U.S. DEPARTMENT OF THE TREASURY

AN OVERVIEW OF THE

SLFRF Equity and Outcomes Resource Guide & Discussion About Implementation



June 2022

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American Rescue Plan

Last year, President Biden signed the American Rescue Plan Act into law, which has resulted in one of the strongest periods of economic growth in a century.

The American Rescue Plan includes:

 State and Local Fiscal Recovery Funds, which delivers \$350 billion for states, territories, localities, and Tribal governments to respond to the COVID-19 emergency and lead a strong, resilient, and equitable recovery.

Key objectives of this funding:

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- Fight the pandemic and support families and businesses struggling with its public health and economic impacts
- Maintain vital public services, even amid declines in revenue resulting from the crisis
- Build a strong, resilient, and equitable recovery by making investments that support longterm growth and opportunity

SLFRF Implementation Approach

Treasury's final rule provides greater flexibility and simplicity for recipients to turn the tide on the pandemic, maintain vital public services amid revenue shortfalls, and build a strong, resilient, and equitable recovery.

NEW FEATURES IN THE FINAL RULE



 In the final rule, there is an expanded set of automatically eligible uses of funds when provided in disproportionately impacted communities. This makes it easier for recipients to address underlying disparities that contributing to more severe impacts of the pandemic in underserved communities.



2

• Expansion of eligible populations allows recipients to serve families and communities hardest hit by the pandemic.

SLFRF Implementation Approach Continued

Treasury's final rule provides greater flexibility and simplicity for recipients to turn the tide on the pandemic, maintain vital public services amid revenue shortfalls, and build a strong, resilient, and equitable recovery.

PROGRAM DESIGN ELEMENTS

Structured to Encourage Equitable Practices & Approaches

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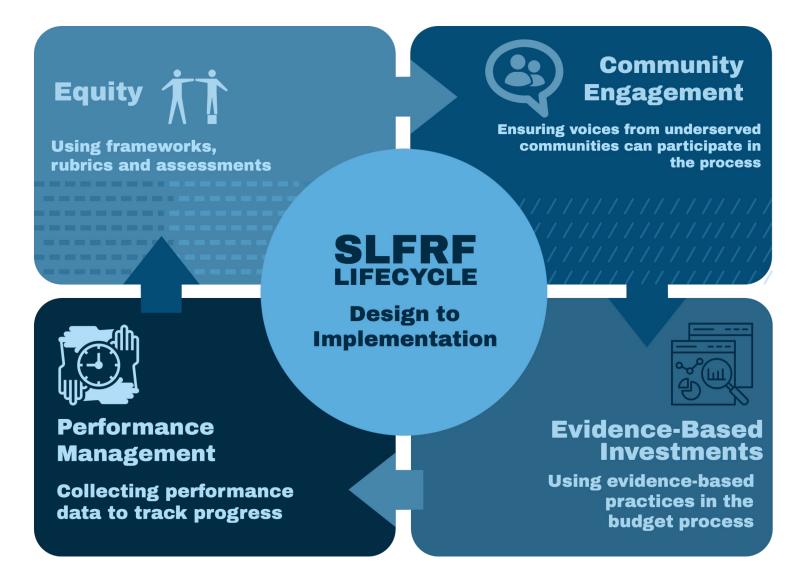
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• The SLFRF reporting is designed to support equity by encouraging recipients to engage their communities in the design of their SLFRF programs.

Providing Government-to-Government Support The program provided ongoing government-to-government support to Tribal governments by prioritizing Tribal consultations to ensure that the final rule and reporting approach were tailored to the unique needs of Tribal governments.

SLFRF Equity & Outcomes Resource Guide



SLFRF Equity and Outcomes Resource Guide Summary

In the guide, Treasury highlights examples of approaches and tools recipients are using in the areas of equity, community engagement, evidence-based investments, and performance management.

KEY FOCUS OF THE GUIDE

- Goal Setting
- Using Equity Frameworks
- Identifying High Need Populations
- Engaging Underserved Communities
- Convening Leaders
- Using Evidence

Tracking Outcomes

STATE AND LOCAL FISCAL RECOVERY FUNDS

Equity and Outcomes Resource Guide How governments are incorporating equity, community engagement, evidence, and performance management into their use of State and Local Fiscal Recovery Funds



Peer Discussion

U.S. Department of the Treasury, Coronavirus State & Local Fiscal Recovery Funds

Speakers

Leo Flor

Director Department of Community and Human Services King County, Washington

Andy Segovia

City Attorney City of San Antonio San Antonio, Texas

City of San Antonio Department of Diversity Equity and Inclusion

PRESENTED BY: ANDY SEGOVIA CITY ATTORNEY - CITY OF SAN ANTONIO

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City of San Antonio – Equity Approach to SLFRF

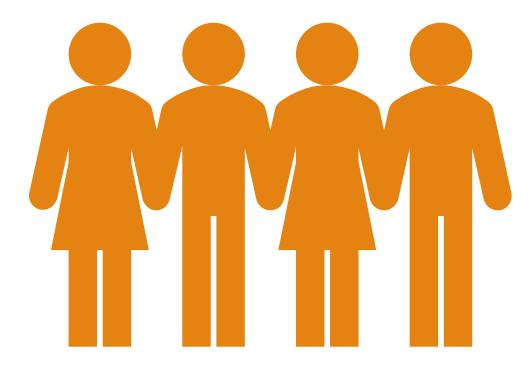
City Council and City Manager Strongly Support Equity Approach Applies to both budgeting process and delivery of City Services Budget Equity Tool Developed and Applied Before Pandemic Facilitated Transition to Using Equity on Fiscal Recovery Funds

Equity Focused Investments



Public Outreach





How to Incorporate Equity

Start With:

Tangible

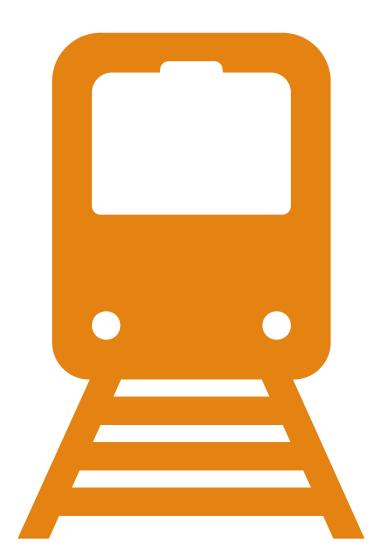
OShort Term

•Easily Measured

oEducate/train Staff on Equity Principles

•Community Outreach

•Measuring of deliverables and outcomes



Example: Street Maintenance Program

- Essential City Service
- Community impact daily
- Grading system allowed for easy measurement
- Equity principles worked within Citywide funding

National Perspective

U.S. Department of the Treasury, Coronavirus State & Local Fiscal Recovery Funds

Speakers

Sarah Beth Gehl

Executive Director Southern Economic Advancement Project



CENTERING EQUITY & ENGAGEMENT IN COVID RECOVERY



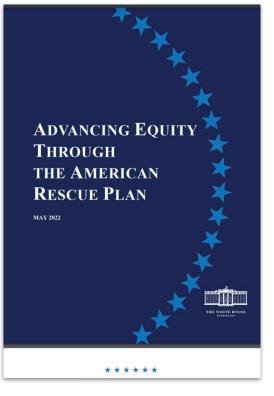
SARAH BETH GEHL, SEAP EXECUTIVE DIRECTOR

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ABOUT THE SEAP

SEAP partners with policy thinkers and doers to amplify their efforts and bridge gaps in policy infrastructure. We act as a connector, convener, and policy entrepreneur across issues and states.

EQUITABLE RECOVERY



May 24, 2022: White House announces ARP equity stats including...

- "Black Unemployment largest calendar year drop since 1983 & below pre-pandemic rate
- Hispanic Unemployment record calendar year drop & below pre-pandemic rate at just 4.1%
- Asian American Unemployment down to 3.1%
- Credit Card Delinquencies which usually hit low-income and Black and Latino borrowers hardest – are at record lows
- Strong real income growth for Black and Hispanic workers
- Expanded American Rescue Plan subsidies helped lead to 26% increase in Hispanic enrollment and 35% increase in Black enrollment in health coverage on HealthCare.gov"

HOW ARE COMMUNITIES PRIORITIZING EQUITY?

• Phase 1: Setting the stage with equity frameworks

• Phase 2: Asking the community through equitable engagement

• Phase 3: Determining projects with equity assessments

• Phase 4: Showing results with equity metrics

PHASE 1: Equity Frameworks

HARRIS COUNTY (713) 274-1100 BUDGET MANAGEMENT DEPARTMENT 1001 Preston St. #500 Houston TX 77002 http://budget.hamiscountytx.gov COVID-19 April 22, 2021 To: County Judge Hidalgo Commissioners Ellis, Garcia, Ramsey and Cagle From: David Berry, Executive Director, Budget Management Department Pamela Chan, Executive Director, Department of Economic Equity and Opportunity Dr. Adrienne Holloway, Executive Director, Community Services Department Katie Short, Director, Commissioners Court's Analyst's Office American Rescue Plan Act (ARPA) Equity Framework On March 30th, 2021, Commissioners Court approved a motion directing the Budget Management Department, the Department of Economic Equity and Opportunity, the Community Services Department, and the Commissioners Court's Analyst's Office to create an Equity Framework for use in guiding investments funded by the American Rescue Plan Act of 2021 (ARPA) The following Equity Framework describes goals and strategies for advancing equity in the selection, development, implementation, and evaluation of projects funded by ARPA.

Harris County, TX ARP equity goals:

- Reversing negative pandemic-related trends and closing gaps
- Building capacity within County government, creating a shared understanding of and commitment to equity, and developing tools and practices to support equity-centered solutions.
- Measuring racial and ethnic disparities and incorporating an equity assessment in each project
- Monitoring investment across the entire program to ensure the overall portfolio is reaching populations and neighborhoods most impacted by the pandemic.

PHASE 1: Equity Frameworks

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NO. R-21-371

CITY HALL: OCTOBER 7, 2021 BY: COUNCILMEMBERS BANKS AND GISLESON PALMER A RESOLUTION COMMITTING THE CITY OF NEW ORLEANS TO THE STRATEGIC, EQUITABLE, TRANSPARENT, AND RESPONSIBLE USE OF AMERICAN RESCUE PLAN FUNDS

WHEREAS, the COVID-19 global pandemic caused unprecedented health and economic impacts to communities worldwide and across the United States; and

WHEREAS, the pandemic has resulted in a tragic loss of life, created long-term health impacts for many survivors, isolated our seniors, wreaked havoc on the mental health of millions, overburdened health care systems, and exacerbated many of the underlying vulnerabilities in our communities; and

WHEREAS, the economic impacts triggered by the pandemic caused millions of jobs to be lost, thousands of small businesses to close, and in many instances resulted in those least able to afford missing work becoming the most exposed to infection; and

WHEREAS, these severe and extended economic impacts have led to increased insecurity for local families who struggle to meet household expenses for housing, food, and basic utilities; and

WHEREAS, the negative health outcomes from the COVID-19 virus have been found to disproportionately affect communities of color; and

WHEREAS, the loss of jobs and income due to the pandemic's economic downturn have been borne to a greater degree by our most vulnerable lower income households; and

WHEREAS, the measures taken to minimize the spread of the COVID-19 virus also caused significant disruption to the nature and form of our community's civic discourse, through limitations on public gatherings and forums; and

WHEREAS, the American Rescue Plan (ARP) Act was signed into law on March 11, 2021 in which the federal government has taken the heretofore unprecedented action to appropriate \$130,000,000 in direct funding to local governments to aid them in combatting the challenges created by the pandemic; and

NOW THEREFORE

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF NEW ORLEANS, That the Council: 1. The City of New Orleans declares that in utilizing ARP funds, priority shall be given to the following: supporting economic recovery for all with special emphasis to aiding those on the lower end of the wage scale, improving public health and safety, supporting local businesses and workforce development, increasing access to and improving the quality of public education, improving equity outcomes, and supporting the housing needs in our community.

2. The City of New Orleans will seek community input on the use of ARP funds, and will incorporate community perspectives in decision-making related to ARP resources. Recognizing that true inclusivity often requires making an extra effort to obtain input from those in disadvantaged groups, a variety of methods will be used to engage with the citizenry.

 The City of New Orleans will commit to a high degree of accountability and transparency in the use of ARP funds, and will provide regular and accessible information to the community regarding the allocation of ARP funds to various uses.

4. The Čity of New Orleans will commit to measuring outcomes and results from the use of ARP funds, and will provide this information to the community proactively, using accessible platforms and communication tools.

BE IT FURTHER RESOLVED, That a certified copy of this resolution be sent by the Clerk of Council to Mayor LaToya Cantrell; Gilbert A. Montaño, Chief Administrative Officer for the City of New Orleans: Marjorianna Willman, Director of the Office of Housing Policy and Community Development; and Jeffrey Schwartz, Director of Economic Development for the City of New Orleans. New Orleans, LA City Council passed resolution prioritizing equity:

"NOW THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE CITY OF NEW ORLEANS, 1. The City of New Orleans declares that in utilizing ARP funds, priority shall be given to the following: supporting economic recovery for all with special emphasis to aiding those on the lower end of the wage scale, improving public health and safety, supporting local businesses and workforce development, increasing access to and improving the quality of public education, improving equity outcomes, and supporting the housing needs in our community."

PHASE 2: Equity in Engagement

Denver, CO (pop 716,000)

- Assessment of prior community input
- Tele-townhalls for most at-risk zip codes
- Equity and community-wide focus groups

Lorain, OH (pop 65,000)

• Surveys with 74% of responses from mailed surveys (through water bills) and 26% from online

Flint, MI (pop 97,000)

• Online survey, email address, drop box at City Hall, mailing address, and phone number with comments transcribed and submitted

Harris County, TX (pop 4.7 million)

• Focus groups through local nonprofit with communities of color, those earning less than \$75,000, various age groups and geographies

State of Colorado Engagement

The Listening Tour

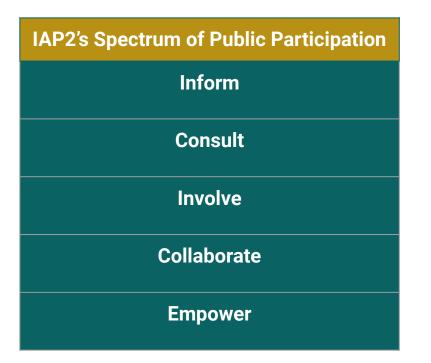
Regional Meetings

- Pueblo & Southern Colorado
- Western Slope
- Northern Colorado
- Denver Metro North
- Denver Metro South
- Colorado Springs
- Eastern Plains

Audience Specific Meetings

- Events, Dining & Tourism
- African American Community
- Workforce
- Clean Energy & Conservation
- Local Governments
- Quality of Life
- Latino Community
- Rural & Agricultural
- Healthcare, Human Services & Behavioral Health
- Asian American & Pacific Islander

PHASE 2: Equity in Engagement



- Establish your community engagement goals
 - What is the level of participation sought?
 - What are the metrics for specific populations, geographies, etc.?
- Identify existing and potential partners
- Identify tools and process
 - What are the barriers to participation?
- Develop and launch engagement plan and outreach activities

PHASE 3: Equity Assessments

ARP Scorecard

Scoring	Eligibility	Equity Impact	Strategic Goals	Community-Driven	Collaboration	Administration	Qualified Census Tract
0	Not an allowable use	Does not satisfy criteria	Not aligned with existing strategic goals	Residents were not consulted	No stakeholders identified	Very difficult to measure impact and report on equitable outcomes	Does not target funding into a QCT
2	Unclear if allowable use	Satisfies more than half of the criteria	Somewhat aligned with strategic goals	Insufficient input from most impacted residents	Some stakeholders identified, but lack of cross-sector collaboration	Somewhat difficult to measure impact and report on equitable outcomes	Targets some funding into a QCT
4	Clearly allowable use	Satisfies all criteria	Aligned with existing strategic goals	Residents most impacted are driving this proposal	Stakeholders engaged from multiple sectors	Easy to track metrics, evaluate impact, and report on equitable outcomes	Targets all funding into a QCT

Durham, NC

PHASE 3: Equity Assessments

Harris County, TX equity reflection questions for project assessment:

1. How does your project leverage clear outcome measures and disaggregated data from beginning to end to identify inequity and ensure programs are prioritizing disproportionately impacted groups? Who has been disproportionately impacted?

2. How have you analyzed specific factors underlying inequities? What did the analysis reveal?

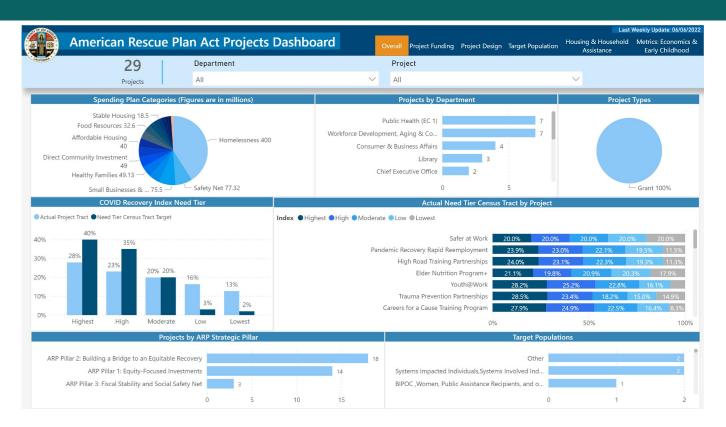
3. How does your project include voices from disproportionately impacted groups? How have community members been engaged in project development and / or evaluation?

4. How does your project minimize additional burdens and maximize benefits for disproportionately impacted groups?

5. How does your project evaluate performance through defined metrics and provide opportunities for reflection? What do the evaluation and reflection reveal and what changes may be needed?

6. How are you sharing information about the project? Is it reaching people from disproportionately impacted groups?

PHASE 4: Equity & Accountability



Los Angeles County, CA equity dashboard

PHASE 4: Equity & Accountability

Additional examples

- **College Park, MD** (pop. 32,000) has simple presentation with metrics and date
- Sun Prairie, WI (pop. 34,000) a simple dashboard with approved spending, associated goals, and resolutions
- Lakewood, WA (pop. 60,000) has easy to follow webpage with city contacts front and center, project updates, and community input visualizations

City of College Park-American Rescue Plan Act (ARPA) as of April 26, 2022



College Park based Families, Individuals, and Businesses can apply for ARPA Assistance at www.collegeparkmd.gov/arpa





Pandemic recovery is unlike other disaster recoveries in important ways...and so are pandemic recovery dollars.

Equity and engagement practices are not just for large jurisdictions.

Equity should be woven into every stage of the process.

THANK YOU

ARP Toolkit www.theseap.org/arp-toolkit-2/

SEAP's ARP Assistance Team southstrong@rooseveltinstitute.org

Local Budgeting: Equity & Voice Report

SLFRF Equity & Outcomes Resource Guide: Examples

Equity **T**

Using frameworks, rubrics and assessments



Ensuring voices from underserved communities can participate in the process



U.S. Department of the Treasury, Coronavirus State & Local Fiscal Recovery Funds

Thank you.



For More Information about SLFRF:

Please visit Treasury's State & Local website at <u>www.treasury.gov/SLFRF</u>

For Media Inquiries:

Please contact the U.S. Treasury Press Office at (202) 622-2960

For General Inquiries:

Please email <u>SLFRF@treasury.gov</u>