# MONMOUTH COUNTY, NJ

# Recovery Plan and Performance Report State and Local Fiscal Recovery Funds

As of June 30, 2022

# **MONMOUTH COUNTY, NJ**

# **Recovery Plan and Performance Report**

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# **SECTION I: EXECUTIVE SUMMARY**

Monmouth County ("County") is publishing this Recovery Plan and Performance Report consistent with requirements outlined by the United States Department of the Treasury ("US Treasury") in connection with the Coronavirus State and Local Fiscal Recovery Fund ("SLFRF") under the American Rescue Plan Act of 2021 ("ARPA").

The County received a total allocation from the SLFRF in excess of <u>\$120 million</u>. The County initiated a goal-oriented process to plan and prioritize how it should spend its SLFRF allocation. The County adopted the following overarching goals:

- To support all four (4) key objectives of the SLFRF.
- ❖ To deploy SLFRF as quickly as possible to meet critical needs.
- ❖ To prioritize low- and moderate-income persons and minorities.
- ❖ To conduct outreach and engage the community and be open to diverse feedback.
- ❖ To promote equity and inclusion in all SLFRF programs.
- ❖ To promote transparency in the use of SLFRF.
- ❖ To maintain compliance with all laws, rules, regulations and policies.

The County continues to assess its pandemic-related needs. SLFRF will be prioritized to ensure the County has all necessary staff, equipment and supplies needed to reinforce public health defense and outreach. SLFRF will also be used to replace lost revenues to the extent needed and to ensure that any pandemic-related financial strain on the County Budget does not result in a reduction to citizen services or an increase to taxes. Finally, the County intends to develop new programs and supplement its existing relief programs to meet the immediate needs of its community. This includes targeting assistance to specific populations, households, businesses and non-profits.

The County's SLFRF budget and expenditures are summarized as follows:

Category	Initial Budget (In Millions)	Revised Budget (In Millions)	Amount Expended (In Millions)	Balance (In Millions)
Public Health Expenditures	\$ 8.30	\$ 0.64	\$ 0.64	\$ 0.00
Negative Economic Impacts Expenditures	10.00	24.30	0.00	24.30
Premium Pay Expenditures	0.00	0.00	0.00	0.00
Infrastructure Expenditures	9.30	0.00	0.00	0.00
Revenue Replacement Expenditures	66.80	35.47	0.00	35.47
Administrative Expenditures	0.00	0.11	0.01	0.10
Total Budget / Expended / Balance	\$ 94.40	\$ 60.52	\$ 0.65	\$ 59.87
Total Allocation from SLFRF		\$120.19		
Balance Uncommitted		\$ 59.67		

The County also considered its total COVID-19 related funding allocations from US Treasury and other Federal and State agencies and how these funds have been spent

and prioritized. Accordingly, this Recovery Plan is able to draw upon lessons learned from previous programs and utilize administrative processes that have already been established. To date, US Treasury has allocated \$267.9 million to the County consisting of Coronavirus Relief Funds of \$107.9 million, Emergency Rental Assistance Program funds of \$39.8 million and SLFRF of \$120.2 million. Approximately 53.5% of these total funds has been expended to date on the following:

- Financial aid to all cities and towns within the County
- Reimbursement of County pandemic-related expenditures
- Fiscal relief to small businesses and not-for-profits
- Fiscal relief to renters

This initial Recovery Plan and Performance Report reflects the County's intended and actual uses of funds from the date it first received funds up through June 30, 2022. Subsequent reports will be filed according to the following schedule:

Annual Report	Period Covered	Due Date
1	Award Date – July 31, 2021	August 31, 2021
2	July 1, 2021 – June 30, 2022	July 31, 2022
3	July 1, 2022 – June 30, 2023	July 31, 2023
4	July 1, 2023 – June 30, 2024	July 31, 2024
5	July 1, 2024 – June 30, 2025	July 31, 2025
6	July 1, 2025 – June 30, 2026	July 31, 2026
7	July 1, 2026 – December 31, 2026	March 31, 2027

This Recovery Plan and Performance Report and subsequent reports will be posted on the Monmouth County, NJ website: www.co.monmouth.nj.us.

Questions and inquiries about this Recovery Plan and Performance Report should be directed to the Monmouth County Office of the County Administrator by writing to:

Teri O'Connor, County Administrator County of Monmouth Office of the County Administrator Hall of Records - 2nd floor 1 East Main Street Freehold, NJ 07728

# **SECTION II: RECOVERY PLAN**

#### A. NATURE AND PURPOSE OF RECOVERY PLAN

ARPA was signed into law on March 11, 2021 (Public Law No. 117-2). The purpose of ARPA is to provide additional relief to address the continued impact of the COVID-19 public health emergency. Section 9901 of ARPA amended Title VI of the Social Security Act to add sections 602 and 603, which established the Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Fund. US Treasury combined these funds to create the SLFRF program. The SLFRF provides \$350 billion to States, territories, municipalities, counties and Tribal governments.

There are four (4) key objectives of the SLFRF:

- 1) Support the urgent COVID-19 response efforts to continue to decrease spread of the virus and bring the pandemic under control.
- 2) Replace lost revenue for eligible recipients to strengthen support for vital public services and help retain jobs.
- 3) Support immediate economic stabilization for households and businesses.
- 4) Address systemic public health and economic challenges that have contributed to the inequal impact of the pandemic on certain populations.

The County received a total allocation from the SLFRF in the amount of \$120,193,675.00. The County received \$60,096,837.50 (50.0%) of the allocated funds in May of 2021 and the remaining \$60,096,837.50 (50.0%) of funds in June of 2022.

The County may use its SLFRF allocation for eligible costs incurred during the period March 3, 2021 through December 31, 2024. All obligations must be expended in cash by December 31, 2026. The County follows the cash-basis of accounting for its general expenditures and pursuant to 2 CFR Part 200, must consistently account for expenditures under the SLFRF using the same basis of accounting.

US Treasury outlined eligible uses of SLFRF within six (6) major expenditure categories including:

- EC1 Public Health
- EC2 Negative Economic Impacts
- EC3 Services to Disproportionately Impacted Communities
- EC4 Premium Pay
- EC5 Water, Sewer, and Broadband Infrastructure
- EC6 Revenue Replacement

US Treasury also created an additional expenditure category (EC7) for the County to report any administrative expenditures it incurs related to SLFRF programs. Administrative expenditures are required to be reported to US Treasury on a quarterly basis as they are incurred.

#### B. OTHER PANDEMIC-RELATED FUNDING

The County received total pandemic related grants from the Federal and State government in excess of \$283 million. Of this amount, more than \$267 million (94.62%) was allocated to the County by US Treasury to provide fiscal relief and to support the County's response to the COVID-19 public health emergency.

In April of 2020, the County received its first allocation from US Treasury in the amount of \$107,974,955.70 under the Coronavirus Relief Fund ("CRF") pursuant to Section 5001 of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act). The County deployed its CRF to respond to the immediate needs of the COVID-19 public health emergency, which included expenditures under six (6) major categories: (1) medical expenses; (2) public health expenses; (3) payroll expenses of employees substantially dedicated to COVID-19 activities; (4) expenses to facilitate compliance with COVID-19related public health measures; (5) expenses associated with the provision of economic support; and (6) other COVID-19-related eligible expenses. Specifically, the County used its CRF allocation to reimburse the County budget for: (i) salaries of employees substantially dedicated to the County's response of the COVID-19 public health emergency or who were performing work that was substantially different than their normal duties; (ii) to purchase personal protective equipment; (iii) to perform workplace renovations needed to promote social distancing and to otherwise provide employees with a safe environment to return to work; and (iv) COVID-19 related testing, administration of vaccines, and other medical expenditures. The County also used its CRF to reimburse municipalities for their COVID-19 related expenditures and to provide relief to small businesses, non-profit organizations, special education schools, the Monmouth County Vocational School, and performing arts organizations.

The County also received funding allocations from US Treasury under the Emergency Rental Assistance ("ERA") Program, which was established by section 501 of Subdivision N of the Consolidated Appropriations Act, 2021, Pub. L. No. 116-260 (Dec. 27, 2020) (ERA-1), and section 3201 of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 (March 11, 2021) (ERA-2). The County used a coordinated approach to establish its ERA Program. The Office of the County Administrator is the overall supervisor of the ERA Program. The Departments of Finance, Planning & Economic Development, and Human Services, provide daily support to the Program. The Office of Public Information develops ERA marketing materials and coordinates public outreach. The County retained the services of Solix, Inc. ("Solix") of Parsippany, NJ to administer direct rental assistance. Solix is responsible for maintaining the County's application web portal, reviewing applications, preparing applications for payment, and contacting applicants. NJ SHARES of Flemington, NJ, was retained by the County to administer direct utility assistance. The County's ERA Program has also contracted with a total of twenty-one entities including community-based organizations, housing providers, housing navigators, legal advocates and other housing entities, who collectively support low- and moderate- income tenants within the County. As of June 30, 2022, the County has disbursed more than \$35 million in ERA Program assistance to more than 6,500 households.

The following chart lists all of the pandemic related grant awards received by the County to date:

Description	Amount
From the United States Department of the Treasury:	
ARPA - State and Local Fiscal Recovery Funds	120,193,675.00
CARES Act - Coronavirus Relief Fund	107,974,955.70
Emergency Rental Assistance (ERA 2)	19,945,315.80
Emergency Rental Assistance (ERA 1)	18,465,589.40
Emergency Rental Assistance (ERA 1) (Reallocation)	1,351,621.43
Subtotal – Grants from US Treasury	\$ 267,931,157.33
All Other Federal and State Grants:	
	F CE7 204 00
Community Devel. Block Grant CARES CV1&3 (Planning)	5,657,291.00
Emergency Solutions Grant CARES (CDBG) (Planning)	2,525,700.00
Community Development Block Grant CARES CV2 (Planning)	1,631,935.00
CARES Act - Title IIIB Support Services (Aging)	1,222,836.00
Families First Coronavirus Response Act (Aging)	398,131.00
2021 CAA, TITLE III C2 (Aging)	278,258.00
CRRSA APS COVID-19 (Aging)	135,043.00
VAC5 COVID-19 (Aging)	80,740.00
2020 ADRC COVID-19 (Aging)	64,306.00
ADRC/NWD COVID-19 Vaccine Supplemental (Aging)	35,125.00
CARES Act - Help America Vote Act (HAVA), FY20 (Election)	812,475.15
CARES Act - Help America Vote Act (HAVA), FY20 (Election)	457,507.13
CARES Act - Help America Vote Act (HAVA), FY20 (Election)	107,537.98
CDC/CRI/COVID/GENERALIST (Health)	425,000.00
COVID-19 Vaccination Supplemental SFY22 (Health)	550,000.00
COVID-19 PHLP21LNC011 (Health)	325,000.00
LHD COVID-19 (Health)	96,210.00
CARES Act - Section 5311 (Transportation)	367,337.00
Coronavirus Supplemental Funding Project FY20 (Prosecutor)	58,008.00
Subtotal – Other Federal and State Grants	\$ 15,228,440.26
Total COVID-19 Grant Awards from Federal and State	\$ 283,159,597.59

# C. IMPACT OF COVID-19 ON MONMOUTH COUNTY

The COVID-19 disease and public health emergency has considerably affected the lives of all residents and workers within the County. The County experienced a significant number of cases of the COVID-19 disease and a significant number of deaths. Public health and safety measures were implemented to safeguard the community from the COVID-19 disease. The direct effects of the COVID-19 disease coupled with the secondary effects of public health and safety measures resulted in economic stress for the County. As a result, residents and businesses suffered immeasurable and lasting fiscal impairments.

The following timeline lists the major public health and safety measures established in the State of New Jersey (data obtained from Wikipedia on July 22, 2022):

<b>Effective Date</b>	Action
March 9, 2020	State of emergency declared in New Jersey.
March 10, 2020	Mandatory capacity limits on gatherings and a statewide curfew of 8 p.m.
March 16, 2020	All casinos, gyms, movie theaters and restaurants ordered closed.
March 18, 2020	All schools, colleges and universities ordered closed
March 19, 2020	Certain personal care businesses ordered closed.
March 21, 2020	Statewide stay-at-home order took effect.
April 7, 2020	State and County parks ordered closed.
April 8, 2020	Mandated face coverings and capacity limits inside stores.
April 13, 2020	Reduced capacity for NJ Transit trains and buses.
April 29, 2020	Parks and golf courses reopen.
May 17, 2020	Charter fishing and watercraft rental businesses reopen.
May 18, 2020	Non-essential construction and retail stores reopen.
May 20, 2020	In-person sales at car dealerships and bicycle shops permitted.
May 22, 2020	Beaches and other recreation facilities reopen. Increase certain capacity limits.
May 26, 2020	Elective surgeries and invasive procedures resume.
June 15, 2020	Child care centers reopen, outdoor dining and limited in-person retail permitted.
June 22, 2020	Non-contact organized sports, hair salons and barber shops reopen.
June 29, 2020	Shopping malls reopen.
July 2, 2020	Casinos, playgrounds and amusement parks reopen.
July 6, 2020	Youth day camps reopen.
September 4, 2020	Indoor dining resumes at 25% capacity.
February 3, 2021	Indoor capacity limits increase to 35%. Indoor dining curfew eliminated.
March 10, 2021	Indoor capacity limits increase to 50%. Outdoor gatherings up to 50 people.
May 10, 2021	Wedding and performances capacity limits increase.
May 19, 2021	Capacity limits lifted.
May 17, 2021	Outdoor mask mandate lifted.
May 28, 2021	Mask mandate lifted in certain indoor settings.
March 7, 2022	Mask mandate lifted in schools. Public Health Emergency lifted.
March 14, 2022	Mask mandate lifted for State workers.
April 19, 2022	Mask mandate lifted on NJ Transit vehicles.

The **Small Business Pulse Survey** was developed by the United States Census Bureau to measure changes in small business conditions during the COVID-19 public health emergency. As of May 2, 2020, 93.8% of small businesses in the State of New Jersey reported a large or moderate negative effect to their business operations. The percentage of small businesses reporting a large negative effect has steadily decreased since the start of the pandemic. Meanwhile, the percentage of small businesses reporting a

moderate negative effect has significantly increased since the start of the pandemic. As of April 17, 2022, 69.5% of local small businesses continue to report a large or moderate negative effect from the COVID-19 public health emergency.

The County's **Unemployment Rate** spiked at the start of the COVID-19 public health emergency and hit a high of 15.0% in May of 2020. The unemployment rate has since ebbed to 3.0% in May of 2022.



Surgo Ventures, a non-profit focused on solving health and social problems, publishes county-level **rental arrears estimates** to keep a pulse on the number of renters affected by the COVID-19 public health emergency. The following data reflects rental arrears estimates for Monmouth County tenant residents that earn up to 80% of the Area Median Income (AMI):

Data Element	As of 5/5/2020	As of 12/7/2020	As of 1/10/2022
Estimated Number of Rental Households in Arrears	5,215	8,088	5,994
Estimated Total Debt Owed by Geography	\$13,278,159	\$37,039,342	\$27,426,194
Estimated Debt Owed Per Household in Arrears	\$2,615	\$4,557	\$4,641

The County is currently out-performing the national average for **mortgage forbearance**. However, at the start of the pandemic, the County significantly exceeded the national average for homeowners in mortgage forbearance. The following data was published by the Atlanta Federal Reserve Bank:

	Apri	ril 2020 December 2021		ber 2021
Data Element	Monmouth Co	National Avg	Monmouth Co	National Avg
Percentage of homeowners who are past due on their mortgages	2.4%	2.1%	3.0%	3.2%
Percentage of homeowners who are in mortgage forbearance	12.5%	8.0%	1.7%	1.7%

The **Paycheck Protection Program** (PPP) is a program administered by the US Small Business Administration that provided forgivable loans to certain businesses that continued paying their workers throughout the COVID-19 public health emergency. The following data reflects the extent of PPP loans provided to businesses in Monmouth County:

Description	Monmouth Co. Data
Number of Loans Approved	24,127
Number of Loans Forgiven	21,530
Percentage of Loans Forgiven	89.24%
Total Current Dollar Amount of Loans Approved	\$2,083,424,296
Total Dollar Amount of Loans Forgiven	\$1,873,884,644
Percentage of Dollars Forgiven	89.94%

The **HHS Provider Relief Fund** was established by the Federal government to provide economic relief to certain healthcare providers in response to the COVID-19 public health emergency. There were four (4) phases of economic relief under the Fund and each phase included different eligibility criteria and application procedures. In total, more than \$157 million in relief was disbursed from the Fund to 1,288 eligible healthcare providers in Monmouth County.

#### D. INTENDED USES OF STATE AND LOCAL FISCAL RECOVERY FUNDS

The County intends to use SLFRF to further its response to the COVID-19 public health emergency, to develop new programs and supplement its existing pandemic-related relief programs. The below information concerns the County's intended uses of SLFRF under the six (6) primary categories of expenditures established by US Treasury.

# 1) Public Health (EC 1)

The County is permitted to use SLFRF under this category for COVID-19 mitigation, prevention and response efforts.

The County is surveying its departments, divisions and agencies, including its Public Health and Emergency Management staff, to understand the extent of resources needed to respond to the ongoing effects of the COVID-19 public health emergency. SLFRF will be prioritized to ensure the County has all necessary staff, equipment and supplies to reinforce public health defense and outreach.

The County will conduct outreach to its broader public health community to determine the extent of fiscal resources needed to respond to the effects of COVID-19 public health emergency. The County remains committed to ensuring fiscal resources are available to adequately respond to the COVID-19 public health emergency.

# 2) Negative Economic Impacts (EC 2)

The County may use SLFRF to provide targeted assistance to households, small businesses, non-profits and impacted industries. Impacted industries specifically mean the travel, tourism and hospitality industries or assistance to other impacted industries that have been substantially affected by the COVID-19 public health emergency.

The County developed a program to provide assistance to not-for-profit organizations that have been substantially affected by the COVID-19 public health emergency and who provide a critical service within the County. The primary objectives of the program are to support organizations who: (i) serve veterans and their families through supportive housing, education, healthcare and community reintegration; (ii) combat food insecurity; (iii) provide temporary care, housing and adoption services for animals; (iv) support special needs persons in their transition into the community from institutional care; (v) provide for the presence and preservation of the arts, historic and cultural resources; and (vi) provide mental health services. Successful not-for-profits may use their grant awards to accomplish any of the five (5) aforementioned objectives and may be applied retroactively as reimbursement of eligible expenditures incurred during the COVID-19 public health emergency from March 1, 2020 through March 28, 2022, to retroactively reimburse reductions in total revenue experienced during the COVID-19 public health emergency from March 1, 2020 through December 31, 2021, or prospectively to reimburse eligible COVID-19 expenditures or enhance existing programs and services from March 29, 2022 through December 31, 2022. The County is reviewing its community needs and may develop programs in the future that provide targeted assistance or relief.

# 3) Services to Disproportionately Impacted Communities (EC 3)

The County intends to design programs prioritizing those who have been disproportionately impacted by the COVID-19 public health emergency. Expenditures under this category may overlap expenditures identified under another category (e.g., housing assistance). However, this category also expands certain eligible uses of SLFRF and provides administrative conveniences if the funds are directed to beneficiaries in Qualified Census Tracts ("QCT") or if the overall beneficiaries of a program meet certain income thresholds. The County intends to utilize these provisions by directing SLFRF to:

- A program or service that is provided at a physical location within at least one of the County's Qualified Census Tracts;
- A program or service where the primary intended beneficiaries live within one or more of the County's Qualified Census Tracts;
- A program or service for which the eligibility criteria are such that the primary intended beneficiaries earn less than 60 percent of the median income for Monmouth County or the State of New Jersey;
- A program or service for which the eligibility criteria are such that over 25 percent of intended beneficiaries are below the Federal poverty line.

There are nine (9) QCT's within the County. A QCT is a special designation by the US Department of Housing and Urban Development ("US HUD") for an area where at least 50 percent of the households have incomes below 60 percent of the Area Median Gross Income or have a poverty rate of 25 percent or more.

It is important to understand that QCTs do not encompass complete towns or ZIP codes. There are fifty-three (53) municipalities and forty-four (44) ZIP codes within Monmouth County. Therefore, applicant data must be cross-referenced (i.e., ZIP code to census tract) and then factored by an applicable ratio published by US HUD to determine a statistical proportion of applicants within a QCT.

The County may also promote eligibility criteria so that those living below the Federal poverty line receive an equitable amount of relief. The Federal poverty lines for calendar year 2021 are reflected in the below chart. For families/households with more than 8 persons, add \$4,720 for each additional person.

Number of Persons in Family / Household	Poverty Guideline
1	\$13,590
2	\$18,310
3	\$23,030
4	\$27,750
5	\$32,470
6	\$37,190
7	\$41,910

# 4) Premium Pay (EC 4)

The County is permitted to provide additional compensation and grants to eligible public and privately employed workers who provided a critical service while encountering the greatest health risk during the COVID-19 public health emergency.

# 5) Water, Sewer, and Broadband Infrastructure (EC 5)

The County may use SLFRF to invest in critical infrastructure including: (i) improve access to clean drinking water; (ii) modernize and develop wastewater and stormwater systems; and (iii) provide new or expanded broadband internet service to underserved locations.

# 6) Revenue Replacement (EC 6)

The County continues to assess the ongoing fiscal impact of the COVID-19 public health emergency on the County Budget. The County is analyzing its financial data to document lost revenues already experienced and is deploying financial modeling to estimate lost revenues that may be experienced in future budget periods. SLFRF will be used to replace lost revenues to the extent needed and to ensure that any pandemic related financial strain on the County Budget does not result in a reduction to citizen services or an increase to taxes or fees.

#### E. PROMOTING EQUITABLE OUTCOMES

The County recognizes the disproportionate impact the COVID-19 public health emergency has had on low- and moderate-income persons and minority communities. The County strongly believes that equity and inclusion are critical factors to the County's recovery and desires a recovery that will afford all constituents an opportunity to benefit. The County's goal is to promote equity and inclusion in all SLFRF programs.

The County intends to design all SLFRF programs with equity in mind by deploying various strategies, techniques and design features, including, but not limited to:

- Provide enhanced funding opportunities for historically underserved, marginalized, and adversely affected groups and communities.
- Employ marketing strategies to promote awareness of SLFRF programs.
- Develop materials in formats that can be understood by all potential program participants, including Limited English Proficient (LEP) persons.
- Reduce structural, capacity and eligibility barriers that may prevent eligible applicants from achieving the same access to benefits and services.
- Reduce or eliminate overly-burdensome administrative requirements.
- Perform assessments to ensure funds are being targeted to those most in need.

The County will also draw upon its vast knowledge and experience as an inclusive and equal opportunity employer to promote equity in all SLFRF programs.

The County has policies and procedures in place that require all staff and contractors to be equitable and inclusive. The County has an Affirmative Action Plan that requires equal employment opportunities for all persons. The County also requires its employees to periodically complete diversity training. Furthermore, the County requires evidence from all contractors demonstrating that they are in compliance with all equal employment opportunity and affirmative action requirements.

The County has adopted various policies conforming to Title VI of the Civil Rights Act and reaffirms its commitment to Title VI requirements. The following statement is incorporated into this Recovery Plan as a guiding principle:

The County will ensure that no application is discriminated against on the ground of race, color, or national origin; that no applicant is excluded from participation, denied benefits, or subjected to discrimination under any program on the basis of an applicant's race, color, or national origin; that no applicant is subject to a different service or different manner of service on the basis of an applicant's race, color, or national origin; that no applicant is segregated or separately treated on the basis of an applicant's race, color, or national origin; and that reasonable steps are taken to ensure meaningful access by Limited English Proficient (LEP) persons.

## F. COMMUNITY ENGAGEMENT

The County will incorporate strategies for broad inclusion to ensure that all constituents have an opportunity to participate in SLFRF programs. The County established Monmouth ACTS, which assists communities through services and involves public/private partnerships. The guiding values and core components of planning established by Monmouth ACTS include:

- 1) consistent resident and community voice is included in every step of the process;
- 2) bending the curve away from crisis response and toward family supports and prevention;
- 3) assisting communities through organized systems of service;
- 4) building resilient communities utilizing trauma informed practices; and
- 5) building systems and responses that promote racial and ethnic equity.

The Monmouth ACTS Advisory Council focuses on the interconnectedness of services and ensuring that community voice is part of the process. The Council is accountable for the establishment of SMART goals and maximizing community impact for their efforts across all areas. Planning, service delivery, and quality assurance efforts will be coordinated by the group across several "hubs" including Behavioral Health, Successful Aging, Early Childhood Success, Positive Youth Development, Transportation and Communications, and the Financial Recovery Initiative (FRI). Implementation of community engagement through Monmouth ACTS may involve intensive communication and community outreach efforts through County and community partners including but not limited to online social media, radio/TV, and "boots on the ground" outreach with hard materials in libraries, laundromats, food stores, businesses, schools, medical offices, etc.

The County has also outlined key components of its engagement strategy relative to SLFRF, which includes all of the following:

- Develop an effective internal communication structure to coordinate and seek input among County, departments, divisions and agencies concerning the immediate needs of the County government to respond to the COVID-19 public health emergency.
- 2. Identify community needs and key stakeholders based on experiences from existing County programs and services.
- 3. Utilize program data to understand the benefits derived and to target communities for further outreach who have been disproportionately impacted by the COVID-19 public health emergency or who are underprovided equal relief opportunities.
- 4. Be open and inclusive to diverse feedback from the community and document the feedback so that it may be timely responded to and incorporated into priorities and programs.
- 5. Share information effectively and efficiently so that stakeholders have sufficient information and enough time to provide input, ask questions and obtain feedback from the County.
- 6. Provide a wide-array of opportunities and forums so that stakeholders and program participants can be invested in program discussions and outcomes.
- 7. Seek partnerships and collaborators that can conduct community outreach and effectively address factors that are limiting public participation.
- 8. Develop materials in formats that can be understood by all potential program participants, including Limited English Proficient (LEP) persons, or easily translated into other languages.
- 9. Issue public notices in online and other easily accessible forums so that potential participants are aware of funding opportunities and upcoming programs.
- 10. Promote transparency by developing and issuing publicly accessible documents and reports concerning program characteristics, expenditures and priorities.
- 11. Safeguard sensitive and personal data of stakeholders and potential participants, as required by law, and to alleviate anxieties and trepidations that may impede individuals from participating in forums and County programs.

# G. LABOR PRACTICES

This section of the Recovery Plan is reserved to report labor practices associated with certain infrastructure projects. The County did not initiate any infrastructure projects with SLFRF as of June 30, 2022. Relevant labor practices will be identified in subsequent reports after infrastructure projects have been initiated by the County.

#### H. USE OF EVIDENCE

This section of the Recovery Plan is reserved to report major programs of the County that are being evaluated with evidence-based interventions or that are being internally evaluated to build evidence. Use of Evidence data is not available at this time for any SLFRF programs. In subsequent reports, the County will identify those programs or projects that are being evaluated with evidence-based interventions or that are being internally evaluated to build evidence.

The County intends to establish objectives for each project based on broad perspectives of community need. The County will incorporate design strategies into programs and projects that will enable the County to generate measurable data. Program and project data will be analyzed to help evaluate efficiency and effectiveness and to determine if outcomes match intended goals.

US Treasury also mentioned that certain programs may be enrolled in a national evaluation. The County may agree to participate in a national evaluation(s), which would study programs of the County along with similar programs in other jurisdictions focused on the same set of outcomes. However, the County's participation will be contingent on agreeable terms and conditions of the program evaluation, including, but not limited to, the cost to participate and County resources required.

## I. TABLE OF EXPENSES BY EXPENDITURE CATEGORY

The County reports its expenditures using the cash basis of accounting and will accord SLFRF programs consistent treatment. The following chart represents the County's SLFRF budget and expenditures as of June 30, 2022:

	Category	Revised Budget*	Expenditures as of 6/30/2022
1	Public Health Expenditures:		
1.12	Other Public Health: COVID-19 Testing	393,927.50	393,927.50
1.14	Other Public Health: Prevention in Congregate Settings	242,800.00	242,800.00
2	Negative Economic Impacts Expenditures:		
2.34	Aid to Non-profits: Discretionary Grants**	24,300,000.00	0.00
3	Services to Disproportionally Impacted Communities:		
N/A	N/A	0.00	0.00
4	Premium Pay Expenditures:		
N/A	N/A	0.00	0.00
5	Infrastructure Expenditures:		
N/A	N/A	0.00	0.00
6	Revenue Replacement Expenditures:		
6.1	Government Services: County Budget Revenue Loss	35,473,048.00	0.00
7	Administrative Expenditures:		
7.1	Administrative Expenditures	105,562.00	5,562.00
	Totals	\$ 60,515,337.50	\$ 642,289.50
	Total Allocation from SLFRF (100% of Funds)	\$120,193,675.00	\$120,193,675.00
	Balances	\$ 59,678,337.50	\$119,551,385.50

<sup>\*</sup>The revised budget amounts reflected above are subject to amendment.

<sup>\*\*</sup>These expenditures may also fall under expenditure category (EC3) "Services to Disproportionately Impacted Communities". Any expenditures associated with EC3 will be reported as they are known.

# SECTION III: PROJECT INVENTORY

The County initiated the following projects with SLFRF as of June 30, 2022:

Project Name: **COVID-19 Testing**Project Budget: \$393,927.50

Project Expenditures as of June 30, 2022: \$393,927.50

Project Expenditure Category: EC #1.12, Other Public Health

# **Project Overview**

The County continues to support its COVID-19 testing and vaccination clinics. The expenditures under this Project thus far include provision of contracted nurses, ambulance standby services, and contracted COVID-19 testing clinic services.

# **Project Timeline**

This Project is applicable to the County's budget period from January 1, 2022 through December 31, 2022.

# Project Administrator

N/A

# **Project Website**

N/A

#### Use of Evidence

This program is not being evaluated with an evidence-based intervention and is not being internally evaluated to build evidence.

Project Name: Prevention in Congregate Settings

Project Budget: \$242,800.00

Project Expenditures as of June 30, 2022: \$242,800.00

Project Expenditure Category: EC #1.14, Other Public Health

# **Project Overview**

The County provides COVID-19 testing supplies and services for the Monmouth County Correctional Institution, as required by law.

# **Project Timeline**

This Project is applicable to the County's budget period from January 1, 2022 through December 31, 2022.

# Project Administrator

N/A

# **Project Website**

N/A

#### Use of Evidence

This program is not being evaluated with an evidence-based intervention and is not being internally evaluated to build evidence.

Project Name: Assistance to Impacted Not-for-Profit Organizations

Project Budget: \$24,300,000.00

Project Expenditures as of June 30, 2022: \$0.00

Project Expenditure Category: EC #2.34, Negative Economic Impacts

# Project Overview

The Monmouth County COVID-19 Community Recovery Grant Program for Not-for-Profit Organizations is a Discretionary Grant Program. Discretionary grants were awarded in July of 2022 (after the effective date of this report) to selected organizations to accomplish the objectives of the Program, which included the following:

- serve veterans and their families through supportive housing, education, healthcare and community reintegration;
- combat food insecurity;
- provide temporary care, housing and adoption services for animals;
- support special needs persons in their transition into the community from institutional care; and
- provide for the presence and preservation of the arts, historic and cultural resources.
- support organizations that provide mental health services.

Organizations were eligible to apply for grant funds on a retroactive and/or prospective basis for the following:

- Reimburse the organization for eligible expenditures incurred during the COVID-19 public health emergency from March 1, 2020 through March 28, 2022.
- Reimburse the organization for eligible expenditures incurred during the COVID-19 public health emergency for the period March 29, 2022 – December 31, 2022.
- Reimburse the organization for reductions in total revenue experienced during the COVID-19 public health emergency from March 1, 2020 through December 31, 2021.
- Enhance existing programs and services for the period March 29, 2021 December 31, 2022.

The County exercised its sole and best judgement to determine which organizations were selected for grant awards. Grant awards, not-to-exceed \$500,000.00 per organization, were determined based on need, priorities of the County, assessment of the

organization's response, and availability of funds. The County utilized twenty-seven (27) data points to aid its decision making.

# **Project Timeline**

This Project is applicable from January 1, 2022 (includes program preparation) through June 30, 2023 (projected closeout and final Federal reporting).

# Project Administrator

Pino Consulting Group, Inc. of Toms River, NJ

# **Project Website**

N/A

#### Use of Evidence

This program is not being evaluated with an evidence-based intervention and is not being internally evaluated to build evidence.

Project Name: **Provision of Government Services** 

Project Budget: \$35.4 Million

Project Expenditures as of June 30, 2022: \$0.00

Project Expenditure Category: EC #6.1, Revenue Replacement

# **Project Overview**

The County calculated revenue loss for 2020 as compared to the base year of 2019 at \$25.3 million, and revenue loss for 2021 as compared to the base year of 2019 at \$38.4 million. The County utilized revenue loss in the 2022 County budget in the amount of \$16.4 million to cover increased costs in the areas of Health Benefits, Buildings and Grounds, Fleet Services, and Fuel, all of which have been significantly impacted by the Pandemic. The County intends to use revenue loss to continue to curb increased costs in the 2023 and 2024 County Budgets that are directly impacted by the Pandemic; however, the specific categories will be determined as more information is available. If actual revenue loss is less than estimated, additional projects will be explored.

# **Project Timeline**

This Project is applicable to the County's budget period from January 1, 2022 through December 31, 2022.

# Project Administrator

N/A

## **Project Website**

N/A

#### Use of Evidence

This program is not being evaluated with an evidence-based intervention and is not being internally evaluated to build evidence.

# **SECTION IV: PERFORMANCE REPORT**

The purpose of the Performance Report is to identify performance indicators and programmatic data for all major SLFRF projects. Future reports will include performance data complete with narrative adding context to help readers interpret the results. To the extent possible, data will be disaggregated by race, ethnicity, gender, income, and other relevant factors.

## A. KEY PERFORMANCE INDICATORS

The County will report key performance indicators for each program/project under this section. US Treasury provides some flexibility to the County to determine how this information should be presented. Going forward, the County may expand on the data presented to specifically include output and outcome measures. Output measures are directly attributable to the immediate results of a project. Outcome measures are the result of output measures and are typically more macroeconomic. The County will regularly review its performance indicators to determine if adjustments are needed to its programs to further promote equity and/or to close service gaps.

EC# 2.34: Assistance to Impacted Not-for-Profit Organizations	
Number of organizations that received a grant award	93
Number of organizations located in a QCT	24
Number of organizations who serve low- and moderate- income persons	39
Number of organizations who serve veterans and their families through supportive	
housing, education, healthcare and community reintegration	3
Number of organizations who combat food insecurity	21
Number of organizations who provide temporary care, housing and adoption services	
for animals	5
Number of organizations who support special needs persons in their transition into the	
community from institutional care	13
Number of organizations who provide for the presence and preservation of the arts,	
historic and cultural resources	20
Number of organizations that provide mental health services	31
Total amount of grant funds awarded to organizations	\$24,285,519.49
Total amount of grant funds awarded to organizations to reimburse COVID-19	\$ 2,378,576.74
expenditures for the period 3/1/2020 - 3/28/2022	
Total amount of prospective grant funds awarded to organizations to reimburse	\$ 1,976,991.26
COVID-19 expenditures for the period 3/29/2022 - 12/31/2022	
Total amount of prospective grant funds awarded to organizations to fund program	\$14,050,443.50
enhancements for the period 3/29/2022 - 12/31/2022	
Total amount of grant funds awarded to organizations to reimburse COVID-19 related	\$ 5,879,507.99
revenue losses	

# **B. MANDATORY PERFORMANCE INDICATORS**

The County will report mandatory performance indicators for each program/project under this section. US Treasury requires certain performance indicators based on the programs/projects initiated by the County. In subsequent reports, this section will be expanded to include mandatory performance indicators relative to the programs initiated by the County.