

Douglas County **Recovery Plan**

State and Local Fiscal Recovery Funds – Performance Report

As of July 31, 2025



This Recovery Plan will provide the public and the U.S. Treasury with information on the projects Douglas County is undertaking to ensure program outcomes are achieved in an effective, efficient, and equitable manner.

This report covers the period from July 1, 2024, to June 30, 2025.

Douglas County – SLFRF Funds Performance Report

Contents

Executive Summary4

Uses of Funds5

 Quality of Life:6

 Negative Economic Impacts:6

 Infrastructure Projects:.....7

 Government of Excellence:7

Promoting Equitable Outcomes8

Community Engagement8

Capital Projects9

Use of Evidence.....9

Project Inventory 10

Executive Summary

Created by the American Rescue Plan Act, Public Law 117-2 ("ARPA"), the Coronavirus State and Local Fiscal Recovery Fund provides emergency funding for eligible state, local, territorial, and Tribal governments to respond to the COVID-19 emergency.

This report is intended to provide the Douglas County with an overview of current and planned activities with respect to the use of the \$110.9 million in Coronavirus State Fiscal Recovery Funds ("CSFRF") allocated to Douglas County.

The Government of Douglas County is using the CSFRF by focusing on four strategic objectives: Economic Development, Quality of Life, Infrastructure Projects, and Government of Excellence, all while ensuring Compliance, Transparency, and Accountability.



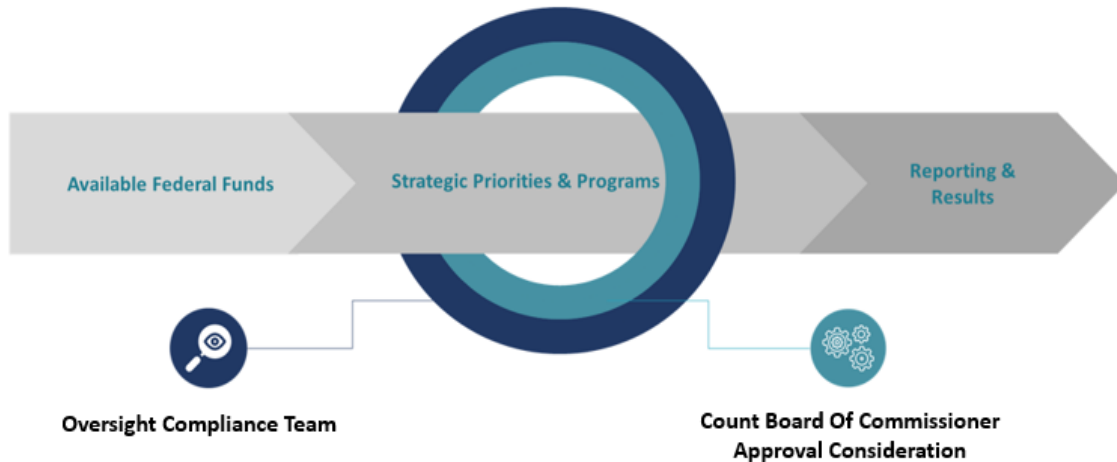
The four strategic objectives are a path to facilitate a strong and equitable recovery from the COVID-19 pandemic and economic downturn to promote and protect public health, mitigate negative economic impacts, provide services to disproportionately impacted communities, and complete infrastructure projects.

By July 31, 2025, Douglas County has markedly progressed in its recovery efforts from the COVID-19 pandemic and its economic repercussions, having committed \$110.9 million —100% of the allocated funds—and disbursed \$62.1 million, which represents 56% of the total funds. These resources were strategically allocated to thirteen projects designed to foster a comprehensive recovery that

addresses both the immediate and long-term needs. Despite facing potential hurdles, Douglas County's effective collaboration with stakeholders across public and private sectors has been instrumental in implementing these strategies. This report details how Douglas County is had leveraged CSFRF funds to achieve its strategic objectives.

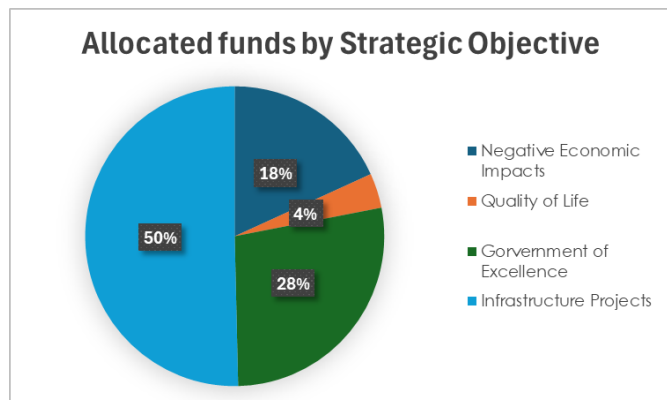
Uses of Funds

All disbursements of these funds are subject to strict standards to ensure compliance with federal regulations and best practices. Therefore, each request for disbursement, both by the public and private sectors, has been appropriately documented and been subject to controls.



The Government of Douglas County created a framework for oversight, management, and monitoring of federally funded programs. It includes an oversight team and a secondary board review for final consideration and approval.

The Government of Douglas County, through all its instrumentalities and in partnership with private organizations and local governments, provides services to more than 600k people. As stated before, Douglas County's path through recovery is to utilize CSFRF funds to deliver these important services, as well as to support a sustainable and equitable recovery for its population, while monitoring the performance of its efforts through metrics related to the program output and outcomes.



Quality of Life:



Top priorities such as mental health treatment has been addressed by the county throughout the approval of several resolutions executed by the County Board of Commissioners.

Additionally, the public health strategies that the Government of Douglas County has implemented have positioned the county to be among the top in vaccination rates in the United States and its territories. The allocated funds provided resources to curb the spread of the virus, research variants, as well as ensure that the county could return to its economic activities safely.

Name	Allocated Amount	Disbursed Amount	Balance
Youth Center Behavioral Health	\$ 750,000	\$748,083	\$1,916
DC - Health Dept. Vaccination	\$ 1,546,998	\$1546998	\$0
DC - Health Dept. Contact Tracing	\$ 1,155,600	\$ 1155600	\$0
Douglas County Mental Health Assistance	\$708,647	\$708,647	\$0
Public Health Total	\$4,161,245	\$4,159,328	\$1,916

Negative Economic Impacts:

The Government of Douglas County has implemented a wide range of assistance to individuals and households, businesses, impacted industries, and non-profit organizations to help alleviate the economic hardships caused by the pandemic and accelerate citizens into the workforce.

As a result of focused investments, the Tourism industry has started to flourish. Employment in the industry has increased, while industry revenue has experienced increments as well. Additionally, several non-profit organizations have been positively impacted through the granting of financial allocations that have allowed them to carry out their operations.



Name	Allocated Amount	Disbursed Amount	Balance
Douglas County Restaurants Assistance	\$700,000	\$700,000	\$0
Douglas County Tourism Support Initiative	\$2,000,000	\$2,000,000	\$0
County Commissioners Assistance	\$17,500,000	\$16,407,084	\$1,092,916
Negative Economic Impacts Total	\$20,200,000	\$19,107,084	\$1,092,916

Infrastructure Projects:

The Government of Douglas County allocated significant funding for improvements to the mental health facilities. This project moves the current behavioral health services out of the county's health center long-term care facility on Woolworth Avenue to the northwest corner of the campus near 42nd and Pacific Streets.

The main project purpose is to upgrade the environment for those served. The facility will include all the same services that currently exist, including inpatient, outpatient, and the partial day program.



Name	Allocated Amount	Disbursed Amount	Balance
Douglas County Mental Health Facilities Project	\$55,896,698	\$10,742,335	\$45,154,363
Infrastructure Total	\$55,896,698	\$10,742,335	\$45,154,363

Government of Excellence:



The Government of Douglas County wanted to recognize the heroic contributions of essential workers with incentives for them to continue their service. Since the beginning of the public health emergency, essential workers have put their physical well-being at risk to meet the daily needs of their communities and to provide care for others.

In addition, Douglas County has recognized and reaffirmed its commitment to providing quality service to the county's citizens. Therefore, improvements to essential services have been implemented in various areas and departments within the government units.

Name	Allocated Amount	Disbursed Amount	Balance
Public Bldg. HVAC & Power Generator	\$2,619,519	\$2,520,768	\$98,751
DC Corrections Security Modifications Project	\$1,100,000	\$1,080,467	\$19,533
Corrections Prison Management System Project	\$750,000	\$725,710	\$24,290
DC Public Bldg. - Corrections Chiller	\$1,000,168	959,400	\$40,768
Douglas County Internal Departments	\$6,347,957	3,932,281	\$2,415,676
Douglas County Revenue Loss	\$10,000,000	\$10,000,000	\$0

Douglas County Premium Pay	\$8,897,982	\$8,897,982	\$0
Premium Pay Total	\$30,715,626	\$28,116,608	\$2,599,019

Promoting Equitable Outcomes

The County is committed to operationalizing equity. This year, with the support of the Board of Commissioners, the County has established the BRIDGE Family Needs Survey. The goal of the BRIDGE Family Needs Survey is to ensure the appropriate programs and services are available throughout our community based on what our youth and families needs.

The BRIDGE will create prevention and early intervention system by partnering with families and community resources to envision a future that leverages the strengths of families and coordinates community partners to support and sustain youth and family well-being. The core pillars of BRIDGE are:

- Comprehensive review with families regarding their needs, dreams, and goals.
- Navigational support to connect families to high quality programs and services.
- Walking alongside families as they navigate systems, programs, and services.
- Advocacy for systems, programs, and supports that address service or system gaps.

In addition, a thorough analysis was done of county programs and previous use of CARES Funds including outcomes. The comprehensive data as well as recommendations for improving county services are being taking into consideration by the Board and the County leadership. Such data has provided comprehensive baseline on Equity Goals, Awareness, Access and Distribution, and

Outcomes. The County's acute spending programs are intended to improve equitable outcomes and address the following areas:

- Mental and Behavioral Health
- At-risk Youth
- Housing Insecurity
- Under and Unemployed individuals
- Small Business

Finally, the County has enhanced its communication capabilities to improve communication to the community regarding public health emergency related information and resources that will be available through the County's SLFRF funds.

Community Engagement

The County is committed to engaging the community to develop projects that are pivotal in shaping the strength, sustainability, and equity of The County's recovery from COVID-19 pandemic and future economic growth. Engagement strategies will differ depending on the project and target population.

Community Engagement strategies that have been undertaken to date includes enhancing public communications. The County recognized the need to improve communication with the community and to these matters, the County has enhanced its communication system to centralize and improve overall effectiveness of public communication and community engagement.

Capital Projects

As a result of obtaining a second installment of ARPA funds, the County has evaluated the feasibility of building facilities to provide mental health services within Douglas County population. Such project has received County Board approval. The County has relevant experience in managing the work requirements as required by state and federal grants. For these purposes, projects using federal funds will comply with all applicable federal labor requirements. The county has also instituted its own responsible hiring policy that focuses on elevating the importance of job safety.

Use of Evidence

The County will address use of evidence for the projects listed below.

- Douglas County Mental Health Assistance
- County Commissioners Assistance
- Douglas County Internal Departments
- Restaurant Assistance
- DC Sheriff HVAC Project
- DC Corrections Prison Management System Project
- Youth Center
- DC Correction Security Modifications Project
- Tourism Assistance

Current and future awards have been monitoring disbursed amounts to ensure proper execution of funds per provided guidance, allocation of funds based on an evidence-based approach and proper documentation retention process.

Project Inventory

Table of Expenses by Expenditure Category

As of the reporting period ending July 31, 2025, the County have the following ARPA related expenditures against the ARPA appropriations authorized by the Board of Commissioners:

Expenses by Expenditure Category						
Project Name	Allocation	Cumulative Expenditures	Project Number	Expenditure Type		Project Description
				Group	Category	
County Commissioners Assistance	\$17,500,000.00	\$16,407,084.00	851-DC Commissioners	1.0	1.12	This project invests millions in fundings to provide financial and other services and programs to benefit primarily nonprofits; create employment opportunities for workers and youth; fund essential childcare, recreational, early education, and home visiting programs for families; further address trauma and violence; and additional food and nutritional resources.
Douglas County Mental Health Assistance	\$708,647.22	\$708,647.22	851-Mental Health	1.0	1.10	Provide assistance to facilitate mental health services in the community within Douglas County territory upon the success of partnership/funding of local non-profits entities.
Douglas County Health Department Vaccination Program	\$1,546,998.46	\$1,546,998.46	851-Vaccination	1.0	1.1	To provide funding to Douglas County Health Department vaccination initiative for impacted areas within Douglas County territory.
Douglas County Health Department Contact Tracing Program	\$1,155,600.00	\$1,155,600.00	851-Contact Tracing	1.0	1.3	To provide funding to Douglas County Health Department contact tracing initiative for impacted areas within Douglas County territory.
Douglas County Premium Pay	\$8,897,982.43	\$8,897,982.43	851-Premium Pay	4.0	4.10	To provide premium pay to eligible workers performing essential work during the COVID-19 public health emergency,

Expenses by Expenditure Category						
Project Name	Allocation	Cumulative Expenditures	Project Number	Expenditure Type		Project Description
				Group	Category	
Douglas County Revenue Loss	\$10,000,000.00	\$10,000,000.00	851-Premium Pay	6.0	6.1	To covers revenue loss costs associated to providing continuity of public safety and health services on a 24/7 schedule basis.
Douglas County Internal Departments	\$6,347,957.12	\$3,932,281.05	851-Internal Departments	7.0	7.3	Provide assistance to other units from Douglas County government. The Douglas County Health Department among other governments departments is overseeing the only County-run vaccination program in Nebraska, as all the other smaller counties have let the State run their COVID-19 related programs. As anticipated, some of the County's ARPA funding were used to reimburse Douglas County for those COVID-related expenses which were not reimbursed by the State or FEMA agency.
Restaurant Assistance	\$700,000.00	\$700,000.00	851-Rest. Assistance	2	2.37	This program will distribute up to \$10,000.00 in funding to those local restaurants with less than \$1.25 million in revenues which meet a list of specified criteria.
DC Sheriff HVAC Project	\$2,619,519.66	\$2,520,768.00	851-Public Bldg.	3	3.4	Douglas County Public Buildings Department is renovating an HVAC and a power generator system as part of their initiative for improving air quality and to preserve service continuity for Douglas County population.

Expenses by Expenditure Category						
Project Name	Allocation	Cumulative Expenditures	Project Number	Expenditure Type		Project Description
				Group	Category	
DC Corrections Prison Management System Project	\$750,000.00	\$725,710.00	851-Corrections Prison	7	7.2	Implement a software management system for Corrections Prison Dept.
Youth Center	\$750,000.00	\$748,083.50	851- Youth Center	1	1.12	Provide behavioral health services to the Douglas County Youth Center.
DC Correction Security Modifications Project	\$1,100,000.00	\$1,080,467.00	851-Douglas County	7	7.2	To perform corrections to the Douglas County security system.
Tourism Assistance	\$2,000,000.00	\$2,000,000.00	851-Tourism Support	2	2.35	Provide financial assistance to Douglas County tourism industry negatively impacted by COVID-19 pandemic.
Douglas County Mental Health Facilities Project	\$55,896,698.77	\$10,742,335.67	851- Mental Facilities	1	1.12	Create and extension for current mental health facility.
Douglas County Public Bldg.- Corrections Chiller	\$1,000,168.34	\$959,400.00	851 - Corrections Chiller	3	3.4	Douglas County Public Buildings Department is renovating an HVAC system as part of their initiative. for improving air quality and to preserve service continuity for Douglas County population.
Total	\$110,973,572.00	\$62,125,357.33				

Expenditures Categories Legend

Expenditures Categories Legend		
Project Expenditure Category	Project Expenditure Subcategory	Category/Subcategory Description
1.0	-	Public Health
-	1.1	COVID -19 Contact Vaccination
-	1.3	COVID -19 Contact Tracing
-	1.10	Mental Health Services
-	1.12	Other Public Health Services
2	-	Negative Economic Impact
-	2.35	Aid to Tourism Travel or Hospitality
-	2.37	Economic Impact Assistance: Other
3	-	Public Health-Negative Economic Impact: Public Sector Capacity
-	3.4	Public Sector Capacity: Effective Service Delivery
4.0	-	Premium Pay
-	4.1	Public Sector Employees
6.0	-	Revenue Replacement
-	6.1	Provision of Government Services
7.0	-	Administrative and Other
-	7.1	Transfers to Other Units of Government
-	7.2	Transfers to Other Units of Government