

INGHAM COUNTY RECOVERY PLAN PERFORMANCE REPORT 2022

1. EXECUTIVE SUMMARY

The American Rescue Plan Act (ARPA) includes \$56.8 million in direct local recovery assistance for Ingham County. The first half (First Tranche) was received in May, 2021 and the second half (Second Tranche) was received in June, 2022.

Ingham County's Recovery Plan fully complies with the U.S. Treasury Department's Final ARPA Rule. It guarantees that the County's direct ARPA assistance will be allocated prior to the December 31, 2024 deadline and that all ARPA expenditures will be completed by December 31, 2026, as required by federal law.

The Ingham County Board of Commissioners developed this plan to strategically allocate the \$56.8 million to help Ingham County fully recover and become a stronger county. Recognizing the need to kick start the County's recovery and address immediate needs, the Commissioners proposed two phases to allocate funding:

Phase I, First Tranche Funding: to address the immediate needs of Ingham County citizens and businesses that were adversely affected by COVID-19; and

Phase II, Second Tranche Funding: to address long-term solutions regarding affordable housing, critical infrastructure, and the County's financial stabilization.

Through June 30, 2022, the Ingham County Commissioners have allocated over \$52 million of the County's \$56.8 million ARPA allocation with millions already distributed to the families and business owners in Ingham County including but not limited to:

- \$8.25 million to 360 small business owners
- \$1 million to 162 households for mortgage/utility assistance
- \$1.1 million to 219 households for direct assistance
- \$3.775 million in essential employee pay
- \$750,000 toward the development of neighborhood health center
- \$1 million for emergency service provider equipment upgrades

2. USE OF FUNDS

The Ingham County Commissioners recognized the needs of many of our County residents and businesses that suffered financially, physically and mentally during the COVID-19 pandemic. To address these needs, the Commissioners established the following priorities for ARPA funding:

- **Public Health**
 - Improving access to healthcare, mental health, and addiction services
 - Providing a safe workplace through free COVID testing

- Providing emergency funding to reduce gun violence
- **Negative Economic Impacts**
 - Providing grants to small businesses
 - Providing mortgage/utility assistance
 - Providing direct assistance to citizens
 - Providing apprenticeship training
- **Revenue Replacement**
 - Utilizing ARPA funding to offset revenue losses and fund some general governmental expenses
 - Funding for emergency service providers
 - Funding for broadband expansion to County facilities and improvements to remote work
- **Public Sector Capacity**
 - Providing additional COVID-related paid sick leave
 - Hiring additional staff
 - Developing additional court capacity to address COVID-19 related backlogs
- **Premium Pay**
 - Providing premium pay to essential County employees
- **Water, Sewer, Broadband Infrastructure**
 - Providing funding for stormwater management projects
 - Implementing a County-wide broadband survey to determine unserved/underserved areas of the County

3. PROMOTING EQUITABLE OUTCOMES

The following projects are examples of the efforts taken by Ingham County and our partners to promote equitable outcomes with the use of our ARPA dollars:

Allen Neighborhood Center FQHC & Pharmacy/Health Center Position Staffing

The Allen Neighborhood Center serves as a dynamic hub where Lansing Eastside neighbors access resources to improve their health and well-being; expand their capacity to seize job and entrepreneurial opportunities; create a strong sense of place, belonging, and community pride; and build a safe, sustainable, and thriving neighborhood. The FQHC & Pharmacy will provide healthcare to all the residents of Lansing's Eastside regardless of their ability to pay.

Total FQHC and staffing allocation – \$887,956

Gun Violence Rapid Response

The City of Lansing is facing an epidemic of gun violence by and against historically marginalized groups. This funding will provide stop-gap measures to address the gun violence in Lansing until the implementation of the Advanced Peace Initiative. Funding to recipients will include education and outreach to impacted communities, conflict resolution services, non-police de-escalation supports and gaps in health plan coverage.

Total project allocation – \$25,000

Capital Area Community Services (CACS) – Financial Assistance to Residents

CACS works toward eliminating the causes and conditions of poverty in Ingham by providing programs in childhood education, nutrition, weatherization, housing, and financial counseling. CACS reaches the most vulnerable residents of our County and has served 219 households to date with ARPA funds.

Total project allocation - \$5,000,000

Capital Area Housing Partnership (CAHP) – Mortgage and Utility Assistance

Capital Area Housing Partnership develops strong, diverse neighborhoods with a focus on affordable housing, homeownership, and financial security in mid-Michigan. This project provided mortgage and utility assistance focused on residents under 80% AMI (Area Median Income).

- 162 households served
 - 70 Black or African American
 - 60 below 30% AMI
 - 41 31%-50% AMI
 - 59 51%-80% AMI

Total project allocation - \$1,000,000

Lansing Economic Area Development (LEAP) – Ingham County Sunrise Grant Program

LEAP worked closely with DEI Economic Development partners and community engagement specialists to reach historically underserved business owners/entrepreneurs. 630 grants totaling \$8,250,000 to date with a **54% award rate to underrepresented** (BIPOC-owned, woman-owned, veteran-owned, person-with-disability-owned, LGBTQ+ owned) groups.

Total project allocation - \$9,250,000

Opportunity Knox – Apprenticeship Training Program

Opportunity Knox is providing apprenticeship training in the building trades, inspection services and computer skills to underserved communities in the Greater Lansing area. Through extensive

outreach through BIPOC network websites and social media, 80% of the 57 graduates to date have been minorities.

Total project allocation - \$500,000

Housing Trust Fund (HTF)

The HTF was established by the Ingham County Commissioners to, “*Encourage construction, improvement and maintenance of accessible, sustainable housing in Ingham County in order to establish homeownership to build wealth and equity*”. HTF recently recommended a \$1,500,000 allocated to the renovation of the historic Walter French School into 76 affordable housing units in the City of Lansing. This recommendation was approved by the Board of Commissioners (after June 20, 2022 so it will not show up as an expense on the Performance Report or Project Inventory until the 2023 plan update).

Total project allocation - \$9,000,000

Ingham County Health Department – Private Wastewater and Drinking Water Systems

Ingham County Health Department has an estimated 1,200 failing septic systems and an unknown number of failing private wells, many of which are in historically underserved areas. Priority for upgrades/replacements will be given to households whose total income is less than 300% of the Federal Poverty Level.

Total project allocation - \$1,000,000

4. COMMUNITY ENGAGEMENT

The Ingham County Commissioners held multiple public committee/board meetings in which input from citizens on ARPA funding was requested. These meeting agendas were publicly posted and advertised.

Requests were sent to all 16 Ingham County townships, three cities and two villages to inquire about funding needs/projects.

5. LABOR PRACTICES

Capital expenditures of ARPA dollars must follow Ingham County procurement requirements which include:

Equal Opportunity/Non Discrimination Policy -

<https://pu.ingham.org/Portals/PU/Documents/EOEresolutions.pdf>

Living Wage Policy -

<https://pu.ingham.org/Portals/PU/Documents/Living%20Wage%20Resolutions.pdf>

Local Purchasing Preference Policy -

https://pu.ingham.org/Portals/PU/Policies/Local%20Purchasing%20Resolutions%20Rev%205-18-17_.pdf

Prevailing Wage Policy - <https://pu.ingham.org/Portals/PU/Documents/Resolution%2002-263%20PW.pdf>

Labor, Employment and Environmental Criteria in Evaluating Bids and Proposals - <https://pu.ingham.org/Portals/PU/Bids/2020/reso20-16.pdf>

6. USE OF EVIDENCE

Ingham County did not use, nor require our sub-recipients to incorporate the use of evidence or extensive program evaluations. We are fortunate in Ingham County that our partners have extensive experience in the Community providing services to our residents and businesses and spending these crucial dollars on developing extensive evidence based experiments seemed counterproductive to our citizen's needs.

Our partners did provide us with results of their use of the funds, which are shared in the Performance Report section 7.

7. PERFORMANCE REPORT

Ingham County's overarching goals for the use of its ARPA dollars fell into the following categories:

- 1) Aid to citizens and businesses to address negative economic impacts of COVID-19
- 2) Revenue Replacement to offset revenue loss due to COVID-19 and fund various initiatives that fall outside of specific ARPA categories
- 3) Public health initiatives for its employees and residents
- 4) Premium pay to essential Ingham County employees
- 5) Infrastructure including stormwater improvements to address climate change and a County-wide broadband survey to determine unserved/under-served areas
- 6) Public sector funding to improve the delivery of government services

Negative Economic Impact Projects:

Project: Mortgage and Utility Assistance

Link: <https://bc.ingham.org/Portals/BC/CAHPSummary.pdf>

Recipient: Capital Area Housing Partnerships

Award: \$1,000,000

Goal: Support Ingham County homeowners who were behind on their mortgage, utility and/or internet payments as a direct result of the COVID-19 pandemic.

Results: Mortgage Assistance – 147 households: \$736,996
Utilities Assistance – 184 households: \$247,300.18
Internet Assistance – 72 households: \$9,000

Total Expenditures to Date: \$993,296.18

Project: Direct Assistance to Residents

Link: <https://bc.ingham.org/Portals/BC/CACSBiannual.pdf>

Recipient: Capital Area Community Services

Award: \$5,000,000

Goal: Financial support for Ingham County residents who were negatively affected by COVID-19 pandemic.

Results: Households Assisted: 131
Direct Client Assistance: \$646,199.16
Financial Literacy and Foreclosure Assistance: \$37,220.71
Mental Health and Other Medical Assistance: \$60,000
Support to Other Non-Profits: \$230,000
Administrative/Operational Costs: \$99,594.58

Total Expenditures to Date: \$1,073,014.45

Project: Ingham County Sunrise Grant Program

Link: <https://bc.ingham.org/Portals/BC/LEAPSunrise.pdf>

Recipient: Lansing Economic Area Partnership

Award: \$9,750,000

Goal: Financial assistance to businesses negatively affected by COVID-19 to ensure business viability and success with an emphasis on under-represented populations.

Results: Retail/Goods/Services – 213 grants: \$2,620,000
Tourism/Hospitality – 49 grants: \$600,000
Nonprofits – 83 grants: \$1,240,000

New Businesses during Pandemic – 99 grants:	\$695,000
Sole Proprietors – 109 grants:	\$545,000
Restaurants/Eateries/Taverns – 60 grants:	\$905,000
Childcare Providers – 11 grants:	\$840,000
Business Incubators – 3 grants:	\$270,000
Succession Planning/Discretionary – 3 grants:	\$280,000
Administrative	\$255,400

Total Expenditures to Date: **\$8,250,400**

Project: **Opportunity Knox Apprenticeship Program**

Recipient: Opportunity Knox Professional Apprenticeship Program

Award: \$500,000

Goal: Provide apprenticeship training in building trades, inspection services and computer skills to underserved communities in the Greater Lansing area

Results:	Number of Graduates to Date:	75
	% of Graduates that are Minorities:	80%

Total Expenditures to Date: **\$500,000**

Project: **Tourism Funding**

Recipient: Greater Lansing Convention and Visitor's Bureau

Award: \$1,400,000

Goal: Preserve staffing levels affected by COVID-19 and replace revenue lost due to waiving annual membership dues during the Pandemic. Enhance sports marketing and local advertising to promote County tourism and hospitality businesses.

Results:	Staff Wages:	\$1,140,970.72
	Revenue Replacement:	\$106,477.75
	Sports Marketing:	\$5,990
	Renewal of RFP subscriptions:	\$16,561.53
	Visitor Data Platform:	\$35,000
	Safe Meetings Video Production:	\$5,000

Local Advertising Campaign: \$50,000

Annual Visitor Inspiration Guide: \$40,000

Total Expenditures to Date: \$1,400,000

Revenue Replacement Projects:

Project: County Revenue Replacement

Recipient: Ingham County Government

Award: \$8,000,000

Goal: Provide General Fund operating revenue for fiscal years 2021-2023 to offset revenue lost during the Pandemic.

Results: Fiscal Year 2021: \$578,343.45

Fiscal Year 2022 to date: \$1,484,290.98

Total Expenditures to Date: \$2,062,634.43

Project: Revenue Replacement – County Broadband and IT Improvements

Recipient: Ingham County Government

Award: \$1,500,000

Goal: Provide funding for the extension of broadband to multiple County facilities to improve operations and to improve technology for remote work capabilities.

Total Expenditures to Date: \$388,560

Project: Arts Council Revenue Replacement

Recipient: Ingham County Arts Council

Award: \$44,077

Goal: Provide funding for lost revenue due to the Pandemic.

Total Expenditures to Date: \$44,077

Project: Ingham County Emergency Service Authorities (ESA)

Recipients: North Ingham Emergency Services Authority (NIESA)
Stockbridge Area Emergency Service Authority (SAESA)

Award: \$1,000,000

Goal: Provide funding for the two County ESAs that were not recipients of ARPA funding for emergency medical equipment/vehicles, staff training and medical supplies.

Results:	NEISA	\$759,950.92
	SAESA	\$250,000

Total Expenditures to Date: **\$999,950.92**

Public Health Projects:

Project: **County PPE/COVID Sick Leave/COVID Testing/Air Purification (combinations of Project ID#s 10, 11, 19 and 20)**

Recipient: Ingham County Government

Award: \$918,145

Goal: Provide PPE for County staff, fund COVID-19 weekly testing for employees that were not vaccinated, provide paid sick leave for COVID-19 related absences and provided air purification units. Provide supplies for various Health Department COVID-19 initiatives. Also provides Health Department software and funding to CAHP for transitional housing.

Results:	PPE (post ARPA funding):	\$65,835.19
	COVID Sick Leave (313 employees)	\$321,346.20
	COVID Testing (Weekly for non-vaccinated):	\$20,960
	Health Department Initiatives:	136,673.72
	Air Purification:	\$68,148
	Software:	\$12,418.70
	CAHP:	\$15,000

Total Expenditures to Date: **\$640,381.81**

Project: **Allen Neighborhood Center Federally Qualified Health Center & Pharmacy**

Recipient: Ingham County Health Department

Award: \$750,000

Goal: Provide an FQHC for healthcare and pharmacy services to underserved residents on the Lansing's Eastside. The health center, which will be operated by the Ingham County Health Department, is part of the Allen

Neighborhood Center which includes a farmer's market, incubator kitchen, outreach services and adult and youth programs. Health Center to open 3rd Quarter of 2023. Currently hiring staffing (Project ID# 26).

Results: Construction Completed: \$750,000

Total Expenditures to Date: \$750,000

Project: Integrated Community Youth Outreach Unit (ICYOU)

Link: <https://bc.ingham.org/Portals/BC/CMH2ndquarter.pdf>

Recipient: Community Mental Health

Award: \$450,000

Goal: ICYOU will focus on identifying youth with Serious Emotional Disturbance (SED), linking these and other youth with behavioral health services, providing skills-based groups to help youth enhance resiliency and social skills, and linking youth and families with community resources.

Results: Total Youth Served: 1,260

Partnerships:

Lansing City Rescue Mission

Lansing Parks and Recreation

Capital Area District Library

Spartan Child Development Center

EVE Inc.

Hiring and Training of four Bachelor Level Staff: \$127,871.57

Total Expenditures to Date: \$127,871.57

Project: Residential Care Facilities Expansion

Recipient: Mid-Michigan Recovery Services (MMRS)

Award: \$205,218

Goal: Expansion of MMRS residential recovery housing by acquiring two, 12 women houses and four, 24 men houses. County ARPA dollars will offset the total budget cost of \$802,131 by \$205,218 and will include partial funding of new acquisitions, renovations to men's housing and security/privacy and recreational improvements.

Results: Acquisition of Women's Houses: \$27,000

Acquisition of Men's Houses:	\$63,000
Renovations to Men's Houses:	\$47,606.16
Security/Privacy/Recreation:	\$23,182

Total Expenditures to Date: **\$160,788.16**

Project: **Stockbridge Community Schools Health Enhancements**

Recipient: Stockbridge Community Schools

Award: \$590,525

Goal: Stockbridge Community Schools serve 1,228 students with 40.6 % of the students considered disadvantaged and 40.5% are eligible for either free or reduced lunches. The school system has limited access to social work services to identify, diagnose, and intervene in student mental and behavioral health problems and has been without the services of a nurse for over 15 years. This project would fund a full-time nurse and full-time social worker for two years as well as medical supplies and equipment, office remodel and testing facility design.

Results:	Social Worker and School Nurse:	\$60,706.25
	Medical Supplies:	\$10,000
	Office Remodel:	\$26,925
	Testing Facility Design:	\$50,000

Total Expenditures to Date: **\$147,631.25**

Project: **Other Public Health Services**

Recipient: Ingham County Government/Capital Area Housing Partnership

Award: \$100,000

Goal: Includes rentals/purchases for vaccination clinics and testing facilities including water cooler rentals, and temperature sensor purchases.

Results:	Supplies and Rentals:	\$51,007.52
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Total Expenditures to Date: **\$51,007.52**

Project: **Gun Violence Rapid Response**

Link: <https://bc.ingham.org/Portals/BC/rapidsreport.pdf>

Recipients: The Village Lansing
Coat of Many Colors

Ingham County Health Department (IGHD)

Award: \$25,000

Goal: To provide stop-gap measures to address the gun violence in Lansing until the implementation of the Advanced Peace Initiative. Funding to recipients will include education and outreach to impacted communities, conflict resolution services, non-police de-escalation supports and gaps in health plan coverage.

Results:	Village Lansing:	\$18,000
	Violence De-escalation Core Group:	15 young men
	Youth Contacted:	67
	Individual Sessions:	97
	Coat of Many Colors:	\$1,772.88
	Counseling Sessions:	6

Total Expenditures to Date: \$19,772.88

Infrastructure Projects:

Project: Blue Spotted Salamander Drain

Recipient: Ingham County Drain Commissioner

Award: \$150,000

Goal: Expansion of current Blue Spotted Salamander Drain to include additional properties subject to more frequent flooding events due to climate change.

Total Expenditures to Date: \$150,000

Project: County-wide Broadband Survey

Recipient: Merit Networks

Award: \$56,000

Goal: Determine County-wide broadband needs by conducting a survey of households to determine internet access and download/upload speeds. Data will be used to verify FCC maps that will be used for federally funded broadband expansion to unserved/under-served areas. Data collection underway but no invoiced expenditures.

Total Expenditures to Date: \$0

Project: 30th Circuit Court Visiting Judge Program

Recipient: Ingham County 30th Circuit Court

Award: \$2,602,228

Goal: Expansion of the 30th Circuit Court to add a courtroom and judge in Lansing for a three year period to address the trial backlog created by COVID-19. Funding includes building lease, renovations, F&E, security enhancements and personnel (judge, court recorder, law clerk, Sheriff deputies, etc.). Trials to begin September 12, 2022.

Total Expenditures to Date: **\$4,530.93**

Project: County Administrative Expenses

Recipient: Ingham County

Award: \$420,000

Goal: To fund various administrative/staffing costs associated with monitoring/implementing ARPA projects.

Total Expenditures to Date: **\$93,163.53**

8. Project Inventory

EC	ID #	Project Name	Project Description	Funding Amount	Partners	Time Line	Performance Measures	*	^	Remaining
2.2	1	Mortgage and Utility Assistance	Mortgage and Utility Assistance	1,000,000.00	Capital Area Housing Partnership	Completed	Number of Residents	-	Yes	-
6.1	2	Revenue Replacement - County Broadband	County Broadband Expansion	1,500,000.00	County IT	2024	NA	NA	NA	1,111,440.00
6.1	3	Revenue Replacement - Emergency Services	Emergency Services Authorities Funding	1,000,000.00	NIESA, SEASA	Completed	NA	NA	NA	49.08
2.29	4	Ingham County Sunrise Grant	Small Business Grants for COVID A ffected Businesses	9,750,000.00	Lansing Economic Area Partnership	Completed	Number of Businesses	NA	No	-
2.35	5	Tourism Funding	Support for Tourism	1,400,000.00	GLCVB	Completed	NA	NA	No	-
2.2, 2.37	6	Direct Assistance to Residents	Assistance to Citizens A ffected by COVID	5,000,000.00	Capital Area Community Services	2024	Number of Residents	-	Yes	2,500,000.00
1.11	7	Gun Violence Rapid Response	Gun Violence Intervention Program	25,000.00	Village Lansing, Coat of Many Colors	2023	Interventions	-	Yes	7,000.00
6.1	8	Rev Replacement - County	Revenue Replacement	8,000,000.00	County	2024	NA	NA	NA	5,937,365.57
7.1	9	County Admin Expenses	Personnel to Help Administer ARPA Programs	420,000.00	County	2024	NA	NA	NA	326,836.47
1.5	10	County PPE	PPE for County Employees	200,000.00	County Health Department	2023	NA	NA	NA	134,164.81
1.1, 1.6	11	COVID-19 Public Health	COVID Testing, Health Department Software, Equipment	300,000.00	County Health Department	2023	NA	NA	No	114,947.88
1.14	12	Other Public Health	Vaccination Clinic Support Supplies and Equipment	100,000.00	County Health Department	2023	NA	NA	No	48,992.48
4.1	13	Premium Pay	Premium Pay for County Employees	3,775,411.29	County	Completed	NA	NA	NA	-
1.7	14	Allen Neighborhood Center FQHC & Pharmacy	Development of FQHC & Pharmacy, Eastside Lansing	750,000.00	Allen Neighborhood Center	Completed	Number of Exam Rooms	NA	NA	21,561.17
1.10	15	Intergrated Community Youth Outreach Unit	Mental Health for youth with SED	450,000.00	Community Mental Health	2024	Number of Youth	-	NA	322,128.43
2.7	16	Opportunity Knox Apprenticeship Program	Apprenticeship Program for Underserved Residents	500,000.00	Opportunity Knox	Completed	Number of Graduates	-	Yes	-
6.1	17	Arts Council Revenue Replacement	Revenue Replacement	44,077.00	Arts Council	Completed	NA	NA	NA	-
1.11	18	Residential Care Facilities Expansion	Residential Recovery Homes for Men and Women	205,218.00	Mid-Michigan Recovery Services	2023	Number of Rooms	-	NA	44,429.84
1.8	19	COVID-19 Sick Leave	Additional Sick Leave for County Employees	350,000.00	County	2023	Number of Employees	NA	NA	28,653.80
1.7	20	Building Air Purification	Installation of A ir Purification Units	68,145.00	County	Completed	NA	NA	NA	-
1.4	21	Stockbridge Community Schools Health Enhancements	Additional Nurse/Counseling Staff	590,525.00	Stockbridge Community Schools	2024	Number of Students	-	NA	442,893.75
5.6	22	Blue Spotted Salamander Drain	Expansion of Existing Drain to Mitigate Flooding	150,000.00	Ingham County Drain Commissioner	Completed	NA	NA	NA	-
3.4	23	30TH Circuit Court Visiting Judge Program	Development of A dditional Court to Expedite Trials	2,602,228.00	30th Circuit Court/County	2025	Number of Trials	NA	NA	2,567,840.31
2.13	24	Youth Housing Development	Acquisition/Development of Residential Youth Houses	3,000,000.00	Child & Family Services	2026	Number of Facilities	-	Yes	3,000,000.00
2.15	25	Affordable Housing Opportunities	Affordable Housing Development/Down Payment Assist	9,000,000.00	Housing Trust Fund/County	2026	Number of Units	-	Yes	9,000,000.00
1.6	26	Allen Neighborhood Center FQHC Staffing	Staffing for Allen Neighborhood FQHC	137,956.00	County Health Department	2024	Number of Staff	NA	Yes	137,956.00
2.11	27	Parkwood YMCA Summer Camp Programs	Expansion of Summer Camp/After School Facilities	120,000.00	Parkwood YMCA	2023	Number of Children	-	No	120,000.00
1.4	28	Mason Public Schools Health Enhancements	Additional Healthcare Staff for Schools	1,000,000.00	Mason Public Schools	2024	Number of Students	-	NA	1,000,000.00
3.4	29	Mason Circuit Court House Clerk Office Improvements	Interaction with Public Improvements	103,077.00	County	2022	NA	NA	NA	103,077.00
5.17	30	County-Wide Broadband Survey	Survey to Determine Unserved/Under-Served Areas	56,000.00	Merit Networks	2022	Number of Responses	NA	NA	56,000.00
5.6	31	Smith and Oesterle Drains	Improvements to Address Increased Flooding	392,000.00	Ingham County Drain Commissioner	2023	NA	NA	NA	392,000.00
5.3, 5.16	32	Private Wastewater and Drinking Water Systems	Fix/Replace Failing Individual Septics and Wells	1,000,000.00	County Health Department	2026	Number of Systems	NA	NA	1,000,000.00
*		Amount of Funds Allocated to Evidence-Based Interventions								
^		Primarily Serving Impacted Communities								