



RECOVERY PLAN

STATE AND LOCAL FISCAL RECOVERY FUNDS
2025 Performance Report

METROPOLITAN GOVERNMENT OF
NASHVILLE AND DAVIDSON COUNTY



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EXECUTIVE SUMMARY

The Metropolitan Government of Nashville & Davidson County (Metro) has received a total allocation of \$259.8 million of State and Local Fiscal Recovery Funds. We are grateful for these funds, and our highest priority is protecting our community from the coronavirus pandemic. We are prioritizing this investment in a direct emergency response to COVID-19 and investing in our public facilities to prevent and mitigate community spread of the virus for the visiting public and our public employees. Additionally, we are mitigating the impacts of the pandemic by addressing the local relief needs of adversely affected individuals, non-profits, and small businesses. Each group has differing and unique needs, but all contribute to our community's equitable economic recovery, which is a key focus for these funds.

To handle the expenditures of these funds, in June 2021 a COVID-19 Financial Oversight Committee was created. The Committee is comprised of nine members - six members of the Committee were appointed by the Mayor, and three members are members of the Metropolitan Council and appointed by the Vice Mayor. The Committee recommends and reviews the use of funds as it deems appropriate. Further, it collects, considers, and recommends appropriate uses of the American Rescue Plan Act (ARPA) funds to be approved by the Metropolitan Council. As of June 30, 2025, the Committee and Council have approved all of Metro's ARPA award, \$259,810,600. We are investing in expenditures that focus on the following areas:

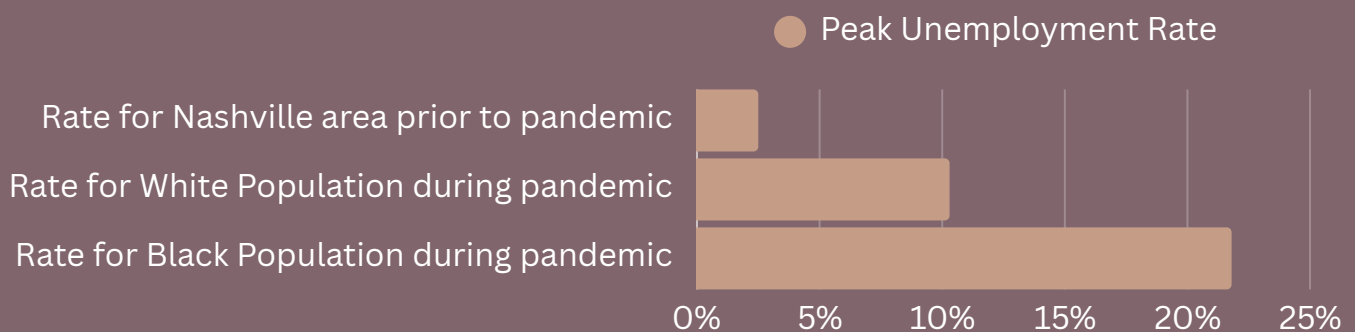
- **Community safety/public and behavioral health**
- **Assistance and programming for the unhoused**
- **Affordable housing and household assistance**
- **Equity-based economic support for the public and small businesses**
- **Supplemental operations to existing budget**

Metro is investing in many evidence-based programs with proven success to address fundamental equity disparities made more visible by our state of emergency from the pandemic. These programs optimize and align where possible with existing federal and state funding.

Climate of Nashville Pre-American Rescue Plan Funding

Each year, the Nashville Area Chamber of Commerce publishes a Vital Signs report to encompass the socioeconomic climate of Nashville and its surrounding area. To provide insight into the pandemic's effects on Metro's community, below are statistics taken from the [2020 Vital Signs report](#), released in April 2021.

Unemployment



Childcare

- 50.7% of Vital Signs survey responders remarked that childcare affects their work.
- 48% of Tennesseans live in a childcare desert, meaning their census tract has either no childcare providers or so few options that there are more than three times as many children as licensed child care slots.

Affordable Housing

- 36.7% of the Vital Signs survey responders remarked that they spend over 30% of their take-home pay on rent or mortgage.
- 41% of the Vital Signs survey responders who rented their place of living reported having fear of their ability to pay rent in the next six months.

Climate of Nashville Pre-American Rescue Plan Funding and During

Affordable Housing, continued

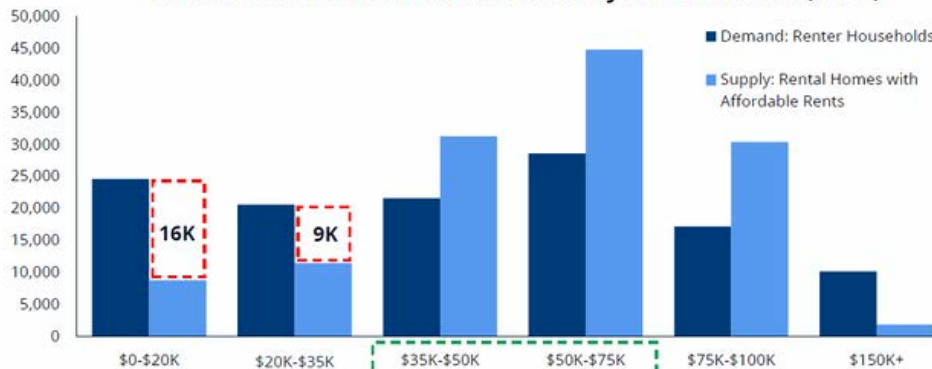
Top Growing Occupations in Davidson County by Net New Jobs (2013-2023)

	Occupations	Change in Jobs (2013 - 2023)	Avg. Earnings	Affordable Rent	Avg. County Rent (2023)
High-Wage	Management	+21,180	\$108,828	\$3,023	\$1,456
High/Moderate-Wage	Computer and Mathematical	+36,840	\$78,247	\$2,174	\$1,456
	Healthcare Practitioners				
	Business and Financial Operations				
Moderate-Wage	Construction and Extraction	+23,751	\$48,621	\$1,351	\$1,456
	Arts, Design, Entertainment, Sports, Office and Administrative Support				
Low-Wage	Protective Service,	+25,250	\$38,816	\$1,078	\$1,456
	Transportation and Material Moving,				
	Food Preparation and Serving Related				

Source: Lightcast; Apartment List; Novogradac

Based on the average earnings for 2023, Davidson County's average rent is not affordable for individuals with moderate-wage to low-wage level occupations.

Households vs. Affordable Homes by Income Level (2022)

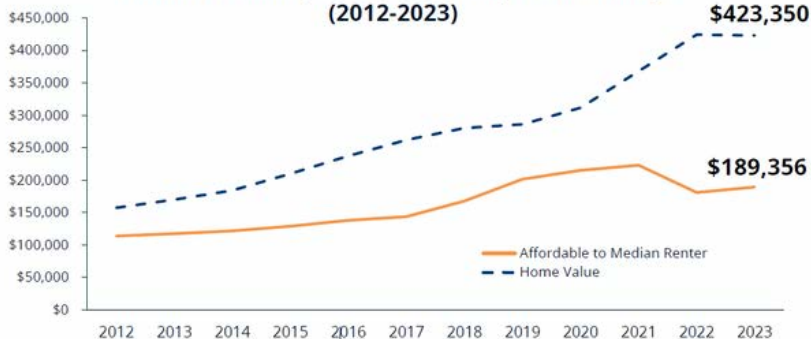


LIHTC affordability will most often fall within this income range.

Source: ACS 5 Year Estimate 2022; PUMS 2022

The supply of affordable rental homes available in 2022 could not meet the demand for individuals who made \$35,000 or less per year.

Davidson County Homeownership Affordability (2012-2023)



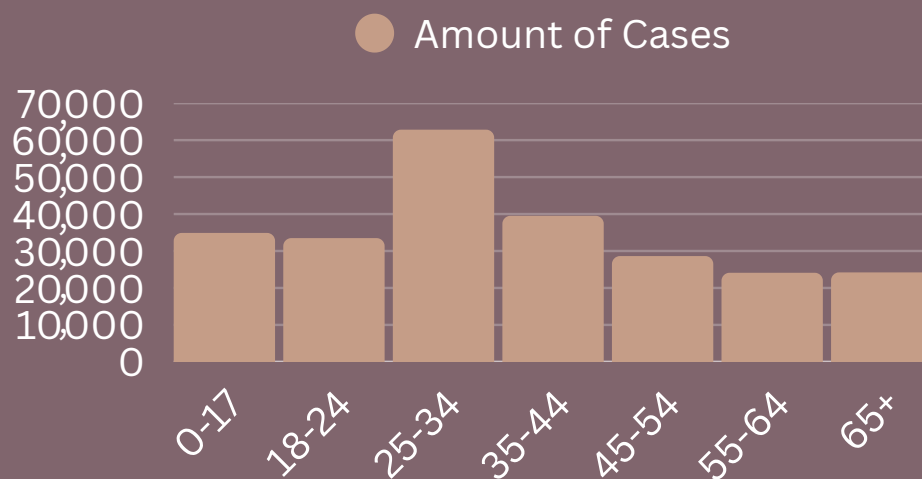
Source: Zillow Research, Zillow Home Value Index, All Homes Time Series

Renters in Davidson County are unable to bridge into homeownership as home costs in 2023 surpassed their affordability.

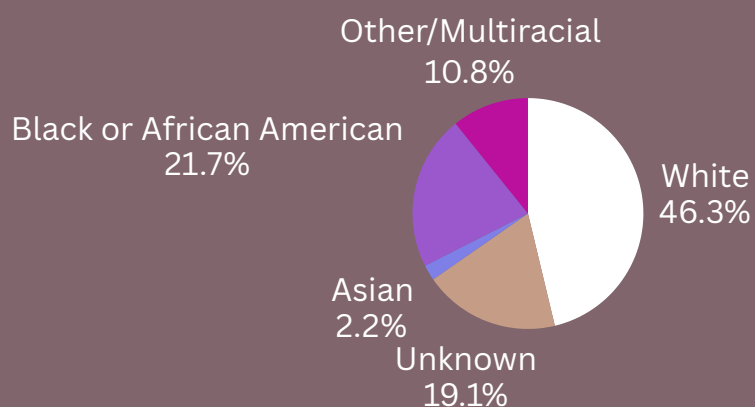
Climate of Nashville During American Rescue Plan Funding

Nashville's Health Department published [weekly reports](#) tracking COVID-19 cases and vaccination rates. The county reported 247,844 confirmed cases from the inception of the pandemic to December 27, 2022. Below are statistics for Nashville and Davidson County during that timeframe.

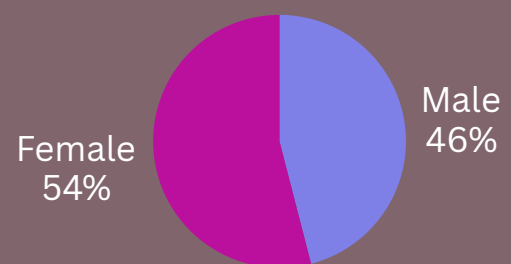
COVID-19 Cases by Age Group:



COVID-19 Cases by Race



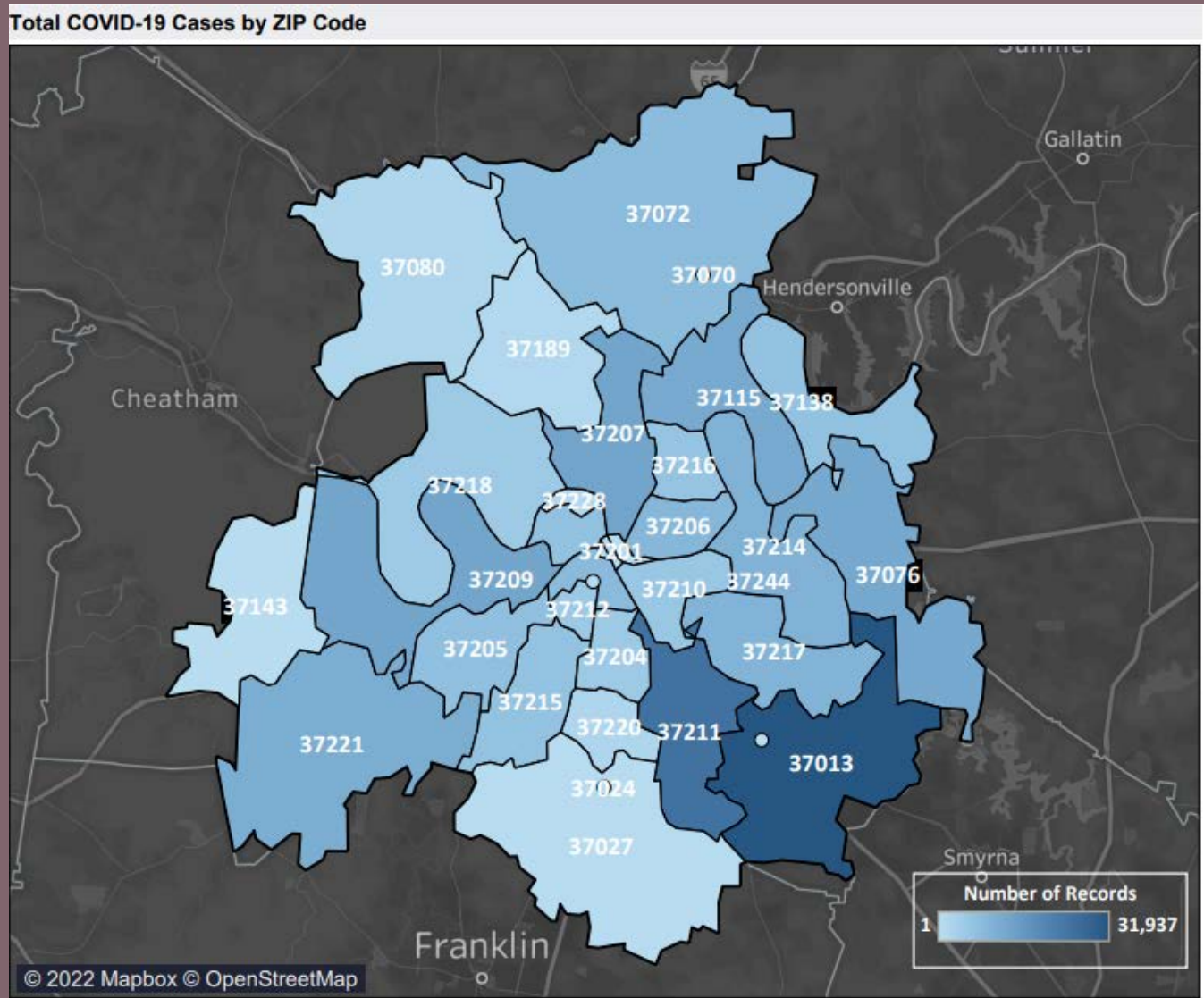
COVID-19 Cases by Sex



Climate of Nashville During American Rescue Plan Funding

As of December 27, 2022:

- 247,844 confirmed COVID-19 cases in Nashville and Davidson County
- 31,202 probable COVID-19 cases in Nashville and Davidson County
- 1,765 deaths resulting from cases in Nashville and Davidson County



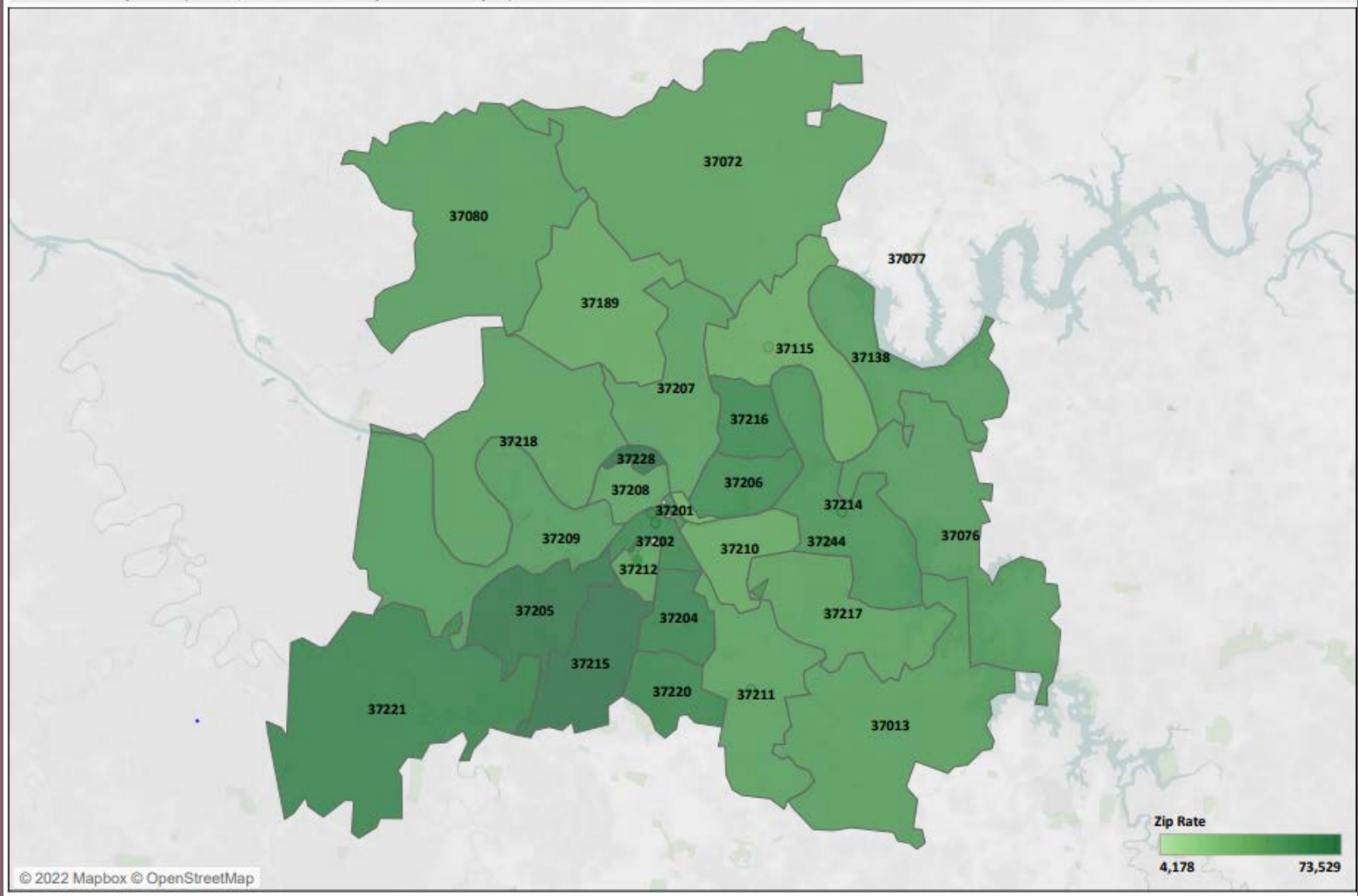
Any active, recovered, or diseased instance from COVID-19 was considered a case for the purposes of this [map](#).

Climate of Nashville During American Rescue Plan Funding

As of December 27, 2022:

- 501,844 Initiated Davidson County Residents (receiving at least one dose of vaccine)
- 466,433 Fully Vaccinated Davidson County Residents
 - 230,774 Fully Vaccinated, but not Boosted Davidson County Residents
 - 235,659 Fully Vaccinated and Boosted Davidson County Residents

Davidson County - Rate per 100,000 Residents Fully Vaccinated by Zip Code



Map [link](#)

Total Federal Aid to Metro during the Pandemic

ARPA Funds

The federal government provided funding at both the city and county level, awarding a total of \$259,810,600 from State and Local Fiscal Recovery Funds to Nashville and Davidson County.

LATCF Funds

The federal government allocated \$100,000 from the Local Assistance and Tribal Consistency Funds to Davidson County. At the time of this report, Metro has received both tranches.

Emergency Rental Assistance

The federal government awarded Metro Nashville and Davidson County \$20.9M in the first ERA funding wave, \$23M in the second, and \$32M in ERA reallocation, totaling approximately \$75.9M in awards.

CARES Act Funds

The federal government allocated \$121,122,775 in Coronavirus Relief Funds to Metro Nashville and Davidson County.

FEMA Reimbursement

Metro Nashville and Davidson County is in an ongoing process with FEMA for reimbursement of pandemic-related expenses. As of this report, FEMA has obligated 36 of Metro's projects, totaling over \$53M. Upcoming projects are pending review and obligation.

Total ~ \$509.9M

REVENUE REPLACEMENT

Per guidance from the U.S. Treasury, a government may calculate the growth rate of the area and deduce from that percentage the expected revenue loss during the pandemic. The entity may then use up to that amount in SLFRF funds to pay for government services while also providing fiscal relief. Metro Nashville's revenue loss calculation accounts for nearly the total allocation of its ARPA funds.

Since this category is the most flexible, and all of Metro's projects funded by ARPA money follow the eligibility requirements, Metro is reporting almost all of its SLFRF award under Expenditure Category 6.1, Provision of Government Services. To provide the public insight into the ongoing and future uses of these federal funds, Metro has provided further detail of ARPA projects in this report's Performance Report section.

Only one project was reported under an expenditure category other than Revenue Replacement, and that is the Nashville Small Business Relief Fund's loan program administered by Pathway Lending. The loan program can be found under Expenditure Category 2.29, Assistance to Small Businesses: Loans or Grants to Mitigate Financial Hardship.

All funding requests have gone through the COVID-19 Finance Committee and were approved by the Metro Council.

Metro Nashville and Davidson County operates as a combined city-county government, and as such the city and county were both awarded American Rescue Plan Act State and Local Fiscal Recovery Funds. The federal government allocated a total of \$259,810,600 to both Nashville and Davidson County. We received our first tranche in June 2021 and our second tranche in July 2022. For a program to receive Metro obligation of ARPA funds, it must first be presented to the COVID-19 Finance Oversight Committee and then passed by Council. As of this report, June 30th, 2025, Council has obligated all of Metro's ARPA awards.

\$259,810,600 obligations by Metro Council
\$0 funds still left to be obligated

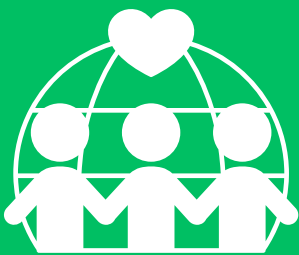


USES OF FUNDS

for Metro's five main targets



community safety/public
and behavioral health



assistance and programming
for the unhoused



affordable housing
& housing assistance

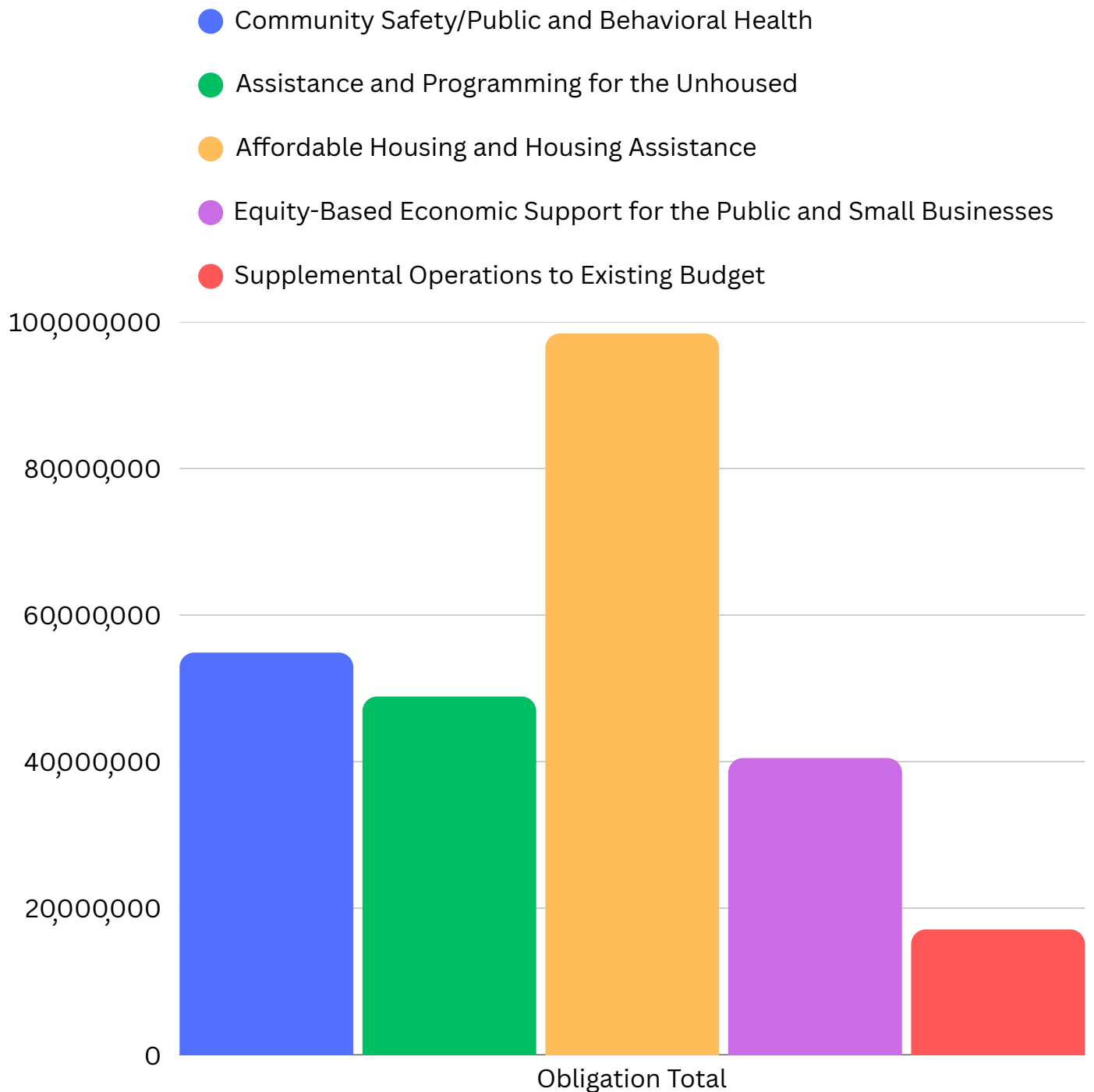


equity-based economic support for
the public and small businesses



supplemental operations to
existing budget

Funding for Metro's Five Main Targets



EQUITABLE OUTCOMES

Summary

The Metropolitan Government of Nashville & Davidson County seeks meaningful results in the use of the State and Local Fiscal Recovery Funds with a particular emphasis on using these funds to mitigate impacts of COVID-19 for our communities that have experienced disparities in both the pandemic itself and historically. Along with proposing guiding principles and priorities outlined above, which emphasize consideration of equity both in immediate relief and economic recovery support and in addressing structural inequality in systems such as health, safety, housing, and infrastructure, we are approaching our use of funds in the following ways:

- Incorporating research studies such as the annual Community Needs Evaluation on community disparities, poverty, vulnerable populations, and economic mobility sourced by the Metropolitan Government Department of Social Services Division of Strategic Planning & Research and utilizing source data such as the US Census, US Bureau of Labor Statistics, The Opportunity Atlas, Opportunity Insights, Pew Research Center, Tennessee Department of Labor and Workforce Development, the Tennessee Commission on Children and Youth, and the American Community Survey.
- Our Fair Share study conducted by The Equity Alliance, commissioned by Metro to provide an overview of the pandemic's impact on Nashvillians with a particular focus on Nashville's most vulnerable communities of color in the city's 12 hardest hit zip codes. This report released in fall 2020 used data from a representative survey of more than 8,505 residents.
- Our Chief Diversity, Equity, and Inclusion Officer is engaged in the review of proposed relief and recovery programs and those addressing disparities to ensure they are designed to promote equitable outcomes and meet the requirements following community engagement, fair labor practices, and evidence-based interventions.

COMMUNITY ENGAGEMENT

All approvals for the obligation of ARPA funds were first reviewed by the COVID-19 Financial Oversight Committee and then voted on by the Metro Council. By including the legislative branch of our city-county government, we ensure that all districts are represented in the handling of these funds. All meetings of the Financial Oversight Committee are publicly noticed, open to the public, and broadcast live on one of the Metro Nashville Network channels when feasible. If a meeting cannot be broadcast live, it is recorded and aired on one of the Metro Nashville Network channels within 48 hours of the meeting.

The COVID-19 Financial Oversight Committee launched an online community survey through hubNashville in January 2022 to gauge Nashvillians' priorities. The survey was made available to all Nashville residents and asked participants to rank the importance of 22 possible investment items. In total, 2,116 residents responded. Survey participants also had the option to submit their own spending categories.

While all of Metro's SLFRF is based off of the community engagement described above, the upcoming Project Inventory section details certain programs' additional steps taken to involve the county's residents.

Community Survey Results

	Proposed Spending Options	Weighted Avg Level of Importance	Obligated Funding as of 6.30.25
1	Affordable Housing	1.82	\$95,440,717.75
2	Sheltering and Wrap Around Services for Helping Homelessness	1.83	\$48,889,871.25
3	Access to Childcare	1.86	\$9,609,000
4	Community Safety	1.97	\$1,435,000
5	Funding for nonprofits focused on Behavioral Health Crisis Services	1.99	\$4,387,596
6	Public Health, Medical Examiner, Fire Dept Facility & Equip Needs	2.07	\$7,408,287
7	Serving vulnerable populations through funding for: Serving Seniors through Nutrition Programs	2.12	\$33,000
8	Response Fleet & Equip (1st Responders & Public Safety)	2.22	\$16,891,894.66
9	Rent, Mortgage, and Utility Assistance	2.25	\$3,000,000
10	Vaccination/Testing Assessment Centers	2.26	\$2,069,571.34
11	Stormwater Mitigation and Sustainability	2.27	\$0
12	Serving vulnerable populations through funding for legal: Public Defender and Legal Aid Fund	2.40	\$8,846,586
13	Small Business and Economic Recovery	2.44	\$22,601,125
14	Funding for nonprofits focused on workforce assistance/job training	2.48	\$17,890,153
15	Improved and Increased Green Space	2.51	\$6,158,000
	Other		\$15,149,798
		Total as of 6.30.25	\$259,810,600

LABOR PRACTICES

Metro is reporting almost all of its ARPA expenditures under the Revenue Replacement expenditure category per guidance of the U.S. Treasury by using the provided revenue replacement calculation. In Metro's quarterly Project and Expenditure Reports, the first project, categorized under Revenue Replacement, contains all ARPA projects other than the Nashville Small Business Relief Fund's loan program. The loan program is reported as a separate project and categorized under Loans or Grants to Mitigate Financial Hardship.

Neither expenditure category requires labor practices to be included in this report. Therefore, the labor practices section is not applicable for Metro's Performance Report; however, all expenditures using ARPA funds strictly adhere to Metro's Procurement regulations.

USE OF EVIDENCE

The Metropolitan Government of Nashville and Davidson County understands the emphasis of using these funds for evidence-based interventions, specifically targeting pandemic-related negative impacts on public health and economics. Please see details in the Project Inventory section for more information on how Metro's ARPA programs apply use of evidence to their specific activities.

PERFORMANCE REPORT

Metro recognizes the immense opportunity presented with the city and county's ARPA award. Its two first priorities are to use these funds to impact its community in the greatest way possible while also ensuring that these funds are spent responsibly and within Treasury's guidance. To do the latter, Metro has instituted two types of guardrails to monitor the progress of government services funded by the American Rescue Plan. All programs approved by Metro Council have resolutions reviewed through the Finance, Office of Grants and Accountability, and Legal departments, as well as departments delegated to the use of funds, if applicable.

For expenditures handled internally, the Finance Department's Chart of Accounts and Office of Management and Budget divisions set up the fund's accounting structure to show budget to actuals for each program. Finance regularly reviews the fund's expenditures. Additionally, departments biannually submit updates on all awards funded by ARPA.

For awards to non-profits, at the time of the grant contract execution the non-profit provides a Grant Spending Plan, approved by Metro Finance, that shows the grant's expenditure projections. The non-profit also has reporting requirements, including timing and content for reports provided to Metro. The contracts also stipulate certain quarterly interim reports to provide demographic information for communities served by the program and recipients of the funds. If the non-profit does not spend all awarded funds by the time of the contract's end-date, they must send back unspent funds to Metro so that they may be used for other services. All non-profits must also keep records of expenditures for up to three years following the end of the contract.

PROJECT INVENTORY

While Metro is including all of its American Rescue Plan Act programs under the expenditure category of Revenue Replacement: Provision of Government Services, with the exception of the small business loan program, Metro strives for transparency in reporting and providing further detail to the public. On the following pages are all programs and projects carried out with Metro's SLFRF award.

This list encompasses all activity as of June 30, 2025. Further information may be accessed via resolutions linked on each project's summary page.



PROJECT INVENTORY



Community Safety and Behavioral Health

Community Safety and Behavioral Health



Project Overview

Project: Electronic Health Records System

Department: Health

Resolution: RS2021-966

Award Amount: \$184,000

Narrative

An electronic health records system will be a major improvement for the Health department's clinical functions. It will reduce the department's reliance on paper for patient charts and records. With an electronic system, different areas of the Health department will be able to refer and link patients to multiple clinics.

For example, a patient who is seen in the Sexual Health Clinic could be immediately referred for a family planning visit with one of Health's other clinics. While clinics are located in different parts of the city, a new patient chart would not have to be created for a patient who appeared at more than one clinic as all clinics would be able to access one universal chart no matter the clinic location.

In addition to the environmental benefits of reduced use of paper and paper charts, eliminating the use of paper will eliminate the need for the large file cabinets that are in use at all the clinics, creating opportunities for more efficient use of space.

The electronic health records system went live on February 25th, 2025.

Community Safety and Behavioral Health



Project Overview

Project: Partners In Care Program

Department: Police

Resolutions: [RS2021-966](#), [RS2022-1313](#)

Award Amount: \$911,816

Narrative

In June 2021, Metro Nashville launched a one-year pilot program called Partners in Care (PIC) with the Police department, funded by Metro's ARPA award. Partners in Care was established to offer more mental health services for those without access to mental health care, reduce the number of arrests of mentally ill persons, and determine baseline measures of calls and arrests of those in mental health crisis requiring service.

The PIC program features mental health clinicians co-responding to crisis calls with police officers. All the clinicians have Master's degrees and are employed by the non-profit organization Mental Health Co-Operative, and the officers are employees of Metro's Police Department. The co-response approach offers more tailored, appropriate mental health care, rather than relying solely on the justice system. In the wake of the COVID-19 pandemic, mental health crises were expected to increase in number, and Metro's Department of Emergency Communications documented increases in calls for service for suspected psychiatric events. Partners in Care offered a potential solution to the rising call volume. In addition, it ensures the safety and wellbeing of community members, police officers, emergency medical responders, and clinicians. The program continues to set a goal of maintaining or reducing arrests, use of force, and emergency department transports, and increases access to quality mental health care for those in mental health crises through the Crisis Treatment Center and community referrals.

With ARPA funding, the pilot ran in two precincts, North and Hermitage. Partners in Care collocated six clinicians in police cars with officers to respond to mental health crises during the first and second details of the day, Monday through Friday. In January 2022, expanded funding to the program through RS2022-1313 allowed for PIC to expand to four additional precincts - South, Central, Midtown Hills, and Madison - and training of new officers on Crisis Intervention Teams (CIT), a national standard for addressing mental health crisis and developing de-escalation skills. CIT addresses both de-escalation techniques and mental health/addiction symptomology.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Partners In Care Program

Department: Police

Resolution: [RS2021-966](#), [RS2022-1313](#)

Award Amount: \$911,816

Equitable Outcomes

Partners in Care was established first and foremost as a program to promote equitable outcomes for those without reliable access to mental healthcare. The selection of the two pilot precincts was based on mental health emergency call volume. Equity is built into the program by responding to calls for service in emergency situations rather than offering access to select groups. Partners in Care does not offer levels of access to benefits or services across any group of people, and current goals are to continue to track outcomes by demographic and geospatial characteristics to reach for universal levels of service for all Davidson County residents.

Use of Evidence

Partners in Care is under constant program evaluation with data collection and presentation as key parts of the program. This allows Partners in Care to expand to precincts with the most need, identify key changes in outcomes, and set program goals for specific metrics (i.e. arrest rates). By holding regular data presentation and discussions by the steering committee, the program tailors its trainings and responses to changes in trends or populations served by precinct. Every two weeks the MNPd and Mental Health Cooperative (MHC) electronically share data with the Health department for data analysis. Monthly data quality meetings occur in which MNPd, MHC, and the Health department look at trends and how data collection can be improved. Continuous monitoring includes arrest rate, use of force, how a call was dispatched, dispositions of call, demographics, housing status, and other important structured data, all broken down by precinct. From this monitoring, changes can be made to CIT training for officers, counselor training, roll call trainings for specific details, or trainings for leadership to strengthen data collection or correct out of norm data trends.

With the CIT training coordinator position, data is collected on beliefs and knowledge of mental health calls pre and post CIT training to determine if meaningful impact was made during the training. Police patrol leadership is surveyed to determine training topics to improve and to pick in-service training topics in the realm of mental health for the year.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Partners In Care Program

Department: Police

Resolutions: [RS2021-966](#) , [RS2022-1313](#)

Award Amount: \$911,816

Performance Indicators

With this program, the Police department aimed to train up to 24 officers per month in Crisis Intervention Team (CIT) techniques. The program aimed to have less than 25% of repeat individuals in any interaction where the PIC unit responds and, at the clinician's discretion, determines that the unit offered some intervention or service.

For fiscal year 2025, CIT aimed to reduce instances of use of force in mental health crisis situations by 20% over the next fiscal year. The program received additional funding in the General Fund FY25 budget, the Partners in Care program is now county-wide.

Below are statistics for the CIT program for the 2023 calendar year, with a total of 2,745 events* reported.

Number of Events by Month and 3-Month Moving Average



PIC recorded a program-wide average of 228.8 events per month. The proportion of events in each precinct are: South 25%; Hermitage 23%; North 21%; Central 19%; Midtown Hills 8%; Madison 3%. The Midtown Hills and Madison precincts were newly active precincts launched in May and November respectively, explaining their small portions. The average number of events per month for each precinct is: South 58.1; Hermitage 52.0; North 48.3; Central 44.3; Midtown Hills 22.1; Madison 41.0.

*An event is defined as any interaction where the PIC unit responds and, at the clinician's discretion, determines that the unit offered some intervention or service.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Partners In Care Program

Department: Police

Resolutions: [RS2021-966](#), [RS2022-1313](#)

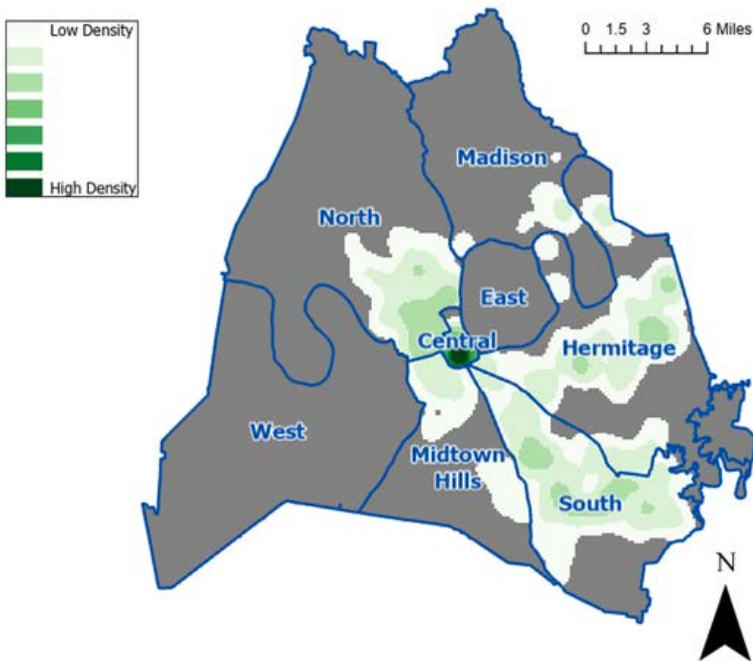
Award Amount: \$911,816

Below are statistics for the CIT program for the 2023 calendar year, with a total of 2,745 events reported.

Outcomes by Precinct and Demographic

	Arrested	Transported to Hospital	Requiring Crisis Assessment
Overall	5.1%	35.3%	55.9%
Precinct			
North	6.9%	33.7%	47.8%
Hermitage	3.4%	36.8%	62.6%
Central	6.9%	33.7%	54.6%
South	4.0%	41.5%	58.7%
Midtown Hills	3.9%	37.1%	51.1%
Madison	6.3%	21.9%	54.7%

Areas of Service



Throughout 2023, the most dense areas for service were near the Central Precinct; the North and Midtown Hills Precincts saw the most dense areas nearest the central area of the county, while Hermitage and South saw more disperse events across the precinct.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Partners In Care Program

Department: Police

Resolutions: [RS2021-966](#), [RS2022-1313](#)

Award Amount: \$911,816

Below are statistics for the CIT program for the 2023 calendar year, with a total of 2,745 events reported.

Percent of Total Events by Demographic

Characteristic	Percent
Sex	
Female	43.5%
Male	55.3%
Unknown	1.3%
Age Group (years)	
<18	10.2%
18-24	13.4%
25-34	23.4%
35-44	21.6%
45-54	14.4%
55-64	10.8%
≥65	6.3%
Race	
Black	39.0%
Another Race	1.4%
White	50.7%
Unreported/Refused	6.0%
Ethnicity	
Hispanic	4.3%
Non-Hispanic	87.7%
Unreported/Refused	8%
Language	
English	96.9%
Another Language	1.6%
Unreported/Refused	1.5%

- **Gender:** Since inception of the program, we have consistently seen that males were disproportionately represented, with 55.9% of events involving a male in 2023.
- **Age:** The average age of PIC consumers in 2023 was 37.8 years, younger than previous years. The largest represented age group was those within 25 to 34 years of age (23.4%) followed by those aged 35 to 44 years, and the least represented group were those 65 years old or older (6.3%). The ≥65 age group is also down from previous years, which may be attributed to the inception of PIC's sister program, Responders Engaged and Committed to Helping (REACH).
- **Race:** Consumers identified most often as White (50.7%), followed by those identified as Black or African American (39.0%), and Other Race (1.4%). Those that did not have a reported race or refused to report race represented 6% of 2023 PIC events.
- **Ethnicity:** Those that were identified as Hispanic or Latino represented 4.3% of events, and 87.7% of events involved those identified as non-Hispanic. Those that did not have a reported ethnicity or refused to report ethnicity represented 8% of 2023 PIC events.
- **Language:** Most consumers (96.9%) spoke English, and a small percentage of events involved those speaking a language other than English (1.6%). The term "Other languages" refers to any language that makes up less than 1% of languages used in a PIC event. Those that did not have a reported language or refused to report a language represented 1.5% of 2023 PIC events.

Community Safety and Behavioral Health



Project Overview

Project: Public Emergency Response Fleet
Department: Nashville Fire Department (NFD)
Resolution: RS2021-1150
Award Amount: \$4,523,309

Narrative

The COVID-19 pandemic and Nashville's substantial population increase, as identified in 2020 federal census data, placed additional burdens on the Nashville Fire Department (NFD) to fulfill its mission to protect Nashville's citizens. RS2021-1150, passed by Council in September 2021, approved multiple fleet purchases to the Fire Department. At the time, the department had an aging vehicle fleet and an increase in response requests. The department's award allowed Fire to repair and replace aged vehicles during the pandemic. An increase in fleet also reduced the number of personnel needed on a response, addressing critical needs of the department. The purchase of medical equipment with advanced technology aided in patient care and improved communication with medical personnel waiting to receive the patients. The NFD originally received \$4,745,500 for these purchases but secured all fleet without spending all funds. The unused balance of \$222,191 was reallocated to other obligated ARPA projects.

Performance Indicators

Equipment	Quantity	Description
SUV Response Vehicle	25	Provide fire and medical intervention with rapid response personnel
SUV/Pick-up Truck Response Vehicle	30	Provide fire and medical intervention with rapid response personnel
Logistics Response Vehicle	3	Provide essential delivery of fire and medical supplies and equipment
Facilities maintenance equipment vehicles	3	Provide essential delivery and maintenance of medical supplies, safety supplies, and equipment
Cardiac Monitors	50	Provide enhanced medical care to monitor oxygen saturation and EKG vitals
Showers/Toilet Trailers	2	Provide additional cleaning stations and allow for proper distancing between recruits

Community Safety and Behavioral Health



Project Overview

Project: Family Intervention Program
Department: Office of Family Safety
Resolutions: [RS2021-1152](#), [RS2022-1423](#)
Award Amount: \$3,475,780

Narrative

The Metro Office of Family Safety's High-Risk Case Management Program provides long-term support for high-risk and high-need interpersonal violence (domestic, dating, and sexual violence along with human trafficking) victims through goal setting and achievement, intensive referral support, and continuous risk and safety assessment. Client needs increased during the pandemic with a 71% increase in client visits. Human trafficking case management sessions doubled during the pandemic, and resource referrals increased exponentially. The Office of Family Safety's (OFS) ARPA allocation supports crisis intervention efforts, emergency client needs, high-risk case management, and therapy for children and adults impacted by interpersonal violence. The program partners with the Sheriff Office's Behavioral Care Center, Juvenile Court, and General Sessions Division III to coordinate support groups for high-risk interpersonal violence victims.

With ARPA funds:

- OFS was able to hire 4 high risk case managers to meet increased client needs that emerged during the pandemic.
- The department received funding for emergency needs of clients and transportation issues that increased due to the economic and safety impacts of COVID-19.
- OFS non-profit partners received funding to provide therapeutic services, safety plans, and danger assessments to residents impacted by interpersonal violence.
- The Police Department's Family Intervention Program provides cost therapy to victims of extremely violent crime. Funds were used to hire additional therapists to meet increased and exacerbated therapeutic needs.
- Funding was given to hire two additional overnight and afterhours advocate staff for urgent Orders of Protection.

Equitable Outcomes

This project prioritized the high-risk victims of interpersonal violence, particularly those with limited English proficiency (LEP) who need advocacy, case management, and/or therapy services. All providers prioritized the hiring of bilingual staff.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Family Intervention Program

Department: Office of Family Safety

Resolutions: [RS2021-1152](#), [RS2022-1423](#)

Award Amount: \$3,475,780

Equitable Outcomes (continued)

The case management program facilitates support groups targeting those overrepresented in the criminal justice system, including juveniles and survivors of human trafficking who are currently involved in the criminal justice system.

Use of Evidence

For services and service waitlists, OFS prioritized clients with a high risk designation. This designation is based on the results of the Danger Assessment instrument and/or the Lethality Assessment Protocol.

- The Danger Assessment is an instrument that assists victims and service providers in determining the level of danger a victim has of being killed by their intimate partner. The tool was originally developed by Jacquelyn Campbell (1986) with consultation and content validity support from battered women, shelter workers, law enforcement officials, and other clinical experts on battering.
- The Lethality Assessment Program was developed through a partnership with Dr. Jacquelyn Campbell of Johns Hopkins University and the Maryland Network Against Domestic Violence. This collaboration led an extensive and comprehensive multi-disciplinary research and development project to adapt the Danger Assessment into a screening and service provision protocol for first responders to incorporate in violence prevention.

Risk is also assessed by reviewing incidents of strangulation reported. Strangulation is one of the most lethal forms of domestic violence and sexual assault. The information used to assess risk and educate victims on risk levels can be found on the Training Institute on Strangulation Prevention [website](#).

The services funded by ARPA funds through the Office of Family Safety comply with the Family Justice Center Alliance standards for affiliation. Nashville's two Family Justice Centers are affiliated with the Family Justice Center Alliance of Alliance for Hope International.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Family Intervention Program

Department: Office of Family Safety

Resolutions: [RS2021-1152](#), [RS2022-1423](#)

Award Amount: \$3,475,780

Performance Indicators

OFS Case Managers

- Interpersonal violence victims served: 1,842
- Client support sessions and visits: 22,434
- Metro OFS Partner collaborative effort and referrals: 4,390
- Client safety enhancements: 19,428

Police's FIP Program

- Waitlist timing prior to the ARPA award was 3-4 weeks for English speaking clients and 3 months for Spanish speaking clients.
- ARP-funded therapists were responsible for reducing the FIP therapy waitlist by 69 (31%) during the most recent reporting period.
- ARP-funded therapists were responsible for reducing the FIP therapy waitlists by 792 people overall.

NON-PROFIT PARTNERS

Family and Children's Services

- ARPA funded 4 full-time therapists and 1 part-time therapist.
- FCS served 356 clients by their grant contract end of June 30th, 2024.
- The current waitlist is 47 English Speaking Clients.
- The current waitlist is 55 Spanish Speaking Clients.

Agape

- Agape's goal was to reduce wait time for crisis services at Metro's Family Safety Center during nights and weekends. The current wait time was 17 minutes (down from over 1 hour).
- Agape used ARPA funds to serve 398 clients by their grant contract end of February 2025.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Family Intervention Program
Department: Office of Family Safety
Resolutions: [RS2021-1152](#), [RS2022-1423](#)
Award Amount: \$3,475,780

Performance Indicators (continued)

Nashville Children's Alliance (NCA)

- NCA had a waitlist of 116 at the beginning of the project.
- NCA provided 192 children with crisis counseling during the grant contract.
- NCA provided 1,435 therapy sessions.
- NCA provided 103 victims with crisis intervention services.

Sexual Assault Center (SAC)

- The current waitlist is 22 clients (down from 42). The average time a client was on a waitlist at SAC was 4-6 months prior to ARPA funds.
- Overall, SAC has seen over 453 clients during 2,604 sessions with ARPA funding.

Mary Parrish Center (MPC)

- The ARPA-funded therapist at MPC served 31 clients by the grant contract end of June 2024.
- MPC received 27 referrals from OFS.
- The waitlist at the end of the most recent reporting period was 1.

It is worth noting that all agencies receiving funding through ARPA had delays in hiring due to the impact of the pandemic on the workforce. Hence, waitlist was delayed in being reduced.

Community Safety and Behavioral Health



Project Overview

Project: Brookmeade Park Improvements

Department: Parks

Resolution: RS2021-1204

Award Amount: \$1,260,000

Narrative

The COVID-19 pandemic has placed additional burdens on the Metro Parks Department (Parks) to fulfill its mission to provide safe and enjoyable parks and greenway space to Nashville citizens. Council awarded \$1.26M to Metro Parks to be used for the renovation and repair of Brookmeade Park to fulfill its mission to provide safe and enjoyable parks and greenway space to Nashville citizens. The restoration is needed after 14 years as an encampment site*.

The project rebuilds parts of the greenway as well as an overlook at the historic Kelley's Point. Parks has also identified vehicles and equipment necessary to enhance safety and maintain Brookmeade Park as intended. As of the time of this report, the project is complete; Brookmeade Park has been restored to its original condition when the park opened, and all amenities were returned with upgrades to materials for longevity of each amenity.

ITEM	PURPOSE	BRAND	QTY	UNIT PRICE	TOTAL PRICE
Equipment					
Trash Trucks 8 yd	Transport trash to dump	Isuzu	2	\$180,000	\$360,000
Pressure Washer Rigs on Trailers	Sanitation of Pavilions Shelters Playgrounds		2	\$10,000	\$20,000
Equipment Total					\$380,000
Eye in the Sky Cameras					
Brookmeade Park			6	\$5,000	\$30,000
Capital Project – Brookmeade Renovation					\$850,000
Trailhead signage and map					
Parking lot – Repaved striped, curb repair, bollards					
Paved trail – Repaved					
Demo existing bridge build new bridge at Trailhead					
New Decking on interior bridge					
Railing on Overlook					
Installation of Electronic Gates at Parking Lot					
TOTALS					\$1,260,000

*RS2021-1207 awarded over \$1M to Metro's Social Services to provide emergency shelters and to assist those experiencing homelessness to find permanent housing instead of encampments.

Community Safety and Behavioral Health



Project Overview

Project: Emergency Response Vehicles

Department: Office of Emergency Management (OEM)

Resolution: RS2021-1205

Award Amount: \$926,928.66

Narrative

The COVID-19 pandemic created an increased demand in overall emergency response, and in particular placed additional burdens on the Office of Emergency Management (OEM) department to fulfill its mission to protect Nashville's citizens, including those vulnerable citizens experiencing homelessness which have also increased in number during the pandemic. Prior to this award, existing equipment and fleet had been utilized to a greater extent over the COVID pandemic and exceeded its safe and useful life. OEM needed proper transportation to move large equipment, supplies, and people, and better communication in the field, including working with citizens experiencing homelessness. The department identified twenty vehicles and a mobile presentation setup to resolve critical needs in these areas, described further in the table below.

OEM originally received \$996,500 for these purchases but was able to secure all equipment under budget. The unused balance of \$69,571.34 was reallocated to other obligated ARPA projects.

Performance Indicators

Equipment	Quantity	Description
UTVs	6	For use in the field at the assessment sites or the homeless encampments
Trucks	6	To be able to pick up/move large amounts of supplies/equipment during COVID response
SUVs	5	To be able to pick up/move large amounts of supplies/equipment/and or people during COVID response
Diver Truck	3	To be able to pick up/move large amounts of supplies/equipment during COVID response to keep out of elements during transport
1 Mobile webinar camera/speaker/screen/microphone	1	To allow for social distancing with numerous agencies involved in COVID planning and operations

Community Safety and Behavioral Health



Project Overview

Project: Public Emergency Response Fund

Department: All Departments

Resolutions: RS2021-1206, RS2022-1792

Award Amount: \$2,069,571.34

Narrative

The COVID-19 pandemic placed additional burdens on Metro to provide testing and vaccinations, emergency COVID-19 shelters for the unhoused population, additional sanitization of Metro public buildings, masks in Metro public buildings, and related signage of COVID-19 policies and directions. Therefore, in November 2021 Council voted to allocate \$1M to be used for vaccination and assessment centers, homeless emergency shelters, personal protective equipment, sanitization and signage.

By October 2022, this reserve had been significantly depleted. Council thus obligated another \$1M to be used for the activities described above.

The public emergency response fund received an additional \$69,571.34 from other obligated projects' unused funds.

Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades
Department: General Services
Resolution: RS2021-1262
Award Amount: \$2,750,000

Narrative

CDC published recommendations to improve ventilation to combat COVID-19 and other various diseases. The General Services department has followed these recommendations through replacement of HVAC units and installing ionizations and sensors to improve indoor air quality and ventilation to prevent transmission of COVID-19 virus and other air borne diseases.

General Services started implementing the project activities back in July 2022 to upgrade the HVAC system to improve ventilation in accordance with CDC recommendations. The department completed shop drawings, mechanical and electrical engineering, and the installation of Bi-polar ionization units and IAQ sensors to upgrade the HVAC systems. In addition, testing and balancing services for these facilities were completed for the majority of General Services Managed facilities to confirm air flow rates and IAQ improvements.

Use of Evidence

In a 2020 study that included 169 Georgia elementary schools, COVID-19 incidence was 39% lower in 87 schools that improved ventilation compared with 37 schools that did not (35% lower in 39 schools that improved ventilation through dilution alone [incidence rates, 2.94 vs 4.19 per 500 students enrolled] and 48% lower in 31 schools that improved ventilation through dilution combined with filtration [incidence rates, 2.22 vs 4.19 per 500 students enrolled]).*

*Source: Dowell D, Lindsley WG, Brooks JT. Reducing SARS-CoV-2 in Shared Indoor Air. JAMA. 2022;328(2):141–142. doi:10.1001/jama.2022.9970

Community Safety and Behavioral Health



Project Overview (continued)

Project: HVAC Upgrades
Department: General Services
Resolution: RS2021-1262
Award Amount: \$2,750,000

Performance Indicators

The project targets various facilities managed by General Services where said facilities are occupied by employees and visited by the citizens of Nashville on a regular basis (i.e. Assessors' office, county clerks, Police Departments, Fire, Drug Court, Children's Theatre, shown below, and others). The HVAC upgrade project enhances the indoor quality in each location to prevent disease transmission.

These upgrades target more than fifty Metro facilities. To determine facility internal air quality, General Services has installed monitors that constantly take readings on several elements and pollutants: CO, Ozone, PM 1.0, PM 2.5, PM 10, Ions, formaldehyde, TVOC's temperature and relative humidity. Reports can be generated on the internal air quality of the facilities. General Services plans to provide a list of findings and recommendations to the COVID-19 Oversight Committee based on the implementation of necessary measures to improve indoor air quality and ventilation to prevent the transmission of COVID-19 virus and other air borne diseases following the project completion.



Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades
Department: Sheriff's Office
Resolution: RS2021-1262
Award Amount: \$1,139,000

Narrative

The Davidson County Sheriff's Office (DCSO) received funding for HVAC upgrades to improve air quality and reduce airborne pathogens in all DCSO jails and buildings.

Improving air quality inside jail housing units and high occupancy locations will decrease the spread of airborne pathogens such as COVID-19 and other viruses. At the time of this report, all upgrades are complete, and air quality checks are performed regularly.



Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades

Department: Fire

Resolution: RS2021-1262

Award Amount: \$253,287

Narrative

The Nashville Fire Department received funding for HVAC upgrades to improve air systems in their buildings. The project was completed in FY24.

The Fire Department originally received \$255,000 but completed all HVAC upgrade work and had an unused balance of \$1,713 reallocated to other obligated ARPA projects.



Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades

Department: Metro Action Commission

Resolution: RS2021-1262

Award Amount: \$160,000

Narrative

The Metropolitan Action Commission (MAC) is upgrading the HVAC systems in all seven Head Start Centers. By installing new systems and providing HEPA/UV lights and ionization filters, MAC greatly betters the centers' indoor air quality. These upgrades will combat the potential sources for airborne contamination. Indoor air quality is a prime concern for childcare facilities in their fight to prevent the spread of airborne bacteria and viruses. This project is in line with CDC guidance to deter the spread of the COVID-19 virus as well as other communicable diseases.

Equitable Outcomes

MAC services children and families from underserved communities that traditionally suffer from environmental inequities. These funds provide MAC the ability to address inequities such as poor indoor air quality due to outdated HVAC systems that contribute to the spread of airborne bacteria and viruses such as the COVID-19 virus. By addressing this inequity, MAC hopes to lower child illness rates, in turn lowering work and school absenteeism.

The United States Environmental Protection Agency states that Americans spend over 90 percent of their time indoors, and poor indoor air quality is considered a top environmental health risk. Unfortunately, often adults in underserved communities are not employed in positions that allow sick leave and as such often cannot maintain employment due to increased absences due to child illness. MAC hopes to lower the need for parents to be absent from work due to air born pathogen related communicable illnesses in children. MAC also projects for families and staff that work or frequent the center to experience a healthier lifestyle free of COVID-19 and symptoms of asthma, pneumonia and other airborne illnesses and environmental disparities.

Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades
Department: Health
Resolution: RS2021-1262
Award Amount: \$1,127,000

Narrative

Metro's Public Health Department was allocated a little over \$1.1 million to address HVAC replacements needed at department facilities. The HVAC replacements and upgrades were designed to improve the air quality in Metro facilities, including better filtering of the buildings' air circulation.

The \$1.1 million allocated to the department was designed to be used at the Health department's facilities, which include:

- System replacements at the Woodbine Public Health Center, which are completed.
- Replacement of three units at the South Nashville Nutrition Center, which is completed.
- An entire systems changeout at Metro Animal Care and Control, which is completed.
- A complete changeout of Air Handler #3 at the East Public Health Center that houses the Dental area.

Of note, during the COVID-19 pandemic, dental operations were deemed to have extremely high risk due to the fact that most dental procedures generate aerosolized particulates. COVID-19, being a primarily respiratory disease, created a hazard for providers of dental services, patients, as well as any others in close proximity to where the procedures were being performed. Improved air handling capabilities make the interior environments safer for all who breathe the air in those environments.

Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades
Department: Library
Resolution: RS2021-1262
Award Amount: \$495,000

Narrative

The Library department cleaned air ducts and installed Needle-Point Bipolar Ionization devices at all Public Library locations to meet CDC recommendations for improved ventilation and indoor air quality.

At the time of this report, all equipment has been installed.



Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades

Department: NDOT

Resolution: RS2021-1262

Award Amount: \$300,000

Narrative

The Nashville Department of Transportation (NDOT) is upgrading current HVAC systems, including window units, in all of the department's facilities to improve air quality and establish air purification through bipolar ionization where possible.

Use of Evidence

Bipolar ionization was first introduced in the 1970's as a tool to help control bacterium or fungus in the food manufacturing industry, most known to cause food poisoning and stomach flu infections when consumed. Bipolar ionization has been proven effective against viral infections such as SARS, norovirus, and multiple influenza strains. Bipolar ionization is currently being used in airports, hospitals, and most recently in the cruise industry.

Community Safety and Behavioral Health



Project Overview

Project: HVAC Upgrades

Department: Parks

Resolution: RS2021-1262

Award Amount: \$1,000,000

Narrative

Parks began its first project with the funding of cleaner air in the department's buildings. The Napier Community Center pool area had mold growing on the walls due to inadequate dehumidification. A dehumidification system has been installed, and now mold no longer grows on the walls. By making the air cleaner and healthier in the pool area, Parks is supporting a healthier life and providing opportunities to learn how to swim and enjoy aquatic activities.

Additionally, Parks has installed bipolar ionization systems in the Hadley Community Center, East Community Center, and McCabe Community Center. Hartman Community Center and Coleman Community Center are next on the list for bipolar ionization installations.

Equitable Outcomes

The Napier Community Center is in a neighborhood that has lower economic income than other areas of town. The Center's programs support the community with scheduled activities and summer programs for the children.



Community Safety and Behavioral Health



Project Overview

Project: Emergency response fleet

Department: General Services

Resolution: RS2021-1263

Award Amount: \$9,069,614

Narrative

At the beginning of the pandemic, it became apparent that Metro's vehicle fleet was aged and insufficient to meet the operational needs of various Metro departments. There was a lack of vehicle availability, and sharing vehicles across multiple shifts was impractical, unsafe, and detrimental to the safety of officers and the community. Council approved over \$9M in ARPA funding for the below departments to increase their emergency response fleet.

Police: 128 marked pursuit SUVs for Police were purchased with this award. This equipment request reduced COVID-19 exposure risks to police responders by ensuring response vehicles were staffed by only one officer and limited or eliminated the need for two officer units. Officers were able to maintain appropriate levels of PPE in their vehicles by avoiding space limitations of shared vehicles. The increase in SUVs also increased response times.

NDOT: 5 standard cab pickups and 5 crew cab pickups were awarded for purchase to NDOT to increase crew social distancing and also provide the capability to respond to multiple events while maintaining current maintenance duties.

Sheriff's Office: 3 marked pursuit vehicles and 1 passenger van were funded for the Sheriff's Department to assist with social distancing.

Community Safety and Behavioral Health



Project Overview

Project: Community Safety Partnership Fund

Department: Health

Resolution: RS2022-1307

Award Amount: \$1,060,000

Narrative

The Covid-19 pandemic sparked a nationwide increase in homicides. In 2020, homicides in Nashville increased by over 30%. Homicides in 2021 rose by approximately 14%. In response to the pandemic-driven surge in violence, Metro allocated \$1,060,000 of ARPA funds to the Community Safety Partnership Fund (CSPF) to accomplish the below initiatives.

- **\$750,000 to the Cure Violence Pilot:** In 2021, Metro Council allocated funding to support a Cure Violence pilot in North Nashville. Upon the depletion of this funding, \$750,000 from the ARPA allowed the pilot program to run for another two years.
- **\$240,000 for a project manager and contract management assistance:** Metro issued over 20 grants to nonprofits working to reduce gun violence driven by the pandemic. ARPA funds were given to salary a project manager for 2-3 years to assist with the contract management of these grants.
- **\$70,000 for community engagement and community organizing:** The National Network of Safe Communities conducted a detailed analysis of gun violence in Nashville. Metro's ARPA award would fund a Community Safety Coordinator that would bring researchers to Nashville to share this study's findings with community leaders and develop a community-driven action plan to reduce and prevent gun violence.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Community Safety Partnership Fund
Department: Health
Resolution: RS2022-1307
Award Amount: \$1,060,000

Performance Metrics

The below table represents amount of individuals served at the time of this report:

Mental Health and Wellness services: 100
Counseling Services: 285 hours
Restorative Justice Services: 67
Special Assistance to Individuals: 41
Outreach and Education: 700
Violence prevention: 93
Violence Interruption: 169
Youth Focused Services: 107
Referrals for services: 100
Literacy Services: 80

Community Safety and Behavioral Health



Project Overview

Project: Napier-Sudekum Community Safety Plan

Departments: Health, Parks, Police, and Library

Resolutions: [RS2022-1310](#), [RS2022-1663](#)

Award Amount: \$300,000

Narrative

The Napier-Sudekum community is a small area in South Nashville that includes the Napier Place and Sudekum Apartments as well as a surrounding single-family residential neighborhood. The area is a high-risk community that has been historically underserved with challenges exacerbated by the COVID-19 pandemic.

In 2020, residents reported a sharp increase in the severity of gun violence. A community safety needs assessment from that same year found that over 40% of Napier-Sudekum residents reported witnessing a crime in the last 12 months, but only 4% said they had completed a police report.

Per the 2020 Census, the average age in the general Napier-Sudekum area was 14.9 years old at the time. During the pandemic, the area's many younger residents were unable to attend school and lost access to activities and programs.

To meet these challenges and better serve the Napier-Sudekum community, \$300,000 from ARPA was allocated as follows:

- **\$200,000 went to nonprofits** working in the area, allowing them to expand prevention services such as Youth and Family Centered intervention programs, supervised youth recreation, and workforce and development.
- **\$60,000 in equipment for the Napier Community Center** helped the Parks department meet the current needs of the young people in the community. Attendance at the community center has improved by 35% since these upgrades have been made.
- **\$30,000 helped increase Police engagement** with the community to foster trust and improve interactions with residents.
- **\$10,000 in Pruitt Library enhancements** attracted many younger residents to a safer and more supervised environment.

Community Safety and Behavioral Health



Project Overview

Project: Childcare Stabilization and Resources Program

Non-Profit Partners: United Way of Greater Nashville &
Raphah Institute

Resolutions: RS2022-1450, RS2024-201, RS2024-399

Award Amount: \$7,519,000

Narrative

United Way and Raphah Institute implemented The Local Child Care Stabilization Resource Program (“Program”). The Program deploys Stabilization Resources to center-based and home-based child care providers in areas of highest need. A Capacity Building Grant leverages professional facilitation, research and evaluation, marketing and communications, and advocacy expertise.

United Way: United Way used Metro Nashville funding to stabilize up to 12 center-based child care providers that serve low-income families and those enrolled in the Tennessee Department of Human Services (“DHS”) Smart Steps Child Care Assistance Program (“Smart Steps”), incentivizing child care centers for the first time to serve more families in this demographic. Stabilization resources help to fill the gap in the true cost of high-quality child care and the State’s increasing yet inadequate reimbursement rate. United Way aims to stabilize center-based care particularly as it relates to the combined capacity to serve children and families, the cost of care for those families, and the Early Childcare Education workforce.

Raphah Institute: Raphah Institute is using Metro Nashville funding to pilot resourcing 30-50 home-based childcare providers that serve families (about 300 children) in economically isolated communities and that are entering the DHS authorization and licensing process. This pilot includes supporting providers who are actively participating in Raphah’s network with the following resources:

- \$160,000 to business startup and expansion funding for emerging and already practicing childcare entrepreneurs.
- \$1,103,000 to pedagogical, business, and licensure coaching with an emphasis towards helping providers offer the highest quality childcare through a stable, sustainable and licensed business. This includes a focus on Muslim and Latin communities.
- \$360,000 towards basic income supplements, emphasizing stabilization of providers’ income.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Childcare Stabilization and Resources Program
Non-Profit Partners: United Way of Greater Nashville &
Raphah Institute

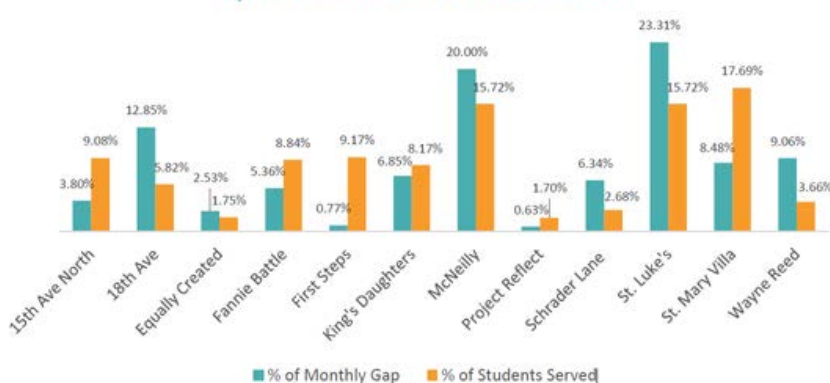
Resolutions: RS2022-1450, RS2024-201, RS2024-399

Award Amount: \$7,519,000

Performance Indicators

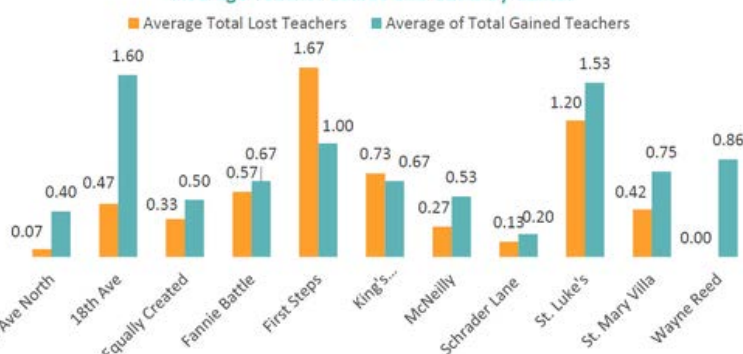
United Way: Altogether, the Program has invested over \$2.2M to 12 centers who served 1,282 unique individuals during the funding period. Throughout the funding cycle, the percentage of unique children who are in the full rate category has increased 8% from the beginning of the funding while the percentage of unique children in the sliding scale category increased 4%. In contrast, the percentage of unique children receiving TDHS certificates decreased by 7%. Only 1% of students receiving support through the program were additionally enrolled in Head Start.

Percent of Total Monthly Gap Amount
by Percent of Total Students Served



This graph shows each center's monthly gap next to the number of students served. Centers serving a higher population of low-income families will have a higher % monthly gap compared to their percentage of students served. For example, 18th Avenue represents only 5.82% of all students served, but their monthly gap amount accounts for 12.85% of funds dispersed.

Average Teacher Losses and Gains by Center



In general, most centers have a higher average monthly gain of teacher staff than their average monthly loss.

Community Safety and Behavioral Health



Project Overview (continued)

Project: Childcare Stabilization and Resources Program

Non-Profit Partners: United Way of Greater Nashville &
Raphah Institute

Resolutions: RS2022-1450, RS2024-201, RS2024-399

Award Amount: \$7,519,000

Performance Indicators

Raphah Institute:

The program's initial goal was to train 50 providers, focusing on including providers from the Latin and Arabic-speaking communities to ensure the program is as inclusive and impactful as possible. Despite progress, Raphah recognized that fully engaging these vital segments of Metro's community by the original contract termination date posed a significant challenge. An extension gave Raphah Institute the necessary time to bridge this gap effectively, and RS2024-399 approved a grant contract extension through June 30, 2025.

The program's overarching aim is to see 300 children served by providers within Raphah's network. While the program is moving steadily towards this target, reaching the point where providers actively serve this number of children requires further development and support. The grant contract extension assists Raphah Institute with achieving this crucial milestone.

- 20 providers in J.C. Napier Sudekum are now eligible for monthly stabilization funding.
- 20 participants in our LatinX cohort will receive start-up/enhancement grants in September 2024.
- 20 participants in our Muslim cohort will receive start-up/enhancement grants in February 2025.
- 20 participants in the Edge Hill housing community will receive start-up/enhancement grants in December 2024.

Community Safety and Behavioral Health



Project Overview

Project: Immigration Compliance Support Services

Non-Profit Partners: Tennessee Immigrant and Refugee Rights

Coalition & Tennessee Justice for Our Neighbors

Resolutions: [RS2022-1560](#), [RS2022-1831](#), [RS2024-271](#)

Award Amount: \$3,451,264

Narrative

A diverse and vibrant community of immigrants, including qualified aliens, immigrants in various stages of compliance, and refugees, calls Davidson County home. Nearly 13% of Nashville residents are foreign born, and more than 100 languages are spoken in Metro Public Schools. Tens of thousands of U.S. born Nashvillians have parents, spouses, or other close relatives who are foreign-born. While this community has grown rapidly over the past two decades, so too has the need for services tailored to this population's unique needs. In particular, the need for accessible, high-quality legal services, education, and information to support compliance with applicable immigration laws and policies greatly outstrips available local nonprofit legal resources.

Known as an immigration legal services desert, the Metropolitan Nashville area has few immigration practitioners in private practice and even fewer working in non-profit organizations, compared to other cities of comparable size with comparable immigrant populations. According to the American Immigration Lawyers Association, there are only about 15 immigration lawyers in the Nashville area that handle humanitarian cases, and only 57 private attorneys dealing with some aspect of immigration law (though many are committed solely to business-based practices). Changes in immigration policy in recent years have only intensified the demand for immigration attorneys and accredited representatives who can provide quality legal assistance at a low cost.

Given the complexities and high stakes of federal immigration laws, and an increasing need to clarify requirements and confirm compliance, high-quality legal services and support are critical to enabling local immigrants to continue as participants in Nashville's economic and community life. Two leading local providers of immigration legal services and resources, Tennessee Justice for Our Neighbors (TNJFON) and the Tennessee Immigrant and Refugee Rights Coalition (TIRRC), have used Metro's ARPA support to expand their legal programs and enable hundreds of Metro residents to adjust or maintain

Community Safety and Behavioral Health



Project Overview (continued)

Project: Immigration Compliance Support Services

Non-Profit Partners: Tennessee Immigrant and Refugee Rights

Coalition & Tennessee Justice for Our Neighbors

Resolutions: RS2022-1560, RS2022-1831, RS2024-271

Award Amount: \$3,451,264

Narrative (continued)

lawful immigration status or U.S. citizenship. The first award, through RS2022-1560, approved a grant to run from June 2022 through June 2024. RS2024-271 later approved an extension of the program through June 2026.

Performance Indicators

TIRRC: Between June 2022 and March 2025, TIRRC provided legal consultations/brief advice and counsel to 652 Davidson County clients. TIRRC also provided extended representation in applications for immigration relief or naturalization to hundreds of Davidson County clients. The TIRRC team also established and built out a phone line specifically for legal matters for immigrant and refugee community members to call for intake, screenings, and referrals.

From June 2022 through March 2025, TIRRC received over 2,900 calls from Davidson County residents. The organization also shared valuable information on immigration requirements, rights, and obligations at 44 outreach events. Through relationships with local Spanish-language media outlets and multimedia distribution of informational materials in eight languages, information on legal services and resources in Nashville reached a combined following of 551,000. Partnerships with eight community organizations has led to over one dozen in-person and virtual presentations and events that brought details on TIRRC's work straight to the immigrants and refugees who are most in need of legal assistance while building trust and rapport with diverse community groups. While TIRRC received in total funding, the organization elected to claim \$2,346,027, and the unused balance of \$272,042 was reallocated to other obligated ARPA projects.

TNJFON: Metro funding provides Davidson County residents with access to free, high-quality legal representation by TNJFON lawyers and its DOJ-accredited representative. From June 2022 through March 2025, TNJFON's legal staff opened 371 advice and counsel cases for Davidson County residents and 180 extended representation cases.

Community Safety and Behavioral Health



Project Overview

Project: McGruder Family Resource Center Renovations

Department: General Services

Resolution: RS2022-1903

Award Amount: \$5,110,000

Narrative

The McGruder Center, located in North Nashville, houses 8 partners that offer services and support to families and children: Preston Taylor Ministries offers mentoring and after-school programming. The Nashville Food Project manages the community garden. Free Hearts supports families impacted by incarceration. Case management, counseling, food boxes, rent support, and other services are offered by Catholic Charities. Judge Rachel Bell operates the Music City Community Court, and Corner to Corner operates entrepreneurial training, coaching, and micro-loans. The McGruder Center also houses workforce development training through multiple programs.

The McGruder Center serves as a hub for each of these partners to exist under the same roof, and this unique model makes it possible for community members to visit one site for many different services. However, the building itself has suffered from years of neglect and is in dire need of renovation to make it ADA-compliant and expand its capacity.

American Rescue Plan Act funding went towards:

- Renovating the 1960's bathrooms and adding an elevator to access the second floor
- Removing asbestos and renovating an unusable wing
- Creating several private offices for counseling
- Masonry waterproofing and minor tuckpointing
- Resurfacing and paving the parking lot
- Roofing Single Ply on all but the 1962 addition
- Elevator shaft to connect the 1st and 2nd floors of the original facility
- Window Replacements
- ADA-compliant upgrades



Community Safety and Behavioral Health



Project Overview (continued)

Project: McGruder Family Resource Center Renovations

Department: General Services

Resolution: RS2022-1903

Award Amount: \$5,110,000

Equitable Outcomes

In 2018, Brookings Institute reported that zip code 37208 had the highest rate of incarceration in the country due to generational poverty and lack of opportunity. The McGruder Center is a beacon of hope with its provision of opportunities, care, and support for neighbors on their paths out of poverty.

Additionally, investing in the McGruder Center ensures that other organizations are not pushed out due to rising rent prices. As rising property values and encroaching developers push service providers out of the neighborhood, like the Little Pantry That Could, the role McGruder plays in neighbors' lives is growing.



Community Safety and Behavioral Health



Project Overview

Project: Childcare Center Repairs

Department: MAC

Resolution: RS2022-1906

Award Amount: \$2,090,000

Narrative

Council awarded over \$2M to Metro Action Commission (MAC) for repairs and safety improvements to Metro-owned childcare centers. MAC provides affordable childcare for Head Start children throughout the city in these centers with a combined enrollment of over 1,300 children. However, at the time of this award many of the buildings housing these childcare facilities were in need of repairs and safety improvements. MAC's funding request includes plumbing, new HVAC units, replacement of damaged walls and flooring, new signage, a portable, replacement of tile flooring, painting, installation of mini-blinds for energy efficiency, an expanded concrete sidewalk for the Dudley Head Start, and installation of sprinkler systems at Berry, Richland, and Tom Joy Head Start facilities.

The new flooring at Douglass provides for an environmentally friendly environment which is easier to sanitize and maintain, lessening the transmission of bacteria. The HVAC system in the hallways at Berry helps maintain low levels of humidity, decreasing susceptibility of COVID-19 for those with respiratory illness. Similarly, the new roof at Tom Joy prevents the leaking of water into the building, decreasing the possibility for the growth of airborne bacteria. The department also anticipates a substantial reduction in maintenance expenses due to the installation of new roof, flooring, ceiling tiles, water lines, abatement of asbestos, etc.

Equitable Outcomes

By enrollment criteria, the children and families of the MAC Head Start Program are from marginalized and adversely affected and underserved populations.

Community Safety and Behavioral Health



Project Overview

Project: Weaver Domestic Violence Center Repairs

Non-Profit Partner: YWCA

Resolutions: RS2022-1904, RS2024-202

Award Amount: \$2,000,000

Narrative

YWCA Nashville and Middle Tennessee has been Nashville's primary provider of domestic violence services for over 40 years. YWCA's Weaver Domestic Violence Center is Nashville's largest emergency shelter for victims of domestic violence. Throughout its 20 years of service, the Weaver Center has provided shelter, safety, and wrap-around support to nearly 10,000 victims of domestic violence. During the pandemic, the Center remained open and continued to respond to the surge of violence and trauma that was exacerbated by the pandemic.

At the time of the request for ARPA funding, the Weaver Center needed critical infrastructure upgrades in order to continue operations. The \$2M award to YWCA made it possible to repair the Center's high-traffic kitchen areas, provide an adequate staff room for frontline workers, and improve its exterior infrastructure, among other improvements. By investing in the Center's infrastructure, ARPA funding allows YWCA to maintain a welcoming and safe shelter where more survivors will utilize this life-saving intervention, preventing domestic violence homicides, serious injury, and re-assault by encouraging more victims to utilize the YWCA's shelter and support services in the years to come.

RS2024-202 approved an extension to allow for construction expenses through June 2025, and all work has been completed at the time of this report.



Community Safety and Behavioral Health



Project Overview

Project: Emergency Preparedness Program

Non-Profit Partner: Nashville Voluntary Organization Active
in Disasters

Resolution: RS2023-1948

Award Amount: \$75,000

Narrative

Nashville Voluntary Organization Active in Disasters (VOAD) is a coalition of dozens of nonprofits, community organizations, faith-based institutions, and government departments working together to ensure effective response to disasters through cooperation, communication, coordination, and collaboration.

VOAD received \$75,000 for a pilot program aimed at engaging the community and its members around emergency preparedness. Nashville VOAD's Preparedness Pilot focuses on four key areas - risk assessment, planning, preparation, and evaluation. VOAD's goal for this program was to craft a training and resource guide for Davidson County in order to teach our community the skills needed for disaster preparedness.

Opportunities within the pilot project included:

- Speakers available to members and non-members
- Further expansion of VOAD's website and marketing to make the Nashville community more aware of resources
- Training of specific topics, including personal safety, active violence and anti-crime, and First AID/CPR training
- Long-Term recovery groups
- Behavioral health disaster training
- Education on equity in disaster
- Hosting of a Preparedness Council, including a round-top of community leaders

[Link to VOAD's
preparedness resources
here](#)



Community Safety and Behavioral Health



Project Overview

Project: Big Futures

Non-Profit Partner: Big Brothers Big Sisters of Middle Tennessee

Resolutions: [RS2023-2143](#), [RS2024-489](#)

Award Amount: \$471,694

Narrative

Recognizing the unique challenges that arise during the transition to adulthood, Big Brothers Big Sisters of Middle Tennessee (BBBSMT) and Tennessee State University (TSU) partnered to provide mentoring services for first-year college students through an initiative called Big Futures. Dedicated BBBSMT staff support these matches while also providing wraparound services including financial wellness resources, career advancement support, assistance with navigating university and financial aid systems, and mental health support.

BBBSMT and TSU are connecting students entering TSU during their freshman year of study with professionally supported BBBSMT mentors who can help address the challenges of achieving self-sufficiency.

While the original resolution approved a grant term from May 2023 to September 2024, RS2024-489 approved an extension through December 2024 to ensure the program could serve students through the fall.

Performance Indicators

The program has set out to create 20 1:1 mentorships and 1,000 additional adults via micro-mentoring.

Community Safety and Behavioral Health



Project Overview

Project: Feedback Nashville

Non-Profit Partner: The Nashville Food Project

Resolution: RS2023-2145

Award Amount: \$621,750

Narrative

The FeedBack Nashville Project (FBNP) is a two-year community-engaged systems transformation initiative that drives Nashville's food system towards equity, justice, and sustainability by facilitating increased collaboration and collective impact between non-profits, businesses, governments, and community members. The project is guided by the theory and practice of systems change, an approach that will empower Nashville to move beyond piecemeal, reactive solutions to food insecurity and towards lasting, community-led transformation.

The project entails three primary areas of work, each of which are facilitated through a collaboration between the FBNP Steering Committee and a third-party consulting firm with a track record of convening and facilitating food systems transformation projects in diverse communities and cities around the world. The three areas of work that will be accomplished through FBNP include:

1. Diagnosing the root causes and effects of food insecurity in Nashville to reveal the current barriers to, and opportunities for, food systems transformation.
2. Facilitating inclusive opportunities for community members and food system stakeholders to co-create visions and solutions for a just and sustainable food system for Nashville.
3. Establishing capacity and governance among Nashville community members to lead the city's transition to a just and sustainable food system in the present and future.

At the time of this report, Nashville Food Project has hosted 15 community outreach and engagement events and an all-day Food System Forum with food system organizations. They have also finalized and published a Food Systems Survey and Facilitator's Guidebook, which have been translated into 10 languages.

The Project now begins planning capability building workshops that focus on preparing leaders in our community to lead meaningful action in our food system.

Community Safety and Behavioral Health



Project Overview

Project: The Bordeaux Collaboration

Non-Profit Partners: Fifty Forward and Creative Girls Rock

Resolution: RS2023-2146

Award Amount: \$2,500,000

Narrative

To better serve the Bordeaux community and fill gaps in services for its residents, Fifty Forward and Creative Girls Rock (collectively, the Bordeaux Collaborative) proposed to build a facility for the Bordeaux community to create a shared space for the residents of Bordeaux and North Nashville, similar to community centers other Nashville neighborhoods currently enjoy. This facility, the Bordeaux Connection Center, will provide an adult day service, after-school creative arts programming, partner or shared offices, and 1,500+ square feet of community space.

The building was projected to cost \$5.3M, and Metro provided \$2.5M towards the project. Groundbreaking began late 2024 and construction began in early 2025.

Equitable Outcomes

In Bordeaux's zip code 37218, 16% of adults over the age of 65 live below the poverty line. Additionally, 27% of children under 18 live below the poverty line. Programming in the Bordeaux Connection Center has been specifically designed to meet both of these demographics.



Community Safety and Behavioral Health



Project Overview

Project: Responders Engaged Engaged and Committed to Helping
Department: Nashville Fire Department (NFD)
Resolution: RS2024-740
Award Amount: \$39,708

Narrative

The REACH Program (Responders Engaged and Committed to Helping) pairs paramedics from NFD and clinicians from Mental Health Coop in responding to nonviolent mental health crises calls. The project serves the community in getting those in a mental health crisis to be seen by a paramedic and a mental health clinician that has a Master's degree. They would then be transported appropriately whether it be to a behavioral/psychiatric treatment facility or the ER.

The goal is to provide an alternative non-law enforcement response to individuals having a mental health crisis. This response allows the individuals to have a physical assessment by a Paramedic and a mental health assessment by a Master's level mental health clinician. Prior to the REACH Program, those in mental health crisis would have been called an ambulance therefore accumulating not only an ambulance bill but an ER visit charge as well. The REACH program allows for the person to get help faster as well as the proper help needed while saving money for the health care system and getting them back to their normal lives as fast as possible.

Use of Evidence

The REACH program was developed from extensive learning collaborative that was organized after receiving technical assistance from the Substance Abuse and Mental Health Services Administration (SAMHSA), which is an agency within the U.S. Department of Health and Human Services. This involved researching the successes of other cities' programs.

Community Safety and Behavioral Health



Project Overview

Project: Responders Engaged Engaged and Committed to Helping
Department: Nashville Fire Department (NFD)
Resolution: RS2024-740
Award Amount: \$39,708

Equitable Outcomes

In Bordeaux's zip code 37218, 16% of adults over the age of 65 live below the poverty line. Additionally, 27% of children under 18 live below the poverty line. Programming in the Bordeaux Connection Center has been specifically designed to meet both of these demographics.

Performance Indicators

The most common outcome for individuals served includes taking the individual directly to behavioral psychiatric facilities. The results of the pilot program showed 38% of REACH patients required the emergency department compared to the 90% prior to the REACH launch.

From February 13, 2023 to February 29, 2024, REACH was able to respond to 618 calls and 530 unique patients and averaged 3 calls per day. Out of those calls, 48 individuals interacted with the program more than one time. Of the calls during that period, 38% went to the ER while 22% went to the Mental Health Coop's Treatment Center, 11% went into inpatient care, and 18% stayed on site but were given tools, resources, referrals, etc.

PROJECT INVENTORY



Assistance and Programming for the Unhoused

Assistance & Programming for the Unhoused



Project Overview

Project: Wrap-Around Services

Department: Social Services and Office of Homeless Services

Resolution: RS2021-1207

Award Amount: \$1,541,400

Narrative

The lack of affordable housing in Nashville was greatly exacerbated by the COVID-19 pandemic. Since an unprecedented number of Nashvillians lost their jobs due to the pandemic, housing insecurity rose significantly. Since 2020, the city has seen a rise in both evictions and unsheltered homelessness, including people living on the street or in other places not meant for human habitation. As a result, many experiencing homelessness have been at risk of violence, health issues, unemployment, and premature death.

The pandemic has placed additional burdens on Social Services to fulfill its mission to protect Nashville's most vulnerable citizens, which are those experiencing homelessness. In October 2021, Social Services identified several programs to support its mission, including temporary homeless sheltering, staffing for and transportation to and from shelters, outreach for housing and housing assistance, access to sanitation stations, and delivered meals for elderly and disabled citizens. In early 2024, Metro's Office of Homeless Services took over the program from Social Services.

Council awarded funding to Social Services to help resolve these critical needs, including:

- **Flex Team:** This team is focused on assistance with emergency sheltering and supplementing Metro's COVID-19 response and coordination efforts around homelessness. ARPA funds provided an additional 12 months of response beyond the temporary staffing team and shift the temporary workers to an overall outdoor homelessness response, aligning them with Metro's outreach response and coordination with other departments. A primary focus is to work with the largest encampments in Metro Parks.
- **Transportation grant:** As outdoor homelessness has increased due to COVID, a more robust response was required than in the past. The Homelessness Emergency Task Force developed a transportation plan, including the establishment of four pick-up routes throughout the county to assist people with access to night shelters when temperatures fall to 28 degrees Fahrenheit and below.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Wrap-Around Services

Department: Social Services and Office of Homeless Services

Resolution: RS2021-1207

Award Amount: \$1,541,400

Narrative

- **Emergency shelter cost:** At the time of the resolution, Metro established a plan for six months of additional COVID homeless emergency sheltering. Social Services calculated an estimated need to be prepared for about 55 nights/day shelters including cold, heat, tornados, and flooding.
- **Expand the SSI/SSDI Outreach, Access, and Recovery (SOAR) contract with the Park Center:** SOAR is designed to assist individuals applying for social security and disability benefits. Expansion of an existing contract that Metro Homeless Impact Division (MHID) holds helps increase street outreach capacity and prepares people for housing. The program not only connects people to income but also links people with insurance, which then can be utilized to pay for ongoing support services once they transition to housing.
- **Sanitation Stations Contract:** Equipment and maintenance for four sanitation station locations (twelve total units) that are a response to the COVID pandemic. The locations chosen are positioned in or near encampments where a coordinated effort is happening to house people. Providing Port a Potties and handwashing stations directly helped with pandemic sanitation issues.
- **Landlord Risk Mitigation Fund:** MHID has created a public-private partnership with United Way for a risk mitigation fund. This fund allows for sign up bonuses for all types of vouchers (excluding the 198 Emergency Housing Vouchers for MDHA, which came with sign up bonuses).
- **New van for meal delivery for seniors and the disabled:** Since the onset of the pandemic, there has been a large increase in elderly and disabled customers who need homebound meals. A van assists with the continued increase in meal delivery due to receiving additional funding and expansion of Metro's Nutrition program. The additional van allows Metro to increase the frozen food delivery routes from two to three vehicles running daily.

Assistance & Programming for the Unhoused



Project Overview

Project: Deeply Affordable Housing Gap Financing Program (AHGF)
Department: MDHA
Resolutions: [RS2022-1696](#), [RS2024-240](#)
Award Amount: \$17,448,471.25

Narrative

The Deeply Affordable Housing Gap Financing program (AHGF) is a loan fund dedicated to the creation of much needed, deeply affordable permanent supportive housing (PSH) rental units for Davidson County’s homeless population. To receive AHGF funds, developers were required to commit to reserving a minimum of 2% of units in the project for periods ranging from 20 to 35 years (affordability period) for lease to households with incomes at or below 30% of Area Median Income. AHGF is intended to address the financing needs of projects that have a financing gap due to construction cost increases and/or supply chain disruptions partly due to the pandemic.

The loans were awarded through the Metro Development & Housing Authority (MDHA) as a competitive Request for Proposal. MDHA is providing low-cost loans to developers with development transactions that are unable to close due to a financing gap, i.e. due to construction cost increase, insurance increases and/or changes in originally sufficient financial commitments prior to closing. Program income generated from these loans will be dedicated to housing and/or services for our citizens experiencing homelessness. Unlike many other affordable housing units, these will be dedicated for households experiencing homelessness. Units will be filled through Coordinated Entry process and matched with the appropriate case management provider.

In the original resolution, RS2022-1696, Council allocated \$25M to go to the AHGF program with any unspent funds to be transferred to the Barnes Fund. In April 2024, \$7,551,528.75 was transferred to the Barnes Fund, approved in RS2024-240.

Performance Indicators

The total number of housing units created through the AHGF program is to be 88, with 33 units for households at 30% AMI and 55 permanent supportive housing units. The last project is expected to be completed by the end of summer 2025.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Deeply Affordable Housing Gap Financing Program (AHGF)
Department: MDHA
Resolutions: [RS2022-1696](#), [RS2024-240](#)
Award Amount: \$17,448,471.25

DEVELOPER	UNITS FUNDED WITH AMERICAN RESCUE PLAN FUNDS	TOTAL AFFORDABLE HOUSING UNITS	UNITS COME ONLINE	AWARD AMOUNT	FUNDING ROUND
Urban Housing Solutions	17	165	Now Online	\$3,000,000 (repay)	First
The Clear Blue Company	10	238	Aug 24-May 25	\$2,584,620 (repay)	First
* Shelby House 1, LP	10	195	July 24	\$2,100,000 (repay)	First
Woodbine Community Organization	24	36	Aug 24	\$2,000,000 (forgivable)	First
Be A Helping Hand	2	4	Now Online	\$464,701.63 (forgivable)	First
Woodbine Community Organization	8	39	Dec 25	\$1,506,000 (forgivable)	Second
Be A Helping Hand	2	2	Now Online	\$191,208.04 (forgivable)	Second
* Shelby House 1, LP	4	195	July 24	\$712,544.00 (repay)	Final
AGB Real Estate	25	131	Now Online	\$4,004,518.00 (repay)	Final
TOTAL	102	810	May 23 – Dec 25	\$16,617,591.67	
	38 units: 0-30% of AMI 64 units: Permanent Supportive Housing			*Per RS 2022-1696, the administration fee to MDHA is \$830,879.58 based on 5% of total awards.	

*After the time period covered in this report, Shelby House 1 returned their loan amount and chose to forgo their participation in the affordable housing gap financing program. Their returned funds have been reallocated in FY26 and will be reflected in Metro’s next annual report.

Assistance & Programming for the Unhoused



Project Overview

Project: Housing First Supportive Service
Department: Office of Homeless Services
Resolution: [RS2022-1697](#)
Award Amount: \$9,000,000

Narrative

The Housing First Supportive Services program is a start-up of assertive community treatment teams, intensive case management teams, and other support needed for the individuals housed by this program. In its first year, the teams were funded primarily through ARPA. Social Services and Office of Homeless Services awarded grant contracts to community agencies that provide Housing First Supportive Services, including collaborations with health care providers, housing support coordination, obtaining vital documents, and SSI/SSDI Outreach, Access, and Recovery services. This funding provides case management and supportive services necessary to support approximately 500 households when fully scaled and staffed at the end of the three year funding period. These services will begin while individuals are in the proposed interim housing program (following project in Performance Report) and follow them into Permanent Housing units. The first year requires 3 to 6 months to staff up, and each team will then serve 50 to 75 households in the first year. In year 3 teams should be serving 500- 700 households.

To assure ongoing sustainability, programs must be currently licensed to bill Medicaid or must already be in process of obtaining license to bill Medicaid with expectation of licensure within 12 months of award. Utilizing teams that currently bill Medicaid will help with offsetting the cost and allow for more onboarding of less intensive services such as Intensive Case Management services. Grants were given to the following organizations with goals and award amounts listed alongside name:

- **Mending Hearts: \$3M** Mending Hearts identifies, engages, and supports adults within a housing first model, providing recovery and support services needed to successfully maintain housing and transition to health and wellness. The organization also solidifies the system of care for adults experiencing chronic homelessness to ensure that the mental health, substance use, and recovery support service systems are specifically tailored, aligned with the housing first model, and backed by evidence-based practices.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Housing First Supportive Service

Department: Office of Homeless Services

Resolution: RS2022-1697

Award Amount: \$9,000,000

Narrative

- **Step Up on Second: \$2,499,050** Step Up on Second uses an Intensive Case Management (ICM) model to provide an array of services and support to members in housing stability. The interventions include identifying service needs, referring and linking to services and resources identified through the service planning process, and coordinating services to maximum service integration and minimize service gaps. The organization also ensures continued adequacy of individualized recovery plans to meet ongoing and changing needs and develops natural support to promote community integration. Services consist of 4 major components that impact one's overall wellness including behavioral, medical, social, educational, housing, financial and other individualized needs; 1) Engagement and Needs identification, 2) Care Coordination, 3) Referral and Linkage and 4) Monitoring and Follow Up.

Goal metrics as follows:

- 85% of households will maintain permanent support housing or exit to a permanent destination.
- 75% of referrals will become “document ready” for lease up within 90 days of program enrollment.
- 100% assessed to require community mental health and substance services will be referred within 6 months of intake.
- 70% will be linked to community resource connections (SNAP benefits, food assistance, utility/rent assistance) within 6 months.
- 50% will show a reduction in mental crisis that lead to hospitalization/police intervention.
- **Colby's Army: \$143,629** Colby's Army provides peer supportive services with a trained peer support specialist to those experiencing homelessness and to those who have been recently housed.
- **Room in the Inn: \$275,000** The Room in the Inn provides nutritious meals for newly housed individuals residing in Interim Housing, while scaling up to 75 meals per day.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Housing First Supportive Service

Department: Office of Homeless Services

Resolution: RS2022-1697

Award Amount: \$9,000,000

Narrative

- **United Neighborhood Health Services: \$1,961,515** United Neighborhood Health Services provides medical, dental, and behavioral health services to anyone, including patients with and without health coverage, and those experiencing homelessness.
- **Park Center: \$300,000** Park Center assists with increasing our community's outreach capacity on the streets, in day and overnight shelters (and navigation centers), and encampments. The organization engages with people that may be eligible for SOAR but do not have the treatment history to substantiate an application and support them on the track to getting the care they need for a claim to be filed.

Goal metrics as follows:

- For those that make an application for SSI/SSDI, maintain a 90% success rate on initial SSI/SSDI applications and an average rate of days to decision of 60 days from the date of initial application.
- Park Center will deploy SOAR staff to the offices of The Contributor periodically to help meet vendors who may need this assistance.
- Park Center will serve at least 85 people experiencing homelessness per year with SSI/SSDI eligibility assessments and/or initial SSI/SSDI application assistance using the critical components of the SOAR approach.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Housing First Supportive Services

Department: Office of Homeless Services

Resolution: [RS2022-1697](#)

Award Amount: \$9,000,000

Performance Indicators

	Mending Hearts	Step Up on Second
Total Number of Individuals Served	136	186
Total Number of Households Served	124	120
Chronically Homeless	0.7%	11.8%
Veteran Status	3.7%	3.2%
At Least 1 Disabling Condition	94.1%	63.4%
2 or More Disabling Conditions	76.5%	33.9%
Services Provided		
Total Number of Services Provided	3762	6798
Total Clients Received Any Service	136	186
Basic Needs	28	270
Benefits Assistance	-	210
Case Management	2687	5892
Emergency Food Assistance	-	86
Financial Literacy Assistance	-	4
Life Skills Education	-	286
Local Bus Fare/Ticket	893	-
Local Transportation (Ride Share)	124	34
Mental Health Supportive Services	19	15
Substance Use Education and Prevention	11	1

	Mending Hearts	Step Up on Second
Gender		
Man	51.5%	45.7%
Woman	47.1%	51.1%
Nonbinary	0.0%	0.5%
Transgender	1.5%	2.2%
Identity other than Man, Woman, Transgender, or Non-Binary	0.0%	0.5%
Race and Ethnicity		
American Indian/Native Alaskan/Indigenous	0.7%	0.5%
Black	29.4%	56.5%
Hispanic/Latinx	0.7%	1.1%
White	67.6%	39.8%
Multi Racial/Ethnic	1.5%	2.2%
Client Declined to Answer	0.0%	0.0%
Age		
0-17	0.0%	26.9%
18-24	5.1%	7.0%
25-34	15.4%	13.4%
35-44	19.9%	16.7%
45-54	32.4%	14.5%
55-64	20.6%	14.5%
65+	6.6%	7.0%

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Housing First Supportive Services

Department: Office of Homeless Services

Resolution: [RS2022-1697](#)

Award Amount: \$9,000,000

Performance Indicators

	Colby's Army	Park Center	Room In The Inn
Total Number of Individuals Served	30	311	142
Total Number of Households Served	25	310	117
Chronically Homeless	63.3%	36.7%	87.3%
Veteran Status	0.0%	4.8%	4.2%
At Least 1 Disabling Condition	93.3%	97.7%	98.6%
2 or More Disabling Conditions	80.0%	78.5%	79.6%
Services Provided			
Meals	-	-	41,057
Peer Support	30	-	-
SOAR Eligibility Screening	-	311	-
SOAR Application	-	0	-

	Colby's Army	Park Center	Room In The Inn
Gender			
Man	46.7%	59.5%	59.9%
Woman	50.0%	37.6%	39.4%
Nonbinary	0.0%	1.0%	0.0%
Transgender	3.3%	1.6%	0.7%
Identity other than Man, Woman, Transgender, or Non-Binary	0.0%	0.3%	0.0%
Client Declined to Answer	0.0%	0.0%	0.0%
Race and Ethnicity			
American Indian/Native Alaskan/Indigenous	0.0%	0.6%	0.7%
Asian	0.0%	0.3%	0.0%
Black	6.7%	35.7%	11.3%
Hispanic/Latinx	0.0%	3.5%	0.0%
Middle Eastern or North African	0.0%	1.0%	0.0%
Native Hawaiian or Pacific Islander	0.0%	0.3%	0.0%
White	86.7%	55.3%	83.8%
Multi Racial/Ethnic	6.7%	2.9%	4.2%
Client Declined to Answer	0.0%	0.3%	0.0%
Age			
0-17	0.0%	0.0%	0.0%
18-24	0.0%	8.4%	1.4%
25-34	16.7%	14.5%	28.9%
35-44	20.0%	24.1%	35.9%
45-54	46.7%	32.8%	27.5%
55-64	16.7%	19.0%	5.6%
65+	0.0%	1.3%	0.7%

Table 1: Qualified Encounters and Patients Experiencing Homelessness (April to June 2025)

	Encounters	Patients
Medical	2,896	1,697
Dental	368	187
Mental Health	314	195
Substance Use	153	25
Enabling	100	79
Total Unduplicated	3,831	1,861

Age Group	White	Black/ African American	Asian/ Pacific Islander	Other	Unreported/ Refused	Total
17 or under	18	16	2	7	72	115
18-34	279	184	5	2	129	599
35-49	711	336	30	26	174	1,277
50-64	690	637	27	44	127	1,525
65 or older	114	177	4	1	19	315
Total	1,812	1,350	68	80	521	3,831



Assistance & Programming for the Unhoused



Project Overview

Project: Temporary Interim Housing

Department: Office of Homeless Services

Resolution: [RS2022-1698](#)

Award Amount: \$9,000,000

Narrative

On January 27, 2022, the Office of Homeless Services counted 1,900 people in Nashville as experiencing homelessness. Of those, about 650 were living outdoors (sleeping in encampments, on the streets, in doorways, and in other places not meant for human habitation). To meet this situation, Metro Homeless Impact Division proposed to utilize \$9 million in ARPA investment to efficiently and effectively create temporary housing opportunities for people living outdoors to reduce outdoor homelessness significantly over the next two years.

Temporary interim housing for individuals and families gives them a safe place to stay as they look for housing units and/or await a permanent housing subsidy. Initial assessments connect the participants to ongoing support services that will follow them into their permanent housing placement. On site support services are provided to increase the effectiveness of the program. These services will be provided using the disaster response mobile units, hotels and faith based partners.

With current Point-In-Time Count numbers averaging 1,900 people, providing safe and secure housing options, connecting people to support services, while addressing their housing goals is vitally important to ensure that vulnerable participants are accessing social determinants of health needs. 3-4 more housing navigation sites will be created to assist with housing 300-400 of our most vulnerable individuals.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Temporary Interim Housing

Department: Office of Homeless Services

Resolution: [RS2022-1698](#)

Award Amount: \$9,000,000

Performance Indicators

Final Program Numbers

	Community Care Fellowship ARP Funding	Launch Pad*	The Salvation Army
Number of Sites	4	1	1
Total Number Served	375	16	144
Total Number Exited	335	10	144
Average Length of Stay	115 Days	96 Days	334 Days
Chronically Homeless	61.3%	37.5%	86.8%
Veteran Status	4.0%	0.0%	4.2%
At Least 1 Disabling Condition	78.7%	81.3%	97.9%
2 or More Disabling Conditions	53.1%	25.0%	78.5%
Has Income at Exit	46.9%	60.0%	11.1%
Has Non-Cash Benefits at Exit	34.3%	20.0%	66.0%
Has Health Insurance At Exit	57.6%	70.0%	69.4%
Entries from Encampment Closures	8.8%	0.0%	100.0%
Exits to Permanent Housing	47.8%	50.0%	80.6%

	Community Care Fellowship	Launch Pad*	The Salvation Army
Gender			
Man	54.1%	56.3%	59.7%
Woman	44.8%	37.5%	39.6%
Transgender	0.5%	6.3%	0.7%
Identity other than Man, Woman, or Transgender	0.6%	0.0%	0.0%
Race and Ethnicity			
Black	34.4%	56.3%	11.1%
White	57.3%	18.8%	84.0%
American Indian/Native Alaskan/Indigenous	0.5%	0.0%	0.7%
Hispanic/Latinx	0.5%	0.0%	0.0%
Multi Racial/Ethnic	7.2%	12.5%	4.2%
Client Declined to Answer	0.0%	12.5%	0.0%
Age			
0-17	14.7%	0.0%	0.0%
18-24	2.9%	100.0%	1.4%
25-34	12.0%	0.0%	29.9%
35-44	21.3%	0.0%	35.4%
45-54	23.2%	0.0%	27.1%
55-64	21.1%	0.0%	5.6%
65+	4.8%	0.0%	0.7%

Assistance & Programming for the Unhoused



Project Overview

Project: Low Barrier Housing Collective
Department: Office of Homeless Services
Resolution: [RS2022-1699](#)
Award Amount: \$7,000,000

Narrative

Low Barrier Housing Collective: \$3M of MDHA's award from RS2022-1699 goes to salary a Program Manager and 2-4 Housing Navigators providing housing obtaining, maintaining, and retention support. The program engages client, landlords and developers in the housing first program by expanding current services and creating Housing Navigation support services such as landlord incentives, security deposits/damage indemnification, and minor repairs to meet Housing Quality standards. One time funding for furniture per household will also be disbursed. Housing specialists will provide ongoing support to assist individuals and families in the identification of a unit of their choosing, increase education on tenant rights, and provide education on how to acclimate into their new home. The specialists will also provide ongoing to assistance landlords and tenants to address housing related issues.

Competitive Grants for Supportive Services: \$4M of MDHA's award from RS2022-1699 goes to competitive grant funds. Metro Homeless Impact Division (MHID) will award these grants to local non-profits providing support services, such as ongoing services for trauma informed care, critical time intervention, recovery opportunities, harm reduction and education support, along with Workforce Readiness opportunities.

8-10 non-profits will be funded, either creating new high-fidelity Housing First programs or converting existing programs to Housing First, all to be accessed through coordinated entry.

Small Landlord Participation funding is to be released as a competitive grant program for small landlords to bring units up to housing quality standards. Successful applicants will agree to set aside funded units for use with permanent supportive housing.

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Low Barrier Housing Collective
 Department: Office of Homeless Services
 Resolution: [RS2022-1699](#)
 Award Amount: \$7,000,000

Performance Indicators

- 301 sign of bonuses have been awarded
- 853 households have been assisted with furniture funds
- 312 households have been assisted with security deposits
- 43 units have been allocated minor repair funds
- 351 properties are participating in the collective

	Dismas House	Park Center	Empower TN*
Total Number of Individuals Served	75	25	3
Total Number Exited	48	5	1
Exits to Permanent Housing	50.0%	40.0%	100.0%
Chronically Homeless	0.0%	44.0%	66.7%
Veteran Status	6.7%	8.0%	33.3%
At Least 1 Disabling Condition	21.3%	100.0%	100.0%
2 or More Disabling Conditions	8.0%	96.0%	100.0%
Total Number of Services Provided	75	564	25
Total Clients Received Any Service	75	25	3
Basic Needs	-	19	2
Benefit Programs Assistance	-	19	1
Case Management	-	342	20
Food Assistance	-	42	-
Health Care Referral	-	6	-
Job Search Assistance	-	4	-
Life Skills Education	-	2	-
Local Transportation	-	62	1
Mental Health Referral/Resources	-	20	-
Paratransit Services Referral	-	-	1
Peer Support	-	31	-
Residential Program Bed	75	-	-
Substance Use Education and Referral	-	17	-

	Dismas House	Park Center	Empower TN*
Gender			
Man	100.0%	64.0%	100.0%
Woman	0.0%	36.0%	0.0%
Nonbinary	0.0%	0.0%	0.0%
Transgender	0.0%	0.0%	0.0%
Questioning	0.0%	0.0%	0.0%
Race and Ethnicity			
Black	33.3%	32.0%	66.7%
White	62.7%	68.0%	33.3%
American Indian/Native Alaskan/Indigenous	0.0%	0.0%	0.0%
Asian	0.0%	0.0%	0.0%
Hispanic/Latinx	2.7%	0.0%	0.0%
Multi Racial/Ethnic	1.3%	0.0%	0.0%
Client Declined to Answer	0.0%	0.0%	0.0%
Age			
0-17	0.0%	0.0%	0.0%
18-24	2.7%	8.0%	0.0%
25-34	17.3%	4.0%	0.0%
35-44	44.0%	24.0%	0.0%
45-54	22.7%	36.0%	33.3%
55-64	13.3%	16.0%	0.0%
65+	0.0%	12.0%	66.7%
Client Declined to Answer	0.0%	0.0%	0.0%

Assistance & Programming for the Unhoused



Project Overview (continued)

Project: Low Barrier Housing Collective
 Department: Office of Homeless Services
 Resolution: [RS2022-1699](#)
 Award Amount: \$7,000,000

Performance Indicators (continued)

	The Contributor	Mending Hearts	Hospitality Hub
Total Number of Individuals Served	100	108	82
Total Number Exited	35	-	1
Exits to Permanent Housing	2.9%	-	0.0%
Chronically Homeless	55.0%	-	80.5%
Veteran Status	6.0%	1.0%	1.2%
At Least 1 Disabling Condition	88.0%	-	90.2%
2 or More Disabling Conditions	73.0%	-	68.3%
Total Number of Services Provided	453	131	294
Total Clients Received Any Service	70	108	78
Basic Needs	3	1	-
Benefit Program Assistance	-	-	25
Birth Certificate Assistance	-	-	34
Case Management	199	-	85
Educational Class	-	130	-
Health Care Referral	21	-	3
Health Insurance Application	-	-	13
Housing Search Assistance	41	-	-
Identification Card Assistance	-	-	31
Job Search Assistance	-	-	9
Bus Pass	-	-	11
Local Transportation	32	-	29
Medication Connection Assistance	13	-	-
Mental Health Referral/Resources	11	-	4
Peer Support	133	-	-
Substance Use Referral	-	-	7

	The Contributor	Mending Hearts	Hospitality Hub
Gender			
Man	65.0%	24.1%	65.9%
Woman	33.0%	75.0%	34.1%
Culturally Specific Identity	0.0%	0.9%	0.0%
Nonbinary	0.0%	0.0%	0.0%
Transgender	1.0%	0.0%	0.0%
Questioning	1.0%	0.0%	0.0%
Race and Ethnicity			
American Indian/Native Alaskan/Indigenous	1.0%	1.9%	0.0%
Asian	0.0%	0.0%	1.2%
Black	30.0%	23.1%	13.4%
Hispanic/Latinx	3.0%	0.9%	2.4%
Native Hawaiian/Pacific Islander	0.0%	0.0%	1.2%
White	65.0%	71.3%	79.3%
Multi Racial/Ethnic	1.0%	0.0%	2.4%
Client Declined to Answer	0.0%	1.9%	0.0%
Age			
0-17	0.0%	0.0%	0.0%
18-24	1.0%	9.3%	1.2%
25-34	13.0%	35.2%	22.0%
35-44	17.0%	26.9%	35.4%
45-54	33.0%	16.7%	26.8%
55-64	28.0%	8.3%	12.2%
65+	8.0%	3.7%	2.4%
Client Declined to Answer	0.0%	0.0%	0.0%

Assistance & Programming for the Unhoused



Project Overview

Project: The Strobel Center’s Operating Expenses
Department: Office of Homeless Services
Resolutions: [RS2024-490](#), [RS2024-744](#)
Award Amount: \$4,900,000

Narrative

The Strobel Center, which opened July 2024, is Nashville’s first permanent supportive housing (PSH) facility, holding 90 residential units. Half of these units will home individuals experiencing chronic homelessness with the other half designated for unhoused military veterans and other at-risk populations. In addition to the residential units, the five-story center includes resources to help individuals obtain treatment for substance abuse and mental illness and address long-term medical challenges and illness. The center includes space for an on-site clinic and case workers. Laundry rooms, community rooms on each floor, a computer room, and a multi-purpose room are available for the Strobel Center’s residents as well. At the time of this report, 101 individuals have been served at the Strobel Center.

In RS2024-490 \$4.4M of unused funds were re-allocated from a previous ARPA resolution, RS2022-1860, to be used for the Strobel Center’s supportive services and operating expenses. In RS2024-744, another \$500,000 was reallocated from previous ARPA projects to this scope of work.



PROJECT INVENTORY



Affordable Housing and Housing Assistance

Affordable Housing and Housing Assistance



Project Overview

Project: Rent Assistance

Non-Profit Partner: United Way

Resolutions: [RS2021-1116](#), [RS2022-1381](#), [RS2023-2149](#)

Award Amount: \$3,000,000

Narrative

At the onset of the COVID-19 pandemic, there existed an immediate and critical need to provide financial assistance in the form of rent and mortgage payments and utility payments to benefit individuals in Davidson County who have suffered a negative economic impact from the pandemic. Beginning August 2021, United Way of Greater Nashville provided rent and mortgage payments and utilities payments for Davidson County residents who suffered a negative economic impact during the coronavirus pandemic. This program was for those who did not meet the eligibility requirements of the HOPE program administered by the Metro Action Commission, another rent relief program at the time.

Funds awarded to United Way of Greater Nashville (UWGN) supported eight partners serving individuals and families in Davidson County who suffered a negative economic impact during the coronavirus pandemic. The partners specifically served those who did not meet eligibility for the HOPE Program administered by Metro Action Commission. The HOPE Program served individuals up to 80% AMI. The funds administered by these partners served renters who were 80-100% AMI and homeowners who were 0-100% AMI. Once The HOPE Program exhausted their funds, an amendment allowed the UWGN partners to serve renters who were 0-100% AMI. These partners included Affordable Housing Resources, Congregational Health & Education Network (CHEN), KEVA, Martha O'Bryan Center, Nations Ministry, Rooftop Nashville, The Hope Station and The Housing Fund. They specifically provided rent, mortgage and utility payments for Davidson County residents.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: Rent Assistance
Non-Profit Partner: United Way
Resolutions: [RS2021-1116](#), [RS2022-1381](#), [RS2023-2149](#)
Award Amount: \$3,000,000

Performance Indicators

- \$2,700,000 was used to support rent, mortgage and utility needs residents in Davidson County. \$300,000 supported the administrative costs of administering the funds.
- 2,364 individuals or household members benefited from the assistance provided.
- 733 households in Davidson County received funds from this program.

Assistance Type and Amount Disbursed

Rent	\$867,459.61
Mortgage	\$1,719,437.78
Electric	\$67,692.24
Gas	\$7,768.65
Water	\$35,808.66
General Utilities	\$1,833.06

Recipient Demographics

Ethnicity	Count
African-American	615
Asian	1,392
Caucasian	77
Hispanic	57
Middle Eastern	22
Native American	1
Black/Brown	145
Preferred not to answer	1
Other	45
Multiple	9

Affordable Housing and Housing Assistance



Project Overview

Project: The Barnes Fund

Department: Planning

Resolutions: [RS2021-1260](#), [RS2024-240](#), [RS2024-490](#)

Award Amount: \$32,790,974.75

Narrative

The housing market nationally and locally was extremely competitive pre-pandemic, and the pressures of COVID-19 accelerated existing trends. These pressures impacted residents living in affordable housing or those seeking affordable housing to decrease their rent burden. State law prevents Metro from providing expanded tenant protections to increase housing security. Acquisition of affordable properties, such as Metro back tax properties made available through the Barnes Fund grant process, and construction of affordable homeownership and rental housing is critically important to community residents. Overall, the pandemic exposed the importance of having safe and stable housing to maintain households' health, income, education, and overall stability.

The COVID-19 pandemic exacerbated Nashville's housing challenges, particularly for our most vulnerable residents. According to Metro Social Services 2022 Community Needs Evaluation, 52.0% of Davidson County renters and 29.1% of homeowners are now cost burdened, spending more than 30% of their gross income on housing costs. The average rent is around \$1,300, and the median listing home price in Davidson County, TN, was \$475,000 in February 2023 and has continued to trend up since then, which puts reasonable housing costs far out of reach for lower income residents. With the shortage of affordable homes for sale and rent, the Barnes Fund's work in helping nonprofit developers to create those units is critical.

The Barnes Housing Trust Fund is Metro Nashville's local housing trust fund. The Barnes Fund was created over 10 years ago, and since inception it has been a proven model in Nashville for spurring the creation and preservation of affordable housing. Through Barnes, financial and property awards are made to nonprofit organizations or nonprofit-led partnerships on a competitive basis to create or preserve rental housing for families ($\leq 60\%$ AMI) and to create or preserve homeownership housing ($\leq 80\%$ AMI). In 2021, Metro allocated \$20 million in ARPA funds to the Barnes Fund via RS2021-1260 ("Allocation 1"). In 2024, \$7,551,529 was reallocated to the Barnes Fund via RS2024-240 ("Allocation 2") to create deeply affordable ($\leq 30\%$ AMI) or permanent supportive housing (PSH) and \$5,239,446 via RS2024-490 ("Allocation 3") to apply to Round 13 projects.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Barnes Fund

Department: Planning

Resolutions: RS2021-1260, RS2024-240, RS2024-490

Award Amount: \$32,790,974.75

Narrative (continued)

Allocation 1: In Spring 2022, applications opened for \$20M ARPA funding. Fifteen organizations were approved for funding in November 2022 and are now in the construction and development process. Of the 860 units to be created, 55 are to be homeownership units and 805 are to be rental units. At the time of this report, 275 have been completed. Additional award results below.

Allocation 2: ARPA funds were reallocated to the Barnes Fund in March 2024 through RS2024-240, and the Housing Division opened a funding round soon thereafter. The application window closed on July 15, 2024, and the Housing Trust Fund Commission (HTFC) and the Metro Council awarded \$7,551,529 to I Am NEXT to create 80 units of deeply affordable (0-30% AMI) and permanent supportive housing.

Allocation 3: ARPA funds were reallocated to the Barnes Fund in June 2024 through RS2024-490. These funds were used to support projects recommended for funding in Round 13 that will create 210 new affordable units: 22 new for-sale homes affordable to households with incomes at or below 80% AMI and 188 new rental homes affordable to households with incomes at or below 60% AMI.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Barnes Fund

Department: Planning

Resolutions: [RS2021-1260](#), [RS2024-240](#), [RS2024-490](#)

Award Amount: \$32,790,974.75

Use of Evidence

Barnes Housing Trust Fund is a proven tool for funding successful unit developments for homeowners and rental tenants. To date, Barnes has funded more than 3,500 units in Davidson County with a \$70M investment, 24 community partners, and a total portfolio leverage of 6:1 since its inception in 2013. Barnes continues to monitor each development through the entire process and only grants monies on a reimbursement basis with external inspection reports. Nonprofit developers have multiple projects in the pipeline, and the only bottleneck to increasing affordable housing supply is funding. The Barnes Fund is an efficient, effective funding tool for affordable housing development. An additional funding round will be invested in developments that are ready to proceed but only need equity to help unlock bank loans. On average, each Metro dollar into the Barnes Fund leverages an additional \$7 in private, philanthropic or state/federal funding. This housing is affordable for 30 years which provides essential stability for Nashvillians.

\$20M will provide an additional round of funding that is being launched at the time of this report. The current round is open, and awards will be finalized before the end of the year. These equity grants provide an invaluable source of funding to support nonprofit housing developers as they create and preserve units throughout the county.

All Barnes awards are made after an open and competitive application and review process. The final contracts are structured on a reimbursement basis. Work is completed, inspected by a third party, and reviewed by staff before funds are disbursed. This monitoring is invaluable to not only ensure strong stewardship of public funds but also to allow us to work closely with our grantees to navigate any challenges that may arise in the development process.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Barnes Fund

Department: Planning

Resolutions: [RS2021-1260](#), [RS2024-240](#), [RS2024-490](#)

Award Amount: \$32,790,974.75

Equitable Outcomes

The Barnes Housing Trust Fund is overseen by a Commission comprised of five community members, one appointee from the Metropolitan Council, and one Metropolitan Housing and Development Agency appointee. All grants are obligated to grantees on a reimbursement basis with a two-year contract. This contract ensures properties receiving the funding remain affordable for 30-years for rental and homeownership construction and 5-years for single-family home rehabilitation. The Barnes Housing Trust Fund defines affordable as 60% of the HUD area median income (AMI) and below for rental developments and 80% AMI and below for homeownership. This particular program is dedicated specifically to individuals and households earning 80% AMI or below. Specific populations that are served by grantees include substance recovery graduates who needed rental homes away from the dangerous triggers of their past lives, single parents with kids, older adults, and veterans. Applicants may also apply for Metro-owned delinquent tax properties as part of their funding proposal through the Barnes Housing Trust Fund. All contracts are reviewed by the Metropolitan Council prior to approval.

Low-income tenants and homeowners are diverse in their experiences, backgrounds, and cultures. They are all, however, experiencing high levels of displacement and cost burden that prevent them from staying in Davidson County for myriad reasons all connected to availability of rental and homeownership opportunities for income-restricted residents. Without access to safe and affordable housing opportunities, all areas of community wellness are at risk; health, workforce, community revitalization, access to green space and sustainability measures, etc.

Metro Council approved 20% of the total funding pool (\$4M) to go towards non-profits with less than a \$2M operating budget. An additional subsection was also created for proposals within the Urban Zoning Overlay to address access to the highest need, transit-oriented development for income-restricted residents.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Barnes Fund

Department: Planning

Resolutions: RS2021-1260, RS2024-240, RS2024-490

Award Amount: \$32,790,974.75

Performance Indicators

Allocation 1 award recipients

The Barnes Fund - Spring 2022 Grant Awards				
Grantee	Award	Tenure	Funding Subsection	Units
Living Development Concepts, Inc.	\$750,000	Homeowner	UZO, Small Org	6
Thistle Farms	\$195,125	Homeowner	UZO	2
New Level CDC	\$3,000,000	Homeowner	UZO	15
Crossbridge, Inc.	\$406,906	Rental	UZO	34
Be a Helping Hand Foundation	\$449,341	Rental	UZO, Small Org	2
Park Center (Pending Vote on 08/23/22)	\$2,554,066	Rental	UZO	26
Project Return, Inc.	\$190,884	Rental	Large Funding Pool	2
Be a Helping Hand Foundation	\$339,000	Rental	Small Org	3
Urban Housing Solutions	\$2,100,000	Rental	UZO	13
William Franklin Buchanan CDC	\$334,822	Rental	Small Org, UZO	5
Habitat for Humanity of Greater Nashville	\$1,980,000	Homeowner	Large Funding Pool	26
Mary Queen of Angels, Inc.	\$1,980,000	Rental	Large Funding Pool	194
Woodbine Community Organization	\$2,470,000	Rental	Large Funding Pool	60
Pathway Lending	\$1,980,000	Rental	Large Funding Pool	228
Appalachian Home & Health	\$990,000	Rental	Large Funding Pool	238
Affordable Housing Resources	\$275,000	Homeowner	Partial UZO	6
Totals:	16 Grantees	\$19,995,144		860

Affordable Housing and Housing Assistance



Project Overview

Project: The Catalyst Fund

Department: Planning

Resolution: RS2021-1260

Award Amount: \$20,000,000

Narrative

Davidson County needs to increase annual production from the current average pace of 1,500 affordable units per year to 5,250 affordable units per year. To help bridge that gap, Metro's Planning department created the Catalyst Fund. The Catalyst Fund leverages bank, corporate, and philanthropic capital to create a sustainable loan fund that will support the preservation and creation of affordable housing. The Fund allows mission-driven developers to compete against market rate developers in speed and offer structure to preserve affordable housing. The Fund will provide early-stage capital to mission-driven developers in Nashville so they can be more competitive in the race to preserve existing regulated and unregulated affordable housing, and to accelerate the creation of high-impact affordable housing. The Fund is also focused on enabling non-profit and emerging BIPOC developers to support effectiveness and success in the market. Additionally, when proposed investments are announced, proactive acquisitions can be made to develop affordable housing near assets.

State law prevents Metro from providing expanded tenant protections to increase housing security. Therefore, timely, strategic acquisition of naturally occurring affordable housing is a critical piece to addressing Nashvillians housing needs and, prior to the creation of the Catalyst Fund, Metro Nashville did not have a tool that addressed this need. The Catalyst Fund allows developers to compete against market rate developers in speed and offer structure to preserve affordable housing. Additionally, when proposed investments are announced, proactive acquisitions can be made to develop affordable housing near assets.

Since state law prevents Metro from providing expanded tenant protections, with \$20M in seed funding the Planning department launched an RFP to recruit an experienced partner that will manage the fund and pursue additional investors to the Fund. The Community Foundation of Middle Tennessee was selected to as the Catalyst Fund Manager. By being housed outside Metro, the Fund can move quickly to acquire land with Metro presetting any deal terms and providing guidelines for qualifying deals.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Catalyst Fund
Department: Planning
Resolution: RS2021-1260
Award Amount: \$20,000,000

the need

55,000

The number of new housing units needed by 2030 with Nashville's current growth

- Nashville Affordable Housing Task Force Report

18,000

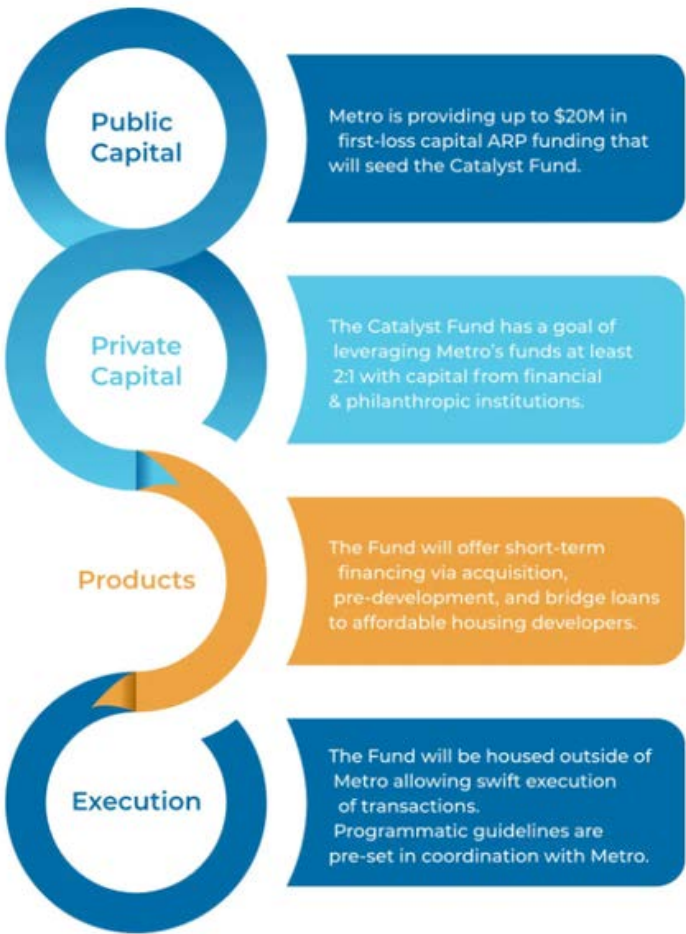
The number of units needed for households earning below 80% of the median household income

- Nashville Affordable Housing Task Force Report

3,000+

The number of units a \$75mm Catalyst Fund could preserve or create over 10 years

the solution



Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Catalyst Fund

Department: Planning

Resolution: RS2021-1260

Award Amount: \$20,000,000

Use of Evidence

This tool was crafted based on feedback from trusted local partners regarding a specific challenge to creating and preserving affordable housing. Proven models, including the New Generation Fund in Los Angeles and the Denver Regional TOD Fund, were used to deepen the understanding of what impact this tool could have in Nashville and at what scale. By using data driven successes from peer cities and recruiting a partner that can adjust the tool to serve Nashville's specific needs, the evidence is strong for immediate and long-lasting impact.

Equitable Outcomes

The housing market nationally and locally was extremely competitive pre-pandemic and the pressures of COVID-19 accelerated existing trends. These pressures impact residents currently living in naturally occurring affordable housing or those seeking affordable housing to decrease their rent burden. State law prevents Metro from providing expanded tenant protections to increase housing security.

The Fund developed a financial product that is specifically focused on supporting the growth of minority developers who have historically been excluded from traditional financing. This pre-development product provides critical funding for these emerging developers seeking to apply for larger development financing and fills a needed gap in scaling a business or nonprofit, and the fund will specifically be more inclusive regarding credit worthiness. Additionally, the pre-development funding is intended to support developers with the many administrative and substantive tasks needed to access additional debt or equity.

Lastly, the procurement process for the Catalyst Fund incorporated diversity scoring into the final decision in the selection of an asset manager. This incorporation of equity into the asset management has been proven to impact investment decisions.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: The Catalyst Fund

Department: Planning

Resolution: RS2021-1260

Award Amount: \$20,000,000

Performance Indicators

Based on current funds raised, the Fund could support the creation and preservation of 3,000 affordable housing units over the next decade. Additional fundraising would increase this number.

The results have included the legal creation of the fund, successful fundraising from both philanthropic and capital partners and the launch of the Fund as being open for lending. The Fund raised a \$50 million credit facility led by First Horizon and a \$5 million program-related investment from Vanderbilt University.

The Investment Committee approved the first Fund loan in November 2024. The deployment of capital is an important benchmark in the Fund's success. Significant capacity and effort have been devoted to establishing the Fund, securing additional capital partners and building a pipeline. Approving the first investment is the beginning of the sustainable cycle of lending that the Fund initially set out to achieve in order to support affordable housing creation and preservation in Nashville.

To date, three (3) loans totaling \$6,325,000 have been approved that will result in the preservation of 12 affordable homes and the creation of 36 new affordable homes. In addition, the Fund has leveraged \$56 million in private capital.

website for the Fund: <https://www.nashvillecatalyst.org/>

Affordable Housing and Housing Assistance



Project Overview

Project: Centralized Housing Platform

Department: Planning

Resolution: RS2021-1260, RS2024-490

Award Amount: \$0

Narrative

In the current state of Metro's housing market, residents seeking affordable housing must call 15-20 providers to see if a unit is available. Then, they complete separate affordability certification documents for every provider. Different properties have different requirements based on their funding source or impact focus. The burden on our residents is too great, and a Centralized Housing Platform, a tool that is part of the new Catalyst Fund, is Metro's solution. The \$200,000 investment in this tool from ARPA funds centralizes units to increase transparency, efficiency, and choice for residents, building toward the City's goal of housing security for all. With access to safe and affordable housing opportunities, all facets of community and household wellness can improve including: health, workforce, community vitality, educational outcomes, proximity to green space and transit access.

After searching the market, Planning determined there was not a platform that met the department's needs or did not conflict with other efforts underway by the Office of Homeless Services. Therefore, the funds were reallocated to the Strobel Center in RS2024-490.

Equitable Outcomes

The Centralized Housing Platform tool was crafted based on feedback from trusted local partners regarding a specific challenge to creating and preserving affordable housing. Proven models, including the New Generation Fund in Los Angeles and the Denver Regional TOD Fund, were used to deepen the understanding of what impact this tool could have in Nashville and at what scale. Housing security is essential for the thriving of both households and communities. Research shows that students that are securely housed have improved school attendance, improved cognitive development, and improved educational outcomes. Affordable housing creation and preservation is an investment in the long-term health of Nashville. By using data driven successes from peer cities and recruiting a partner that can adjust the tool to serve Nashville's specific needs, the evidence is strong for immediate and long-lasting impact.

Affordable Housing and Housing Assistance



Project Overview

Project: Cayce Place & Cumberland View Infrastructure and Safety

Department: MDHA

Resolutions: [RS2022-1311](#), [RS2024-745](#)

Award Amount: \$15,000,000

Narrative

The housing market nationally and locally remains extremely competitive. The Metropolitan Development and Housing Agency, MDHA, works to address the housing needs as well as safety concerns at its affordable housing sites. Although MDHA continued to develop new housing units at Cayce Place, a group of affordable housing units, the aging infrastructure at the site was a concern and hampered the project. Along with this challenge, there have been safety concerns at Cumberland View, an affordable housing apartment complex. MDHA worked with the Mayor's Office, Metropolitan Nashville Police Department, Resident Associations, several non-profits and members of the Metropolitan Nashville Council to address these issues.

To alleviate these issues, in January 2022 Metro provided \$15M in ARPA funds to address the infrastructure and safety concerns at the Cayce Place, Cumberland View, Napier Place, and Sudekum Apartments. This award also freed up cash flow to address housing production on the site at Cayce Place and address the safety concerns at Cumberland View, Napier Place, and Sudekum Apartments. After the revision approved in RS2024-745, the breakdown of the ARPA funding request is as follows:

Cayce Place

- \$1.9M for a sewer separation project that will affect more than 800 units at the site
- \$11.4M for water, sewer, roads, sidewalk work at Boscobel IV, Boscobel V, Boscobel VI, 5th & Summer, A2 East and Block 23 West that will impact more than 300 units at the site

Cumberland View

- \$1.7M for site security measures to include street traffic calming, additional lighting, ballads, and sidewalk work

Affordable Housing and Housing Assistance



Project Overview, continued

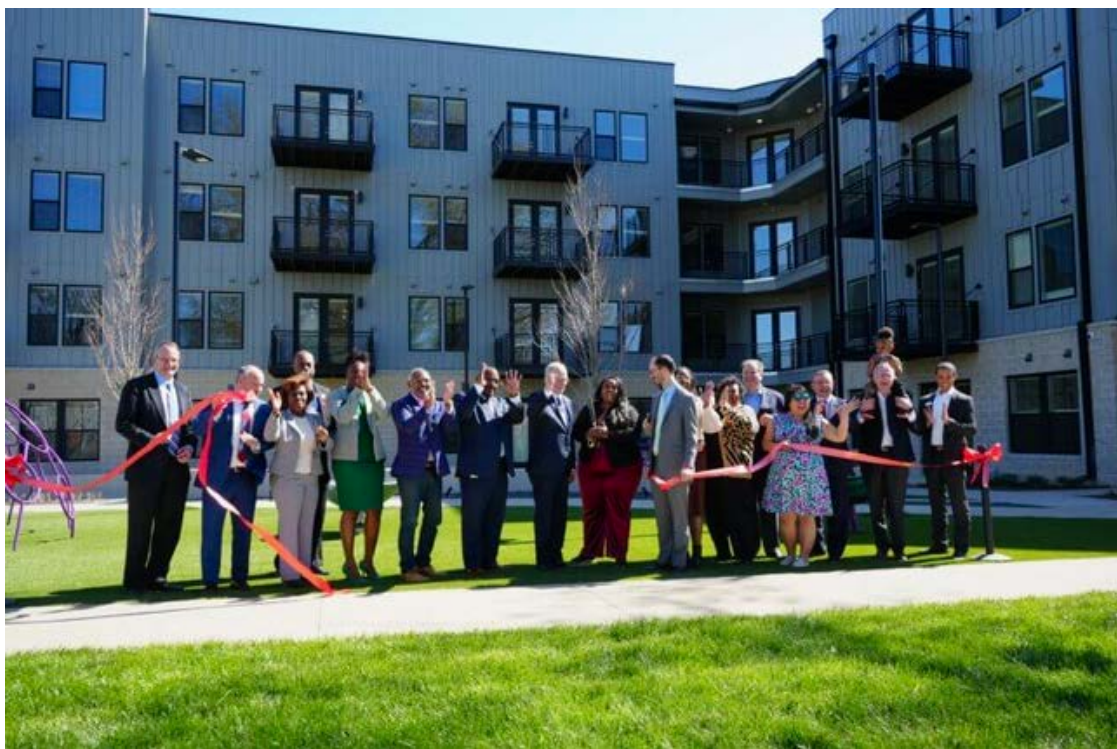
Project: Cayce Place & Cumberland View Infrastructure and Safety
Department: MDHA
Resolutions: [RS2022-1311](#), [RS2024-745](#)
Award Amount: \$15,000,000

Use of Evidence

The Cayce Place Transformation is modeled on the U.S. Department of Housing and Urban Development’s Choice Neighborhoods program, which guides the redevelopment of public housing sites.

Performance Indicators

This award accelerates Cayce Place projects by improving and implementing critical infrastructure for 1,100 planned units, including more than 550 affordable units with rental subsidy. 226 households will be served in the Cumberland View community.



Affordable Housing and Housing Assistance



Project Overview

Project: Right to Eviction Counsel

Non-Profit Partner: Nashville Hispanic Bar Association, Legal Aid Society of Middle TN, and Conexión Américas

Resolutions: RS2022-1559, RS2022-1832, RS2024-274

Award Amount: \$5,395,322

Narrative

According to a recent study conducted by the Red Door Collective, there were 11,471 Detainer Warrants filed in 2019. A Detainer Warrant is the legal document that informs a tenant or renter of their upcoming court eviction proceeding. Of the 11,471 detainer warrants filed in 2019, 90% of landlords had legal representation. However, available data shows that on average, only 3% of tenants have legal representation when facing eviction proceedings. Having a lawyer in critical civil cases can make the difference between keeping a home or losing it, obtaining protection from domestic violence or suffering injury, having sufficient food or going hungry, keeping a family together versus having it split apart, or maintaining your liberty versus being incarcerated.

Legal Aid Society of Middle TN and Conexión Américas, in addition to the community-based organization Nashville Hispanic Bar Association, collectively the Nashville Right to Counsel Coalition, proposed to stand up an Eviction Right to Counsel program (ERTC) for low- and moderate-income tenants facing eviction in Metro Nashville-Davidson County.

The program launched:

- A city-wide, multi-language public awareness and targeted outreach campaign
- Public education trainings and legal clinics, in multiple languages, on tenant and landlord rights and responsibilities
- Legal assistance for low-income tenants encountering legal issues such as being served with a notice from a landlord
- Over-the-phone, virtual, and in-person support to answer housing-related questions and provide legal advice and support as needed
- Legal representation in court for low and moderate-income tenants facing eviction

RS2022-1559 awarded 87%, or \$3,669,263, of the initial request, while RS2022-1832 allocated the final 13%, adding \$979,059 to the total grants. Later, RS2022-1832 extended the pilot program and awarded an additional \$747,000.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: Right to Eviction Counsel

Non-Profit Partner: Nashville Hispanic Bar Association, Legal Aid Society of Middle TN, and Conexión Américas

Resolutions: [RS2022-1559](#), [RS2022-1832](#), [RS2024-274](#)

Award Amount: \$5,395,322

Use of Evidence

Eviction Right to Counsel is proven to reduce displacement due to eviction, increase housing stability, and reduce inflows into homelessness. This is based on research in jurisdictions that passed RTC, meetings with key stakeholders who helped establish ERTC in cities across the nation, and meetings with people who currently administer ERTC programs in Washington State, Connecticut, and New York City, as well as proposals in Delaware and Fresno, California. This proposal in significant part mirrors the ERTC model proposed by The Fresno Right to Counsel Coalition in Fresno, California.

Performance Indicators

Legal Aid Society: As of June 2025, the program has a \$7.5 million financial impact and \$5.1 million return on investment. Since the launch of the program, Legal Aid has served 2,273 individuals. Cases closed include 1,153 Counsel and Advice cases, 276 Limited Action, 317 Negotiated Settlement without Litigation, 401 Negotiated Settlement with Litigation, and 126 Other Extensive Services. Legal Aid Society hosted 523 outreach events and distributed 101,939 materials.

Conexión: From the beginning of the grant in June 2022 through grant end in June 2024, legal representation services were provided to 370 unique individuals, involving the housing of over 897 people, including over 305 children. Almost 16,000 materials were distributed.

Nashville Hispanic Bar Association (NHBA): As of March 2025, NHBA has closed 79 cases providing services to 276 individuals, 122 of which were minor children. These services had a direct, positive financial impact for low-income tenants of approximately \$319,265.74 for all closed cases since the grant began in July 2024. NHBA employees have been present at the information desk at the General Sessions Courthouse for a total of 117 days and distributed 3,829 ERTC materials during the grant period.

Affordable Housing and Housing Assistance



Project Overview

Project: Wrap-Around Services

Department: MDHA

Resolution: RS2022-1855

Award Amount: \$1,600,000

Narrative

Virtually all of MDHA's 13,000 residents of its Project-Based Rental Assistance properties, formerly public housing, are in very-low-income households. While MDHA was operating its properties as public housing, the public housing Operating Fund formula, as well as such grants as Family Self-Sufficiency and Resident Opportunities and Self-Sufficiency provided funds to employ social workers, career coaches and other human services staff to assist residents with their greatest needs. Since MDHA converted its properties to an alternate funding mechanism through the Rental Assistance Demonstration program, the Agency is no longer eligible for these federal grants, and the rent subsidy formula does not recognize these services as eligible property expenses. As a result, this funding has ended, and MDHA received \$1.6M of ARPA funding to extend the program another two years.

In those two years, MDHA is partnering with 50 families. Each participating family will execute an agreement of participation that specifies the rights and responsibilities of both parties. The agreement will identify the family's individual training and service needs. This part of the agreement list short, intermediate, and long-term goals and the steps the family needs to take, and the services and resources they may need to access, to achieve those goals. This project provides access to programs for job training, education, and other self-sufficiency programming, along with coaching to utilize them. These programs are addressing COVID-related impacts to employment, education, and self-sufficiency. By helping residents accumulate economic opportunities, they are able to move to units requiring less financial support, which then frees up subsidized units for more families.

Performance Indicators

Engage and assess 50 families from the following sites: Cayce Place, Napier Place, Sudekum Apartments, Edgehill Apartments, Cheatham Place, Cumberland View, and Andrew Jackson Courts.

Affordable Housing and Housing Assistance



Project Overview

Project: Wrap-Around Services

Department: MDHA

Resolution: RS2022-1855

Award Amount: \$1,600,000

Performance Indicators (continued)

At the time of this report, 649 residents have been provided free transportation to connect with job training sessions, health appointments, and youth engagement events.

121 Adults were served through a grant with Urban League of Middle Tennessee. All MDHA clients received resume building services, soft skills training, budgeting assistance, and job placement assistance. 36 clients also received a certification in construction math, under a curriculum called If I Had a Hammer.

Domestic Violence assistance has been provided to five families, helping victims move to safety or re-establish a safe existence, stabilize their lives, and seek self-sufficiency options through job training opportunities.

The youth drop-in center located at the MDHA VOICE Center provides support to working adults by offering out-of-school engagement for their children. Youth may utilize this center for homework assistance, supplemental breakfast and lunch, or as a safe space after school until working parents return home. The Drop-In Center has served 583 youth at the center since October 2024.

2 residents were provided with home purchasing assistance via interest -buy down funding.



Affordable Housing and Housing Assistance



Project Overview

Project: Envision Cayce Gap Funding
Department: MDHA
Resolution: [RS2022-1856](#)
Award Amount: \$5,000,000

Narrative

The Metropolitan Development and Housing Agency (MDHA) has embarked on a long-term strategy to redevelop obsolete public housing sites into vibrant, mixed-income communities. At Cayce Place, MDHA will begin construction on three new housing developments. Additional resources are needed to support the new housing given the escalating costs of construction and to advance the construction timeline.

An ARPA investment in the implementation of Envision Cayce supports the development of 150 units of housing affordable to families earning below 80% of the area median income at the requested funding level that equals \$33,333 of support for each unit. These affordable units will be constructed in three new housing developments: 5th & Summer, Park Point East, and a third development. MDHA is in a unique position to not only develop affordable housing but also provide rental subsidy to some of Nashville’s most vulnerable families. Compared to an affordable housing development without rental subsidy, such as a traditional LIHTC project, MDHA can make these units affordable to some of Nashville’s lowest income residents. Additionally, these affordable units will be within mixed-income housing developments, serving to deconcentrate poverty and build a platform for family success.

Equitable Outcomes

In addition to expanding the supply of affordable housing for some of Nashville’s most vulnerable families, this project is also driving economic opportunities for diversity business enterprises. MDHA follows a goal of 20% dollars spent with diversity business enterprises across all projects and for the period April 2023 to March 2024, MDHA exceeded this goal.

Performance Indicators

150 affordable housing units will be developed. Construction is currently underway.

Affordable Housing and Housing Assistance



Project Overview

Project: Pathways to Equitable Homeownership

Department: Planning

Resolutions: RS2022-1860, RS2024-490, RS2024-744

Award Amount: \$1,260,554

Narrative

Racial inequity permeates Nashville's past and present, and housing is no exception. While existing Fair Housing policies are intended to protect vulnerable communities, many Black and brown Nashvillians still face housing discrimination. The chronic disenfranchisement and disinvestment in these communities have left a generational wealth divide and deepening racial wealth gap for Black and brown households. Both issues are only exacerbated by housing pressures put on Davidson County residents by remaining a growth market over the last decade. To illustrate this disparity, 62% of all white households in Davidson County own homes, while 38% of all Black households in Davidson County own homes. If Black households owned their homes at the rate of white households, there would be an additional 17,500 Black homeowners. Using this same analysis, there would be an additional 5,800 Hispanic homeowners. Opportunities for homeownership for Black and brown families has become even more challenging with the pandemic.

The original resolution, RS2022-1860, awarded \$10 million to Planning - \$9.5 million was allocated for new construction or acquisition/rehab of housing for shared equity homeownership for households with incomes at or below 80% AMI. Units must remain affordable for a minimum of 30 years. However, the Housing Division will work to identify publicly-owned land for potential development and will utilize and encourage (if privately developed) the land trust model to ensure long term affordability. The remaining \$500,000 was allocated to create an Equitable Homeownership Network to increase awareness and connection to existing resources for prospective homebuyers. In May 2024, the Planning Department recognized that due to ARPA expenditure deadlines, some of these funds would be better utilized in other endeavors. Through RS2024-490, Council approved to reallocate \$4,400,000 of these funds to the Strobel Center, earmarked for supportive services and operating expenses, and to reallocate \$4,039,446 of these funds to be used for eligible Barnes Fund R13 projects that will increase affordable housing units. In October 2024, another \$300,000 from this program was reallocated to Strobel through RS2024-744.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: Pathways to Equitable Homeownership

Department: Planning

Resolutions: [RS2022-1860](#), [RS2024-490](#), [RS2024-744](#)

Award Amount: \$1,260,554

Use of Evidence

Both the data (from the Home Mortgage Disclosure Act and Census) and stakeholder input suggested the strong need for programs to increase access to homeownership for Black and brown families. An analysis of the ecosystem revealed that resources exist for many services to help people become mortgage ready, but many Black and brown families do not know about the resources and/or these resources are often disconnected.

The Shared Equity program is modeled after the Shared Equity Homeownership program advanced by the Grounded Solutions Network. The Homeownership Network is modeled after the National Mortgage Bankers Association's "Convergence" initiative: [Affordable Housing CONVERGENCE | MBA](#). The program also aligns with research on Black homeownership conducted by the Brookings Institute and the Urban Institute.

Equitable Outcomes

The shared equity approach surfaced as a model for expanding homeownership to families with incomes at or below 80% of the area median income (AMI), with the potential for deeper affordability. Priority will be given to populations with historical barriers to and demonstrated inequities in homeownership regardless of immigration status unless otherwise prohibited by local, state, or Federal law. These activities will increase homeownership opportunities and housing security for Black and brown families by lowering the entry price through unique financing models.

An Equitable Homeownership Network will focus on removing barriers to homeownership for Black and brown families by increasing access to affordable financial services and connecting families to financial literacy, mortgage counseling, and fair housing counseling.

Performance Indicators

5 new homes using the Shared Equity model will be created, and 100 people are estimated to become mortgage ready through the Homeownership Network.

Affordable Housing and Housing Assistance



Project Overview

Project: Housing Opportunities for Older Adults

Department: Planning

Resolutions: [RS2022-1861](#), [RS2024-490](#)

Award Amount: \$6,800,000

Narrative

Older adults are especially vulnerable to the pressures of a heated housing market. The number and proportion of the population over age 65 continues to grow. Nashville must take care of its older adults by offering opportunities to age in their current home or within their communities. According to most recent Census data for Davidson County, approximately 52.8% of seniors (65 years and older) are housing cost-burdened, spending more than 30% of their gross income on housing costs. Nearly one-quarter (24.4%) of all senior homeowners are also cost-burdened. Of note, nearly 75% of all adults ages 65 years and older in Davidson County are homeowners. Available data suggests the need to advance housing affordability for both homeowners and renters. In addition to threats to housing security, older adults have faced disproportionate loss, illness, and loneliness during the pandemic.

Metro Nashville approved a one-time allocation of \$8 million in American Rescue Plan funding to create housing opportunities for older adults. To address the housing needs particularly for older adult renters in Nashville, \$6.5 million dollars in ARPA funding was allocated to fund new construction or acquisition and rehabilitation of rental housing for older adults ages 62 and older who are earning 60% of the Area Median Income (AMI) or below. Notably, investment in affordable rental housing for older adults who are low-to-moderate-income will provide residents a stable and safe place with increased financial security. An additional \$300,000 was obligated to create a technology platform for older adults to offer spare rooms or existing Accessory Dwelling Units for affordable rental housing through a Home Sharing pilot program.

While the original resolution awarded \$8M to the program, in May 2022, the Planning Department recognized that some of these funds would be better utilized in other endeavors. Through RS2024-490, Council approved to reallocate \$1.2M that was earmarked for shared housing improvements to be used for eligible Barnes Fund R13 projects that will increase affordable housing units.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: Housing Opportunities for Older Adults
Department: Planning
Resolutions: [RS2022-1861](#), [RS2024-490](#)
Award Amount: \$6,800,000

Narrative (continued)

In the early Spring of 2023, applications opened for the ARPA older adult rental funding which flowed through the Barnes Fund. The Housing Division received five applications for the ARPA older adult rental funding. The applications were thoroughly reviewed by a panel with experts in older adult services, DEI, design standards, and development. Ultimately, three new construction projects were recommended for approval in the Summer of 2023. The projects have been approved for funding and are underway. Each housing project has an affordability period of thirty years. In addition, Metro awarded property to AWAKE Nashville. In Spring 2025, AWAKE Nashville informed the Housing Division of challenges meeting the ARP expenditure timeline and rescinded its funding award. The Housing Division will apply the funds to another project obligated through ARPA.

Organization	Award Amount	Project Type	# of Units
AWAKE Nashville	\$3,000,000	Rental	47
Woodbine Community Organization	\$1,500,000	Rental	39
Urban League of Middle TN	\$3,000,000	Rental	50
TOTAL	\$6,500,000		136

The success of the program will be dependent on having homeowners/hosts sign up to participate. Metro’s Housing Division secured a contractor (Nesterly) to administrate the program in May 2024, then the contractor began the recruitment phase, with the initial efforts being geared towards homeowner or hosts signups. To date 50 hosts have signed up, resulting in 30 listings, of which 16 are complete and published, and 14 are in progress. 77 guests have signed up to create a profile, 66 ‘matches’ have been made between hosts and guests, and 1 active homeshare was booked through the Nesterly platform.

Performance Indicators

89 new units will be created when the program is complete. The goals of the technology program piece of this award is to educate 750 people through outreach and marketing efforts in the first 6 months. The program hopes to facilitate between 50-75 homeshares by the end of the two years.

Affordable Housing and Housing Assistance



Project Overview

Project: Innovative Housing for Families

Department: Planning

Resolution: RS2022-1862

Award Amount: \$7,000,000

Narrative

In Davidson County, 38% of all households with children under the age of 18 are earning below 60% of the area median income (AMI) and more than 2/3 of these households are cost-burdened. More startling, data from the local Continuum of Care reports a record level of family homelessness, and area shelters are at capacity. Much of the new housing inventory, including affordable housing inventory, is typically one to two bedrooms and is not able to support a larger family. Utilizing resources to advance housing options for families has far-reaching implications for other aspects of families' and children's lives, including increased economic stability, improved health, and increased educational achievement. Data shows that students without stable housing attend school at lower rates than their peers and do not perform as well on cognitive development tests.

With this \$7M award, the Planning Department seeks to create housing opportunities for families through co-operative housing for families with incomes at or below 50% AMI. Rental co-op models decrease the barrier to entry of ownership and increase housing security. In addition to cost, a primary threat to housing stability for families is displacement from existing housing especially when affordable inventory is extremely limited. Traditional funds for affordable housing often limit creativity and innovation needed to expand housing options for families. Co-op housing offers an innovative, non-traditional option for families through equitably shared ownership and control.

In July 2024, Metro Council awarded funds to William Franklin Buchanan Community Development Corporation, a non-profit organization, to create a limited equity cooperative. Funds will be used to acquire an existing apartment building, convert it to a co-op, and rehab the units. ARPA funds were used for acquisition.

Performance Indicators

65 families will be served with the creation of co-op units.

Affordable Housing and Housing Assistance



Project Overview

Project: Affordable Housing for Adults with Disabilities

Non-Profit Partner: Our Place

Resolution: RS2022-1863

Award Amount: \$500,000

Narrative

Our Place Nashville is the only private pay provider of affordable housing in middle Tennessee for adults with developmental disabilities. The non-profit places younger and older companion housemates – most with physical challenges who also are in need of affordable housing – alongside resident friends, providing the social and emotional support they require to live independently. Over half of Our Place's current 70 residents qualify at 30% of the Area Median Income, most of the rest at 50% AMI, meaning their annual incomes range from \$20,000-\$30,000. In partnership with Woodbine Community Organization, and with the assistance of a \$2M Barnes Housing Trust Fund grant, Our Place will more than triple in size to 220 residents in the next two years. Over 90% of these residents will have disabilities.

Our Place is the only local private pay provider of affordable housing for adults with special needs. Other private pay providers in the region that serve this population cost more for one month than Our Place costs in a year. Our Place Nashville annually provides over 4,000 meals a year to residents and nearly 300 regular programs and activities, including life skills classes, movies, and book club. Nationally, nearly 18% of individuals with developmental disabilities work; 100% of Our Place Nashville residents with developmental disabilities work, volunteer and/or take classes. Two-thirds of residents temporarily moved out at the beginning of the pandemic because of family concerns for their safety. Many of our resident friends were laid off. More than half of the graduate student residents moved out because they could attend virtual classes while living for free at their parents' homes. In 2021, residents began moving back in and our sense of family is being restored. Recruitment of seniors was still new when the pandemic started, and Our Place is working hard to catch up.

Funding to Our Place ensures stability through the expansion of opening 15 new houses, recruitment of adults with physical disabilities who have trouble accessing affordable housing, sustaining critical social/recreational activities and vocational support, and hiring social workers to address the complex challenges of vulnerable populations.

Affordable Housing and Housing Assistance



Project Overview

Project: Case Managers for Eviction Prevention

Department: Music City Community Court

Resolution: RS2023-1949

Award Amount: \$93,867

Narrative

The Music City Community Court (MCCC) was created in 2012 with the mission to create initiatives focused on preventative, diversionary and restorative justice centered around the concept that, “Justice does NOT stop at the courthouse steps!” The MCCC’s vision is to do all it can to help break the playground to prison pipeline; to restore and rehabilitate lives by using its power and resources to move the needle to help marginalized people. One of MCC’s programs, the L.E.G.A.C.Y. Housing Resource Diversionary Court & Program (HRDC), is a program designed to abate the number of detainer warrants filed and to prevent or slow the number of eviction judgements in Davidson County. By connecting court participants with much needed resources ranging from immediate rental assistance to childcare programs to legal services, this program aims to keep tenants in their home and to connect them with any services they need to get out of their current situation and thrive.

The LEGACY HRDC Resource table was born out of necessity due to the urgent need for housing and shelter during the Coronavirus Pandemic of 2020-2023. Due to school closures, business closures, and mass layoffs, the Div. VIII Music City Community Court recognized the need to create partnerships with local and Federal housing agencies, rental assistance funding organizations, and local non-profits to create avenues of relief and hope for families experiencing housing crisis. The LEGACY HRDC Program and Resource Table is a place for tenants, landlords, and court participants from all demographics and socioeconomic backgrounds, focusing on historically underserved populations, to avail themselves of their rights as tenants, gain knowledge of local and federal assistance programs, receive court navigation, and to connect with knowledgeable court staff that can help them navigate court processes.

In January 2023, \$175,200 was awarded to MCCC to hire two Program Navigators and cover one year’s worth of salaries. Afterwards, Metro’s General Fund began funding these positions. MCCC only needed \$93,867 for the fiscal year, and the unused balance of \$81,333 was reallocated to other obligated ARPA projects.

Affordable Housing and Housing Assistance



Project Overview (continued)

Project: Case Managers for Eviction Prevention

Department: Music City Community Court

Resolution: RS2023-1949

Award Amount: \$93,867

Use of Evidence

MCCC draws from the model developed by the Midtown Community Court and Red Hook Community Justice Center both based in New York and several other community courts across the nation.

The LEGACY HRDC Court used several forms of qualitative and quantitative data. The court received input from landlords, tenants, attorneys, other General Sessions judges, and federal, state, and local assistance organizations throughout its development and implementation. The court also collaborated with the Circuit Court Clerk and Metro Action Commission to keep track of all Davidson County detainers, the associated funding, and their outcomes. The current LEGACY HRDC program keeps track of number of defendants helped in relation to the number of detainers filed countywide. In addition, the court navigators communicate with Legal Aid and the Financial Aid Network, as well as court participants in need, to continuously revise best practices.

Performance Indicators

In 2023, 13,214 eviction cases were filed with the Circuit Court Clerk. The Program Navigators assisted with 1,746 of these cases.



PROJECT INVENTORY



Equity-Based Economic Support for the Public and Small Businesses

Economic Support for the Small Businesses



Project Overview

Project: Nashville Small Business Relief Fund (NSBRF)
Non-Profit Partner: Pathway Lending
Resolutions: [RS2022-1356](#), [RS2023-2150](#)
Award Amount: \$20,000,000

Narrative

The Mayor’s Office of Economic and Community Development created a fund to help small businesses throughout the Metropolitan Nashville and Davidson County with a focus on businesses in North Nashville/Bordeaux and other areas of distress. This fund supports local economic development by maintaining small business operations, retaining employment, and creating new areas of growth in Metropolitan Nashville.

The Nashville Small Business Relief Fund (NSBRF) was awarded \$20M in ARPA dollars. \$9M is allocated to a grant program under the NSBRF, in which \$2.65M goes towards small businesses in North/Nashville/Bordeaux, \$3M for businesses in distressed areas of Davidson County, and \$3.5M for businesses throughout the county that meet the guidelines of the program. Another \$9M was allocated to a Nashville Opportunity Fund that is managed by Pathway Lending in which \$2.5M of the allocation focuses on providing loans to businesses in North Nashville/Bordeaux that meet the requirements of the program. Technical assistance, marketing and outreach were provided by the

Program Details

\$9.0M available for grants	• \$9.0M for grants • \$2.5M for N. Nashville (e.g., 37208, 37218, 37228, 37207, 37209) • \$3.0M available to distressed areas of Metro • \$3.5M available Metro wide • Grants range from \$5,000 to \$35,000
\$2.0M for technical assistance, marketing and outreach	• Non-profits to provide technical services along with performing marketing and outreach. Additional details will be provided regarding the vendors in the future.
\$9.0M available for the loan Program	• Pathway Lending will administer the loan program via the Nashville Opportunity Fund (NOF) • \$2.5M of the \$9.0M program will be targeted toward N. Nashville • Repayment up to 6 years for equipment with longer terms for real estate • Up to 12 months deferment • Interest Rate – 2.0% up to 6.0% over the Prime Rate (3.25%) Rates may be lower for pandemic impacted businesses • Origination Fee – 1.5% to 2.0% per loan

following non-profits:

- Conexion Americas
- Corner to Corner
- Tennessee Latin American Chamber of Commerce (TLACC)
- Nashville Business Incubation Center (NBIC)
- Nashville Area Hispanic Chamber of Commerce (NAHCC)
- The Equity Alliance
- Jefferson Street United Merchants Partnership (JUMP)

Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)

Non-Profit Partner: Pathway Lending

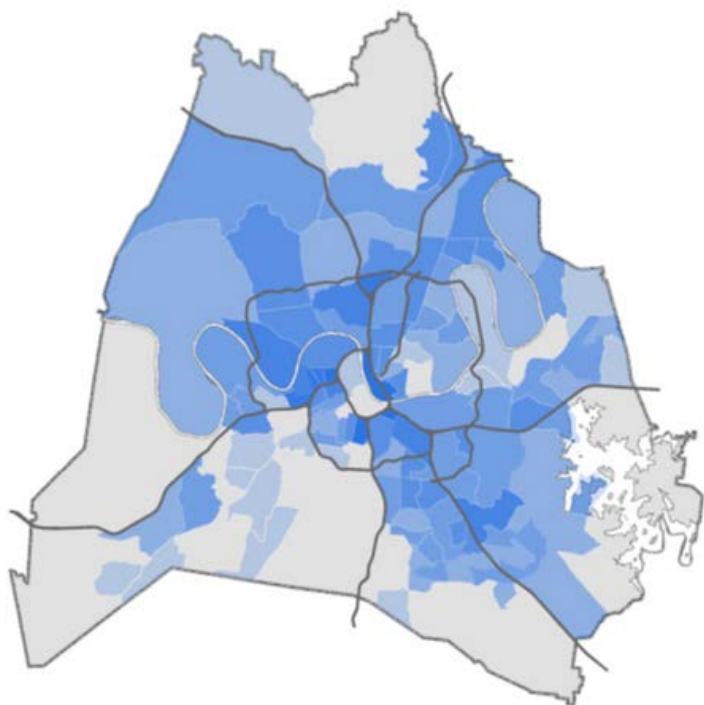
Resolutions: [RS2022-1356](#), [RS2023-2150](#)

Award Amount: \$20,000,000

Equitable Outcomes

The Nashville Small Business Recovery Fund is largely designed around supporting disadvantaged businesses in underinvested communities. The areas are defined as follows:

- Low to Moderate Income (LMI) Census Tracts in Davidson County
- Opportunity Zones in Davidson County
- NMTC eligible Qualified Census tracts in Davidson County
- Census tracts with a poverty rate greater than 30%
- Census tracts where the median family income is at or less than 60% of the Metro area median family income
- Census tracts where the unemployment rate is greater than 1.5x the national average
- Census tracts where the population change from 2010 to 2020 was less than 6%
- North Nashville Zip Codes were also a focus area for the program



Economic distress factors

- Low growth
- High unemployment
- Low income
- High poverty
- NMTC
- QOZs
- LMI

Areas with more pigmented blue represent higher amounts of distress factors.

Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)
Non-Profit Partner: Pathway Lending
Resolutions: [RS2022-1356](#), [RS2023-2150](#)
Award Amount: \$20,000,000

Use of Evidence

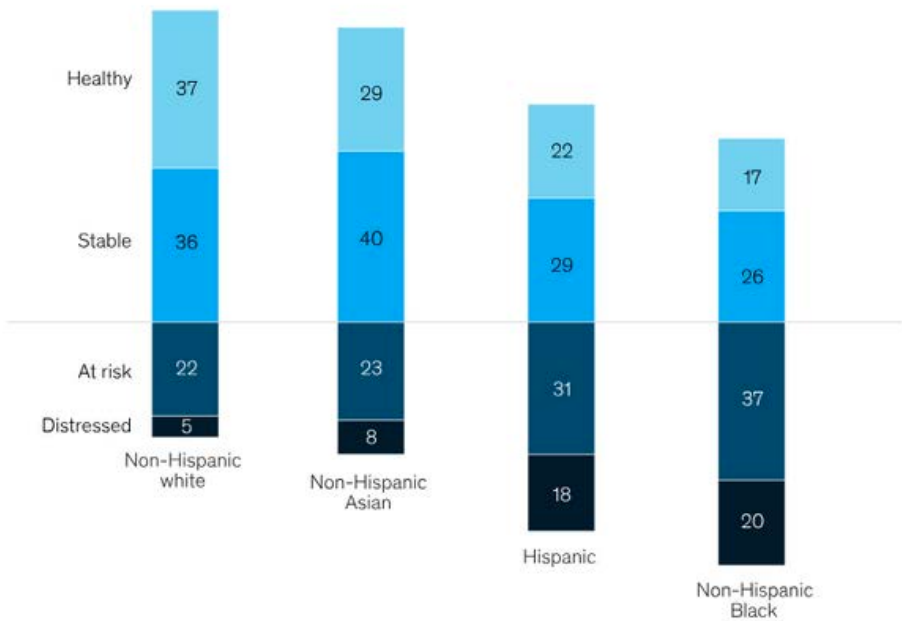
Business Ownership in Racial Minorities*



Racial minorities made up 21.5% of workers and owned 14.5% of businesses in Nashville and Davidson County as of 2018.

Companies helmed by Black or Hispanic owners were more likely to be classified as ‘at risk’ or ‘distressed’ prior to the COVID-19 crisis. **

Financial-health spectrum by type of ownership, % of companies¹



*Source: American Community Survey, 2018 5-Year Data (Census); Annual Business Survey, 2018 (Census); Nonemployer Statistics by Demographics, 2018 (Census)

**Source: <https://www.mckinsey.com/industries/public-sector/our-insights/covid-19s-effect-on-minority-owned-small-businesses-in-the-united-states>

Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)

Non-Profit Partner: Pathway Lending

Resolutions: [RS2022-1356](#), [RS2023-2150](#)

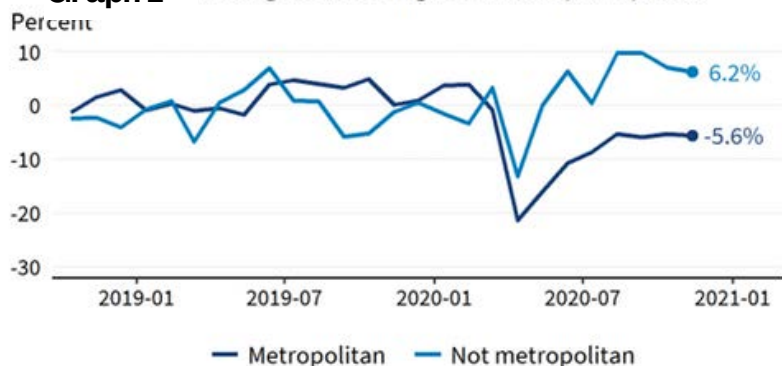
Award Amount: \$20,000,000

Use of Evidence (continued)

The Mayor's Office of Economic and Community Development recognizes the importance of ensuring that Nashville's small businesses have the adequate support to recover from the impacts of the COVID-19 global pandemic. According to a study done by the U.S. Small Business Association Office of Advocacy, during the pandemic the rates of businesses closing neared statistics similar to the Great Depression, especially in metropolitan areas. In April 2020, metropolitan areas in the US neared, on average, a 21% drop in self-employment was seen in metropolitan areas, shown in Graph 1 below. Demographically, certain groups also experienced higher rates of decreased self-employment during the pandemic, shown in Graph 2 below. Considering these metrics

among others, the Nashville Small Business Relief Fund seeks to stimulate growth in areas of self-employment, specifically seeking financial assistance towards communities in Nashville, such as North Nashville and Bordeaux, that experienced economic disparities and impacts from COVID-19. The fund also delegated some award to the greater Nashville area to assist with the entire Metro community's bounce back from the pandemic.

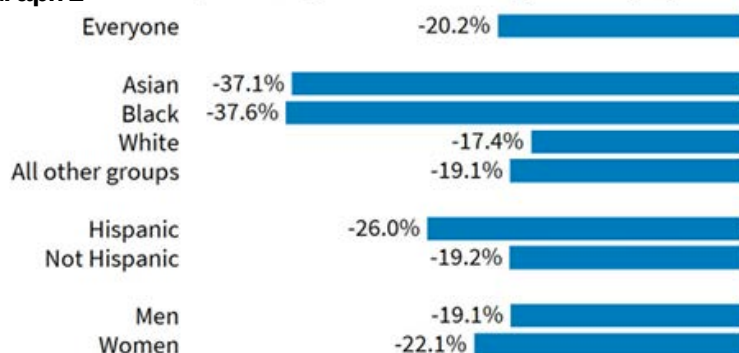
Graph 1 Change in working self-employed by area



Change relative to 12 months prior.

Source: Current Population Survey; BLS, Census, and IPUMS

Graph 2 April change in total working self-employed



Change from April 2019 to April 2020.

Source: Current Population Survey; BLS, Census, and IPUMS

Metropolitan Government of Nashville and Davidson County

Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)

Non-Profit Partner: Pathway Lending

Resolutions: [RS2022-1356](#), [RS2023-2150](#)

Award Amount: \$20,000,000

Narrative on Grant Program

In August 2022, Mayor John Cooper announced that 468 small businesses will receive grants from the NSBRF, Nashville Small Business Recovery Fund, with an average of \$17,500 per award. All awards were fully funded on or before the filing of this report. Program support and grant awards prioritized \$2.5 million for North Nashville zip codes (37208, 37218, 37228, 37207, 37209), \$3.5 million for distressed areas, and the remaining \$3 million Metro wide in accordance with guidance set for the by Metro Council. Awards were first-come-first-served, and grants were made following the order of submission time and date stamps on eligible, completed applications. Eligible small businesses can still apply for loans at 2% interest from the \$9 million loan program that opened for applications alongside the grant program earlier this summer. Unlike the grant program, there is no deadline to apply for the loan program, and applications remained open while funds were available. The NSBRF loan program allocated its entire fund by the end of February 2024.

The program manager and partners collected demographic data on the ownership of each business that receives services under the NSBRF. Additionally, monthly reporting was required and included accounting of all grant funds, including identification of any business benefited from the services provided via the NSBRF. Reporting also included demographics of business ownership or any organization that receives benefits of Nashville Business Incubation Center services with the subject funds, including but not limited to Age, Race, Sex, and Zip Code. A full report of demographics for grant and loan recipients is included in this year's performance report.

Grant awards were calculated based on a business's annual gross receipts. Grant amounts and calculations are subject to change by Metro Nashville:

- Annual gross receipts: \$10,000 - \$50,000: Award is up to \$5,000/ business
- Annual gross receipts: \$50,001 - \$100,000: Award is up to \$10,000/ business
- Annual gross receipts: \$100,001 - \$1,000,000: Award will be capped at 10% of gross receipts (maximum grant is \$35,000)

Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)
Non-Profit Partner: Pathway Lending
Resolutions: [RS2022-1356](#), [RS2023-2150](#)
Award Amount: \$20,000,000

Performance Indicators on Grant Program

In August 2022, Mayor John Cooper announced that 468 small businesses will receive grants from the NSBRF, Nashville Small Business Recovery Fund, with an average of \$17,500 per award. All awards were fully funded on or before the filing of this report. Program support and grant awards prioritized \$2.5 million for North Nashville zip codes (37208, 37218, 37228, 37207, 37209), \$3.5 million for distressed areas, and the remaining \$3 million Metro wide in accordance with guidance set for the by Metro Council. Awards were first-come-first-served, and grants were made following the order of submission time and date stamps on eligible, completed applications.

Nashville Small Business Recovery Fund | RS2022 - 1356

Total Grants	#	\$	% Of 8.190MM	Remaining Funds
Applications Funded	468	\$8,190,000.00	100%	-

Eligible applications met criteria for location, revenue, operating history, documentation, and receipt of other funding through Federal grant programs like PPP and CARES.

% Of available funds is based on total amount of \$9MM less \$900,000 due to Pathway for program administration.

Program Set Asides (RS2022-1356)

North Nashville (Zip codes 37207, 37208, 37209, 37218, 37228)	#	%(#) of Funded	\$	%(\$) of Funded	Ave. Award Amt.	Remaining Funds (\$2.275M total available)
Applications Funded	126	27%	\$2,275,000.00	28%	\$18,055.56	-

Distressed Census Tracts	#	%(#) of Funded	\$	%(\$) of Funded	Ave. Award Amt.	Remaining Funds (\$2.73M total available)
Applications Funded	161	34%	\$2,730,000.00	33%	\$16,956.52	-

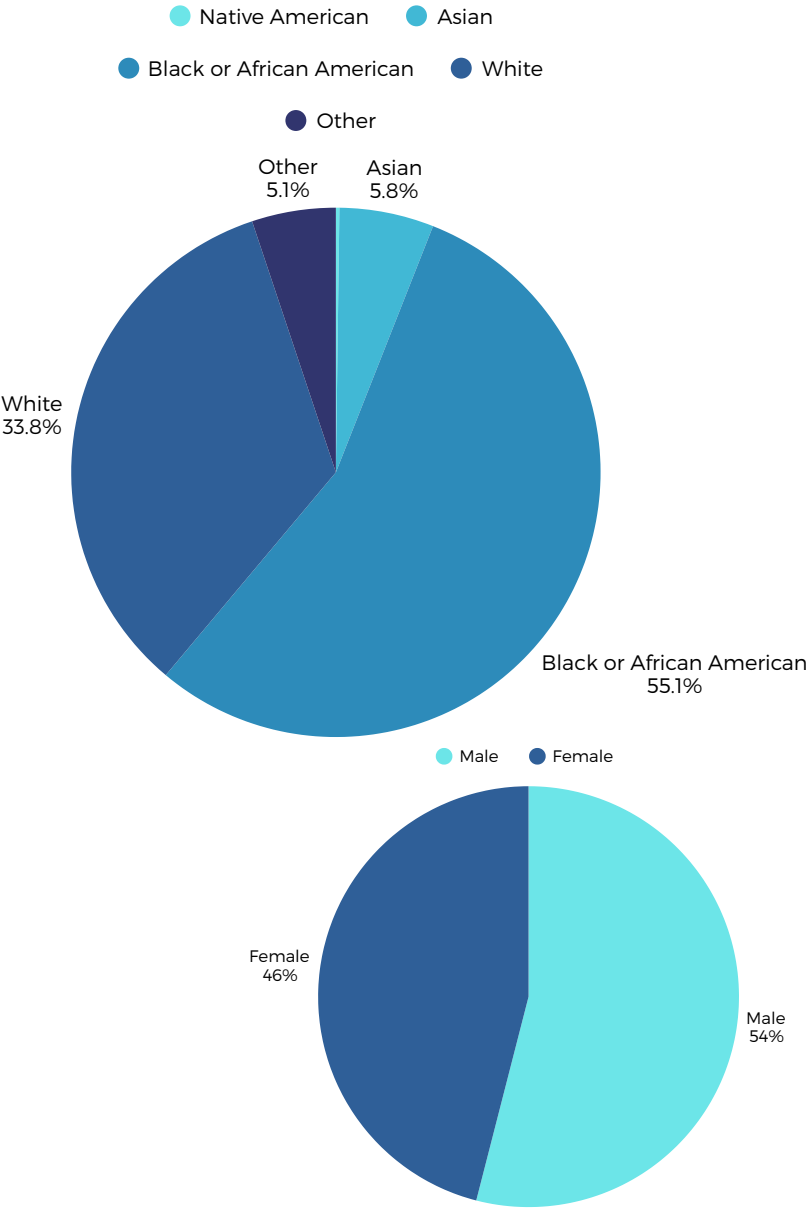
Economic Support for the Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)
Non-Profit Partner: Pathway Lending
Resolutions: [RS2022-1356](#), [RS2023-2150](#)
Award Amount: \$20,000,000

Performance Indicators on Grant Program (continued)



Zipcode	#
37011	1
37013	66
37027	2
37072	10
37076	14
37086	1
37115	21
37122	1
37138	6
37167	1
37189	2
37201	1
37203	26
37204	9
37205	5
37206	26
37207	34
37208	35
37209	31
37210	23
37211	55
37212	2
37214	11
37215	7
37216	8
37217	27
37218	20
37219	6
37220	5
37221	5
37228	6
37076	1
468	

Economic Support for Small Businesses



Project Overview (continued)

Project: Nashville Small Business Relief Fund (NSBRF)

Non-Profit Partner: Pathway Lending

Resolutions: [RS2022-1356](#), [RS2023-2150](#)

Award Amount: \$20,000,000

Narrative on Loan Program

A total of 121 loans were issued, totaling \$8,547,311, with an average loan size of \$70,639. Pathway succeeded in originating more than the required \$8.3 million in loans, thanks to over \$650,000 in principal repayments on loans originated earlier in the program. The initial \$2.5MM requirement set for N. Nashville priority zip codes was exceeded by \$1MM. This was due in part to the NSBRF program's director proactiveness in North Nashville, engaging with past grant recipients and current loan clients to foster referrals.

The NSBRF loan program offered a 2% interest rate with a 60-month repayment period, with \$2.5 million in loans to be originated in priority North Nashville zip codes. Below are the updated loan qualification criteria, per the second resolution's adjustments:

- Must have been operational in Nashville/Davidson County since at least September 30, 2019.
- Employs up to 50 full-time equivalents and does not exceed \$1 million in annual revenues.
- Must be a for-profit, locally operated, and independently or majority locally owned entity.
- Revenue Thresholds: Businesses exceeding \$1 million in revenue in 2022 but less than \$1 million in 2020 and 2021 remain eligible; loans capped at \$200,000 based on the selected year.
- Operational Date Requirement: Adjusted to require businesses to have been operational for 2 years as of September 30, 2020.
- Waiver for North Nashville: Previous grant recipients from North Nashville are now eligible for 2% loans despite initial disqualifications.
- 2022 Tax Return Requirement: Mandatory submission of 2022 business tax returns for loan underwriting from April 18, 2023.
- Credit Score Requirement: Waiver of the minimum 600 credit score if application data supports creditworthiness.
- Loan Applications for Micro Businesses: Underwriting for loans under \$10,000 will use a Debt-to-Income model, with possible waiver of full underwriting.

Economic Support for Small Businesses



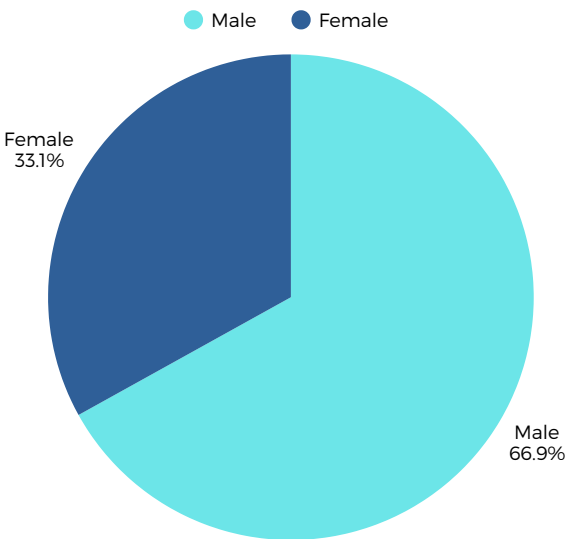
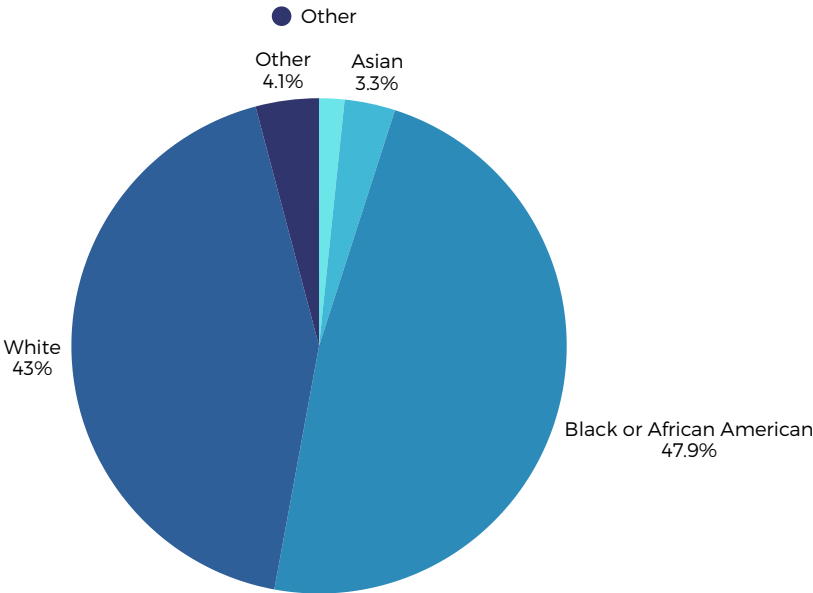
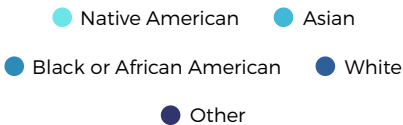
Project Overview

Project: Nashville Small Business Relief Fund (NSBRF)
Non-Profit Partner: Pathway Lending
Resolutions: [RS2022-1356](#), [RS2023-2150](#)
Award Amount: \$20,000,000

Performance Indicators on Loan Program

- Loan program highlights:
- 40% of loans went to African American-owned businesses.
 - 28% to Women-owned businesses.
 - 10% to Hispanic-owned businesses.
 - Significant loan activity in zip code 37208, with the most substantial number of loans at 14 totaling \$1.26 million.
 - Average loan size for African American owned businesses was \$58,471.
 - Average loan size for Women owned businesses was \$59,993.
 - Average loan size for Hispanic owned businesses was \$85,957.

Total Loans Originated	#	\$	Ave. Loan Amount	% Of Funding	Remaining Funds (Total Funding Available \$8.1M)
	121	\$8,547,311.00	\$70,638.93	106%	(\$447,311.00)



Equity-Based Economic Support



Project Overview

Project: Economic Development Plan

Department: Mayor's Office

Resolution: RS2022-1357

Award Amount: \$750,000

Narrative

In February 2022, the Mayor's Office received \$750,000 to create an inclusive and equitable economic development plan and policy to promote balanced and strategic growth in Metropolitan Nashville and Davidson County. Prosper Nashville is an economic development strategy to build a regional economy that creates prosperity for all Nashville residents, including those that have not historically benefited from its growth. The plan helps diagnose challenges that have limited the breadth of participation in the growth of Nashville's economy and recommends specific actions that build a more resilient economy where all Nashville residents can participate and thrive.

The plan's development identified core opportunities and challenges, building consensus, and setting an agenda for the incoming administration to put equity at the forefront for Nashville's economic development future.

HR&A was hired as the consulting team and produced a final deliverable that incorporated Metro's existing conditions analysis, SWOT analysis, best practice research, and strategy recommendations into an agenda document.

Community Engagement

A community engagement plan was created based on the inclusion of diverse perspectives, and a schedule, with touchpoints for the action committee members, business community members, neighborhood leaders, and the public.

Numerous one-on-one and small group meetings were conducted with Nashville community leaders and Metro staff. The Mayor's Office launched an initial round of Action Committee meetings and held several other meetings with stakeholder groups, including rotary clubs, ethnic and neighborhood Chambers, and others.

Equity-Based Economic Support



Project Overview

Project: Market Value Analysis

Department: Planning

Resolution: RS2022-1357

Award Amount: \$145,000

Narrative

The housing market nationally and locally was extremely competitive pre-pandemic and the pressures of COVID-19 accelerated existing trends. Planning received funding to conduct a Market Value Analysis (MVA) program to identify where and how to invest limited resources that can transform urban real estate markets into revitalized neighborhoods. The MVA will also provide a deep analysis of neighborhoods and economic corridors to assist residents and policymakers with identifying and understanding the elements of our local real estate market, affordable housing market, and major commercial corridors, and how these elements have changed since the 2020 tornado and the COVID-19 Pandemic. With this product, public officials, for profit and non-profit organizations can more precisely target intervention, mitigation, and resilience strategies in disaster areas, in low to moderate income areas, and areas for economic stimulation. Importantly, the MVA will offer insight into how and where funding may be distributed through the Metro government sources (depending on funding availability) pursuant to applicable regulations required to administer these programs.

The Reinvestment Fund was procured to complete this work for a total contract amount of \$145,000. The Reinvestment Fund completed all work required by the contract and produced draft models that will be further tested and incorporated into the Housing Division's Unified Housing Strategy. The Market Value Analysis yielded draft models to help inform the larger Unified Housing Strategy. The unused balance of \$205,000 was reallocated to other obligated ARPA projects.

Use of Evidence

The MVA is an objective data-driven tool built on local administrative data and consultant provided data, validated with local experts. The MVA includes a description and analysis of local markets using a representative set of market data at a census block group level through one or more GIS and spatial planning techniques. The MVA also provides an internal index of housing market conditions that will identify areas of interest and develop intervention strategies for each such area.

Equity-Based Economic Support



Project Overview (continued)

Project: Market Value Analysis

Department: Planning

Resolution: 2022-1357

Award Amount: \$145,000

Use of Evidence (continued)

Specifically, the consultants are collecting and analyzing the following data:

- Residential property sales prices
- Residential mortgage foreclosure filings
- Tenure (i.e. owner occupancy)
- Vacancy: housing and land
- Properties with code violations
- Property descriptions (e.g. housing type zoning parcel and lot size)
- Subsidized rental housing units and Public Housing Authority Housing Choice Vouchers
- Construction permits
- Publicly owned property
- Real Estate Owned (REO)/ Bank owned properties

The analysis identifies areas that are the highest demand markets as well as the areas of greatest distress and the various market types in between. The study utilizes the most recent or available U.S. census block group (CBG) as the unit of analysis with the centroid of the unit being within the jurisdictional boundary of the Metro.

In addition to data analytics, the Reinvestment Fund toured the neighborhoods selected by Metro with a visual analysis of the residential and commercial landscape to confirm the level of consistency in the data with the initial analysis. These tours also served as field inspections for validation with local experts of MVA variables to ensure data indicators conform to the built environment and market realities. During the field inspection, designated Metro staff accompanied the consultant to enhance the verification effort and participate in the verification process to confirm the initial analysis. Where needed, the consultant modified the analysis and conducted additional site visits to confirm various neighborhoods for consistency with the analysis and target where resources can influence the market.

Economic Support for the Small Businesses



Project Overview

Project: Flea Market Rent Relief

Non-Profit Partner: Pathway Lending

Resolutions: [RS2022-1362](#), [RS2023-2148](#)

Award Amount: \$1,046,000

Narrative

The COVID-19 pandemic had negative financial effects on events at The Nashville Fairgrounds, including cancellation of 14 Nashville Flea Market events and a 64% decline in the average number of vendors per month. Nashville Flea Market events were cancelled, in part, because their regular event space was used to provide a safe environment for those experiencing homelessness and/or may have been exposed or tested positive for COVID-19. Therefore, the Nashville Fairgrounds proposed a rent relief package for Nashville Flea Market vendors, and Pathway Lending administered this program. The program began in July 2022 and concluded in May 2024.

Performance Indicators

- 502 Dealers or Businesses Received Rent Relief
- 1,179 Booths Supported during the Program



Equity-Based Economic Support



Project Overview

Project: Independent Music Venues Study

Department: Planning

Resolution: [RS2022-1494](#)

Award Amount: \$260,000

Narrative

Nashville is recognized globally as “Music City” with independent music venues being an important part of the city’s identity and tourism draw. Even before the pandemic, factors such as rising property values, redevelopment, and technological changes in the music industry have threatened the existence of independent venues in Nashville. The COVID-19 pandemic resulted in severe economic stress and even closure of several venues which not only threatens the businesses themselves but threatens the city due to the importance of music and tourism to the local economy. Between fear of crowded spaces, indoor space restrictions, and loss of discretionary income, these venues shed 74% of their workforce and lost 72% of their revenue in 2020, compared with 2019.

The Nashville Independent Venue Study was approved by Metro Council in May of 2021 to help understand why Nashville’s independent venues are struggling to survive and to identify policies and tools to help them recover and thrive into the future. The Study was carried out by the Planning Department, Metro Arts Commission, Historical Commission, Nashville Convention and Visitors Corporation, and the Nashville Area Chamber of Commerce. These departments partnered together to take an inventory of every music venue in Nashville, to better inform the Metropolitan Government as to how best to preserve, sustain, and support these venues for decades to come. RS2022-1494 appropriated \$260,000 in ARPA funds to seek professional services to assist with this task.

Metro contracted with PennPraxis, an Urban Planning and Policy Research firm out of the University of Pennsylvania, to complete the study. PennPraxis also brought on VibeLab, a nighttime creative industry consulting firm, as their key partner. The team additionally enlisted a local multicultural marketing firm experienced in engaging diverse and underrepresented communities, Culture Shift Team, to lead the public engagement tasks.

Equity-Based Economic Support



Project Overview (continued)

Project: Independent Music Venues Study

Department: Planning

Resolution: RS2022-1494

Award Amount: \$260,000

Equitable Outcomes

To promote equitable participation of marginalized groups in the study, the project included a mix of virtual and in-person meeting options as well as provided stipends to participants to recognize the value of their input and to alleviate any costs of participating. The purpose of the engagement process was not only to gather information, but to build relationships and empower individuals to work with Metro government to implement equitable and inclusive urban policies to support independent venues. Additionally, three community facilitators with lived experience in Nashville's music scene, including in culturally diverse settings, were added to the team to ensure equitable and inclusive outreach.

The Jefferson Street area in North Nashville was home to many important African American musicians and music venues until the 1950s and 1960s, when the Capitol Hill Redevelopment Project and the construction of Interstate 40 through the heart of the district resulted in the relocation of businesses and residents and demolition of blocks of buildings. A variety of theaters, supper clubs and dance halls lined Jefferson Street hosting shows by famous artists including Aretha Franklin, Muddy Waters, James Brown, Little Richard, Etta James, Otis Redding, Ray Charles, B.B. King, Jimi Hendrix and other blues, jazz, gospel and soul artists. One of the only venues on Jefferson Street today is the Elks Lodge, formerly known as "Club Baron" and a small museum, Jefferson Street Sound, dedicated to preserving the music history.

The Nashville Independent Venue Study is including a local profile of North Nashville and Jefferson Street to highlight the contributions and importance of Jefferson Street to Nashville's music history as well as provide perspectives and recommendations for future music spaces in the area.

Link for the Independent Music Venues Study: [study here](#)

Equity-Based Economic Support



Project Overview

Project: Workforce Development Program

Non-Profit Partners: Urban League of Middle Tennessee &
Nashville State Community College

Resolutions: RS2022-1830, RS2024-488

Award Amount: \$7,890,153

Narrative

In Davidson County, 211,789 workers earn less than \$39,000 annually. That number is 30% of Nashville's population, making it well below the per capita income of \$61,516. Racial inequities further threaten the region's economic prosperity as the Nashville region's workforce steadily grows more diverse.

The Urban League of Middle Tennessee (ULMT) and Nashville State Community College (NSCC) proposed a unique partnership to advance workforce equity and strengthen family foundations through education and training in Davidson County. This partnership, the Workforce Equity Collective, aims to reduce poverty wage jobs while promoting continuous education and upskilling to achieve wage equity. The Collective builds on existing workforce programming and activities to ensure equitable access and support to workforce activities. Its targeted approach connects underemployed and unemployed adult residents of the greater Nashville area to quality job opportunities, advanced training programs, and higher educational institutions. These opportunities can be achieved with the educational, training, and supportive service resources provided through ULMT and NSCC.

Both organizations received two-year grant contracts ending October 31, 2024. To assist in meeting their program's goals, their grants were extended to June 30, 2026 with RS2024-488.

Urban League of Middle Tennessee

ULMT has leveraged its commitment as a Nashville Promise Zone Captain to fund non-profits, such as Project Return, that offer training programs assisting with job placement. ULMT has also partnered with local organizations to provide supportive services while participants are enrolled and participating in programming. Some supportive services include transportation assistance, resume services, mental health evaluations, and re-entry assistance.

Equity-Based Economic Support



Project Overview (continued)

Project: Workforce Development Program

Non-Profit Partners: Urban League of Middle Tennessee &
Nashville State Community College

Resolutions: RS2022-1830, RS2024-488

Award Amount: \$7,890,153

Narrative (continued)

Nashville State Community College

NSCC is redesigning the traditional higher education system that focuses on immediate entry into credit-bearing programs by creating a system that allows adults to identify the support they need to complete an education or training program before beginning a Technical Certificate or Associate Degree. Additionally, their Ready to Reconnect program will help adults who may not be prepared for a credit program by providing them the opportunity to receive literacy support and career training without using and/or losing their Tennessee Reconnect scholarship eligibility. Finally, NSCC will create a pre-college program that provides student support for career exploration, college preparation, mentoring, and soft skills development.

NSCC's portion of this award also included the purchase a mobile classroom equipped with computers and technology to provide testing, advising, and instruction. The mobile classroom will provide the flexibility to travel to partner with churches, non-profits, and businesses to utilize their space/parking lots in underserved neighborhoods, thereby reducing the transportation barrier many students encounter.

Equitable Outcomes

According to the Economic Policy Institute, the poverty wage jobs/low wages are widespread in the service sector (workers in retail, food service, big box stores, pharmacy, hardware, delivery, grocery, and hospitality) – a sector that makes up 22% of Nashville's workforce. Retail and customer service jobs are also increasingly vulnerable. During COVID-19, we also see that production occupations are vulnerable, but as the pandemic's negative production effects decrease, this vulnerability will reverse. The average wage of Nashville's service sector workforce is \$12.47. When wages are low, workers struggle with housing, healthcare, mental health, childcare, transportation, and overall life-sustaining activities, including engagement and interactions between families and communities.

Equity-Based Economic Support



Project Overview

Project: Workforce Development Program

Non-Profit Partners: Urban League of Middle Tennessee &
Nashville State Community College

Resolutions: RS2022-1830, RS2024-488

Award Amount: \$7,890,153

Equitable Outcomes (continued)

The goal of the Workforce Equity Collective is to reduce poverty wage jobs while promoting continuous education and upskilling to achieve wage equity. The Collective places a specific emphasis on:

- Unemployed/underemployed individuals in the Nashville Promise Zones & Underserved Communities who earn less than \$15 per hour
- Individuals with barriers to high-quality, in-demand occupations, including individuals with disabilities, prior incarceration, language barriers, or a lack of reliable transportation or childcare
- Black and brown communities in priority districts 2, 9, 28, and 30

Performance Indicators

Goal is to jointly serve 1,500 individuals in two years.

Metrics as of March 30, 2025:

Urban League of Middle Tennessee

- 967 total certifications and trainings
- 7,641 individuals served
- 391 individuals hired
- \$14,008,983.20 Returned and Reinvested into the community via annual salaries

Nashville State Community College

- 21 individuals either graduated or enrolled in workforce development programs

Economic Support for the Small Businesses



Project Overview

Project: Operating Expenses

Non-Profit Partner: Fisk University

Resolutions: [RS2022-1905](#), [RS2024-491](#)

Award Amount: \$10,000,000

Narrative

Fisk University has stood the test of time for more than 150 years. True excellence beams from this illustrious campus. The University produces leaders and scholars that are ready to change the world. Fisk has been known as the Golden Standard for supporting its students' intellectual needs; in 1930, Fisk became the first African-American institution to gain accreditation by the Southern Association of Colleges and Schools. It was also the first such institution to be placed on the approved lists of the Association of American Universities (1933) and the American Association of University Women (1948). In February, 1978, the Fisk campus was designated as a National Historic District in recognition of its architectural, historic, and cultural significance. Fisk University is ranked #6 among historically black universities, according to U.S. News and World Report, and is the oldest institution of higher learning in Nashville, Tennessee.

Metro Council awarded \$10M to Fisk for any reasonable and necessary capital, operating and working capital expenses in support of students, faculty, staff, and community programs including, but not limited to, entrepreneurship, insurance and risk management, and information technology.



Equity-Based Economic Support



Project Overview

Project: WeGoRide program
Department: MTA
Resolution: [RS2023-2144](#)
Award Amount: \$400,125

Narrative

WeGo offers local businesses, colleges, universities, and organizations a discounted rate to ride public transit through a program called WeGoRide. The project focuses on promoting an equitable recovery by making economic support available for transit ridership. This allows students, faculty, and staff unlimited free rides with the institutions partnering with WeGo on managing the pilot program. By offering free public transit, the program supports economic recovery and reduces transportation barriers, ensuring equitable access to education and employment opportunities for HBCU communities affected by the pandemic.

This program partners with Historic Black Colleges and Universities (HBCUs) to provide faculty, staff, and students public transit access using ARPA funds. WeGo has partnered with Tennessee State University, Fisk University, Meharry Medical College, and American Baptist College.

Performance Indicators

The program concluded in June 2025. Below are the total ridership numbers for each HBCU.

HBCU	MTA Bus	MTA Acess	RTA Bus	RTA Train
Fisk University	35,293	24	21	9
Meharry Medical College	65,656	40	1,140	121
Tennessee State University	133,914	157	436	362

PROJECT INVENTORY



Supplemental Operations to Existing Budget

Supplemental Operations to Existing Budget



Project Overview

Project: Operating Subsidies

Department: Municipal Auditorium, Fairgrounds, and Farmer's Market

Resolution: RS2021-966

Award Amount: \$2,111,800

Narrative

Council appropriated to reimburse expenditures incurred by enterprise fund operations impacted by COVID and to aid in recovery.

Municipal Auditorium

The Municipal Auditorium received \$1,323,100. This funding has contributed to upgrading the security system, invest in more efficient metal detectors, replace old risers, purchase new equipment for maintaining the facility, repair the roof, and convert lighting to LED lighting.

Fairgrounds

The Nashville Fairgrounds received \$288,700 as an operating subsidy.

Farmer's Market

The Farmer's Market received \$500,000 as an operating subsidy.



Supplemental Operations to Existing Budget



Project Overview

Project: Trial Backlog Resources

Department: State Trial Courts

Resolution: RS2021-966

Award Amount: \$55,000

Narrative

Timely justice is essential for an effective criminal justice system. Timely civil trials allow businesses to operate without the undue delay of waiting lengthy periods to resolve legal issues. However, precautions had to be taken due to COVID-19 and resulted in the postponement of jury trials resulting in a backlog of court cases. ARPA funds were used to support an increase in jury trials to address the backlog. appropriated to State Trial Courts to provides funding for an increase in jury trials resulting from the postponement of jury trials due to the COVID pandemic. Funding supported jury trials held from July 2021 through January 2022.



Supplemental Operations to Existing Budget



Project Overview

Project: FUSE Fellowship
Department: Mayor's Office
Resolution: RS2021-1203
Award Amount: \$137,573

Narrative

On November 2, 2021 the Mayor's Office entered into a grant with FUSE Corps to provide fellowships as part of its Equitable Recovery Initiative. This Initiative worked to create opportunities and reduce disparities for those who have been most impacted by the COVID-19 crisis and a long history of injustice.

FUSE Corps is a philanthropic organization that works with cities to provide one-year executive fellowships for local governments to work on meaningful civic challenges and advance racial equity. The organization used \$135,000 in funds to provide three fellows to work under the initiative with the Metropolitan Government in the following three areas:

1. Affordable housing
2. Resilience for vulnerable populations
3. Afterschool programs combatting learning loss exacerbated by the pandemic

\$15,000.00 was allocated to the Mayor's Office for incidental costs related to the placement and work of the fellows, including laptop computers and necessary technology. The fellows were matched with the Planning Department, the Mayor's Office/Office of Emergency Management, and the Nashville Public Libraries, and the program ended October 24, 2022.

The Mayor's Office originally received \$150,000 but only needed \$137,573 for the grant, and the unused balance of \$12,427 was reallocated to other obligated ARPA projects.

Supplemental Operations to Existing Budget



Project Overview

Project: Culturally Diverse Events

Non-Profit Partner: Nashville Convention and Visitors Corporation

Resolution: RS2021-1261

Award Amount: \$750,000

Narrative

In-person events in Nashville suffered negative economic impacts due to the pandemic, and investment in these events would allow them to return to pre-pandemic status. Therefore, in Fiscal Year 2021, the Governor's Local Support Grant awarded Metro \$500,000 to the Nashville Convention & Visitors Corporation (NCVC) to expand its sponsorship of new and culturally diverse events in Metro Nashville. Due to the success of those events, NCVC requested an additional \$750,000 in ARPA funds to expand tourism opportunities and attract more diverse visitors to the city.

This ARPA allocation went towards funding 14 events:

- Jefferson Street Jazz and Blues Festival
- Jazzmania (Nashville Jazz Workshop)
- Nashville Pride Festival
- Gospel Music Association Dove Awards
- Americana Music Festival
- National Black Caucus of Local Elected Officials Conference
- Wako Team USA Kickboxing
- Live on the Green
- Nashville Holiday Music Special
- Tennessee Triennial Contemporary Art Program
- Sister Cities World of Friendship
- National Museum of African American Music Podcast
- Historically Black Colleges and Universities (HBCU) Scholarship Program
- Musician Corner Concert

Supplemental Operations to Existing Budget



Project Overview

Project: Rental Trash Trucks
Department: Water and Sewer
Resolution: RS2021-1264
Award Amount: \$2,372,043

Narrative

In late 2021, General Services identified several Metro Water Service trash disposal vehicles needed or were in the process of repairs or have significant safety issues. Due to supply chain factors, General Services did not anticipate being able to return many of these MWS vehicles into service for several months. General Services purchased additional trucks, but they were not expected to arrive until June 2022 at the earliest.

Due to excessive supply chain, labor, and available life-cycle replacement unit shortages, rental units were needed to offset the hardship of convenience center roll-off trucks pending repair to avoid creating another public health issue. To supply trash collection in the interim period, General Services found a partner that could provide an additional 13 trash trucks for six months at a rental cost of \$2,313,600.00 with an estimated cost of operation of \$67,040.02 for fuel and maintenance.

Water and Sewer originally received \$2,380,640 but only needed \$2,372,043. Their unused balance of \$8,597 was reallocated to other obligated ARPA projects.

Performance Indicators

Vehicle Type	Quantity	Fuel Cost	Maintenance Cost	Allocation Cost	Water and Services 6 Month Rental Cost
Trash Trucks	7	\$17,064.43	\$49,975.59	\$67,040.02	\$333,600
Roll Trash Trucks	6	Included in the rental agreement	Included in the rental agreement	Included in the rental agreement	\$1,980,000

Supplemental Operations to Existing Budget



Project Overview

Project: Administrative expenses

Department: Finance and Legal

Resolution: RS2022-1558, RS2023-1950

Award Amount: \$915,000

Narrative

In accordance with US Treasury eligibility guidelines, administrative expenses required to administer the funds, including payroll and compensation for employees, can be covered by the ARPA Funds. Since receiving these funds, Metro has incurred expenses for legal, staffing, bank fees, and other miscellaneous expenses such as parking. Additional expenses include staff and consultant assistance with reporting, program management, and eligibility requirements.

Finance estimated approximately \$915,000 would be needed for these activities. In June 2022, through RS2022-1558 Council approved \$398,000 of ARPA funds for administrative expenses. The rest of the estimate was requested after Metro received its second ARPA tranche, and in January 2023 the additional \$517,000 was allocated through RS2023-1950.

Supplemental Operations to Existing Budget



Project Overview

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

Narrative

Nashville is focused on continuing to develop ways to evaluate whether the communities hardest hit by COVID-19 are being reached by federal stimulus funds. The successful and equitable allocation of stimulus funds requires broad efforts designed to ensure that allocated funds serve the communities and constituencies, and that these efforts should be reflected in the reports and supported by a variety of inputs. To that end, Nashville believes that using community-led decision making in a round of Participatory Budgeting to distribute \$10,000,000 ARPA funds will help ensure investments match real community needs.

Any Davidson County resident could submit ideas to the Participatory Budgeting Committee before June 1, 2023. The Committee then determined feasibility of each idea, totaling over 1,300, and worked with Metro departments to estimate budgets for each idea. 35 ideas went on the ballot for public voting. All residents 14 and older could vote either online or via paper ballots, and the ballot winners were announced in February. A summary of all 24 winning ideas can be found below, and more information on the program can be found on the program's [website](#).

Participatory Budgeting Funded Projects:

1. "Apprenticeship U" program in collaboration with Tennessee College of Applied Technology.
2. Historic markers to highlight the African-American history of the Belmont-12South area. Install benches on Blair Boulevard and Natchez Trace.
3. Develop directed historical tours on Jefferson Street spotlighting North Nashville and the contributions made by its residents and the history of Nashville's "Black Wall Street."
4. Add resources to the Hermitage Branch of the Nashville Public Library, including resources about Central Asia and a musical instrument lending program. Provide additional computer access and Internet training. Fund a partnership with Autism TN for adult sexual-education workshops.

Supplemental Operations to Existing Budget



Project Overview (continued)

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

Narrative (continued)

Participatory Budgeting Funded Projects:

5. Add resources to the Goodlettsville Branch of the Nashville Public Library, including resources about Central Asia and a musical instrument lending program. Provide additional computer access and Internet training.
6. Add resources to the Madison Branch of the Nashville Public Library, including resources about Central Asia and a musical instrument lending program. Provide additional computer access and Internet training.
7. Install shade structure and add two round picnic tables and standalone benches at the Southeast Community Center Park.
8. Install a regulation soccer field and establish a soccer equipment rental program at Antioch Park.
9. Updates to Whitfield Park, including the installation of a shade structure, extending the greenway to connect to Oakley Drive/McMurray Drive at Edmondson Pike, installation of inclusive playground equipment, replacement of signage, and installation of picnic tables and a water station.
10. Replace aging and broken playground equipment at Dudley Park.
11. Replace aging playground equipment, improve play surface, and add a shade structure at Coleman Park.
12. Replace aging playground equipment at McFerrin Park, including accessible options, and add bus shelters at Dickerson Pike and Grizzard Avenue.
13. Replace aging playground equipment at Timothy Park, update basketball courts with new surface and new goals, and repave the walking loop.
14. Add a covered bus shelter at Stratford High School for students who commute via WeGo public transit.
15. Update playgrounds at Ruby Majors Elementary and Dodson Elementary School.
16. Add traffic calming measures on 24th Avenue North to slow traffic and improve safety.
17. Add traffic calming measures on Holt Road between Nolensville Road and Edmondson Pike to slow traffic and improve safety.

Supplemental Operations to Existing Budget



Project Overview (continued)

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

Narrative (continued)

Participatory Budgeting Funded Projects:

18. Add traffic calming measures and crosswalks on Terry Lane and Tyler Drive near Tulip Grove Elementary and DuPont Tyler Middle School to slow traffic and improve safety.
19. Upgrade traffic light equipment and software on Lebanon Pike between the Wilson County line and First Avenue downtown to improve traffic efficiency.
20. Add traffic calming measures on Brook Hollow Road between Charlotte Pike and Highway 70 South to slow traffic and improve safety.
21. Install pedestrian safety improvements at the Harding Place and Nolensville Pike intersection, including improved crosswalks, signage, and blinking lights.
22. Add traffic-calming measures on Tampa Drive between Interstate 24 and Harding Place to slow traffic and improve safety.
23. Add traffic-calming measures on Sunnywood Drive, Oakfield Grove and Autumn Oaks to slow traffic and improve safety.
24. Add traffic-calming measures on Hobbs Road at Julia Green Elementary to slow traffic and improve safety.

Equitable Outcomes

Social vulnerability refers to the potential negative effects on communities caused by external stresses on human health. Such stresses include natural or human-caused disasters, or disease outbreaks. Reducing social vulnerability can decrease both human suffering and economic loss. The CDC/ATSDR Social Vulnerability Index (CDC/ATSDR SVI) uses 15 U.S. census variables to help local officials identify communities that may need support before, during, or after disasters. The population in Nashville totals 715,884 according to the latest Census, to meet ARPA requirements we will use the Social Vulnerability Index to allocate funding based on vulnerability.

Supplemental Operations to Existing Budget



Project Overview (continued)

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

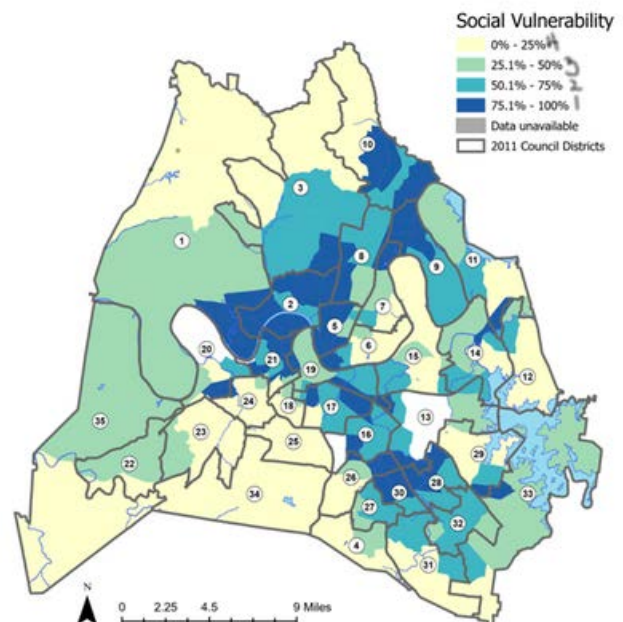
Equitable Outcomes (continued)

By weighting the investments with SVI, Metro aims to serve historically underserved, marginalized, and adversely affected groups, including but not limited to low-income individuals and families, communities facing high rates of unemployment, those burdened by high housing costs, individuals without a high school diploma, and those lacking health insurance coverage. Participatory Budgeting also prioritizes serving households with specific characteristics such as age, single-parent households, disability, and limited English language proficiency. Furthermore, we are committed to addressing disparities faced by racial and ethnic minority communities. Lastly, Participatory Budgeting seeks to address housing and transportation challenges, including crowded housing, lack of vehicle access, and substandard housing structures.

The strategy emphasizes prioritizing involvement in the most vulnerable areas, as determined by the Social Vulnerability Index. Metro is mindful of potential disparities and are committed to ensuring equitable access to the benefits and services of the Metro

Nashville Participatory Budgeting Program. The Steering Committee identified and addressed administrative requirements that may disproportionately affect marginalized communities, such as simplifying application processes, providing language assistance services, and ensuring flexibility in meeting eligibility criteria to accommodate diverse circumstances.

Four Nashville regions using the Social Vulnerability Index (shown to the right) were created to allocate a higher percentage of the 10 million dollars to the hardest hit communities.



Supplemental Operations to Existing Budget



Project Overview (continued)

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

Community Engagement

The process was designed to include resident participation from all over Nashville. We worked with the Metro Council members to identify steering committee members and budget delegates with an effort in including minority representation.

Steering Committee

The MNPB Steering Committee may be composed of up to one community member per Council District. These members shall be Community Members living in the program area. "Living in the program area" means having a primary address within the Metropolitan Nashville & Davidson County boundary and living at this primary address for majority of the calendar year. The Steering Committee's primary responsibility is to revise these guidelines as a key resource for the participatory budgeting (PB) process. The Steering Committee's responsibilities include, but are not limited to, the following:

- Create the MNPB process guidelines.
- Develop strategies for community engagement.
- Provide oversight and technical support to budget delegates.

Budget Delegates

Budget Delegates are community members that volunteer to represent their council district in the ballot development phase of the MNPB process. The Budget Delegates' deliverable at the end of the process is a ballot. This ballot consists of a slate of Fully Eligible Proposals that will be submitted to the community for a vote.

Contracted Ad Agency/PR Firm

Funding is also used to contract with the PR Firm, Hall Strategies. Hall Strategies is responsible for developing graphics, illustrating content, managing trusted community partners, and creating advertising to distribute physically and digitally across various platforms.

Trusted Community Partners

Trusted Community Partners (TCP) are local community and grassroots organizations that the Participatory Budgeting Program (PBP) will engage to gain traction and support within the diverse local communities of Metropolitan Nashville and Davidson County. Included organizations work with the unhoused, immigrant children and families, economically

Supplemental Operations to Existing Budget



Project Overview (continued)

Project: Participatory Budgeting Project

Department: Mayor's Office

Resolution: RS2023-1947

Award Amount: \$10,000,000

Community Engagement (continued)

disadvantaged youth, new Americans, previously incarcerated individuals, and minority interest organizations.

As for direct outreach, digital and print advertisements were used to raise awareness and invite residents to submit ideas for the participatory budgeting process. Static ads on public transit were placed in both English and Spanish. Informational fliers were produced in English and in Spanish and distributed to local businesses and at community events.

On the digital front, a digital ad campaign was run across numerous platforms which served 1,789,181 ads in English, Spanish and Arabic, depending on the user's device settings. Those ads directed to a landing page – also available in English, Spanish and Arabic – which provided additional information about the Participatory Budgeting process and directed visitors to the portal where they could submit their ideas. The idea-submission portal was available in 80+ languages.

Supplemental Operations to Existing Budget



Project Overview

Project: Office of Strategic Partnership positions

Department: Mayor's Office

Resolution: RS2024-740

Award Amount: \$763,595

Narrative

Before October 2024, Metro did not have a specified sector that would collaborate across departments to apply for private, state, and federal grants. Acknowledging this opportunity for growth, the Mayor's Office proposed creating the Office of Advancement and Strategic Partnerships, which would cultivate public-private partnerships to facilitate funding for Metropolitan Government priorities, identify and research potential grant opportunities, aid in departmental grant proposals for a unified Metro approach, and draft compelling grant proposals.

The Mayor's Office requested the first year of funding for the three initial staff to be hired for this initiative with the goal that the new office would generate revenue after the pilot year to self-sustain staffing costs.

Metro Resolutions for ARP

(listed earliest to latest Council approval date)

Resolution Appropriating Funds	Brief Description	Amount
RS2021-966	pilot program for mental health professionals to ride with MNPd	\$561,816
RS2021-966	to advance electronic health records	\$184,000
RS2021-966	operating subsidies to replace lost revenue at these venues	\$2,111,800
RS2021-966	resources to address trial backlog	\$55,000
RS2021-1116	rent, mortgage and utility assistance for individuals with 80%+ AMI	\$3,000,000
RS2021-1150	fleet, cardiac monitors, & shower/toilet trailer	\$4,745,500
RS2021-1152	temp staffing and grant funds to address backlog of needed services	\$3,148,980
RS2021-1203	3 fellowship positions (affordable housing, resiliency, learning loss)	\$150,000
RS2021-1204	Brookmeade repairs & improvements	\$1,260,000
RS2021-1205	public emergency response fleet	\$996,500
RS2021-1206	public emergency response fund	\$1,000,000
RS2021-1207	temp staffing, sheltering, expand SOAR, landlord voucher bonuses	\$1,541,400
RS2021-1260	\$20M each to Barnes & Catalyst Fund, \$200k-housing support software	\$40,200,000
RS2021-1261	NCVC for culturally diversified event sponsorships	\$750,000
RS2021-1262	HVAC upgrades per CDC	\$7,226,000
RS2021-1263	fleet vehicles for MNPd, DCSO and NDOT	\$9,069,614
RS2021-1264	rental trucks for trash removal for MWS	\$2,380,640
RS2022-1307	Violence Reduction & Community Safety	\$1,060,000
RS2022-1310	Napier-Sudekum Community Safety Plan	\$300,000

Metro Resolutions for ARP, continued (listed earliest to latest Council approval date)

Resolution Appropriating Funds	Brief Description	Amount
RS2022-1311	Infrastructure to allow more affordable housing and safety at Cumberland View	\$15,000,000
RS2022-1313	Crisis Intervention Training and expansion of pilot program with MHC	\$350,000
RS2022-1356A	Nashville Small Business Recovery Plan - Grant Program*	\$9,000,000
RS2022-1356B	Nashville Small Business Recovery Plan - Loan Program	\$9,000,000
RS2022-1356C	Nashville Small Business Recovery Plan - Outreach and Technical Support	\$2,000,000
RS2022-1357	Economic Development Plan and Market Value Analysis	\$1,100,000
RS2022-1362	Fairgrounds Flea Market Vendor Rent Relief	\$1,046,000
RS2022-1450	Funding existing childcare centers as well as home-based centers	\$7,519,000
RS2022-1494	Strategy for independent music venues assistance	\$ 260,000
RS2022-1558	Administrative expenses	\$398,000
RS2022-1559	Right to eviction counsel	\$2,600,851
RS2022-1560	Immigration support services	\$1,820,585
RS2022-1696	Low-lost loans to developers for deeply affordable housing	\$25,000,000
RS2022-1697	Housing-First case management services and Assertive Community Treatment Teams	\$9,000,000
RS2022-1698	Temporary interim gap housing	\$9,000,000
RS2022-1699	Low barrier housing collective and funding to competitive grants for supportive services	\$7,000,000

*Reported in Project and Expenditure Report under Expenditure Category 2.29: Loans or Grants to Mitigate Financial Hardship

Metro Resolutions for ARP, continued (listed earliest to latest Council approval date)

Resolution Appropriating Funds	Brief Description	Amount
RS2022-1792	Second round of public emergency response fund	\$1,000,000
RS2022-1830	workforce development program	\$7,890,153
RS2022-1831	13% final funding for initial program	\$272,042
RS2022-1832	13% final funding for initial program	\$399,149
RS2022-1855	wrap-around services for affordable housing	\$1,600,000
RS2022-1856	Envision Cayce - construct 150 affordable housing units sooner	\$5,000,000
RS2022-1860	pathways to equitable homeownership	\$10,000,000
RS2022-1861	housing opportunities for older adults	\$8,000,000
RS2022-1862	innovative housing solutions for families	\$7,000,000
RS2022-1863	vulnerable population housing	\$500,000
RS2022-1903	McGruder Family Resource Center infrastructure improvements	\$5,110,000
RS2022-1904	deferred maintenance needs at the Weaver Center Domestic Violence Shelter	\$2,000,000
RS2022-1905	operating and working capital expenses for Fisk University	\$10,000,000
RS2022-1906	deferred maintenance needs for Metro-owned affordable childcare centers	\$2,090,000

Metro Resolutions for ARP, continued (listed earliest to latest Council approval date)

Resolution Appropriating Funds	Brief Description	Amount
RS2023-1947	County-wide participatory budgeting - RS2023-453 and RS2023-454 awarded grants from \$10M	\$10,000,000
RS2023-1948	Voluntary Organizations Active in Disaster capacity building grant	\$75,000
RS2023-1949	case managers to assist with eviction prevention	\$175,200
RS2023-1950	Administrative expenses	\$517,000
RS2023-1952	additional costs to Office of Family Safety	\$326,800
RS2023-2143	Big Futures mentoring services for first-year college students	\$471,694
RS2023-2144	Discount public transit program for local businesses and universities	\$400,125
RS2023-2145	FeedBack Nashville - Food systems transformation initiative and study	\$621,750
RS2023-2146	capital funding to Fifty Forward	\$2,500,000
RS2024-271	immigration support services extension to Tennessee Immigrant and Refugee Rights Coalition	\$1,630,679
RS2024-274	right to eviction counsel extension to Legal Aid Society and Nashville Hispanic Bar Association	\$2,395,322
RS2024-399	Raphah Institute grant contract extension	N/A
RS2024-400	VOAD grant contract extension	N/A
RS2024-453	Community Foundation of Middle Tennessee grant award from Participatory Budgeting allocation	N/A

Metro Resolutions for ARP, continued (listed earliest to latest Council approval date)

Resolution Appropriating Funds	Brief Description	Amount
RS2024-454	Jefferson Street Sound Museum grant award from Participatory Budgeting allocation	N/A
RS2024-490	Reallocation of various projects' unused funds to Strobel Center and Barnes Fund	N/A
RS2024-740	Reallocation of various projects' unused funds to the Mayor's Office of Advancement and Strategic Partnerships and to Responders Engaged and Committed to Help and public health and safety salaries	N/A
RS2024-742	Extension of Our Place grant contract	N/A
RS2024-744	Reallocation of various projects' unused funds to Strobel Center	N/A
RS2024-745	Reallocation of funding within MDHA's Cayce Place and Cumberland View infrastructure and safety improvements award	N/A
RS2024-864	A resolution authorizing Finance to enter into memorandums of understanding, or interagency agreements, with certain Metro departments	N/A
RS2024-884	Tennessee College of Applied Technology grant award from Participatory Budgeting allocation	N/A
RS2024-1256	Reallocation of various projects' unused funds to Eviction Right to Counsel Program	N/A
	Grand Total	\$259,810,600



METROPOLITAN GOVERNMENT OF
NASHVILLE AND DAVIDSON COUNTY