## Treasury Presentation to TBAC

## Office of Debt Management



Fiscal Year 2024 Q1 Report

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## Section I:

## Executive Summary

Highlights of Treasury's February 2024 Quarterly Refunding Presentation to the Treasury Borrowing Advisory Committee (TBAC)

## Receipts and Outlays through Q1 FY2024

|  | \$ billion | Change from same period <br> last year (\$ billion) | Change from same <br> period last year (\%) | As \% of <br> GDP | Change from same <br> period last year <br> (GDP \%) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total Receipts thru Q1 FY2024 | $\$ 1,108$ | $\$ 82$ | $8 \%$ | $15.9 \%$ | $0.4 \%$ |
| Total Outlays thru Q1 FY2024 | $\$ 1,618$ | $\$ 171$ | $12 \%$ | $23.2 \%$ | $1.3 \%$ |

Treasury's Projected Privately-held Net Marketable Borrowing for the Current and Next Fiscal Quarters

| Treasury OFP Near Term Fiscal <br> Projections | Privately Held Net Marketable <br> Borrowing (\$ billion) | Assumed End-of-Quarter <br> Cash Balance (\$ billion) |
| :---: | :---: | :---: |
| Q2 FY2024 | 760 | 750 (Mar) |
| Q3 FY2024 | 202 | 750 (Jun) |

Projected Privately-held Net Marketable Borrowing for the Next Three Fiscal Years from Various Sources*

| Fiscal Year | Primary Dealers, Median January <br> 2024 (\$ billion) | OMB Budget, July 2023 <br> ( $\$$ billion) | CBO Budget, June 2023 (\$ billion) |
| :---: | :---: | :---: | :---: |
| 2024 | 2,467 | 2,718 | 2,240 |
| 2025 | 1,975 | 1,907 | 1,821 |
| 2026 | 1,979 | 1,696 | 1,676 |

*All privately-held net marketable borrowing estimates are "normalized" with details from page 18.
Uncertainty regarding funding needs in FY2024 to FY2026 remains relatively high, reflecting a variety of views on the path of monetary policy, the duration of SOMA redemptions, and the outlook for the economy.
Latest Market Expectations for Treasury Financing in January 2024:

- Primary dealers generally expected increases in nominal coupon issuance identical in magnitude and distribution to the increases implemented at the November refunding; dealers also expected continued increases in bill supply.
- Most dealers expected that coupon size increases from the February refunding would be the last needed in the near-term, while uncertainty about the pace and duration of balance sheet normalization could be addressed via changes in bill supply; several dealers suggested that additional coupon increases may be needed sometime in 2025 due to higher deficits.
- With respect to TIPS, dealers broadly expected increases of $\$ 1$ billion in the 10-year reopening with many dealers expecting small increases in the new issue 5 - and 30 -year tenors in the coming quarter.


## Section II:

Recent Fiscal Results
Receipts, Outlays, and Deficits

Monthly Receipt Levels (12-Month Moving Average)


Tax receipts for Q4 FY2020 reflect the adjustment of April and June 2020 tax deadlines to July 15 ${ }^{\text {th }}$, 2020. Individual Income Taxes include withheld and non-withheld. Social Insurance Taxes include FICA, SECA, RRTA, UTF deposits, FUTA and RUIA. Other includes excise taxes, estate and gift taxes, customs duties and miscellaneous receipts.

Largest Outlays


| Notable Outlay Category | YoY change thru <br> Q1 FY24 (\$ billion) | YoY change thru <br> Q1 FY24 (\%) | Comments |
| :--- | :---: | :---: | :--- |
| Social Security Administration <br> (calendar adjusted) | $+\$ 39$ | $+12 \%$ | Primarily due to increases from cost-of-living adjustments and an increased <br> number of beneficiaries. |
| Health and Human Services <br> (calendar adjusted) | $+\$ 17$ | $+4 \%$ | Due to increases in Medicare spending. |
| Department of Defense <br> (calendar adjusted) | $+\$ 22$ | $+11 \%$ | Due to increased spending for military personnel, operations, maintenance <br> and procurement. |
| Department of Treasury | $+\$ 54$ | $+20 \%$ | Primarily due to a $\$ 78$ billion (37\%) increase in gross interest on public debt. <br> Offset by lower Employee Retention Tax Credits ( $-\$ 20$ billion). |
| Department of Veterans Affairs <br> (calendar adjusted) | $+\$ 12$ | $+18 \%$ | Due to benefit increases. |
| Department of Education | $-\$ 13$ | $-24 \%$ | Due to several upward modifications that increased outlays last year. |
| Department of Agriculture | $-\$ 12$ | $-16 \%$ | Due to the end of the emergency allotments for the Supplemental Nutrition <br> Assistance Program there were discontinued in March 2023. |
|  | $+\$ 58$ | $+236 \%$ | Including $\$ 62$ billion increase in Federal Deposit Insurance Corporation <br> outlays used primarily to repay liabilities incurred in March and April 2023. |

Outlays in the chart above are on a calendar adjusted basis

Cumulative Budget Deficits by Fiscal Year


## Section III:

Various Fiscal Forecasts Primary Dealers, OMB, CBO

## Recent Economic Forecasts

Primary Dealer Median Estimates January 2024


CBO Estimates July 2023


Note: OMB's Economic assumptions for July 2023 were established in June 2023.
CBO's economic assumptions (of GDP, Inflation and Unemployment) were published in July 2023, while CBO deficit forecasts were from the June 2023 CBO budget updates. Budget and Economic Data | Congressional Budget Office (cbo.gov)

## Recent Deficit Forecasts

- Primary dealers slightly decreased their deficit estimates in January 2024 relative to estimates they provided in October 2023.
- Dealers generally suggested that risks for higher deficits were asymmetric to the upside, noting the potential for lagged effects on economic growth given the Fed's efforts to tighten financial conditions over the last 21 months, the path of future monetary policy (including balance sheet normalization), and fiscal policy post the November elections.
- The latest OMB and CBO estimates in the table below are provided for reference.

|  | PD 25th |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Deficit Estimates (\$ billion) | Primary Dealers <br> (Median) | PD 75th <br> Percentile | Change from Prior <br> Quarter (Median) | OMB | CBO |  |
| FY2024 | 1,700 | 1,778 | 1,854 | -22 | 1,894 | 1,501 |
| FY2025 | 1,760 | 1,819 | 1,906 | -31 | 1,710 | 1,649 |
| FY2026 | 1,755 | 1,800 | 1,925 | 0 | 1,567 | 1,586 |
| As of date | Jan-24 | Jan-24 | Jan-24 |  | Jul-23 | Jun-23 |

- OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.
- CBO projections are using estimates are from Table 1 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt," June 2023.


## Evolution of Median Primary Dealer, OMB, and CBO Deficit Estimates




## Interest Rate Assumptions: 10-Year Treasury Note



## Section IV:

Estimated Borrowing Needs and
Financing Implications

## Assumptions for Financing Section (pages 16 to 20)

- Portfolio and SOMA holdings as of $12 / 31 / 2023$, unless otherwise noted (see slide 20 ).
- Estimates assume privately announced issuance sizes and patterns remain constant for nominal coupons, TIPS, and FRNs given the issuance sizes in effect in January 2024, while using total bills outstanding of $\sim \$ 5.7$ trillion, unless otherwise noted (see slide 20).
- The principal on the TIPS securities was accreted to each projection date based on market ZCIS levels as of $12 / 31 / 2023$, unless otherwise noted (see slide 20).
- No attempt was made to account for future financing needs.
- Privately-held marketable borrowing excludes rollovers (auction "add-ons") of Treasury securities held in the Federal Reserve System Open Market Account (SOMA) but includes financing required due to SOMA redemptions. Secondary market purchases of Treasury securities by SOMA do not directly change privately-held net marketable borrowing but, all else equal, when the securities mature and assuming the Fed does not redeem any maturing securities, this would increase the amount of cash raised for a given privately-held auction size by increasing the SOMA "add-on" amount. These borrowing estimates are based upon current law and do not include any assumptions for the impact of additional legislation that may be passed.

Privately-Held Net Marketable Borrowing Outlook


# Implied Bill Funding for the Current and Next Quarters Based on Recent Borrowing Estimates 

Sources of Privately-Held Financing in FY24 Q2

| January - March 2024 |  |
| :---: | :---: |
| Assuming Constant |  |
| Coupon Issuance Sizes* |  |

Sources of Privately-Held Financing in FY24 Q3

| April - June 2024 |  |
| ---: | :--- |
| Assuming Constant <br> Coupon Issuance Sizes* |  |
| Treasury Announced Net |  |
| Marketable Borrowing** | 202 |
| Net Coupon Issuance | 447 |
| Implied Change in Bills | $(245)$ |


|  | January - March 2024 <br> Coupon Issuance |  | Fiscal Year-to-Date <br> Coupon Issuance |  |  | April - June 2024 <br> Coupon Issuance |  | Fiscal Year-to-Date <br> Coupon Issuance |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Security | Gross | Maturing | Net | Gross | Maturing | Net | Security | Gross | Maturing | Net | Gross | Maturing |
| Net |  |  |  |  |  |  |  |  |  |  |  |  |

* Keeping announced issuance sizes and patterns constant for nominal coupons, TIPS, and FRNs.
** Assumes end-of-March 2024 and end-of-June 2024 and cash balances of $\$ 750$ billion and $\$ 750$ billion respectively versus end-of-December 2023 cash balance of $\$ 769$ billion. Financing Estimates released by the Treasury can be found here: http://www.treasury.gov/resource-center/data-chart-center/quarterlyrefunding/Pages/Latest.aspx


## Longer-Term Privately-Held Net Marketable Borrowing Estimates and SOMA Redemption Assumptions

FY 2024-2026 Deficits and Privately-Held Net Marketable Borrowing Estimates, in \$ billions

|  | Primary Dealer |  |  |  | OMB |
| :--- | :---: | :---: | :---: | :---: | :---: |
| CBO |  |  |  |  |  |
|  | 1,700 | 1,778 | 1,854 | 1,894 | 1,501 |
| FY 2025 Deficit | 1,760 | 1,819 | 1,906 | 1,710 | 1,649 |
| FY 2026 Deficit | 1,755 | 1,800 | 1,925 | 1,567 | 1,586 |
| FY 2024 SOMA Redemption | 520 | 596 | 696 |  |  |
| FY 2025 SOMA Redemption | 0 | 75 | 196 |  |  |
| FY 2026 SOMA Redemption | 0 | 0 | 0 |  |  |
| FY 2024 Privately-Held Net Marketable Borrowing* | 2,327 | 2,467 | 2,555 | 2,718 | 2,240 |
| FY 2025 Privately-Held Net Marketable Borrowing* | 1,850 | 1,975 | 2,150 | 1,907 | 1,821 |
| FY 2026 Privately-Held Net Marketable Borrowing* | 1,800 | 1,979 | 2,045 | 1,696 | 1,676 |


| Estimates as of: | Jan-24 | Jul-23 | Jun-23 |
| :--- | :--- | :--- | :--- |

- *All privately-held net marketable borrowing estimates of are "normalized" using:
- 1) the median Primary Dealer's estimates for SOMA redemptions, and
- 2) PD's median end of fiscal year 2024 cash balance of $\$ 750$ billion, held constant in out years.
- OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.
- CBO projections are using estimates are from Table $1 \& 2$ of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt ," June 2023.


## Evolution of Median Primary Dealer, OMB, and CBO Privately-Held Net Marketable Borrowing Estimates*




* Note that both the OMB and CBO privately-held net marketable borrowing estimates are calculated by adjusting their respective deficit estimates using dealer's median SOMA redemption estimates. In addition, all the PD, OMB and CBO privately-held borrowings are normalized with the same cash balance changes. See slide 18 for details.

Projected Privately-Held Net Marketable Borrowing Assuming Private Coupon Issuance \& Total Bills Outstanding Remain Constant as of 01/31/2024*

*Treasury's latest primary dealer survey median/interquartile range estimates can be found on page 18. OMB's borrowing projections are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans. CBO's borrowing projections are using estimates from Table 2 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt ," June 2023. OMB and CBO borrowing estimates from FY24 to FY26 are normalized to privately-held net borrowing after adding PD survey median SOMA redemption assumptions for $\mathrm{FY} 24 / 25 / 26$. In addition, all privately-held net borrowing estimates are normalized with PD's FY24 median ending cash balance of $\$ 750$ billion.

## Section V: Select Portfolio Metrics

Note: Several of the portfolio metric charts that follow include three years of projected metrics.
These projections are hypothetical and are meant for illustrative purposes only. The projections contained in these charts should not be interpreted as representing any future policy decisions regarding Treasury financing.

Projections illustrate how various portfolio metrics could evolve under three hypothetical financing scenarios. The scenarios were chosen to illustrate a potential range of portfolio metric outcomes based on hypothetical issuance choices.

The scenarios are:

1) "Coupons Constant": Treasury maintains coupon, FRN, and TIPS auction sizes constant as of January 2024 and addresses any changes in financing needs by only increasing or decreasing T-bill auction sizes;
2) "Bills Constant": Treasury maintains T-bills aggregate supply constant at $\$ 5.8$ trillion as of $1 / 31 / 2024$ and increases or decreases coupon, FRN, and TIPS auction sizes in response to financing needs in a manner that maintains current issuance proportions going forward;
3) "Prorated Bills and Coupons": Treasury maintains T-bills share constant at $21.8 \%$ as of $1 / 31 / 2024$ and addresses any changes in financing needs by pro rata increasing or decreasing coupon, FRN, and TIPS auction sizes.

Privately-held net marketable borrowing needs used in the projections section of these charts are proxied using median primary dealer estimates for FY24, FY25 \& FY26 (see page 18).

Weighted Average Maturity of Marketable Debt Outstanding


## Consolidated WANRR Calculation*



* Weighted Average Next Rate Reset (WANRR) is a "Weighted Average Maturity" metric that attempts to adjust for the floating rate aspect of some Treasury debt. The WANRR is the average time until the outstanding debt's interest rate is set to a new interest rate. For bills and fixed rate notes and bonds, the next rate reset is equal to the maturity date.
In contrast, for floating rate obligations, the time between the next rate reset date or maturity date is examined and the shorter period is used in the calculation.
The consolidated outstanding debt is defined as the private amount plus SOMA Treasury securities holdings less currency amount. In this calculation, SOMA Treasury holdings greater than the level of currency outstanding is treated as if it is a daily rate reset.

Bills, TIPS \& FRNs Outstanding as a Percent of Marketable Debt Outstanding


Treasury Maturity Profile


# Section VI: Select Demand Metrics 

Bid-to-Cover Data, Investor Class Data,
Direct \& Primary Dealer Awards, and Foreign Demand

Bid-to-Cover Ratios for Treasury Bills


Bid-to-Cover Ratios for FRNs
(6-Month Moving Average)


Bid-to-Cover Ratios for 2-, 3-, and 5-Year Nominal Securities (6-Month Moving Average)


Bid-to-Cover Ratios for 7-, 10-, 20-, and 30-Year Nominal Securities (6-Month Moving Average)


## Bid-to-Cover Ratios for TIPS



Percent Awarded in Bill Auctions by Investor Class (13-Week Moving Average)


Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5\%, which include Depository Institutions, Individuals, Pension and Insurance.

Percent Awarded in 2-, 3-, and 5-Year Nominal Security Auctions by Investor Class (6-Month Moving Average)


Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5\%, which include Depository Institutions, Individuals, Pension and Insurance.

Percent Awarded in 7-, 10-, 20-, 30-Year Nominal Security Auctions by Investor Class (6-Month Moving Average)


Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5\%, which include Depository Institutions, Individuals, Pension and Insurance.

## Percent Awarded in TIPS Auctions by Investor Class <br> (6-Month Moving Average)



Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5\%, which include Depository Institutions, Individuals, Pension and Insurance.

## Percent Awarded in FRN Auctions by Investor Class (6-Month Moving Average)



Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5\%, which include Depository Institutions, Individuals, Pension and Insurance.

Primary Dealer Awards at Auction


Competitive Amount Awarded excludes SOMA add-ons.

Direct Bidder Awards at Auction


Competitive Amount Awarded excludes SOMA add-ons.

Total Foreign Awards of Treasuries at Auction, \$ billions


Foreign includes both private sector and official institutions.

Total Foreign Holdings


Source: Treasury International Capital (TIC) System as of November 2023.
For more information on foreign participation data, including more details about the TIC data shown here, please refer to Treasury Presentation to TBAC "Brief Overview of Key Data Sources on Foreign Participation in the U.S. Treasury Securities Market" at the Treasury February 2019 Refunding.

## VII. Appendix

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# Quarterly Tax Receipts 

The spike for Corporate Taxes was $781 \%$ and the spike for Non-Withheld was $541 \%$ as of 6/30/2021


[^0]Quarterly tax receipts for Q4 FY2020 reflect the adjustment of April and June 2020 tax deadlines to July $15^{\text {th }}, 2020$.

Treasury Net Nonmarketable Borrowing


Budget Surplus/Deficit*

$\leadsto$ CBO's Budget (Jun 23) Surplus/Deficit as a \% of GDP (RHS)
Projections
*OMB's projections are from OMB's Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.
CBO's projections are from Table 1 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt ," June 2023.

Sources of Privately-Held Financing in FY24 Q1


| Security | October - December 2023 Bill Issuance |  |  | Fiscal Year-to-Date Bill Issuance |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Gross | Maturing | Net | Gross | Maturing | Net |
| 4-Week | 1,150 | 1,150 | 0 | 1,150 | 1,150 | 0 |
| 8-Week | 1,065 | 955 | 110 | 1,065 | 955 | 110 |
| 13-Week | 969 | 875 | 94 | 969 | 875 | 94 |
| 17-Week | 722 | 606 | 116 | 722 | 606 | 116 |
| 26-Week | 878 | 681 | 197 | 878 | 681 | 197 |
| 52-Week | 176 | 136 | 40 | 176 | 136 | 40 |
| CMBs |  |  |  |  |  |  |
| 6-Week | 935 | 870 | 65 | 935 | 870 | 65 |
| CMBs | 0 | 185 | (185) | 0 | 185 | (185) |
| Bill Subtotal | 5,895 | 5,458 | 437 | 5,895 | 5,458 | 437 |


|  | October - December 2023 <br> Coupon Issuance <br> Maturing |  | Net | Fiscal Year-to-Date <br> Coupon Issuance <br> Security |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Gross | 76 | 2 | 78 | 76 | 2 |  |
| 2-Year FRN | 78 | 174 | $(21)$ | 153 | 174 | $(21)$ |
| 2-Year | 153 | 144 | 131 | 13 | 144 | 131 |
| 3-Year | 156 | 73 | 83 | 156 | 73 | 13 |
| 5-Year | 114 | 73 | 41 | 114 | 73 | 83 |
| 7-Year | 112 | 55 | 57 | 112 | 55 | 41 |
| 10-Year | 42 | 0 | 42 | 42 | 0 | 57 |
| 20-Year | 65 | 0 | 65 | 65 | 0 | 42 |
| 30-Year | 42 | 0 | 42 | 42 | 0 | 65 |
| 5-Year TIPS | 15 | 0 | 15 | 15 | 0 | 42 |
| 10-Year TIPS | 0 | 0 | 0 | 0 | 0 | 15 |
| 30-Year TIPS | 0 | 582 | 338 | 921 | 582 | 0 |
| Coupon Subtotal | 921 |  |  |  |  |  |


| Total | 6,816 | 6,040 | 776 | 6,816 | 6,040 | 776 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |

*By adjusting the change in cash balance, Treasury arrives at the net implied funding number.

## Privately-Held Net Marketable Borrowing Definition and Calculation Example

## FY 2022 Actual Deficits and <br> Privately-Held Net Marketable Borrowing, in \$ billions

|  | FY 2022 Actual |
| :--- | :---: |
| FY 2022 Deficit | 1,375 |
| FY 2022 + Change in Cash Balance | 421 |
| FY 2022 + Other Means of Financing (e.g. Direct Loans) | -125 |
| FY 2022 = Total Net Marketable Borrowing | 1,671 |
| FY 2022 + SOMA Redemption | 150 |
| FY 2022 = Privately-Held Net Marketable Borrowing | 1,821 |

- Actual deficits are sourced from the Monthly Treasury Statement.
- Actual change in cash balance is sourced from the Daily Treasury Statement. Change in cash balance = cash balance of Sept 30, 2022 - cash balance of Sept 30, 2021
- Other Means of Financing include cash flows associated with federal credit programs, such as those related to student loans and loans to small businesses.
- Privately-Held Net Marketable Borrowing = Total Net Marketable Borrowing + SOMA Redemption
- SOMA redemption is the amount that the Federal Reserve redeems securities that Treasury has to replace with privately-held marketable borrowing. Actual SOMA redemptions amounts is from the Sources and Uses Reconciliation Table.
- Actual Privately-Held Net Marketable Borrowing is from the Sources and Uses Reconciliation Table.

FY 2024-2026 Deficits and Privately-Held Net Marketable Borrowing Estimates, in \$ billions

|  | Primary Dealer |  |  | OMB | CBO |
| :--- | :---: | :---: | :---: | :---: | :---: |
| FY 2024 Deficit | Median | 75th |  |  |  |
| FY 2025 Deficit | 1,700 | 1,778 | 1,854 | 1,894 | 1,501 |
| FY 2026 Deficit | 1,760 | 1,819 | 1,906 | 1,710 | 1,649 |
| FY 2024 Change in Cash Balance | 1,755 | 1,800 | 1,925 | 1,567 | 1,586 |
| FY 2025 Change in Cash Balance | 93 | 93 | 93 | 0 | 0 |
| FY 2026 Change in Cash Balance | 0 | 0 | 0 | 0 | 0 |
| FY 2024 Total Net Marketable Borrowing | 0 | 0 | 0 | 0 | 0 |
| FY 2025 Total Net Marketable Borrowing |  |  |  | 2,029 | 1,551 |
| FY 2026 Total Net Marketable Borrowing |  |  |  | 1,832 | 1,746 |
| FY 2024 SOMA Redemption | 520 | 596 | 696 |  | 1,676 |
| FY 2025 SOMA Redemption | 0 | 75 | 196 |  |  |
| FY 2026 SOMA Redemption | 0 | 0 | 0 |  |  |
| FY 2024 Privately-Held Net Marketable Borrowing* | 2,327 | 2,467 | 2,555 | 2,718 | 2,240 |
| FY 2025 Privately-Held Net Marketable Borrowing* | 1,850 | 1,975 | 2,150 | 1,907 | 1,821 |
| FY 2026 Privately-Held Net Marketable Borrowing* | 1,800 | 1,979 | 2,045 | 1,696 | 1,676 |


| Estimates as of: | Jan-24 | Jul-23 | Jun-23 |
| :--- | :--- | :--- | :--- |

- *All privately-held net marketable borrowing estimates of are "normalized" using:
- 1) the median Primary Dealer's estimates for SOMA redemptions, and
- 2) PD's median end of fiscal year 2024 cash balance of $\$ 750$ billion, held constant in out years.
- OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.
- CBO projections are using estimates are from Table $1 \& 2$ of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt ," June 2023.


Source: https://fiscaldata.treasury.gov/datasets
The average interest rates for total marketable debt do not include the Treasury Inflation-Indexed Securities and the Treasury Floating Rate Notes. However, they include securities from Federal Financing Bank. The average interest rates in the chart are as of corresponding fiscal year-end-dates.

## Various Historical Treasury Interest Rate Metrics



## Projected Privately-Held Net Marketable Borrowing Assuming Private Coupon Issuance \& Total Bills Outstanding Remain Constant as of 01/31/2024*

| Fiscal Year | Bills | $2 / 3 / 5$ | $7 / 10 / 20 / 30$ | TIPS | FRN | Historical/Projected Net <br> Borrowing Capacity |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2019 | 137 | 498 | 534 | 51 | 59 | 1,280 |
| 2020 | 2,652 | 538 | 724 | 46 | 55 | 4,015 |
| 2021 | $(1,315)$ | 1,260 | 1,328 | 55 | 92 | 1,420 |
| 2022 | $(53)$ | 744 | 1,027 | 61 | 42 | 1,821 |
| 2023 | 1,689 | 319 | 680 | 50 | $(38)$ | 2,699 |
| 2024 | 548 | 568 | 857 | 84 | 36 | 2,093 |
| 2025 | 0 | 520 | 883 | 20 | 44 | 1,468 |
| 2026 | 0 | 213 | 880 | 38 | 2 | 1,133 |
| 2027 | 0 | 188 | 763 | 21 | 0 | 972 |
| 2028 | 0 | 195 | 444 | $(1)$ | 0 | 638 |
| 2029 | 0 | 30 | 567 | 1 | 0 | 597 |
| 2030 | 0 | 0 | 691 | 15 | 0 | 706 |
| 2031 | 0 | 0 | 453 | 3 | 0 | 457 |
| 2032 | 0 | 0 | 471 | $(21)$ | 0 | 450 |
| 2033 | 0 | 0 | 483 | $(14)$ | 0 | 469 |

[^1]| Bills |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Issue | Settle Date | Stop Out <br> Rate (\%) | Bid-to- <br> Cover <br> Ratio | Competitive <br> Awards (\$bn) | $\begin{gathered} \text { \% Primary } \\ \text { Dealer } \end{gathered}$ | \% Direct | \% Indirect | Non- <br> Competitive Awards (\$bn) | SOMA "Add Ons" (\$bn) | $\begin{gathered} \text { 10-Year } \\ \text { Equivalent } \\ (\$ b n)^{*} \end{gathered}$ |
| 4-Week | 10/10/2023 | 5.310 | 2.95 | 85.0 | 33.2 | 2.7 | 64.1 | 5.0 | 0.7 | 0.8 |
| 4-Week | 10/17/2023 | 5.325 | 2.79 | 88.4 | 27.2 | 2.4 | 70.4 | 6.6 | 0.7 | 0.9 |
| 4-Week | 10/24/2023 | 5.305 | 2.98 | 88.2 | 28.4 | 4.7 | 66.9 | 6.8 | 0.7 | 0.9 |
| 4-Week | 10/31/2023 | 5.295 | 2.94 | 89.8 | 26.7 | 3.8 | 69.6 | 5.2 | 0.6 | 0.9 |
| 4-Week | 11/7/2023 | 5.290 | 2.91 | 89.9 | 31.6 | 3.1 | 65.3 | 5.1 | 0.7 | 0.9 |
| 4-Week | 11/14/2023 | 5.290 | 2.57 | 89.8 | 47.6 | 4.4 | 48.0 | 5.2 | 0.7 | 0.9 |
| 4-Week | 11/21/2023 | 5.290 | 2.75 | 90.1 | 32.5 | 4.2 | 63.3 | 4.9 | 0.7 | 0.9 |
| 4-Week | 11/28/2023 | 5.300 | 2.58 | 80.2 | 41.2 | 4.0 | 54.8 | 4.8 | 0.7 | 0.8 |
| 4-Week | 12/5/2023 | 5.290 | 2.75 | 74.9 | 39.5 | 6.1 | 54.4 | 5.1 | 0.4 | 0.8 |
| 4-Week | 12/12/2023 | 5.285 | 3.08 | 75.0 | 36.0 | 4.6 | 59.5 | 5.0 | 0.4 | 0.8 |
| 4-Week | 12/19/2023 | 5.270 | 2.86 | 75.2 | 31.2 | 5.3 | 63.5 | 4.8 | 0.4 | 0.8 |
| 4-Week | 12/26/2023 | 5.265 | 2.68 | 75.1 | 36.2 | 7.8 | 56.0 | 4.9 | 0.4 | 0.8 |
| 4-Week | 1/2/2024 | 5.325 | 2.35 | 75.4 | 58.2 | 3.6 | 38.3 | 4.6 | 0.4 | 0.8 |
| 8-Week | 10/10/2023 | 5.355 | 2.46 | 76.3 | 43.9 | 5.8 | 50.3 | 3.7 | 0.6 | 1.5 |
| 8-Week | 10/17/2023 | 5.345 | 2.88 | 83.0 | 32.9 | 2.9 | 64.2 | 2.0 | 0.6 | 1.6 |
| 8-Week | 10/24/2023 | 5.325 | 2.63 | 82.5 | 36.1 | 4.0 | 59.9 | 2.5 | 0.6 | 1.6 |
| 8-Week | 10/31/2023 | 5.330 | 2.52 | 83.5 | 40.5 | 3.7 | 55.8 | 1.5 | 0.6 | 1.6 |
| 8-Week | 11/7/2023 | 5.300 | 2.70 | 83.6 | 34.6 | 5.2 | 60.2 | 1.4 | 0.6 | 1.6 |
| 8-Week | 11/14/2023 | 5.285 | 2.70 | 82.1 | 41.0 | 3.5 | 55.5 | 2.9 | 0.6 | 1.6 |
| 8-Week | 11/21/2023 | 5.280 | 2.63 | 83.7 | 41.1 | 4.0 | 54.9 | 1.3 | 0.6 | 1.6 |
| 8-Week | 11/28/2023 | 5.280 | 2.73 | 78.9 | 34.4 | 4.9 | 60.6 | 1.1 | 0.7 | 1.5 |
| 8-Week | 12/5/2023 | 5.280 | 2.75 | 78.6 | 39.2 | 3.2 | 57.5 | 1.4 | 0.4 | 1.5 |
| 8-Week | 12/12/2023 | 5.275 | 2.82 | 78.6 | 40.2 | 3.4 | 56.5 | 1.4 | 0.4 | 1.5 |
| 8-Week | 12/19/2023 | 5.275 | 2.83 | 78.5 | 46.0 | 2.8 | 51.2 | 1.5 | 0.4 | 1.5 |
| 8-Week | 12/26/2023 | 5.270 | 2.74 | 78.5 | 41.1 | 1.2 | 57.7 | 1.5 | 0.4 | 1.5 |
| 8-Week | 1/2/2024 | 5.285 | 2.59 | 78.6 | 33.8 | 1.7 | 64.5 | 1.4 | 0.4 | 1.5 |

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

| Bills (cont.) |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Issue | Settle Date | Stop Out Rate <br> (\%) | Bid-toCover Ratio | Competitive <br> Awards (\$bn) | \% Primary <br> Dealer | \% Direct | \% Indirect | NonCompetitive Awards (\$bn) | $\begin{array}{\|c\|} \text { SOMA } \\ \text { "Add Ons" } \\ \text { (\$bn) } \end{array}$ | 10-Year <br> Equivalent (\$bn)* |
| 13-Week | 10/5/2023 | 5.345 | 2.77 | 68.0 | 40.6 | 4.8 | 54.7 | 3.0 | 5.2 | 2.3 |
| 13-Week | 10/12/2023 | 5.340 | 2.79 | 70.0 | 32.5 | 4.9 | 62.6 | 3.0 | 4.5 | 2.3 |
| 13-Week | 10/19/2023 | 5.340 | 3.16 | 72.5 | 27.7 | 4.2 | 68.1 | 2.5 | 4.8 | 2.4 |
| 13-Week | 10/26/2023 | 5.310 | 2.85 | 70.5 | 29.3 | 6.4 | 64.3 | 4.5 | 4.6 | 2.4 |
| 13-Week | 11/2/2023 | 5.325 | 2.78 | 72.8 | 33.7 | 5.1 | 61.2 | 2.2 | 8.2 | 2.5 |
| 13-Week | 11/9/2023 | 5.285 | 2.91 | 72.5 | 32.1 | 6.1 | 61.8 | 2.5 | 6.2 | 2.5 |
| 13-Week | 11/16/2023 | 5.285 | 2.76 | 72.8 | 33.8 | 4.0 | 62.1 | 2.2 | 7.2 | 2.5 |
| 13-Week | 11/24/2023 | 5.270 | 2.90 | 72.8 | 33.1 | 4.7 | 62.2 | 2.2 | 5.9 | 2.4 |
| 13-Week | 11/30/2023 | 5.280 | 2.87 | 73.2 | 40.3 | 3.9 | 55.8 | 1.8 | 5.6 | 2.5 |
| 13-Week | 12/7/2023 | 5.250 | 2.98 | 72.8 | 32.4 | 5.3 | 62.3 | 2.2 | 1.4 | 2.3 |
| 13-Week | 12/14/2023 | 5.260 | 2.99 | 72.7 | 37.6 | 6.9 | 55.5 | 2.3 | 1.5 | 2.3 |
| 13-Week | 12/21/2023 | 5.260 | 2.89 | 72.7 | 42.7 | 2.9 | 54.4 | 2.3 | 0.6 | 2.3 |
| 13-Week | 12/28/2023 | 5.260 | 3.07 | 72.7 | 33.0 | 3.7 | 63.3 | 2.3 | 2.6 | 2.4 |
| 17-Week | 10/10/2023 | 5.350 | 2.96 | 53.3 | 41.6 | 3.4 | 55.0 | 0.7 | 0.4 | 2.2 |
| 17-Week | 10/17/2023 | 5.355 | 3.37 | 55.3 | 35.8 | 2.7 | 61.5 | 0.7 | 0.4 | 2.2 |
| 17-Week | 10/24/2023 | 5.355 | 3.27 | 55.2 | 27.8 | 4.4 | 67.8 | 0.8 | 0.4 | 2.2 |
| 17-Week | 10/31/2023 | 5.335 | 2.96 | 53.5 | 40.0 | 3.5 | 56.5 | 2.5 | 0.4 | 2.2 |
| 17-Week | 11/7/2023 | 5.340 | 2.89 | 55.4 | 36.5 | 5.8 | 57.7 | 0.7 | 0.4 | 2.2 |
| 17-Week | 11/14/2023 | 5.285 | 3.06 | 54.6 | 40.3 | 3.0 | 56.7 | 1.4 | 0.4 | 2.2 |
| 17-Week | 11/21/2023 | 5.255 | 3.17 | 55.3 | 42.2 | 2.7 | 55.1 | 0.7 | 0.4 | 2.3 |
| 17-Week | 11/28/2023 | 5.260 | 3.08 | 55.3 | 35.0 | 2.3 | 62.7 | 0.7 | 0.5 | 2.3 |
| 17-Week | 12/5/2023 | 5.240 | 2.92 | 55.3 | 47.3 | 4.7 | 48.0 | 0.7 | 0.3 | 2.2 |
| 17-Week | 12/12/2023 | 5.240 | 2.97 | 55.4 | 47.5 | 3.3 | 49.3 | 0.6 | 0.3 | 2.2 |
| 17-Week | 12/19/2023 | 5.250 | 2.84 | 55.3 | 49.9 | 4.2 | 45.9 | 0.7 | 0.3 | 2.2 |
| 17-Week | 12/26/2023 | 5.220 | 2.99 | 55.2 | 41.9 | 3.5 | 54.6 | 0.8 | 0.3 | 2.2 |
| 17-Week | 1/2/2024 | 5.210 | 3.15 | 55.5 | 39.9 | 3.8 | 56.3 | 0.5 | 0.3 | 2.2 |

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

| Bills (cont.) |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Issue | Settle Date | Stop Out Rate <br> (\%) | Bid-toCover Ratio | Competitive <br> Awards (\$bn) | \% Primary Dealer | \% Direct | \% Indirect | NonCompetitive Awards (\$bn) | $\begin{array}{\|c} \text { SOMA } \\ \text { "Add Ons" } \\ \text { (\$bn) } \end{array}$ | 10-Year <br> Equivalent (\$bn)* |
| 26-Week | 10/5/2023 | 5.340 | 2.88 | 61.6 | 30.3 | 2.8 | 66.9 | 2.4 | 4.7 | 4.2 |
| 26-Week | 10/12/2023 | 5.320 | 2.79 | 63.3 | 35.7 | 5.1 | 59.2 | 2.7 | 4.1 | 4.2 |
| 26-Week | 10/19/2023 | 5.335 | 2.91 | 65.8 | 32.7 | 2.8 | 64.5 | 2.2 | 4.4 | 4.4 |
| 26-Week | 10/26/2023 | 5.325 | 2.70 | 65.6 | 40.3 | 8.6 | 51.1 | 2.4 | 4.2 | 4.4 |
| 26-Week | 11/2/2023 | 5.320 | 2.90 | 66.0 | 34.8 | 7.2 | 58.0 | 2.0 | 7.4 | 4.6 |
| 26-Week | 11/9/2023 | 5.260 | 2.92 | 65.5 | 33.5 | 7.7 | 58.8 | 2.5 | 5.6 | 4.5 |
| 26-Week | 11/16/2023 | 5.270 | 2.75 | 65.7 | 38.6 | 3.7 | 57.7 | 2.3 | 6.6 | 4.6 |
| 26-Week | 11/24/2023 | 5.230 | 2.55 | 65.9 | 49.1 | 5.5 | 45.4 | 2.1 | 5.3 | 4.5 |
| 26-Week | 11/30/2023 | 5.240 | 3.01 | 66.4 | 37.1 | 3.8 | 59.1 | 1.6 | 5.1 | 4.5 |
| 26-Week | 12/7/2023 | 5.190 | 2.66 | 65.8 | 46.2 | 10.2 | 43.6 | 2.2 | 1.3 | 4.2 |
| 26-Week | 12/14/2023 | 5.190 | 3.03 | 65.8 | 46.1 | 4.5 | 49.5 | 2.2 | 1.4 | 4.2 |
| 26-Week | 12/21/2023 | 5.130 | 3.10 | 65.5 | 30.7 | 2.7 | 66.6 | 2.5 | 0.5 | 4.2 |
| 26-Week | 12/28/2023 | 5.080 | 3.23 | 65.7 | 27.9 | 0.5 | 71.6 | 2.3 | 2.3 | 4.3 |
| 52-Week | 10/5/2023 | 5.185 | 3.21 | 42.2 | 23.5 | 0.1 | 76.4 | 1.8 | 3.2 | 5.7 |
| 52-Week | 11/2/2023 | 5.135 | 2.89 | 42.5 | 33.9 | 1.8 | 64.3 | 1.5 | 4.8 | 6.0 |
| 52-Week | 11/30/2023 | 4.935 | 3.56 | 42.3 | 27.3 | 0.2 | 72.5 | 1.7 | 3.3 | 5.8 |
| 52-Week | 12/28/2023 | 4.595 | 3.27 | 42.6 | 21.0 | 1.4 | 77.6 | 1.4 | 1.5 | 5.6 |
| 6-Week CMB | 10/5/2023 | 5.330 | 2.46 | 64.8 | 62.6 | 7.5 | 29.9 | 0.2 | 0.0 | 0.9 |
| 6-Week CMB | 10/12/2023 | 5.360 | 2.74 | 69.8 | 36.0 | 2.3 | 61.7 | 0.2 | 0.0 | 1.0 |
| 6-Week CMB | 10/19/2023 | 5.325 | 3.12 | 74.8 | 31.7 | 3.0 | 65.3 | 0.2 | 0.0 | 1.1 |
| 6-Week CMB | 10/26/2023 | 5.300 | 3.01 | 74.8 | 31.7 | 3.0 | 65.3 | 0.2 | 0.0 | 1.1 |
| 6-Week CMB | 11/2/2023 | 5.295 | 2.81 | 74.8 | 33.8 | 2.4 | 63.8 | 0.2 | 0.0 | 1.1 |
| 6-Week CMB | 11/9/2023 | 5.290 | 2.84 | 74.8 | 33.6 | 3.0 | 63.4 | 0.2 | 0.0 | 1.1 |
| 6-Week CMB | 11/16/2023 | 5.290 | 2.64 | 74.8 | 37.2 | 3.7 | 59.1 | 0.2 | 0.0 | 1.1 |
| 6-Week CMB | 11/24/2023 | 5.285 | 2.96 | 74.8 | 41.3 | 4.5 | 54.2 | 0.2 | 0.0 | 1.0 |
| 6-Week CMB | 11/30/2023 | 5.285 | 2.92 | 69.8 | 41.9 | 4.5 | 53.6 | 0.2 | 0.0 | 1.0 |
| 6-Week CMB | 12/7/2023 | 5.285 | 3.04 | 69.7 | 41.8 | 4.7 | 53.5 | 0.3 | 0.0 | 1.0 |
| 6-Week CMB | 12/14/2023 | 5.285 | 2.85 | 69.8 | 43.8 | 3.9 | 52.3 | 0.2 | 0.0 | 1.0 |
| 6-Week CMB | 12/21/2023 | 5.270 | 3.02 | 69.8 | 43.2 | 4.4 | 52.5 | 0.2 | 0.0 | 1.0 |
| 6-Week CMB | 12/28/2023 | 5.280 | 2.85 | 69.8 | 37.4 | 6.1 | 56.5 | 0.2 | 0.0 | 1.0 |

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

| Issue |  |  |  |  |  |  |  |  |  | Settle Date |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |


| TIPS |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Issue | Settle Date | Stop Out <br> Rate (\%) | Bid-to- <br> Cover <br> Ratio | Competitive <br> Awards (\$bn) | \% Primary Dealer | \% Direct | \% Indirect | NonCompetitive Awards (\$bn) | $\begin{gathered} \text { SOMA } \\ \text { "Add } \\ \text { Ons" } \\ \text { (\$bn) } \\ \hline \end{gathered}$ | 10-Year <br> Equivalent (\$bn)** |
| 5-Year TIPS | 10/31/2023 | 2.440 | 2.36 | 21.9 | 9.2 | 17.6 | 73.2 | 0.1 | 0.0 | 12.7 |
| 5-Year TIPS | 12/29/2023 | 1.710 | 2.55 | 20.0 | 6.1 | 18.2 | 75.7 | 0.0 | 0.0 | 11.2 |
| 10-Year TIPS | 11/30/2023 | 2.180 | 2.32 | 14.9 | 13.6 | 16.2 | 70.2 | 0.1 | 0.2 | 16.8 |

*FRNs are reported on discount margin basis.
**Approximated using prices at settlement and includes both competitive and non-competitive awards.
For TIPS 10-Year equivalent, a constant auction BEI is used as the inflation assumption.


[^0]:    ——orporate Taxes ---. Non-Withheld Taxes (incl SECA)
    Withheld Taxes (incl FICA)

[^1]:    *Projections reflect only SOMA rollovers at auction of principal payments of Treasury securities. No adjustments are made for open-market outright purchases and subsequent rollovers.

