Housing Security: Affordable Housing                                                            |  |  |
| 2.16 | Long-Term Housing Security: Services for Unhoused Persons                                                 |  |  |
| 2.17 | Housing Support: Housing Vouchers & Relocation Assistance for Disproportionately Impacted Communities     |  |  |
| 2.18 | Housing Support: Other Housing Assistance                                                                 |  |  |
| 2.19 | Social Determinants of Health: Community Health Workers or Benefits Navigators                            |  |  |
| 2.20 | Social Determinants of Health: Lead Remediation                                                           |  |  |
| 2.21 | Medical Facilities for Disproportionately Impacted Communities                                            |  |  |
| 2.22 | Strong Healthy Communities: Neighborhood Features that Promote Health and Safety                          |  |  |
| 2.23 | Strong Healthy Communities: Demo & Rehab of Properties                                                    |  |  |
| 2.24 | Addressing Educational Disparities: Aid to High-Poverty Districts                                         |  |  |
| 2.25 | Addressing Educational Disparities: Academic, Social and Emotional Services                               |  |  |
| 2.26 | Addressing Educational Disparities: Mental Health Services                                                |  |  |
| 2.27 | Addressing Impacts of Lost Instructional Time                                                             |  |  |
| 2.28 | Contributions to UI Trust Funds*                                                                          |  |  |
| 2.29 | Loans or Grants to Mitigate Financial Hardship                                                            |  |  |
| 2.30 | Technical Assistance, Counseling or Business Planning                                                     |  |  |
| 2.31 | Rehabilitation of Commercial Properties                                                                   |  |  |
| 2.32 | Business Incubators and Start-Up or Expansion Assistance                                                  |  |  |
| 2.33 | Enhanced Support to Microbusinesses                                                                       |  |  |
| 2.34 | Assistance to Impacted Non-profit Organizations                                                           |  |  |
| 2.35 | Aid to Tourism, Travel and Hospitality                                                                    |  |  |
| 2.36 | Aid to Other Impacted Industries                                                                          |  |  |
| 2.37 | Economic Impact Assistance: Other                                                                         |  |  |

|      |                                                                                                          |              |             |
|------|----------------------------------------------------------------------------------------------------------|--------------|-------------|
| 3    | Public Health-Negative Economic Impact: Public Sector Capacity                                           |              |             |
| 3.1  | Public Sector Workforce: Payroll and Benefits for Public Health, Public Safety or Human Services Workers |              |             |
| 3.2  | Public Sector Workforce: Rehiring Public Sector Staff                                                    |              |             |
| 3.3  | Public Sector Workforce: Other                                                                           |              |             |
| 3.4  | Public Sector Capacity: Effective Service Delivery                                                       |              |             |
| 3.5  | Public Sector Capacity: Administrative Needs                                                             |              |             |
| 4    | Expenditure Category: Premium Pay                                                                        |              |             |
| 4.1  | Public Sector Employees                                                                                  |              |             |
| 4.2  | Private Sector: Grants to Other Employers                                                                |              |             |
| 5    | Expenditure Category: Infrastructure                                                                     |              |             |
| 5.1  | Clean Water: Centralized Wastewater Treatment                                                            |              |             |
| 5.2  | Clean Water: Centralized Wastewater Collection and Conveyance                                            |              |             |
| 5.3  | Clean Water: Decentralized Wastewater                                                                    |              |             |
| 5.4  | Clean Water: Combined Sewer Overflows                                                                    | \$11,848,404 | \$3,048,404 |
| 5.5  | Clean Water: Other Sewer Infrastructure                                                                  |              |             |
| 5.6  | Clean Water: Storm Water                                                                                 |              |             |
| 5.7  | Clean Water: Energy Conservation                                                                         |              |             |
| 5.8  | Clean Water: Water Conservation                                                                          |              |             |
| 5.9  | Clean Water: Nonpoint Source                                                                             |              |             |
| 5.10 | Drinking Water: Treatment                                                                                |              |             |
| 5.11 | Drinking Water: Transmission & Distribution                                                              |              |             |
| 5.12 | Drinking Water: Transmission & Distribution: Lead Remediation                                            |              |             |
| 5.13 | Drinking Water: Source                                                                                   |              |             |
| 5.14 | Drinking Water: Storage                                                                                  |              |             |
| 5.15 | Drinking Water: Other Water Infrastructure                                                               |              |             |
| 5.16 | Water and Sewer: Private Wells                                                                           |              |             |
| 5.17 | Water and Sewer: IJJA Bureau of Reclamation Match                                                        |              |             |
| 5.18 | Water and Sewer: Other                                                                                   |              |             |
| 5.19 | Broadband: Last Mile                                                                                     |              |             |
| 5.20 | Broad Band: IJJA Match                                                                                   |              |             |
| 5.21 | Broadband: Other Projects                                                                                |              |             |
| 6    | Expenditure Category: Revenue Replacement                                                                |              |             |
| 6.1  | Provision of Government Services                                                                         |              |             |
| 6.2  | Non-Federal Match for Other Federal Programs                                                             |              |             |
| 7    | Administrative and Other                                                                                 |              |             |
| 7.1  | Administrative Expenses                                                                                  |              |             |
| 7.2  | Transfer to Other Units of Government                                                                    |              |             |