CONTENTS

Executive Summary .................................................................................................................. 04

Uses of Funds .......................................................................................................................... 06

El Paso County Demographic Information ........................................................................... 08

Economic Recovery ................................................................................................................. 10
  Economic Development ......................................................................................................... 12
  Pikes Peak Workforce Center .............................................................................................. 26

Public Safety .......................................................................................................................... 28
  Office of the El Paso County Sheriff ...................................................................................... 30
  Pikes Peak Office of Emergency Management ................................................................... 32
  Office of the El Paso County Coroner .................................................................................. 34
  Public Health ....................................................................................................................... 36

Community Response and Recovery ..................................................................................... 38
  County Budget Department .................................................................................................. 38

Water, Sewer, and Broadband ............................................................................................... 40
  Department of Public Works ................................................................................................ 42
  County Administration ......................................................................................................... 44
  Digital Technology & Strategy ............................................................................................ 46

Other Fund Uses ..................................................................................................................... 48

Table of Expenses by Expenditure Category ........................................................................ 50

Revenue Replacement ............................................................................................................ 51

Promoting Equitable Outcomes .............................................................................................. 52
EXECUTIVE SUMMARY

The Response Recovery Resiliency Plan will make a measurable impact on the lives of our residents, keep El Paso County healthy, and grow our economy to make it stronger and more vibrant for years to come.

El Paso County intends to invest the first tranche of funds from the American Rescue Plan Act (“ARPA”) in the following manner (in Millions):

**Economic Recovery** $20 Million 29%
Employees, business owners, and consumers all experienced economic pain due to COVID-19 closures and capacity restrictions. Funding in this allocation will grant money to businesses that need it most, put people back to work through workforce development programs, bring tourists back to the Pikes Peak region, and support local chambers of commerce.

**Public Safety** $17 Million 24%
A recent spike in cases and a new variant serve as a reminder that COVID-19 still presents a danger to residents, first responders, and peace officers. Funds will go to the County Departments and Offices with direct COVID response expenses.

**Water Infrastructure** $8 Million 11%
Water is Colorado's most precious resource. The county will partner with area water and sewer districts to identify and fund high-impact water infrastructure projects focusing on managing or mitigating pollutants, reducing the energy required to treat water, and reusing water where possible.

**Public Health** $8 Million 11%
El Paso County Public Health has been at the forefront of the county's response, recovery, and resiliency to COVID-19. Funds will go to Public Health for the direct response to COVID-19.

**Broadband Infrastructure** $6 Million 9%
The home is no longer just a place to live; it's the office, the restaurant, the marketplace, and the school. The demand for high-speed, reliable internet has never been higher. An estimated 200,000 residents live in unincorporated El Paso County, and many of those residents don't have adequate internet services. By partnering with area providers, the county will focus on "middle-mile" projects to help serve the need.

**Stormwater Infrastructure** $5 Million 7%
The Pikes Peak region has long sought to manage better the water produced through storm events. Funding in this area will address local stormwater demands, which have been exasperated by changing behavior among area residents.

**Unallocated** $2.9 Million 4%
Funds in this reserve will be used to address any newly identified or unanticipated needs.

**Individual & Family Assistance** $2 Million 3%
Area residents need help with things like rent, utilities, and food. El Paso County will partner with local non-profit organizations to ensure no person or household is left behind.

**Administration** $1 Million 1%
Funds in this allocation will administer, monitor, track, and oversee the plan implementation.

**Total ARPA Funds** $69.9 Million 100%
EL PASO COUNTY, COLORADO

TOP TEN

Top ten services provided by El Paso County that no other entity provides to the region.

- COUNTY JAIL: Protects Citizens
- COUNTY ASSESSOR: Helps Fund Schools
- PRETRIAL SERVICES: Promotes Community Safety
- COUNTY WIDE ELECTIONS: Fosters Transparency & Trust
- CLERK & RECORDER: Maintains Accurate Citizen Records
- HUMAN SERVICES: Provides Basic Needs
- PUBLIC HEALTH: Keeps Our Community Healthy
- VETERAN SERVICES: Advocates for Local Veterans
- DISTRICT ATTORNEY: Protects Victims
- COUNTY CORONER: Investigates & Certifies Deaths
El Paso County, Colorado Government—including elected officials and staff alike—are fully committed to the response, recovery, and resiliency to the COVID-19 pandemic. That steadfast commitment has been in place since El Paso County Public Health started monitoring the disease in December 2019. The Board of County Commissioners is proud to use funds available from the American Rescue Plan Act (“ARPA”) to combat the coronavirus, keep our citizens safe, and mitigate the devastating economic impacts of this global crisis. The Board also understands that the best way to allocate these funds is by adhering to all federal requirements, with a strategic focus on positively impacting as many residents as possible, and after a fair and collaborative process.

The El Paso County direct allocation of the ARPA includes $139.9 million in recovery assistance to be paid in two equal tranches. The first half of the county's share was received in May of this year and totaled $69.9 million. The second installment of the funds will arrive in May of next year for the same dollar amount. The county’s Response Recovery Resiliency Plan (“the plan”) fully complies with the U.S. Treasury Department’s Interim Final Rule. The Board will obligate all funds before December 31, 2024, and will expend all funds by December 31, 2026.

The El Paso County Response Recovery Resiliency Plan will use funds wisely to help those that need it most: the businesses and industries impacted by closures and capacity mandates, the first responders and public health workers who keep our community safe and invest in the infrastructure strained by new demands. The plan will complement the efforts of other local governments which have likewise received direct funds under the law in 2021, such as the City of Colorado Springs ($76,039,132), the City of Fountain ($7,725,235), the City of Manitou Springs ($1,354,775), the Town of Monument ($2,035,179), the Town of Palmer Lake ($752,290), the Town of Green Mountain Falls ($181,475), the Town of Ramah ($32,675), and the Town of Calhan ($209,626). Likewise, the plan will also coordinate with private providers of services residents need which fall outside of the statutory scope of the county’s authority, such as broadband providers and local water districts. This collaboration with other area municipalities is important. Of the 730,000 people that live in El Paso County, around 70% live in one of the cities or towns which received a direct allocation of ARPA funds. Furthermore, all the county's Qualified Census Tracts (“QCT”) are within the jurisdictional boundaries of the City of Colorado Springs. This means another jurisdiction is the only entity that can provide certain services designated as an allowable use of funds to residents within a QCT.

This will also address the reality of unknown future needs. This is especially prudent as the Delta Variant reminds policymakers that this disease is far from eradicated. As fiscal conservatives, the Board will plan for unforeseen circumstances, cost changes, and new opportunities to positively impact the lives of county residents.
TRANCHE 1 | $69.9 Million

The Response Recovery Resiliency Plan will make a measurable impact on the lives of our residents, keep El Paso County healthy, and grow our economy to make it stronger and more vibrant for years to come.

Additionally, El Paso County follows all federal laws and regulations to ensure full compliance of the same. The county, as a recipient and sub-recipient of federal funds, will follow all requirements as set forth in 42 USC Chapter 21—Civil Rights Act of 1964 to ensure that no one individual or business is excluded or denied the benefit of federal assistance or grants. El Paso County’s Title VI Plan shall be followed to ensure compliance with the Civil Rights Act of 1964.

**Economic Recovery** .......................................................... $20 Million ...................... 29%
Funding in this allocation will grant money to businesses that need it most, get workers back to work through workforce development programs, get tourists back to the Pikes Peak region, and support local chambers of commerce.

**Public Safety** ................................................................. $17 Million ...................... 24%
Funds will go to the County Departments and Offices with direct COVID response expenses.

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The county will partner with area water and sewer districts to identify and fund high-impact water infrastructure projects with a focus on managing or mitigating pollutants, reduce the energy required to treat water, and reuse water where possible.

**Public Health** ............................................................... $8 Million ...................... 11%
Funds will go to Public Health for the direct response to COVID-19.

**Broadband Infrastructure** ............................................ $6 Million ...................... 9%
An estimated 200,000 residents live in unincorporated El Paso County, and many of those residents don’t have adequate internet services.

**Stormwater Infrastructure** .......................................... $5 Million ...................... 7%
Funding in this area will address local stormwater needs exasperated by changing behavior among area residents.

**Unallocated** ................................................................. $2.9 Million ...................... 4%
Funds in this reserve will be used to address any newly identified or unanticipated needs.

**Individual & Family Assistance** ................................... $2 Million ...................... 3%
El Paso County will partner with local non-profit organizations to ensure no person or household is left behind.

**Administration** .......................................................... $1 Million ...................... 1%
Funds in this allocation will to administer, monitor, track, and oversee the plan implementation.
EL PASO COUNTY

Nestled below Pikes Peak, nature’s crown jewel of the Rocky Mountains, is El Paso County - America’s destination.

El Paso County has a little something for everyone and is home to eight municipalities each contributing to the geographic, economic, and social diversity of the community. With mountains to the west, forest to the north, and plains to the east, you can hike, bike, kayak, and explore without ever leaving the county.

With a population of over 730,000, citizens enjoy a thriving downtown, family-friendly suburbs, and vast rural expanses. El Paso County has historic charm, world-class restaurants and accommodations, a growing cultural scene, and plenty of shopping options.

El Paso County is incredibly important to our nation. The county is home to 5 crucial military installations, from the prestigious United States Airforce Academy to Fort Carson. Each base supports a crucial strategic mission for our nation’s defense. Over 100,000 active or retired military personnel call El Paso County home.

Within it all is the El Paso County government. Our county government is the gold standard of efficiency, transparency, and respect for its citizens. The county is led by various elected officials and senior county leadership. Together, they collaborate with regional partners to solve complex problems and protect our most vulnerable.
EL PASO COUNTY ECONOMIC DEVELOPMENT

In El Paso County, Colorado, we take a holistic approach to economic development. Our office is uniquely tasked with serving an ever-growing region with ever-changing needs. We navigate our dynamic economic landscape with a focused approach, by offering diverse incentives for businesses and leveraging federal and state resources for housing and community development. Our goal is to assist in creating a robust, diversified, and equitable economic ecosystem. To learn more about our work, please view the sections below.

PIKES PEAK WORKFORCE CENTER

The Pikes Peak Workforce Center (PPWFC) connects vital businesses with work-ready job seekers and employer-driven services. As a regional service provider the PPWFC is agile at responding to emerging needs of the diverse and growing workforce, changing the lives of job seekers with proven training and employment opportunities. Employer partners know and acknowledge the value PPWFC adds to their bottom line. PPWFC is a model for the responsible use of federal funds and a leader in workforce development, organizational effectiveness, and collaborative partnerships.
**ECONOMIC RECOVERY**

**ECONOMIC DEVELOPMENT**

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<tr>
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<td>Economic Development</td>
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<td>2 - Negative Economic Impact</td>
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<td>PURPOSE:</td>
<td>Regional Business Relief Fund</td>
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<td>COMMUNITY PARTNERS:</td>
<td>Colorado Enterprise Fund (“CEF”)</td>
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<tr>
<td>IN A QUALIFIED CENSUS TRACT:</td>
<td>Tracking</td>
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</tbody>
</table>

**DESCRIPTION:**

El Paso County administered a highly successful Business Relief Fund with CARES Act dollars in 2020.

The ARPA funds allowed the county to fund the program again in 2021. The program’s objective is to retain and bolster local small businesses that were negatively affected by COVID-19. Many small businesses and non-profits in El Paso County have continued to experience a decline in business activity and revenue. Without access to financial resources, many locally owned businesses may permanently close their doors. The El Paso County Regional Business Relief Fund provided up to $20,000 of grant funding assistance to adversely affected businesses in the region.

The county opened a competitive grant application process for small businesses and non-profits to assist with business-related costs incurred due to the COVID-19 economic disruption such as rent/mortgage/utility payments, employee payroll, accounts payable and other fixed debt costs, personal protection equipment, and marketing costs associated with economic recovery.

The Board of County Commissioners approved outlined project guidelines and measurements, and the application process launched on June 28, 2021. Following the application process, awards were announced in August with the financial awards being distributed immediately after.
The eligibility requirements were as follows:

1. Small businesses structured as partnership, corporation, limited partnership, limited liability entity, sole proprietors, or independent contractors
2. Non-profits registered under United States Tax Code § 501(c)(3)
3. Less than 500 employees, including part-time workers (excluding 1099 contracted workers)
4. Located in El Paso County, Colorado
5. Business activities are legal under both The Federal Code and Colorado Revised Statutes
6. Applicant business is currently operating
7. The business was negatively impacted by the COVID-19 pandemic
8. Applicant business and business owner do not have any outstanding judgments, tax liens, or pending lawsuits against them
9. Possess all applicable licenses and registrations
10. Applicant business or non-profit organization has hiring practices that are free from discrimination and hiring practices do not discriminate against any employee or applicant for employment because of race, color, creed, religion, ancestry, national origin, sex, disability or other handicaps, age, marital status, or status concerning public assistance

The county structured the application to include sections depicting an introduction, business information, COVID-19 impact on business, grant assistance request, financial documentation, and signature. In addition, the county outsourced the evaluation process to the Colorado Enterprise Fund with oversight from the Economic Development Oversight Committee.

Evaluation of awardees consisted of the following characteristics:

- Business Size (Current number of employees, part-time included)
- Years of operation
- Annual gross revenues
- Financial condition: loss of revenue due to COVID-19
- Industry
- Unique aspects to consider include community impact, adaptability and resiliency, sustainability, targeted ownership.

In conjunction with the Colorado Enterprise Fund, El Paso County will conduct pulse check surveys with awardees every 90 days and will report on the findings.

Additionally, the El Paso County Economic Development Department is partnering with the Pikes Peak Small Business Development Center (“SBDC”) and the Pikes Peak Workforce Center (“PPWFC”) to ensure that all grantees receive access to free long-term business and workforce development support services.

**RACIAL EQUITY & INCLUSION:**

Ensuring that all eligible businesses had access to this recovery funding was of crucial importance. Through community partnerships and grassroots efforts, this program had extensive community outreach. Outreach included website and news releases, radio (English and Spanish), coordinating with minority and women targeted chambers of commerce, and diverse business leaders and advocates. This robust and holistic outreach resulted in 65% of the grantees identifying themselves as women, minority, or veteran-owned businesses.
PERFORMANCE MEASURES:

Output Measures:
• 627 local small businesses and non-profits received a grant award
• The average grant amount was $16,557
• 65% of the awardees self-identified as women, minority, or veteran-owned businesses

Outcome Measures:
• Provide financial and business support services to aid in the long-term recovery of local small businesses and non-profits in our region
• Retain and bolster small businesses in El Paso County that have been negatively affected by the COVID-19 pandemic
• Increase number of businesses and non-profits accessing business support services through the Pikes Peak Small Business Development Center (“PPSBDC”) and the Pikes Peak Workforce Center (“PPWFC”)
Regional Business Relief Fund
Business Locations 2021
El Paso County
Colorado

Legend
- All Business Locations
- Towns
- Qualified Census Tracts
- US Interstate Highways
- US Highways
- Colorado State Highways
- Railroads
- County Boundaries
- Incorporated Cities
- Military Installations
Regional Business Relief Fund
Business Locations 2021
~Women Owned~
El Paso County
Colorado

Legend
- Women Owned Business Locations
- Towns
- Qualified Census Tracts
- US Interstate Highways
- US Highways
- Colorado State Highways
- Railroads
- County Boundaries
- Incorporated Cities
- Military Installations
Regional Business Relief Fund
Business Locations 2021
~Minority Owned~

El Paso County
Colorado

Legend

- Minority Owned Business Locations
- Towns

- Qualified Census Tracts
- US Interstate Highways
- US Highways
- Colorado State Highways
- Railroads
- County Boundaries
- Incorporated Cities
- Military Installations
Regional Business Relief Fund
Business Locations 2021
~Veteran Owned~

El Paso County
Colorado

Legend
- Veteran Owned Business Locations
- Towns
- Qualified Census Tracts
- US Interstate Highways
- US Highways
- Colorado State Highways
- Railroads
- County Boundaries
- Incorporated Cities
- Military Installations
DESCRIPTION:

Economic Development plans to have available funding that will be used for small business development staffing and other business support as they are identified. Money can also be used in this portion to support minority chambers of commerce, assistance for the tourism industry, or other economic sectors whose need for assistance is yet unidentified.

RACIAL EQUITY & INCLUSION:

El Paso County is welcome to all. As with other funds already allocated through economic development, funding decisions will reflect the community's diverse needs. Diversity is a strength of our region.

PERFORMANCE MEASURES:

Output Measures:
• Will be determined as future funding needs are identified

Outcome Measures:
• Will be determined as future funding needs are identified
DESCRIPTION:

In every sense of the word, El Paso County is America's destination. The area has a mix of both natural beauty and man-made attractions. That mix of attractions brings millions of people—and billions of dollars—into the county each year. Unfortunately, COVID-19 has dramatically impacted the region's tourism industry. Natural attractions, such as the Paint Mines Interpretive Park, have seen record attendance. But lodging occupancy, museums, sporting events, and other tourism-related businesses struggled during the pandemic.

The Response Recovery Resiliency plan will support the tourism industry through direct support to business league organizations driving tourism back to the region. The county may also offer direct support to key tourism, travel, and hospitality-related businesses in a particularly exigent state.

Organizations will be required to apply for the grants through an application process. The applications will be scored and evaluated by a committee that will review the applications and application scores to decide which agencies should be awarded the Tourism Support Grants.

RACIAL EQUITY & INCLUSION:

El Paso County is welcome to all.

PERFORMANCE MEASURES:

Output Measures:
- Number of tourism-focused agencies financially assisted

Outcome Measures:
- Support safe reopening of businesses in the tourism, travel, and hospitality industries
- Assist with the long-term financial and economic recovery of our region's crucial tourism ecosystem
DESCRIPTION:

The Pikes Peak SBDC and Colorado SBDC Network will help businesses affected by the COVID-19 global pandemic. Pikes Peak SBDC consultants and partners, including the Small Business Administration ("SBA") and the Colorado Office of Economic Development and International Trade ("OEDIT"), provide services to assist with disaster loan applications, long term planning, insurance navigation, physical and economic loss estimations, business preparedness and more.

ARPA funding will be used to support the SBDC personnel, marketing costs to ensure rural and under-served populations are aware of SBDC resources, business support programming for the Regional Business Relief Fund grant recipients, and supplies and program costs to strengthening rural and diversity, equity, and inclusion efforts for all.

RACIAL EQUITY & INCLUSION:

A portion of the ARPA funding will focus on ensuring under-served populations (rural and targeted ownership categories) have increased access to programming.

PERFORMANCE MEASURES:

Output Measures:
- Increased Business Starts
- Increased Jobs Created or Retained
- Increased Sales/Contracts for Businesses
- Increased Consulting/Training for Clients

Outcome Measures:
- Provide assistance to ensure existing and new businesses grow and prosper in the Pikes Peak Region
- Increase businesses access to experts ready to help create and retain jobs, secure loans, increase sales, win government contracts, obtain certificates, and more
**DESCRIPTION:**

Economic Development plans to offer regional chamber and business league support grants that were impacted by the pandemic. Chambers may use funds to implement COVID-19 mitigation and infection prevention measures, including improvements to ventilation, physical barriers or partitions, signage, PPE, or consulting with professionals to develop safe reopening plans. Additionally, funds may be used for their business operations to further support the business community. Eligible costs may include rent/mortgage/utility payments, employee payroll, marketing, and outreach.

**RACIAL EQUITY & INCLUSION:**

This activity is focused on serving the needs of our under-served populations (rural and women, minority, and veteran-owned businesses) through their business support leagues and chambers. The funding will go exclusively to racial equity and inclusion efforts in the region by serving these agencies that serve this targeted population.

**PERFORMANCE MEASURES:**

**Output Measures:**
- Number of targeted ownership business league agencies financially assisted

**Outcome Measures:**
- Support safe reopening of our chambers and business league organizations
- Assist with the long-term economic recovery of our region’s under-served business populations
PRIORITY CATEGORY: Economic Recovery
FUNDING AMOUNT: $3,500,000
MANAGING DEPARTMENT: Pikes Peak Workforce Center ("PPWFC")
PROJECT ID: PPWFC-ARPA-2021-01
PROJECT STATUS: Planning Phase
EXPENDITURE CATEGORIES: 2 - Negative Economic Impact
PURPOSE: Employment
COMMUNITY PARTNERS: To Be Identified
IN A QUALIFIED CENSUS TRACT: Tracking

DESCRIPTION:

The COVID-19 pandemic impacted the workforce in ways yet understood. The Pikes Peak Workforce Center ("PPWFC") will be focused on getting people back to work. After a prolonged State-mandated lock down, many businesses in the area had to lay off employees as they closed their doors and reduced their hours of operations. This result was a large number of citizens finding themselves in the ranks of the unemployed. The Pikes Peak Workforce Center plans to change this by investing in the workforce by using American Rescue Plan funds for the following uses:

1. Upskilling employees to provide new skills that will help them perform new job functions required by their employers
2. Temporary pop-up Pikes Peak Workforce Center site for unemployment support and trainings
3. Workforce Development grants to help small businesses attract and hire employees
4. Marketing materials for outreach
5. Training for in-demand industries provided through the Colorado Department of Labor and Employment
6. Hiring staff that will work with high school seniors or graduates whose workforce careers were negatively impacted by COVID-19
7. Funding of program staff to manage Incumbent Worker Training ("IWT")

Furthermore, the pop-up PPWFC site is well-situated to serve those in QCTs. Located at Galley Rd. and Academy Blvd. in the City of Colorado Springs, the location is within a mile of nine area QCTs. The site is also on major area bus routes to help remove the transportation barrier. The PPWFC is well equipped to meet all federal reporting requirements. Although the organization is used to tracking data based on Lower Living Standard Income Level ("LLSIL") for most federal grants, future reports will include services provided to those living in a QCT.
RACIAL EQUITY & INCLUSION:

The PPWFC is one of a few county services the county provides to all residents regardless of municipal boundaries. Since the onset of COVID-19, the organization has helped 18,501 non-white (self-identified), unemployed workers with unemployment information and documentation, job search activities, workshops related to resume writing and interview preparation, job coaching, and employment navigation services. The organization will continue its work with all communities throughout the ARPA process.

PERFORMANCE MEASURES:

Output Measures:
- Number served
- Number served by zip code
- Number of trainings completed
- Number of employees upskilled by their employer

Outcome Measures:
- Improve employment situations for impacted El Paso County residents
- Improve skills needed for the underemployed or unemployed El Paso County residents
- Increase number of skilled workers in El Paso County
The Office of the El Paso County Sheriff (Sheriff’s Office) patrols a landmass roughly the size of Rhode Island. If the population of unincorporated El Paso County were to become a city, that city would be the fourth largest in the state. Within that diverse geography, the Sheriff’s Office serves both urban areas and sparsely populated rural communities.

After much effort and collaboration, El Paso County and the City of Colorado Springs formed the Pikes Peak Regional Office of Emergency Management (“PPROEM”) in 2019. The timing proved fortuitous for the global COVID-19 pandemic. The PPROEM activated in March, 2020 and has supported El Paso County, the City of Colorado Springs, and Public Health since that time. The office has coordinated COVID-19 testing, staffing, and housed the Joint Information Center (“JIC”) throughout much of the pandemic.

The Office of the El Paso County Corner investigates and certifies sudden, unexpected, and violent deaths within the County. The office also provides forensic pathology, toxicology, or histology services for 25 Colorado counties whose elected coroners do not possess the technical expertise or resources to complete the work themselves. Dr. Leon Kelly also served as the elected coroner and as the Public Health deputy medical director for much of 2020, where he used his health background to advise local jurisdictions how best to limit the spread of COVID-19.

El Paso County Public Health (“Public Health”) has been at the forefront of the county’s response, recovery, and resiliency to COVID-19 since they began monitoring the novel coronavirus in December 2019. They have successfully led the sharing of credible information on prevention strategies, conducting epidemiological investigations, contact tracing, establishing testing sites, and distributing the vaccine. Additionally, Public Health provided expert advice and technical assistance to businesses and entities who experienced outbreaks, including quarantine and isolation recommendations, case investigation, and cleaning and disinfecting guidance.
• Largest single jail facility in the state
• Every person arrested in El Paso County including local municipalities, is processed through the county jail
• Prepare inmates for reintegration into society and reduce recidivism and jail populations through inmate work and substance abuse programs that generate economic benefits for the community

• Preparation for emergencies considers all potential hazards, natural or human-caused
• A central coordination point for all emergency support functions, communication, and public information in a disaster
• Mitigating the impact of a disaster and coordinating efforts to restore the community
• Designated Emergency Response Authority (DERA) for unincorporated El Paso County

• Investigate and certify cause and manner for sudden, unexpected, or traumatic deaths in El Paso County
• Service provided impact criminal investigations, insurance payouts, and identify public health dangers
• Perform forensic autopsies for 25 other counties in Colorado as the only certified toxicology lab in the state

• Provide health services to residents in El Paso County and local municipalities with no additional funding
• Promote public health and environmental quality in El Paso County through prevention, partnerships, and educations
• Ensure access to preventative services immunization nutritional educational and counseling to achieve optimal health
DESCRIPTION:

The Office of the El Paso County Sheriff (Sheriff’s Office) patrols a landmass roughly the size of Rhode Island. If the population of unincorporated El Paso County was to become a city, that city would be the fourth largest in the state. Within that diverse geography, the Sheriff’s Office serves both urban areas and sparsely populated rural communities.

The Sheriff’s Office also operates one of the largest jails in the country. The maximum capacity of the jail is around 1,800 people and was often over-capacity before the pandemic.

Providing a safe environment for deputies and citizens housed in the jail is a paramount goal for the Sheriff’s Office. Sheriff’s deputy Jeff Hopkins lost his life after contracting COVID-19 in the line of duty early last year.

The proper jail administration is always crucial for public safety, but operating a jail during a global pandemic requires additional policies, procedures, and large expenditures. COVID-19 related jail spending demands include frequent testing, quarantine needs, and other costs associated with adding a person to the jail population whose infection status is unknown. Jail deputies are COVID tested at the end of each shift week. The congregate setting of the jail and the public nature of their work is a constant source of danger for deputies. Like many other jurisdictions, the county jail and Sheriff staff experienced outbreaks within their ranks. COVID-19 dramatically increased the cost to operate the jail during the pandemic.

This portion of the Response Recovery Resiliency Plan will provide the Sheriff’s Office with the resources necessary to operate the jail as safely as possible.
RACIAL EQUITY & INCLUSION:

The Sheriff’s Office regularly engages in positive outreach to area minority communities. However, these outreach activities are not funded through the ARPA allocation and will not be discussed in this report.

PERFORMANCE MEASURES:

Output Measures:
- The number of inmates who test positive for COVID as they enter the jail
- The number of employees who test positive for COVID
- The amount of money spent on PPE

Outcome Measures:
- The number of hospitalizations among the inmate population due to COVID
DESCRIPTION:

El Paso County has had its fair share of natural disasters. The region has survived devastating wildfires, catastrophic floods, severe snowstorms, and massive hail events. In the past, each area agency would respond with its own emergency management apparatus. However, individual agency responses lacked the efficiency needed to best serve residents during a crisis. Regional leaders recognized that an effective response must move as fluidly between jurisdictional lines as the natural disasters themselves. After much effort and collaboration, El Paso County and the City of Colorado Springs formed the Pikes Peak Regional Office of Emergency Management (“PPROEM”) in 2019.

The timing proved fortuitous for the global COVID-19 pandemic. The PPROEM activated in March 2020 and has supported El Paso County, the City of Colorado Springs, and Public Health. In addition, the office has coordinated COVID-19 testing, staffing, and housed the Joint Information Center (“JIC”) throughout much of the pandemic.

Funds from this section will cover the costs of vaccination sites, testing sites, and personal protective equipment for first responders.

RACIAL EQUITY & INCLUSION:

The Pikes Peak Office of Emergency Management will partner with Public Health to provide vaccine services to minority communities wherever possible.
MEASURES:

Output Measures:
- Number of vaccines administered
- Number COVID-19 tests administered

Outcome Measures:
- Percentage of population vaccinated
- Percentage of positive tests
DESCRIPTION:

The Office of the El Paso County Coroner investigates and certifies every sudden, unexpected, and violent death within the county. The office also provides forensic pathology, toxicology, or histology services for 25 Colorado counties whose elected coroners do not possess the technical expertise or resources to complete the work themselves. Dr. Leon Kelly also served as the elected coroner and as the Public Health deputy medical director for much of 2020. He used his health background to advise local jurisdictions how best to limit the spread of COVID-19.

The Coroner’s Office has reviewed the Death Certificates on all COVID-19 related deaths in El Paso County and completed 51 COVID-19 related autopsies for El Paso and surrounding counties from March 2020 through April 29, 2021. The office’s work in this area will continue throughout the pandemic.

Similar to the Sheriff’s Office, staff safety is a paramount concern for the Coroner’s Office. The virus can transmit from a deceased person under certain conditions.

Funding for this area will cover personal protective equipment for staff and pathogen testing required to accurately determine whether COVID-19 was the primary cause of death for a person.

RACIAL EQUITY & INCLUSION:

The Office of the Coroner serves as dictated by demands outside of its control. The Office of the Coroner engages in community health efforts which have a racial and equity inclusion component, such as suicide prevention. However, outreach activities are not funded through the ARPA allocation and will not be discussed in this report.
PERFORMANCE MEASURES:

Output Measures:
• Track the number of other coroner’s offices assisted with COVID related work
• Track the number of people autopsied whose cause of death was primary COVID related

Outcome Measures:
• The dollar amount spent on COVID related supplies
El Paso County Public Health ("Public Health") has been at the forefront of the county’s response, recovery, and resiliency to COVID-19 since they began monitoring the novel coronavirus in December 2019. They have successfully led the sharing of credible information on prevention strategies, conducting epidemiological investigations, contact tracing, establishing testing sites, and distributing the vaccine. Additionally, Public Health provided expert advice and technical assistance to businesses and entities which experienced outbreaks, including quarantine and isolation recommendations, case investigation, and cleaning and disinfecting guidance. Public Health staff helped businesses deploy PPE, cleaning agents, and best practices to implement social distancing. Public Health also opened a satellite office in Fountain, Colorado, which serves hard-to-reach populations.

And, as another agency that serves all 730,000 county residents without support from any local municipality, Public Health simultaneously completed much of their non-pandemic related mission of Women, Infants, and Children ("WIC"), immunizations, restaurant inspections, and containing other diseases.

Public Health did all of this while remaining committed to its core values of collaboration and community partnerships.

Funding allocated towards Public Health will go to the continued direct response to an ever-evolving and persistent disease. Efforts will include mobile vaccination clinics to reach people in a jurisdiction the size of Rhode Island, addressing COVID-19 related food insecurity issues, direct staffing requirements, and keeping Public Health facilities safe for essential staff and residents alike.
Racial Equity & Inclusion:

Public Health is one of three agencies affiliated with the county that serve areas with measurable minority populations without interfering with a jurisdiction that received its own direct ARPA funds. Public Health took great care to disseminate multi-lingual communications, outreach to minority communities, and operate in socioeconomically diverse areas throughout the pandemic. Public Health will continue to operate with the same level of care and sensitivity with these funds.

Performance Measures:

Output Measures:
- Number of people vaccinated with the COVID-19 vaccine
- Number of individuals and families served by WIC
- Number of individuals served and pounds of food distributed through local Farmer’s Markets and food pantries

Outcome Measures:
- Increase community health protection and reduce the spread of COVID-19
- Increase access to healthy foods and nutritional education
- Reduce food insecurity and increase access to healthy foods in underserved areas
DESCRIPTION:

The El Paso County Individual Assistance Grant program will provide gap funding while residents apply for other aid to ensure no individual or household is left behind. Funding through the Individual Assistance Grant program will provide money to local non-profits organizations, who will then provide direct assistance to those financially impacted during the COVID-19 pandemic. Some of the planned uses of the funds are as follows:

1. Rent, mortgage, and utilities
2. Food, clothing, and transportation
3. Counseling, medical, dental, hearing, eye care, and prescriptions
4. Home repairs, weathering, heating and cooling repairs/service, water heater repairs/service, remediation of lead paint, or other lead hazards

The local non-profits can also use the Individual Assistance Grants to hire and pay staff who will provide services such as:

1. Counseling
2. Substance Abuse
3. Mental Health
4. Behavioral Health
5. Suicide Prevention
6. Employment Assistance
7. Financial and Debt Counseling or Budgeting
8. Legal Aid to prevent eviction or homelessness
Local non-profit organizations will be required to apply for the grants through an application process. The applications will be scored and evaluated by a committee that will review the applications and award scores. These scores will be used to decide which non-profits will administer the Individual Assistance Grants.

The non-profits will compile and provide monthly reports that communicate the number of people or households assisted with the funds.

**RACIAL EQUITY & INCLUSION:**

This assistance will help low-income and struggling residents of El Paso County with funds to help while they await additional help. There is a high likelihood that many of the applicants for this assistance will reside in a qualified census tract.

**PERFORMANCE MEASURES:**

**Output Measures:**
- Number of individuals & families assisted
- Age, race, and gender of participants

**Outcome Measures:**
- Number of individuals & families seeking assistance
El Paso County Department of Public Works owns and maintains the county highway network for the most populous County in Colorado. The County's transportation network consists of more than 4,000 lane miles of paved and gravel roads and related right-of-way assets. The road network is one of the most critical assets owned and maintained by El Paso County. All aspects of the transportation system, including policy and standards, planning, and construction project execution, are handled by the Engineering Division's Traffic Engineering, Design, Construction Management, Real Estate, and Infrastructure Planning sections. The Operations Division’s Highway Section handles in-house maintenance and repair of County roads and bridges, drainage, signs and signals, and right-of-way.
**EL PASO COUNTY ADMINISTRATION**

El Paso County Administration is overseen by the County Administrator on behalf of the Board of County Commissioners. El Paso County Administration encompasses non-elected offices/departments which provide beneficial, efficient, and effective service to residents, businesses, visitors, volunteers, and employees of El Paso County. El Paso County administration is motivated by respect for citizen services and doing what’s right. Administration encompasses budget and finance, economic and community development, planning, public works, community services, parks and recreation, human services, veteran services, and justice services. Over 2,500 El Paso County employees are dedicated to providing the citizens of El Paso County with essential and recreational services.

**EL PASO COUNTY DIGITAL TECHNOLOGY & STRATEGY**

El Paso County Digital, Strategy, & Technology (DST) Department enables the strategies and delivers the technology services that propel the success of County Offices and Departments. DST inspires the transformation of citizen service delivery through digital government initiatives, enterprise strategy, and traditional information technology services.
DESCRIPTION:

All levels of infrastructure have seen increased demands during COVID-19, and stormwater is no exception. El Paso County plans to invest in allowable stormwater infrastructure programs that have a regional and long-term impact. All projects will meet federal climate change requirements as outlined in reporting and project selection guidance. The funds will only be used in the vast unincorporated area of the county, in coordination with another municipality or jurisdiction, or on county-owned property. The main objective of the stormwater projects is to manage stormwater, subsurface drainage and to manage potential sources of pollution of stormwater as it is returned to creeks and waterways.

All water and stormwater infrastructure programs undertaken with American Rescue Plan funding will have the goals to produce high-quality infrastructure, avert disruptive and costly delays, promote efficiency, and should strive to address climate change. Finally, all projects will comply with the Environmental Protection Agency’s (“EPA”) Clean Water State Revolving Fund (“CWSRF”) or the Drinking Water State Revolving Fund (“DWSRF”). Information regarding the CWSRF can be found at https://www.epa.gov/cwsrf, and information regarding the DWSRF can be found at https://www.epa.gov/dwsrf.
LABOR PRACTICES:

El Paso County will promote and require strong labor standards with all contracts for any water, sewer, and broadband projects funded using American Rescue Plan funds. El Paso County will include in our contracts project labor agreements and community benefits agreements that offer wages at or above the local prevailing rate and will include local hire provisions as required by the American Rescue Plan. However, it is essential to note that the Davis-Bacon Act requirement does not apply to infrastructure projects funded solely with American Rescue Plan funds unless the infrastructure project receives additional funding from another federal program that requires the use of the Davis-Bacon Act.

RACIAL EQUITY & INCLUSION:

While there are no QCTs or large minority populations in the unincorporated portions of El Paso County, large areas within the county's jurisdiction qualify as low to moderate-income under the Community Development Block Grant Program guidelines. Rural populations also often have an unrecognized lack of access to support services, homelessness issues, or economic disadvantage. The COVID-19 pandemic exacerbated these issues. Therefore, the county will pay special attention to these areas when making project or grant funding decisions to ensure additional services are provided to underserved populations.

PERFORMANCE MEASURES:

Output Measures:
- The project is designed to maintain permit compliance or meet any new permit effluent limits
- Projects are compliant with the County Municipal Separate Storm Sewer System ("MS4") Permit, and if it crosses jurisdictional boundaries, they are completed in coordination with partner jurisdictions
- Projects apply Best Management Practices ("BMPs") to mitigate against stormwater impacts, including but not limited to erosion, sedimentation, pollution runoff

Outcome Measures:
- The number of impacted residents whose water quality or access has improved through project implementation or completing planning documents
- The project improves or maintains the water quality of the body of water
- The project includes collaboration with municipalities and community stakeholders to address the stormwater management within the region
PRIORITY CATEGORY: Investments in Water, Sewer, and Broadband Infrastructure
FUNDING AMOUNT: $8,000,000
MANAGING DEPARTMENT: County Administration
PROJECT ID: WATER-ARPA-2021-01
PROJECT STATUS: Planning Phase
EXPENDITURE CATEGORIES: 5 - Infrastructure
PURPOSE: Investment Area Water Projects
COMMUNITY PARTNERS: To Be Identified
IN A QUALIFIED CENSUS TRACT: Unknown at this time

DESCRIPTION:

Water is Colorado’s most precious—and scarce—natural resource. El Paso County needs water to sustain its 730,000 residents, five major military installations, a landmass larger than Rhode Island, and a robust agricultural industry, including farms and ranches. Water is supplied to the region through a complex network of up to 27 different utilities, water, and sanitation districts. Colorado water law is a deep niche subject in which only a select few specialize. The same is true of those that possess the knowledge to properly vet project requests.

Given that reality, El Paso County will follow all proper procurement policies to contract with competent legal counsel and a firm to help the county develop a project application and select recipients. The consistent goal will be to select projects which improve the drinking water infrastructure, upgrade facilities, distribution, storage, replacement, or sustainability efforts, and address climate change. Additionally, the county will be mindful that recipients must complete any projects within the timeframe allowed by law.

Pre-project development includes costs tied to an eligible project, and those reasonably expected to lead to a project. For example, the Drinking Water State Revolving Fund (“DWSRF”) allows for planning and evaluations uses, as well as numerous pre-project development costs, including costs associated with obtaining project authorization, planning and design, and project start-up training, and warranty for equipment. Likewise, the Clean Water State Revolving Fund (“CWSRF”) allows for broad pre-project development, including planning and assessment activities, such as cost and effectiveness analyses, water/energy audits and conservation plans, and capital improvement plans.

El Paso County also intends to solicit applications to fund wastewater projects by providing grant funding to local wastewater providers. Local wastewater providers can use this grant funding to meet objectives like those stated above.
The current plan only allows for grant recipients outside of the boundaries of Colorado Springs Utilities, which services roughly 470,000 area residents.

LABOR PRACTICES:

El Paso County will promote and require strong labor standards with all contracts that will be entered into for any water, sewer, and broadband projects funded using American Rescue Plan funds. El Paso County will include in our contracts project labor agreements and community benefits agreements that offer wages at or above the local prevailing rate and will include local hire provisions as required by the American Rescue Plan. However, it is essential to note that the Davis-Bacon Act requirement does not apply to infrastructure projects funded solely with American Rescue Plan funds unless the infrastructure project receives additional funding from another federal program that requires the use of the Davis-Bacon Act.

RACIAL EQUITY & INCLUSION:

While there are no QCTs or large minority populations in the unincorporated portions of El Paso County, large areas within the county’s jurisdiction qualify as low to moderate-income under the Community Block Grant Program guidelines. Rural populations also often have an unrecognized lack of access to support services, homelessness issues, or economic disadvantage. The COVID-19 pandemic exacerbated these issues, therefore the county will pay special attention to these areas when making project or grant funding decisions to ensure additional services are provided to underserved populations.

PERFORMANCE MEASURES:

Output Measures:
- The county will fill these measures in after identifying and collaborating with the consultant

Outcome Measures:
- The county will fill these measures in after identifying and collaborating with the consultant
DESCRIPTION:

The infrastructure component most strained by the COVID-19 pandemic is internet connectivity. During the height of the pandemic, the home became the office, school, restaurant, church, marketplace, healthcare facility, and the gym. Internet connectivity became a person’s link to the outside world, commerce, and many creature comforts. However, the pandemic exposed how even those within well-served areas could see interruptions in speed and reliability based on the massive demands placed on the system.

While U.S. Census reports show 90% of El Paso County residents are connected to the internet, the region’s geography and size make delivering high-speed internet to everyone a unique challenge. For example, in county the size of Rhode Island, many residents in the eastern and southern portions of the county do not meet the standard delivery speeds contemplated in the ARPA. In addition, private providers have long struggled with the costs required to lay miles of fiber to relatively few residents.

Thankfully, ARPA funds allow the county to help overcome this problem. The Response Recovery Resiliency Plan will fund “middle mile” projects connecting county facilities in a way that will provide the capacity to allow private providers to build and deliver “last mile” broadband services directly to residents. Furthermore, the county will create an open and competitive process to solicit and evaluate proposals from private providers to partner on initiatives that lead to increased quality and availability of broadband for our underserved residents in alignment with the 2019 El Paso County Broadband Strategic Plan. The overarching goal is to meet or exceed symmetrical upload and download speeds of 100Mbs. This effort is crucial to keep school children from falling behind, and keep rural communities competitive with their urban neighbors.
The county will pay special attention to project timelines and costs to ensure all work is completed by the legal deadline and all expenses fall within an allowable use. For example, pre-project costs associated with planning and engineering for broadband infrastructure build-out is considered an eligible use of funds, as well as technical assistance and evaluations that would reasonably be expected to lead to the commencement of a suitable project (e.g., broadband mapping for the purposes to find an area for investment).

LABOR PRACTICES:

El Paso County will promote and require strong labor standards with all contracts that will be entered into for any water, sewer, and broadband projects funded using American Rescue Plan funds. El Paso County will include in our contracts project labor agreements and community benefits agreements that offer wages at or above the local prevailing rate and will include local hire provisions as required by the American Rescue Plan. However, it is essential to note that the Davis-Bacon Act requirement does not apply to infrastructure projects funded solely with American Rescue Plan funds unless the infrastructure project receives additional funding from another federal program that requires the use of the Davis-Bacon Act.

RACIAL EQUITY & INCLUSION:

While there are no QCTs or large minority populations in the unincorporated portions of El Paso County, large areas within the county's jurisdiction qualify as low to moderate-income under the Community Block Grant Program guidelines. Rural populations also often have an unrecognized lack of access to support services, homelessness issues, or economic disadvantage. The COVID-19 pandemic exacerbated these issues. Therefore, the county will pay special attention to these areas when making project or grant funding decisions to ensure additional services are provided to underserved populations. This is especially crucial given that during the height of the pandemic, the home became the office, school, restaurant, church, marketplace, healthcare facility, and the gym. Internet connectivity became a person's link to the outside world, commerce, and many creature comforts.

PERFORMANCE MEASURES:

Output Measures:

- The number of organizations with which the county partners to provide increased broadband speeds to underserved populations
- The number of “middle mile” projects the county completes to its facilities positively correlate with the efforts of others

Outcome Measures:

- The number of underserved residents who gained access to quality broadband through county partnerships
- The number of residents whose number of available providers increased as a result of the county partnership
- The number of residents whose price for quality broadband declined as a result of more competition in the market
OTHER FUND USES
ADMINISTRATION

PRIORITY CATEGORY: Grant Administration
FUNDING AMOUNT: $1,000,000
MANAGING DEPARTMENT: Administration
PROJECT ID: FIN-ARPA-2021-01
PROJECT STATUS: Planning Phase
EXPENDITURE CATEGORIES: 7 - Administrative
PURPOSE: Administrative
COMMUNITY PARTNERS: To Be Identified
IN A QUALIFIED CENSUS TRACT: Unknown at this time

DESCRIPTION:

A minor portion of funds will be reserved for program administration. Program administration costs may include outside legal counsel, staffing needs, or other unanticipated needs. All funds used from this category will only support ARPA administration work and not regular county functions.

RACIAL EQUITY & INCLUSION:

El Paso County is an equal opportunity employer. The county does not discriminate against persons because of their genetic information, age, gender, color, race, religion, national origin, marital status, sexual orientation, disability, or political affiliation in making employment decisions, including determining suitability for employment, compensation, promotion, transfers, education, or discharge. Selection decisions will be made in a non-discriminatory manner consistent with this policy and EEO principles.

Additionally, El Paso County follows all federal laws and regulations to ensure full compliance of the same. The county, as a recipient and subrecipient of federal funds will follow all requirements as set forth in 42 USC Chapter 21—Civil Rights Act of 1964 to ensure that no one individual or business is excluded or denied the benefit of federal assistance or grants. El Paso County's Title VI Plan shall be followed to ensure compliance with the Civil Rights Act of 1964.

PERFORMANCE MEASURES:

Output Measures:
• Will be measured through the program to which additional funds are allocated

Outcome Measures:
• Will be measured through the program to which additional funds are allocated
DESCRIPTION:

The plan outlined above will undoubtedly require additional funds to fully implement. However, this portion of unallocated funds will allow El Paso County to meet new needs and react quickly to the changing COVID-19 environment without sacrificing other strategic goals.

RACIAL EQUITY & INCLUSION:

El Paso County follows all federal laws and regulations to ensure full compliance of the same. The county, as a recipient and subrecipient of federal funds, will follow all requirements as set forth in 42 USC Chapter 21—Civil Rights Act of 1964 to ensure that no one individual or business is excluded or denied the benefit of federal assistance or grants. El Paso County’s Title VI Plan shall be followed to ensure compliance with the Civil Rights Act of 1964.

Any new allocations of funding drawing from this portion will go into a pre-defined allowable use and will comply with racial equity and inclusion guidelines.

PERFORMANCE MEASURES:

Output Measures:
• Will be measured through the program to which additional funds are allocated

Outcome Measures:
• Will be measured through the program to which additional funds are allocated
# El Paso County Expenditures

As of July 31, 2021

## Table of Expenses by Expenditure Category

<table>
<thead>
<tr>
<th>Expenditures Category</th>
<th>Cumulative Expenditures to Date</th>
<th>Amount Spent Since Last Recovery Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1</strong> Expenditure Category: Public Health</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.1 COVID-19 Vaccination</td>
<td>$31,482</td>
<td>$31,482</td>
</tr>
<tr>
<td>1.6 Medical Expenses Including Alternative Care Facilities</td>
<td>$17,972</td>
<td>$17,972</td>
</tr>
<tr>
<td>1.9 Payroll Costs Public Health, Safety Other Public Sector Staff Responding to COVID-19</td>
<td>$4,560,581</td>
<td>$4,560,581</td>
</tr>
<tr>
<td><strong>Total: Public Health</strong></td>
<td>$4,719,020</td>
<td>$4,719,020</td>
</tr>
<tr>
<td><strong>2</strong> Expenditure Category: Negative Economic Impacts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.11 Aid to Tourism, Travel or Hospitality</td>
<td>$500,000</td>
<td>$500,000</td>
</tr>
<tr>
<td>2.13 Other Economic Support</td>
<td>$51,490</td>
<td>$51,490</td>
</tr>
<tr>
<td><strong>Total: Negative Economic Impacts</strong></td>
<td>$551,490</td>
<td>$551,490</td>
</tr>
<tr>
<td><strong>Total Expenditures for all Categories</strong></td>
<td>$5,270,510</td>
<td>$5,270,510</td>
</tr>
</tbody>
</table>
The American Rescue Plan Act allows for Counties to use State and Local Fiscal Recovery Funds ("SLFRF") to offset revenue losses due the COVID-19 pandemic. El Paso County has not experienced a loss in revenue because of the COVID-19 pandemic and, therefore, will not be utilizing any of the funds for revenue replacement in 2021. The following chart shows the revenue replacement amounts required to be reported regarding revenue during the COVID-19 pandemic.

PERFORMANCE MEASURES:
FISCAL YEAR ENDING DECEMBER 31, 2020

<table>
<thead>
<tr>
<th><strong>Description</strong></th>
<th><strong>Amount</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Base Year Revenue 2019</td>
<td>$350,825,531</td>
</tr>
<tr>
<td>Growth Rate*</td>
<td>5.1%</td>
</tr>
<tr>
<td>Counterfactual Revenue**</td>
<td>$368,588,610</td>
</tr>
<tr>
<td>Actual Revenue 2020</td>
<td>$377,292,977</td>
</tr>
</tbody>
</table>

*Average annual growth rate based on the years: 2017, 2018, and 2019
**Estimated 2020 revenue based on the growth rate
El Paso County is committed to promoting equitable outcomes with ARPA funds. Given the statutorily mandated division of responsibilities between state, county, and city governments within Colorado, the areas in which the county can impact equitable outcomes most are through economic development, the Pikes Peak Workforce Center, and Public Health. Those entities can operate within any area municipality without impacting that jurisdiction’s plans for their direct ARPA funding. Other county services, such as stormwater, water projects, and broadband infrastructure, will operate in areas where little or no direct ARPA funds were directly awarded to a recipient. There are no qualified census tracts in unincorporated El Paso County, but this division of labor allows each citizen to receive a benefit from these funds.

As noted above, the most diverse areas of El Paso County are concentrated within a jurisdiction that received direct ARPA funds.