

# SEMINOLE COUNTY **RECOVERY PLAN**

## **State and Local Fiscal Recovery Funds**

2022 Report



# Seminole County 2022 Recovery Plan

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## EXECUTIVE SUMMARY

Seminole County has requested the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) through the American Recovery Plan Act (ARPA) to provide a substantial infusion of resources to turn the tide on the pandemic, address its economic fallout, and lay the foundation for a strong and equitable recovery. The County has been preparing since early 2021 to execute expenditure of these funds to benefit the best interests of the jurisdiction. The County has been communicating with City leaders to coordinate and expedite aide to Sheriff Office, individuals, and nonprofit organizations for a Countywide ARPA coordination program. The intent has been to devise a unified program for residents, businesses, and nonprofits to seek assistance, sharing the costs, and providing a single point of entry for applicants.

The Seminole County Recovery Plan includes \$11M dedicated to Public Health to include Mental Health Services and Community Health Initiatives. The Recovery Plan includes \$14.285M in response to negative economic impacts through direct assistance to individuals, businesses, and non-profits. This expenditure category also contemplates partnerships with Seminole State College to provide workforce training and small business technical assistance. Programs assistance for Affordable Housing and Homelessness are included in the plan. Tourism Support incentives for Sanford International Airport and local hoteliers are addressed in this expenditure category.

The County has allocated \$14.7M in funding for Infrastructure projects for broadband and stormwater are scheduled. A major stormwater project in the Midway community is underway with design and land acquisition. The Midway Stormwater project has been allocated \$10M of ARPA funding. The balance of \$4.7M has been allocated to Broadband with a kickoff this last year with a consultant to determine the Broadband needs for the County.

The remaining \$50.6M is designated for Revenue Replacement and Administrative Expenses to provide for continuity of government services. Almost \$2M is designated for a web portal system administered by Ernst & Young for Countywide intake and eligibility evaluation of applications for our County's individual assistance program through ARPA and Emergency Rental Assistance Programs. The County will use \$41.5M for budget stabilization through 2024; and another \$2M for technology and website improvements. The balance of \$5.1M is in a contingency allocation for additional projects approved by the Board for funding.

In April 2022, the ARPA Compliance Report required a second 2021 calculation of Revenue Replacement for the County. The combined 2020 and 2021 Revenue Replacement is \$96,753,115 which is greater than our \$92.6 million allocation. The intent of the County is to continue to fund the projects listed in this report to support economic recovery resulting from the pandemic.

All projects are recorded under 6.1 Revenue Replacement to fulfill Compliance Requirements. The County is collecting all project data required under the Expenditure Category and is utilizing a web portal system to track all progress report data. Expenditure Category allocations will develop as County projects progress.

The Emergency Rental Assistance Program (ERAP) is well underway with the \$14.2M received under ERAP1 fully expended. The County received \$7.9M as part of ERAP2, which assists eligible households with an income at-or-below 80% of the area median income. As of July 1, 2022, the Emergency Rental Assistance Program has provided \$20M in assistance to Seminole County residents.

To summarize, key outcome goals of the County's Recovery Plan include assisting County businesses and residents with combating the adverse impacts of the COVID 19 pandemic through various individual assistance, small business, and not-for-profit grant programs. The County's plan also endeavors to assist with the recovery of the tourism industry. Another key outcome goal is to increase equity in the provision of infrastructure resources with investments in stormwater and broadband systems to provide access and relief in underserved areas. A final key outcome goal is to stabilize the County's budget through revenue replacement to offset decreases in revenue growth because of the pandemic while ensuring the continuation of essential government services.

**Priority Category:** Public Health (EC1 – 1.12, 1.13)

**Funding Amount:** \$9,000,000 (EC6 – 6.1)

**Expenditures through 6/30/22 - \$332,108.24**

**Existing or New Project:** *Existing Project with expansion*

**Purpose/Goal:** Crime is a symptom of another problem. Mental health and substance abuse are two of the most frequent conditions contributing to criminality. Too often individuals with behavioral health needs do not receive the treatment and support services needed, leading to repeated contacts with the criminal justice system which in turn causes strain on the individual's wellbeing and can disrupt housing, jobs, and family stability. Making improvements to the behavioral health system and diversion strategies are needed to provide a collaborative community approach with stabilization, rehabilitation, and treatment to assist those suffering. The goal is to improve outcomes by providing a holistic behavioral health strategy that addresses mental health/substance abuse disorders and crisis incidents (Baker Acts, arrests, Risk Protection Orders, suicides, suicide attempts, domestic violence, etc.) among adults and juveniles by providing assistance navigating services and providing follow-up to those struggling with behavioral health issues; by expanding diversion programs; by making services readily accessible and available to address mental health issues and co-occurring conditions.

**Description:** Funding will support the improvement and expansion of behavioral health initiatives using community-wide strategies to address the continued challenge of connecting people to appropriate community-based treatment and support services for adults and juveniles with mental health and substance abuse disorders.

- Expansion of the Seminole Collaborative Opioid Response Efforts (SCORE), a cross-system community collaboration effort, to include the Sheriff's SCORE team, SCORE services through community partners, and diversion programs for adults. The SCORE team responds to non-fatal drug overdoses and community referrals to aid individuals through the treatment process navigating appropriate resources and services; and provides follow-up to individuals and families from Baker Acts, suicides, suicide attempts, and Risk Protection Orders.

- Homeless Outreach through specialized training for law enforcement officers to assist in addressing the underlying conditions of homelessness and co-occurring conditions.
- Expansion of the Juvenile Mobile Crisis Response (JMCR) program which provides law enforcement with an option for juveniles facing a mental health crisis when symptoms or behaviors may be alleviated through crisis intervention and/or de-escalation while on scene. The JMCR team of licensed therapists and care coordinators are trained to intervene, assess, and assist juveniles who are experiencing a mental health crisis. Care coordination assists with navigating and connecting the child and family to necessary resources and services, including juvenile Baker Acts.
- Expansion of Juvenile Intervention Services (JIS) to assist families with school-aged children dealing with issues related to mental health, behavioral, academic, and truancy concerns through community referral. The JIS team will assist youth in learning new skills to help reduce at-risk behaviors and to teach parents to reinforce these skills as well as connecting families to appropriate community resources that fit their needs.
- Mental Health Crisis Center working with local behavioral health care providers to establish a one-stop mental health drop-in center to provide an option for clinical assessment and evaluation of persons with mental health issues for referral and placement into appropriate treatment.
- Additional \$3M from NEU cities in support of these initiatives

**Equity and Inclusion:** Services and programs are offered and provided to the community regardless of race, gender, religion, sexual orientation, ethnicity, nationality, socioeconomic status, language, (dis) ability, age, or political perspective.

### Performance Measures

#### Output Measures:

- Number of contacts
- Number of Baker Acts
- Number of Risk Protection Orders
- Number of suicides/attempted suicides
- Number of arrests of individuals with mental health issues

- Number of adults/juveniles served
  - Clinical services
  - Diversion programs (pre- and post-booking)

**Outcome Measures:**

- Decrease in Baker Acts
- Decrease in RPOs
- Decrease in suicides/attempted suicides
- Decrease in arrests of individuals with mental health issues
- Increase in contract services (and completion rates)
- Increase in diversion program participation (and completion rates)

**Priority Category:** Public Health (EC1 – 1.12, 1.13, 1.14)

**Funding Amount:** \$2,000,000 (EC6 – 6.1)

**Expenditure through 6/30/22 - \$130,383.72**

**Existing or New Project:** New Project in Development Stage

**Purpose/Goal:** The purpose is to offer comprehensive services that grant communities direct and immediate access to essential resources, including medical, and mental health care. The project includes the development of an action-oriented, strategic project plan to address identified community health issues. By educating area residents on what resources are available and giving them the tools to access care, may empower people to take control of their health while COVID-19 continues to impact the community.

**Description:** Four complimentary strategies:

**1. Community Health Needs Assessment**

- Review and augmentation of the local Community Health Needs Assessment (CHNA)
  - In partnership with the Central Florida Collaborative (local hospitals, federally qualified health centers, Central Florida county health departments and other involved partners), the CHNA process was completed in July 2022.
- The CHNA established five priority areas to improve the health, wellness, and quality of life of the Seminole County Community. Community initiatives were developed based on these five priority areas (increase system capacity, enhance mental health and substance use disorder treatment, refine primary and specialized medical care services for the management of chronic health conditions, streamline access to care and address social determinants of health).

**2. Healthy Lifestyles**

- The findings of the CHNA underscore the need to engage areas in our community which are disproportionately impacted and are experiencing higher numbers of chronic illness due to food insecurity, limited access to care and other social determinants of health. The deployment of community outreach and navigation services will

target disparate populations, bring the information and services directly to the community and mitigate social determinants of health. The Community Outreach and Navigations Services initiative will fund boots on the ground which will deploy to identified communities, engage with residents, and link them to needed services. Additionally, physical activity initiatives will be brought to the community to increase healthy eating and promote physical movement and exercise, both of which are known to greatly impact many chronic health conditions.

**ACTION:** Release of the Healthy Lifestyles – Community Outreach and Navigation Services Notice of Funding Availability in July 2022 with an anticipated applicant selection process in September and contract initiation in Fall/Winter 2022

**3. Community Mental Health**

- Eight of the top fifteen needs identified in the CHNA for Seminole County involve mental health or substance use disorder treatment services. The need for improved access and availability of mental health and SUD services was exacerbated by the COVID-19 pandemic. Preliminary research suggests that Mental health and substance use disorders (SUD) were in an urgent state before the pandemic, but they are now an even greater problem. Due to the ongoing, uncertain, and wide-ranging impact of the COVID-19 pandemic, mental health and substance use disorders are expected to further proliferate.
- According to Project Opioid Central Florida, in Seminole County, fentanyl as the cause of death increased over 400% between 2015 and 2020 and caused 75% of the overdose deaths in the first six months of 2021. While 2022 overdose incidents and deaths in Seminole County are trending down overall, additional community awareness and evidence-based treatment interventions are warranted.

**ACTION:** Release of the Community Mental Health and SUD Services Notice of Funding Availability in July 2022 with an anticipated applicant selection process in September and

and contract initiation in Fall/Winter 2022. Additionally, harm reduction strategies will be expanded.

- Increasing community awareness, especially youth recognition, of the very real dangers of illegal drug use and ensuring equitable and inclusive access to services is a key strategic priority.

**ACTION:** Targeted Community Awareness Campaigns will be deployed through various means beginning in the Fall of 2022

#### **4. Community Paramedicine Program**

- To date, the Seminole County Fire Department's Community Paramedicine team has visited more than 500 Seminole County homes.
- Over 60 residents have been enrolled in the program for service reasons including chronic obstructive pulmonary disease, diabetes, fall risk, high emergency department utilization, medication reconciliation and social needs.
- Funding for sustainability is being explored through partnerships with local hospital systems and the Florida Department of Health.
- A 'Leave Behind' program is being implemented to provide lifesaving opioid antagonist devices in homes where overdoses have occurred or where drug use is known or suspected.
- Total funding allocation for the community paramedicine program is at \$200,000

#### **Equity and Inclusion:**

To ensure a focus on equity and inclusion, the CHNA process included Equity Champions and County Equity Profiles. Among other activities, the Equity Champions were tasked with reviewing community survey instruments for equitable and inclusive language, assisting in recruitment for diverse focus group participants and participating in the needs prioritization process.

County Equity Profiles produced focused sets of tables and charts to illustrate similarities and differences between Central Florida counties based on race, ethnicity, age, gender, income, and other community characteristics.

The County Equity Profile data will be shared with applicants responding to the Notices of Funding availabilities to ensure each scope of work addresses the identified disparities.

#### **Social Determinants of Health**

Factors that limit access to care include awareness of available services, availability of services and social determinants of health (e.g. transportation, wages, ability to pay for services). The CHNA identified the top barriers for individuals accessing care in Central Florida. They are:

- Transportation gaps and inefficiencies with the public transportation system
- Lack of health insurance or the financial ability to pay for services, including insurance copays
- Long wait times to see providers
- Awareness of resources, services, and providers in the community
- Health literacy and health information available in multiple languages
- Mental health stigma

**ACTION:** Both of the Notices of Funding Availability funding under the Community Health Initiative will include a requirement that funded services will be equitable, inclusive and address social determinants of health. Specific and reportable measures will be further defined in the Scopes of Work and part of the provider reporting requirements.



## USES OF FUNDS | DIRECT ASSISTANCE INDIVIDUALS

**Priority Category:** Negative Economic Impacts (EC2 – 2.2)

**Funding Amount:** \$600,000 (EC6 -6.1)

**Expenditures through 6/30/22 - \$564,584.19**

**Existing or New Project:** Existing

**Purpose/Goal:** Intended to assist households that have experienced financial hardship as a result of the COVID-19 pandemic.

**Description:** Funding will be used in response to the negative economic impacts of the pandemic include rent, mortgage, or utility assistance to prevent eviction or homelessness.

- Would provide up to twelve (12) months assistance of arrears for rent, mortgage, and/or utilities and an additional one-month prospective rent/mortgage/utility(ies) payment.
- This generally mirrors the federal guidelines for the current EMAP and ERAP.
- Assistance would be available to unincorporated Seminole County residents and residents of participating cities.
- Must have an annual household income at or below 300% of Federal Poverty Level.

**Equity and Inclusion:** The COVID-19 pandemic has hit lower-income households and senior citizens especially hard. The loss or reduction in available full-time work put many renters and homeowners at risk for eviction or foreclosure of homes, because of their inability to make ends meet due to a lack of stable employment. Seminole County will provide services and programs regardless of race, gender, religion, sexual orientation, ethnicity, nationality, socioeconomic status, language, (dis) ability, age, or political perspective.

**Performance Measures**

**Output Measures:**

- Number of applications processed, and the number approved
- Demographics including race, gender, zip code
- Award amount by race and gender
- Estimate assistance to 100 households

**Outcome Measures:**

- Decrease the number of foreclosures and evictions
- Track awards by zip codes

2022 INCOME GUIDELINES								
	1	2	3	4	5	6	7	8
300% FPL	\$38,640	\$52,260	\$65,880	\$79,500	\$93,120	\$106,140	\$120,360	\$133,990

- Cities may participate to the extent that they are willing to contribute; the County will administer the program on their behalf.



## USES OF FUNDS | DIRECT ASSISTANCE NOT FOR PROFITS

**Priority Category:** Negative Economic Impacts (EC2 – 2.34)

**Funding Amount:** \$736,719 (EC6 – 6.1)

**Expenditures through 6/30/22 - \$425,000**

**Existing or New Project:** New Project in Development Stage

**Purpose/Goal:** Intended to provide funding to eligible non-profits based on need, service priority category, and availability of funding.

**Description:** Agencies providing services in Priority Group #1 could receive up to \$25,000; agencies providing services in Priority Group #2 could receive up to \$15,000.

strong, thriving communities. Nonprofits are committed to diversity, equity, inclusion, and fostering mutual respect for the diverse beliefs and values of all individuals and groups.

**Performance Measures**

**Output Measures:**

- Track priority group served
- Demographics of served communities

**Outcome Measures:**

- Increased number served; reduce turnover of staff; success measurements; increase safety measures due to pandemic

Priority Group #1	Priority Group #2
Housing Homeless Services Food (Established Program) Medical Mental Health Disability Services	Childcare After-school care Education Services Arts Legal Services Elderly Services Supportive services for medical care

- Eligible reimbursement activities under this program must be directly related to the financial hardship experienced as a result of COVID-19 and/or additional expenses incurred, or client services provided (e.g., implementation of protective measures) in response to the pandemic.
- Seventeen awards were awarded to Nonprofit organizations with all awards in Priority Group #1.
- The County Board has received request from additional Nonprofit for additional funding and subrecipient agreements are being negotiated with these agencies.

**Equity and Inclusion:** The nonprofit sector is a steady source of job growth and economic vitality, and an important part of

**Priority Category:** Negative Economic Impacts (EC2 – 2.30)

**Funding Amount:** \$350,000 (EC6 – 6.1)

**Program Starting 7/1/22**

**Existing or New Project:** New Program in Development

**Purpose/Goal:** Seminole State College and their Center for Business Development have been dedicated to helping small businesses in Seminole County for over 20 years with resources and programming all at no cost. This includes a variety of training programs, affordable office space, business resources, and one-on-one consulting. Funds will help to use Seminole State College to support the small business community through the College's Small Business Development Center.

**Description:**

- Scholarships for the Seminole State College Small Business Incubation Program. (\$46K);
- Specialized services for second-stage Seminole County Businesses, such as legal work, website development, accounting support, and marketing content. Seminole State's Small Business Development Center will connect candidates with services providers via a screening program. (\$45k);
- Short-term COVID-relief support position to assist with the increased demand for small business services. (\$60k);
- Training seminars for County businesses related to leadership, communications, and other necessary workplace soft skills. (\$24k)
- Human resources technical assistance – targeted services to assist small businesses in recruiting and retaining talent. (\$120k)<sup>1</sup>
- Subrecipient contract was executed in June 2022 to start this service.

**Equity and Inclusion:** Services and programs are offered and provided to the community regardless of race, gender, religion, sexual orientation, ethnicity, nationality, socioeconomic status, language, (dis)ability, age, or political perspective.

**Performance Measures**

**Output Measures:**

- Number of participants and number of business applications
- Number of applicants assisted
- Number of hours of business technical assistance
- Number of jobs retained
- Number of jobs created
- Number of new businesses established

**Outcome Measures:**

- Number of persons getting employment
- Greater local and ethnically diverse business retention and growth

**Priority Category:** Negative Economic Impacts (EC2 – 2.35)

**Funding Amount:** \$1,260,000 (EC6 – 6.1)

**Expenditures through 6/30/22 - \$126,837.62**

**Existing or New Project:** New

**Purpose/Goal:** Provide tourism support incentives to increase tourism to Seminole County

**Description:** Airport Incentive to recruit a new carrier - \$1M (In development stage)

- Request received from Orlando Sanford International Airport for \$5M to incentive a new carrier.
- Per Tom Nolan, President & CEO Sanford Airport Authority:
- OSIA is at a critical phase of its evolution.
- With the completion of the major phase of the terminal expansion (ticketing, security checkpoint, gates, and baggage claim), OSIA's capacity can accommodate more airline activity through the growth of new and existing airlines with both domestic and international routes.
- The sooner SFB achieves its maturation in airline service, the better poised Seminole County will be for attracting new businesses and residents that seek convenient air travel.
- The pandemic's negative financial impact on airlines has resulted in the need for smaller competing airports to be more aggressive with financial incentives which is precisely what this funding request will address.
- County is still in negotiation to clarify scope of work for ARPA funding.

- The tourism industry is one of the most severely impacted due to COVID-19. As part of Seminole County's ARPA initiative, various hospitality organizations have been identified for funding, which includes Seminole County's full-and-select-service hotels.
- To support the recovery of these organizations who drive both tourism and economic impact, the direct funding program is proposed:
- Full-Service Hotels: \$50,000
- Select-Service Hotels: \$10,000
- Eligible expenditures include hiring incentives, payroll, safety investments, telecommuting equipment, and other internet-based technologies.
- Ten contracts have been executed for hotels with four Full-Service Hotels and six Select Service Hotels.

**Performance Measures**

**Output Measures:**

- Number of hotels grants
- COVID 19 related uses of funds
- Number of people use of airport

**Outcome Measures:**

- Increase of hotel occupancy
- Increase in number of people use of airport

**Incentives to support the lodging industry - \$500k**

**Priority Category:** Negative Economic Impacts (EC2 – 2.10)

**Funding Amount:** \$1,000,000 (EC6 – 6.1)

**Program starting 8/1/22**

**Existing or New Project:** New Program in Development

**Purpose/Goal:** Provide workforce training classes through Seminole State College that will benefit both individuals and businesses. Program will start August 2022.

**Description:**

### ***Phase I—Needs Assessment and Infrastructure***

In the first phase, a needs assessment will be conducted, both for the residents in the most impacted communities and for local employment opportunities. Seminole State will engage with the POLIS Institute for both quantitative and qualitative analysis. Seminole State will pursue partner development, identifying municipalities, nonprofit organizations, and employers to aid in program implementation and provision of resources. The College will also develop program infrastructure, including MOUs with partners, securing space for courses, promotion and communication strategies with partners, staffing, enrollment processes, and other startup activities.

### ***Phase II—Course and Program Development***

Using the results of the needs assessment, College and community leaders will identify the relevant Seminole State programs for the community course offerings. Programs that are closely aligned with local employment needs will be prioritized. Faculty will create continuing education coursework derived from the credit programs which would lead to sustainable employment in the identified fields.

### ***Phase III—Program Recruitment***

Multiple promotional and recruitment activities will be held in collaboration with partners to ensure that individuals who want and are available for work in the impacted low- or moderate-income communities will be informed of the training opportunities. Data from the

Polis Institute will ensure that the College has identified communities and/or households with a median income level below the benchmark of 300 percent of Federal Poverty Guidelines to align with the Final Rule. The College has already recruited employee volunteers for the Seminole State Commits project who will assist in a variety of outreach activities. Additionally, each recruited student will be matched with a Navigator who will act both as a resource, advisor, and support person, creating a pathway for the student to gain stable employment and economic advancement, higher wages, and/or additional opportunities for career advance

### ***Phase IV—Program Launch***

Courses will be delivered based upon the plans developed during Phases I-III. Data will be collected to evaluate the program's success and adjust as needed to achieve results:

### **Equity and Inclusion:**

This program can help youth and adults of color from low socioeconomic areas. The initiative will invest in occupational skills training that helps build a talent pipeline to quality jobs while mitigating/addressing ongoing public health hazards in Seminole County.

### **Performance Measures**

#### **Output Measures:**

- Number of people served
- Number served by zip code
- Number served by age
- Number served by race
- Number served by income
- Number of certificates completed

#### **Outcome Measures:**

- Improve employment in the County for trades programs
- Improve vocational skills for underemployed or unemployed residents
- Improve employment situations for impacted Seminole County residents
- Potentially increase earnings for participating Seminole County residents

**Priority Category:** NEGATIVE ECONOMIC IMPACT (EC2 – 2.16)

**Funding Amount:** \$3,650,000 (EC6 – 6.1)

**Expenditure through 6/30/22 - \$363,235.30**

**Existing or New Project:** Existing

**Purpose/Goal:** Funding to local emergency shelters and other non-profits that focus on the prevention of homelessness

**Description:**

Rescue Outreach Mission - \$2.35M

- Provide funding to stabilize Seminole County’s only local emergency shelter.
  - This funding will assist in underwriting the Mission’s operating expenses for three years.
  - Seeking partnerships with the cities to provide the remaining \$500k to fully underwrite the operating costs during that period.

Other Homelessness Diversion Services - \$1.3M

- Provide funding for other identified needs to combat homelessness in the community including:
  - Rapid Re-Housing.
  - Case Management.
  - Bridge Housing (Hoteling); and
  - Street Outreach.

**Equity and Inclusion:**

- Evidence-based program – Housing First Basis will use funds to secure housing for homeless individuals and provide case management services to provide additional needs for clients.

**Performance Measures**

**Output Measures:**

- Demographics of individuals
- Number of participants tracked by race and gender

**Outcome Measures**

- Increase the number of homeless individuals to permanent housing

**Priority Category:** NEGATIVE ECONOMIC IMPACT (EC2 – 2.15)

**Funding Amount:** \$2,000,000 (EC6 – 6.1)

**Expenditure through 6/30/22 - \$18,974.76**

**Existing or New Project:** New Project in Development

**Purpose/Goal:** Funding will help pursue opportunities to create, diversify, and preserve attainable housing by using the funding to provide vacant land and/or structures to a community land trust, develop a land bank program, and transfer title to a 501C3 for the development of affordable housing (attainable/workforce)

**Description:**

- Provide resources to the Affordable Housing Trust Fund to accomplish the goals and activities included in the Attainable Housing Strategic Plan, including but not limited to:
  - Unit construction partnerships, subsidies, and incentives;
  - Repair & renovation subsidies;
  - Land purchases;
  - Inclusionary Zoning incentives
  - Down payment assistance for the workforce and moderate-income first-time home buyers;
  - Impact fee subsidies; and
  - Rental deposit and emergency rental assistance for the workforce and moderate-income households.
  - Model program similar to the SHIP down payment assistance

**Equity and Inclusion:**

Increase investments in housing and homeownership programs and prevent the displacement of residents regardless of race, gender, religion, sexual orientation, ethnicity, nationality, socioeconomic status, language, (dis) ability, age, or political perspective during the COVID-19 pandemic and post-recovery.

**Performance Measures**

**Output Measures:**

- Number of participants – track households – increase units of household
- Increase housing stock through rehabilitation – Community Land Trust –
- Incentives to contractors for including affordable housing in development projects

**Outcome Measures:**

- Funding support to build affordable housing; Increase down payment assistance for first time home buyers
- Get more individuals and first-time homebuyers in affordable housing

**Priority Category:** NEGATIVE ECONOMIC IMPACT (EC2 – 2.23)

**Funding Amount:** \$3,000,000

**Program starting Fall 2022**

**Existing or New Project:** New Project in Development

**Purpose/Goal:** Funding to provide capital investment to economically disadvantaged populations

**Description:**

This project is in the developing stage to use funding to enhance the quality of life for economically disadvantaged population through the provision of community facilities. The project will engage stakeholders in consensus-building and buy-in over the course of the project, using two-way communication and exploration of new idea to support and encourage stakeholder action that incorporates community values and desires as a basis for examining potential programs and services and may include the following:

- Community centers
- Vocational training centers
- Health and mental health centers
- Daycare facilities
- Recreation facilities
- Sheriff substations
- Mixed -income and elderly housing

**Equity and Inclusion:**

The project will be built on a framework of equitable and inclusive public engagement to work with all stakeholders in the community to build relationships, understand issues, create solutions, and foster a sense of ownership that can be carried forward into the future.

**Performance Measures**

**Output Measures:**

- Analysis of existing conditions, networks, programs, identity, and character and compile it in a form that can be selectively mapped or used as needed.
- Data on land use, roadways, sidewalk, pedestrian enhancements, streetscape elements, open spaces, and gateways, as well as community programs and demographics.
- Community and Stakeholder Engagement

**Outcome Measures:**

- Working vision map
- Framework Concept Plan
- Workshop outreach materials
- Workshop summary



**Priority Category:** NEGATIVE ECONOMIC IMPACT (EC2 - 2.22)

**Funding Amount:** \$2,000,000 (EC6 – 6.1)

**Expenditures through 6/30/22 - \$15,643.34**

**Existing or New Project:** Rehabilitation and improvement of County Parks in Economic Disadvantage neighborhoods throughout the County.

**Purpose/Goal:** Funding will help pursue opportunities to provide passive recreation, public open space, and outdoor park amenities in disadvantaged populations.

**Description:**

Community Parks: \$2M

- Pursue opportunities to provide recreational amenities to disadvantaged populations in various areas throughout the County
- The County has identified eight park projects for the ARPA allocation to Community Recreation and all of the projects are in disadvantage population in the County.
- The projects are:
  - Bookertown Park
  - Jamestown Park
  - Lake Dot Park
  - Midway Trail Project
  - Midway Park Upgrade
  - Sunland Park
  - Winwood Park
  - Various Trail Upgrades in County

**Equity and Inclusion:**

This project will contribute to the ARPA goal of building stronger communities through investments in parks in underserved communities. Providing meaningful greenspace in these underserved communities improves access to healthy neighborhood amenities and promotes a healthy environment for children in the area.

**Performance Measures**

**Output Measures:**

- More parks and recreation need for disadvantage individual populations

**Outcome Measures:**

- Increase of park use for area residents

**Priority Category:** Infrastructure (EC5 – 5.6 and 5.21)

**Funding Amount:** \$10,000,000 for Midway and \$4,700,000 for Broadband (EC6-6.1)

**Expenditures through 6/30/22 - \$135,610 Broadband; Midway - \$17,312.50**

**Existing or New Project:** New

**Purpose:** Funding for Infrastructure projects to improve quality of life for Seminole County citizens including Broadband and Stormwater improvement projects.

**Description:**

**Stormwater:**

The Midway Basin is located in north-central Seminole County, just south of Lake Monroe and just over half a mile east of historic downtown Sanford. The Midway Basin encompasses an area of approximately 4 square miles with Lake Monroe and the St. Johns River serving as the ultimate receiving waters for stormwater runoff from the basin tributary area. Approximately 2 square miles of the basin are within the unincorporated portion of Seminole County while the remaining 2 square miles are within the City of Sanford. The Midway area is bounded by Lake Monroe to the north, the St. Johns River to the east, the Orlando Sanford International Airport to the south, and downtown Sanford to the west. Midway is a census-designated area of approximately 1,700 residents, based on the 2010 census, fully encompassed within the St. Johns River Water Management District (SJRWMD). The community is a historic African American community developed in the 1940's and 1950's long before current stormwater requirements and frequent floods. Residents are concerned new development coming online in the region could exacerbate current flooding.

Underserved communities are often subjected to the greatest impact from stormwater runoff and lack a sustainable source of funding for their stormwater programs. In neighborhoods at risk of flooding, failing to capture stormwater can cause extensive damage and

threaten health safety. Untreated stormwater also poses serious risks to human health and the environment, especially in underserved communities.

The Midway Basin capital improvement project will benefit flood control and water quality in the Midway Basin. This project will directly address known areas of concern and is expected to improve flood control and water quality.

The project is in the Phase I Design and Land Acquisition.

**Broadband:**

Seminole County will seek a Request for Proposal (RFP) to gather information needed to analyze, select and implement the best solutions to improve broadband connectivity to unserved and underserved communities as defined in the American Rescue Plan Act (ARPA). Seminole County's Board of County Commissioners also recognizes the value of broadband services and wants to ensure the availability of service for all citizens and so if there are external funding sources or opportunities that can improve broadband across our entire county, we want to pursue those as well.

We expect that reaching our goal may require a mix of technologies and phased build-out plans. We also understand that there are a variety of models that could be used to achieve our vision and we while are open to all of them, our preference is to leverage current providers and commercially available solutions through one-time investments; only considering a public utility option when no other options exist.

Flexibility, ingenuity, and innovation along with cohesiveness in design will be necessary to reach the goal of digitally connecting the County's entities through a world-class, next-generation network.

The consultant will complete their analysis by Fall 2022 with recommendation for improvements in Broadband services.

**Priority Category:** Revenue Replacement & Administration (EC6 -6.1; EC7 – 7.1)

**Funding Amount:** \$50,600,323

**Expenditure through 6/30/22 - \$1,726,129.44**

**Existing or New Project:** Existing

**Purpose/Goal:** Stabilize the County budget with revenue replacement to offset decreases in revenue experienced during the economic impact of the pandemic.

**Description:**

Based on the County's June 2022 Compliance Report the Revenue Replacement for the two-year calculation was \$96,753,115. This amount is greater than the County's allocation of \$92.6 million. The County will use Revenue Replacement for expenditure reports for all Projects listed in this report.

Revenue Replacement Allocation will be broken down in the following:

- Ernst & Young Community Service Portal Contract - \$1,996,643
- Revenue Replacement & Budget Stabilization - \$41,500,000
- Technology and Website Improvements - \$2,000,000
- Contingency for Specified ARPA Projects - \$5,103,680

Administrative Expenses - \$749,627

## **PROMOTING EQUITABLE OUTCOMES**

There are multiple historically adversely affected communities that Seminole County could serve through the Recovery Funds. For example, the Midway Community is a historic African American community developed in the 1940-50's, predating current infrastructure standards. The County's plan includes \$10M to upgrade the drainage system in this community, and \$1M to provide a long-awaited park associated with a historic borrow pit.

The County's Recovery Plan also provides \$3M in funding to assist the development of community facilities to support disadvantaged neighborhoods and populations. An additional \$2M is available for recreational facilities directed towards the same communities. Over \$2M is included in the Recovery Plan to provide assistance to the Rescue Outreach Mission, located in the historic Goldsboro community. Additionally, the Recovery Plan and associated programs target direct assistance programs to individuals and families with a household that have been impacted by the COVID-19 pandemic and struggle with housing issues. The \$4.7M allocated for broadband expansion contemplates expanding services to underserved neighborhoods, ensuring that as many neighborhoods as possible will have access to this essential service. Finally, the County's proposed business assistance programs through Seminole State College will bring education training to our low-income neighborhoods, bringing the services to community that have difficulty accessing employment training programs.

## **COMMUNITY ENGAGEMENT**

Seminole County has strong engagement with communities with significant barriers to services through elected representatives who seek an open dialogue with constituents and community-based organizations. The Board of County Commissioners has routinely engaged in public discussions focused on the SLFRF guidance as it has unfolded and potential uses of the Recovery Funds. The design of the Recovery Plan reflects feedback obtained from stakeholders throughout the County. The plan relies upon ongoing feedback received at district community meetings and stated priorities established through the County's formal committees and advisory boards, including quarterly Mental Health and Substance Abuse taskforce meetings, the Affordable Housing Committee, and the Community Services Block Grant Advisory Board.

## **LABOR PRACTICES**

Infrastructure projects in the Recovery Plan include improvements to stormwater and broadband. The stormwater project will comply with Davis Bacon Act to reflect the prevailing minimum wage rates. Construction projects that result from the consulting contract for Broadband will include prevailing minimum wage rates accordingly.

## **USE OF EVIDENCE**

The Recovery Plan includes projects with evidence-based interventions for Mental Health Initiatives and the Homelessness Diversion categories included in the Public Health and Negative Economic Impacts expenditure categories. Evidence-based crisis intervention strategies are utilized with the "Juvenile Mobile Crisis Response" project which will be expanded as part of this Recovery Plan and is included in the with funding allocation of \$9M for the Sheriff's Office Mental Health Initiatives. The evidence-based Housing First intervention is employed in the Homeless Diversion project with \$3.65M to assist with emergency sheltering and other homeless services providers. The County has purchased a web portal system for all project to report data to the County on all project services.

**TABLE OF EXPENSES BY EXPENDITURE CATEGORY**

CATEGORY		RECOVERY PLAN ALLOCATION	CUMULATIVE EXPENDITURES THRU 6/30/22	UNSPENT BALANCE BY EXPENDITURE CATEGORY
<b>1</b>	<b>Expenditure Category: Public Health</b>			
1.12	Mental Health Services	\$7,100,000	\$229,657.83	\$6,870,342.17
1.13	Substance Use Services	\$2,900,000	\$102,980.31	\$2,797,019.69
1.14	Other Public Health Services	\$1,000,000	\$129,853.82	\$870,146.18
<b>2</b>	<b>Expenditure Category: Negative Economic Impacts</b>			
2.2	Household Assistance: Rent, Mortgage, and Utility Aid	\$600,000	\$564,584.19	\$35,415.81
2.10	Job Training Assistance (e.g., Sectoral job-training, Subsidized Employment, Employment Supports or Incentives)	\$1,000,000	\$0	\$1,000,000
2.15	Long-term Housing Security: Affordable Housing	\$2,000,000	\$17,974.76	\$1,982,025.24
2.16	Long-term Housing Security: Services for Unhoused Persons	\$3,650,000	\$363,235.30	\$3,286,764.70
2.22	Strong Healthy Communities: Neighborhood Features that Promote Health and Safety	\$2,000,000	\$15,642.84	\$1,984,357.16
2.23	Strong Health Communities: Demolition and Rehabilitation of Properties	\$3,000,000	\$0	\$3,000,000
2.30	Technical Assistance, Counseling, or Business Planning	\$350,000	\$0	\$350,000
2.34	Assistance to Impacted Nonprofit Organizations	\$425,000	\$425,000	\$0.00
2.35	Aid to Tourism, Travel, or Hospitality	\$1,260,000	\$126,837.62	\$1,133,162.38
<b>5</b>	<b>Expenditure Category: Infrastructure</b>			
5.6	Clean Water: Stormwater	\$10,000,000	\$17,312.50	\$9,982,687.50
5.21	Broadband: Other projects	\$4,700,000	\$135,610	\$4,564,390
<b>6</b>	<b>Expenditure Category: Revenue Replacement</b>			
6.1	Provision of Government Services	\$50,912,042	\$1,726,465.87	\$49,185,576.13
<b>7</b>	<b>Administrative and Other</b>			
7.1	Administrative Expenses	\$749,627	\$0	\$749,627
	<b>TOTALS</b>	<b>\$91,646,669</b>	<b>\$3,855,155.04</b>	<b>\$87,791,513.96</b>