Treasury Presentation to TBAC

Office of Debt Management



Fiscal Year 2023 Q4 Report

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*All sources are from Treasury unless otherwise specified

Section I: Executive Summary

Highlights of Treasury's November 2023 Quarterly Refunding Presentation to the Treasury Borrowing Advisory Committee (TBAC)

Receipts and Outlays through Q4 FY2023

	\$ billion	Change from same period last year (\$ billion)	Change from same period last year (%)	As % of GDP	Change from same period last year (GDP %)
Total Receipts thru Q4 FY2023	\$4,439	-\$457	-9%	16.5%	-2.8%
Total Outlays thru Q4 FY2023	\$6,134	-\$137	-2%	22.8%	-2.0%

Treasury's Projected Net Privately-held Marketable Borrowing for the Next Two Fiscal Quarters

Treasury OFP Near Term Fiscal	Net Privately Held Marketable	Assumed End-of-Quarter
Projections	Borrowing (\$ billion)	Cash Balance (\$ billion)
Q1 FY2024	776	750 (Dec)
Q2 FY2024	816	750 (Mar)

Projected Net Privately-held Marketable Borrowing for the Next Three Fiscal Years from Various Sources*

	Fiscal Year	Primary Dealers, Median October	OMB MSR July 2023	CBO Budget June 2022 (¢ hillion)
Fiscal Year		2023 (\$ billion)	(\$ billion)	CBO Budget, June 2023 (\$ billion)
I	2024	2,500	2,735	2,257
I	2025	1,950	1,849	1,763
	2026	1,898	1,696	1,676

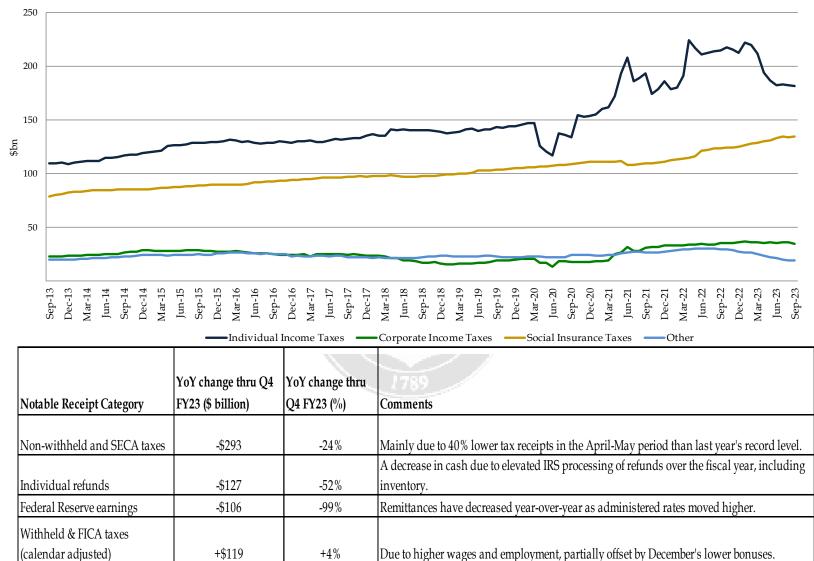
*All privately-held net marketable borrowing estimates are "normalized" with details from page 18. Uncertainty regarding funding needs in FY2024 to FY2026 remains relatively high, reflecting a variety of views on the path of monetary policy, the duration of SOMA redemptions, and the outlook for the economy.

Latest Market Expectations for Treasury Financing in October 2023:

- Primary dealers generally expected increases in coupon auction sizes consistent with the changes that were made at the August refunding, though some expected the pace of long-end increases to moderate. In October, dealers boosted their aggregate median estimates for privately-held net marketable borrowing by a cumulative \$622 billion for the FY24-FY25 period, relative to their July estimates for the same 2 years.
- Given the forecasted financing gap over FY2024 and beyond, all dealers noted that both bill and coupon auction sizes would need to be increased to address near term financing gaps. Several dealers expect bill share to temporarily exceed TBAC's recommended 15-20% range but did not express any concerns given the current demand for T-bills.
- Most dealers expected a \$1 billion increase to the 5-year TIPS reopening in December, consistent with the increase to the October new issue, and a \$1 billion increase to the 10-year new issue in January.

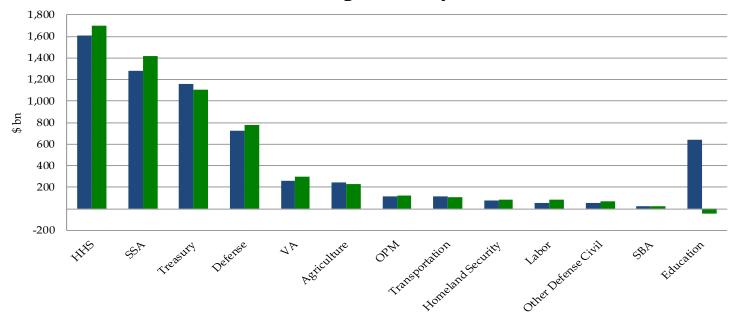
Section II: Recent Fiscal Results Receipts, Outlays, and Deficits

Monthly Receipt Levels (12-Month Moving Average)



Tax receipts for Q4 FY2020 reflect the adjustment of April and June 2020 tax deadlines to July 15th, 2020. Individual Income Taxes include withheld and non-withheld. Social Insurance Taxes include FICA, SECA, RRTA, UTF deposits, FUTA and RUIA. Other includes excise taxes, estate and gift taxes, customs duties and miscellaneous receipts.

Largest Outlays



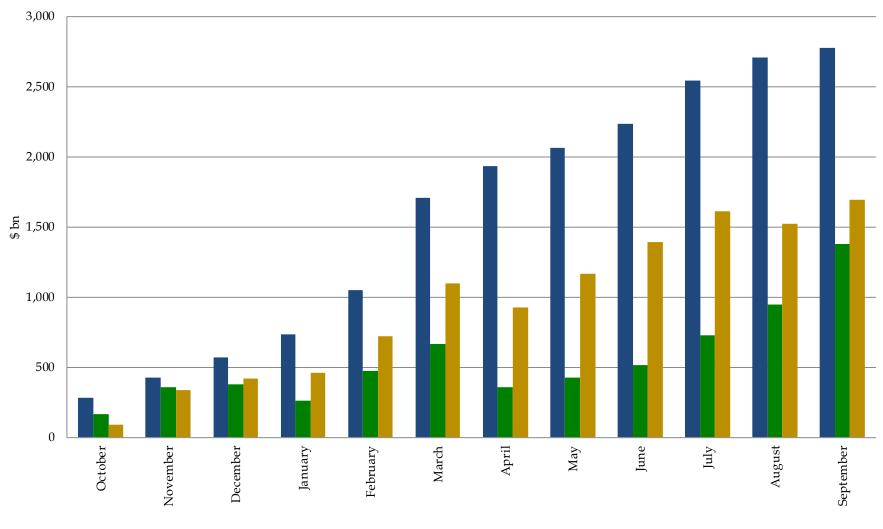
Oct - Sep FY2022

■ Oct - Sep FY2023

	YoY change thru	YoY change thru	A.3 /21
Notable Outlay Category	Q4 FY23 (\$ billion)	Q4 FY23 (%)	Comments
Social Security Administration			Primarily due to increases from cost-of-living adjustments and increased
(calendar adjusted)	+\$139	+11%	number of beneficiaries.
Health and Human Services			
(calendar adjusted)	+\$96	+6%	Due to higher Medicare and Medicaid outlays.
Department of Defense			Due to increased spending for military personnel, operations, maintenance
(calendar adjusted)	+\$53	+7%	and procurement.
			Interest on the Public Debt was \$162 billion higher (23%); while outlays for
			COVID-19 relief grants were \$105 billion lower (-99%) and Tax Credits were
Department of Treasury	-\$55	-5%	\$97 billion (-28%) lower compared to last year.
Department of Education	-\$680	-106%	Due to several Federal Direct Student Loan program modifications.
			Federal Deposit Insurance Corporation outlays are \$101 billion higher. FCC
			spectrum auction receipts (negative outlays) were booked in January 2022
Other (not in the chart above)	+\$274	+195%	(\$81 billion).

Outlays in the chart above are on calendar adjusted basis

Cumulative Budget Deficits by Fiscal Year



■ FY2021 ■ FY2022 ■ FY2023

Section III: Various Fiscal Forecasts Primary Dealers, OMB, CBO

Recent Economic Forecasts

Primary Dealer Median Es	stimates O	ctober 202	23		OMB Estimates July 2023			
	<u>CY2023</u>	<u>CY2024</u>	<u>CY2025</u>			<u>CY2023</u>	<u>CY2024</u>	<u>CY2025</u>
	% Chan	ge from Q4	4 to <u>Q4</u>			% Chang	<u>ge from Q4</u>	to <u>Q4</u>
GDP					GDP			
Real	2.5	0.5	na		Real	0.4	1.8	2.4
Nominal	5.2	2.9	na		Nominal	3.5	4.1	4.5
Inflation					Inflation			
CPI Headline	3.4	2.5	na		CPI Headline	3.3	2.5	2.3
CPI Core	4.0	2.7	na					
	Fourth	Quarter L	evels			Fourth	Quarter Le	evels
Unemployment Rate (%)	3.8	4.5	na		Unemployment Rate (%)	4.2	4.3	4.1
	<u>FY2024</u>	<u>FY2025</u>	<u>FY2026</u>			<u>FY2024</u>	<u>FY2025</u>	<u>FY2026</u>
Deficits (\$bil)	\$1,800	\$1,850	\$1,800		Deficits (\$bil)	\$1,877	\$1,698	\$1,561
CBO Estimates February	2023		13	44	CBO Estimates July 2023			
	<u>CY2023</u>	<u>CY2024</u>	<u>CY2025</u>	10		<u>CY2023</u>	<u>CY2024</u>	<u>CY2025</u>
	<u>% Chang</u>	e from Q4	to <u>Q4</u>	.		% Chang	e from Q4	to <u>Q4</u>
GDP					GDP			
Real	0.1	2.5	2.6	<u> </u>	Real	0.9	1.5	2.4
Nominal	3.1	4.9	4.8		Nominal	3.8	3.9	4.5
Inflation					Inflation			
CPI Headline	4.0	2.4	2.1		CPI Headline	3.3	2.7	2.2
	Fourth (<u>Quarter Le</u>	vels			Fourth (<u>Quarter Le</u>	vels
Unemployment Rate (%)	5.1	4.8	4.6		Unemployment Rate (%)	4.1	4.7	4.5
	<u>FY2024</u>	<u>FY2025</u>	<u>FY2026</u>					
Deficits (\$bil)	\$1,501	\$1,649	\$1,586					

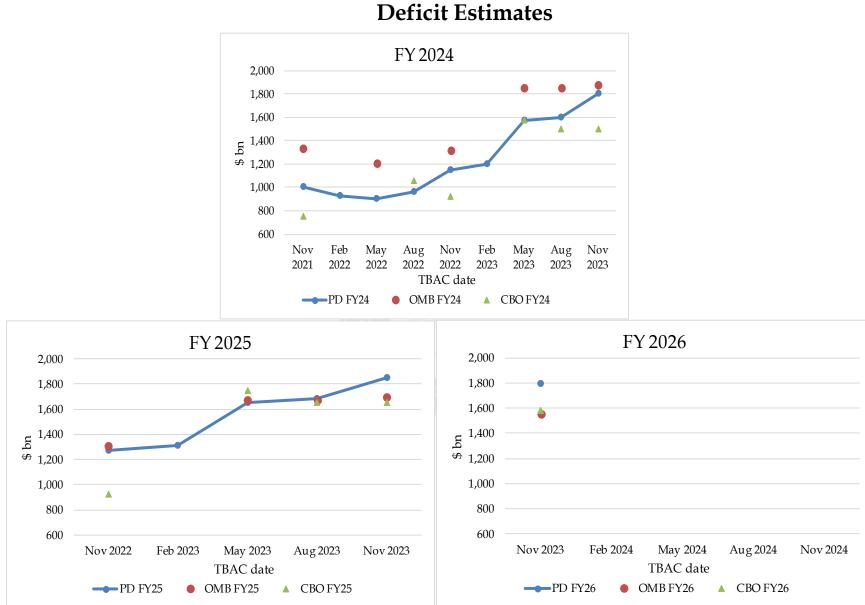
Note: Economic assumptions for July 2023 OMB and Feb 2023 CBO forecasts were established in June 2023 and December 2022, respectively. Economic assumptions from July 2023 CBO forecasts were not reflected in the most recent May CBO budget updates. <u>Budget and Economic Data | Congressional Budget Office (cbo.gov)</u>

Recent Deficit Forecasts

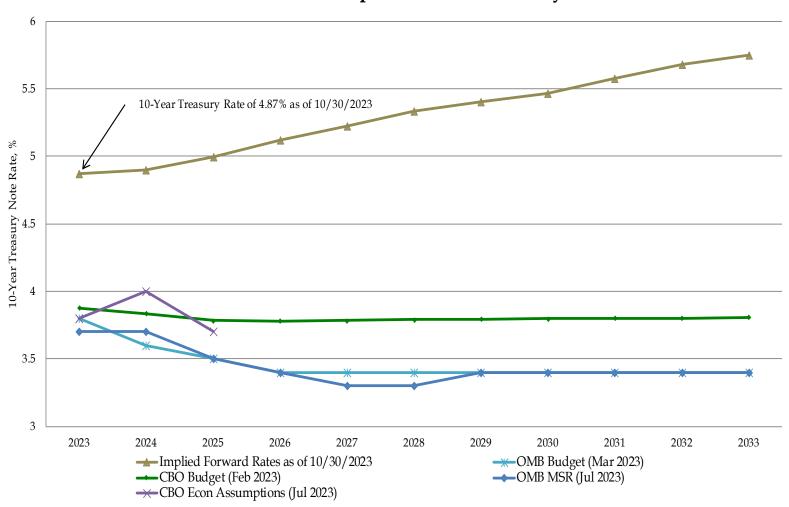
- Primary dealers increased their deficit estimates in October relative to estimates they provided in July.
- Dealers generally suggested that risks were asymmetric to the upside, i.e., risks for higher deficits and noted a high degree of uncertainty around their estimates.
- The latest OMB and CBO estimates in the table below are provided for reference.

Deficit Estimates (\$ billion)	PD 25th Percentile	Primary Dealers (Median)	PD 75th Percentile	Change from Prior Quarter (Median)	OMB	СВО
FY2024	1,688	1,800	1,807	200	1,877	1,501
FY2025	1,725	1,850	1,900	162	1,698	1,649
FY2026	1,728	1,800	1,950	na	1,561	1,586
As of date	Oct-23	Oct-23	Oct-23		Jul-23	Jun-23

- OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023.
- CBO projections are using estimates are from Table 1 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt," June 2023.



Evolution of Median Primary Dealer, OMB, and CBO Deficit Estimates



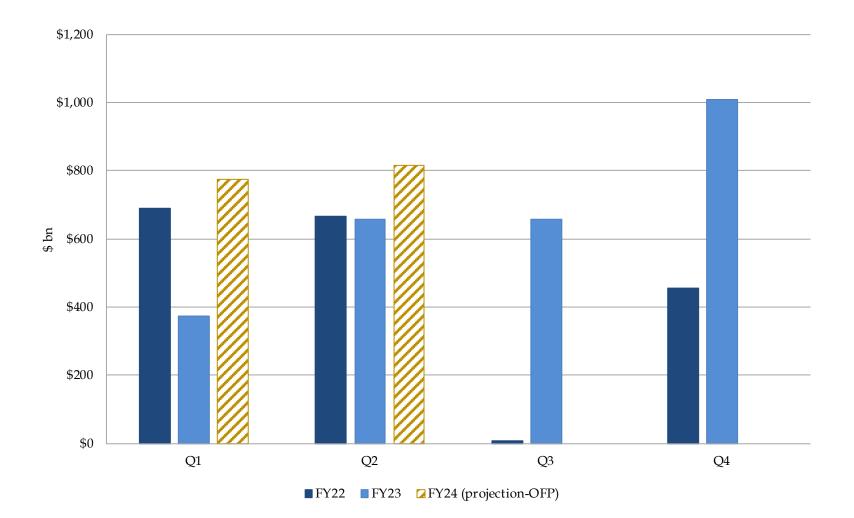
Interest Rate Assumptions: 10-Year Treasury Note

Section IV: Estimated Borrowing Needs and Financing Implications

Assumptions for Financing Section (pages 16 to 20)

- Portfolio and SOMA holdings as of 9/30/2023, unless otherwise noted (see slide 20).
- Estimates assume privately announced issuance sizes and patterns remain constant for nominal coupons, TIPS, and FRNs given the issuance sizes in effect in October 2023, while using total bills outstanding of ~\$5.3 trillion, unless otherwise noted (see slide 20).
- The principal on the TIPS securities was accreted to each projection date based on market ZCIS levels as of 9/30/2023, unless otherwise noted (see slide 20).
- No attempt was made to account for future financing needs.
- **Privately-held marketable borrowing** excludes rollovers (auction "add-ons") of Treasury securities held in the Federal Reserve System Open Market Account (SOMA) but includes financing required due to SOMA redemptions. Secondary market purchases of Treasury securities by SOMA do not directly change net privately-held marketable borrowing but, all else equal, when the securities mature and assuming the Fed does not redeem any maturing securities, this would increase the amount of cash raised for a given privately-held auction size by increasing the SOMA "add-on" amount. These borrowing estimates are based upon current law and do not include any assumptions for the impact of additional legislation that may be passed.

Privately-Held Net Marketable Borrowing Outlook



Implied Bill Funding for Next Two Quarters Based on Recent Borrowing Estimates

Sources of Privately-Held Financing in FY24 Q1

ber - December 2	023	January - March 2024	4
g Constant ance Sizes*		Assuming Constant Coupon Issuance Sizes*	
ed Net wing**	776	Treasury Announced Net Marketable Borrowing**	8
	316	Net Coupon Issuance	23
460		Implied Change in Bills	58

January - March 2024 October - December 2023 Fiscal Year-to-Date Fiscal Year-to-Date **Coupon Issuance Coupon Issuance Coupon Issuance Coupon Issuance** Gross Maturing Maturing Security Gross Maturing Net Net Security Gross Maturing Net Gross Net 2-Year FRN (2)(2) 2-Year FRN (20)(22) 2-Year (24)(24)2-Year (9) (33) 3-Year 3-Year (21) (15) 5-Year 5-Year 7-Year 7-Year 10-Year 10-Year 20-Year 20-Year 30-Year 30-Year 5-Year TIPS 5-Year TIPS 10-Year TIPS 10-Year TIPS (15)30-Year TIPS 30-Year TIPS Coupon Subtotal Coupon Subtotal 1,763 1,218

* Keeping announced issuance sizes and patterns constant for nominal coupons, TIPS, and FRNs.

** Assumes end-of-December 2023 and end-of-March 2024 cash balances of \$750 billion and \$750 billion respectively versus end-of-September cash balance of \$657 billion. Financing Estimates released by the Treasury can be found here: <u>http://www.treasury.gov/resource-center/data-chart-center/quarterly-refunding/Pages/Latest.aspx</u>

Longer-Term Privately-Held Net Marketable Borrowing Estimates and SOMA Redemption Assumptions

	Primary Dealer				CBO	
	25th	Median	75th	OMB	CDU	
FY 2024 Deficit	1,688	1,800	1,807	1,877	1,501	
FY 2025 Deficit	1,725	1,850	1,900	1,698	1,649	
FY 2026 Deficit	1,728	1,800	1,950	1,561	1,586	
FY 2024 SOMA Redemption	540	630	720			
FY 2025 SOMA Redemption	0	0	180			
FY 2026 SOMA Redemption	0	0	0			
FY 2024 Privately-Held Net Marketable Borrowing*	2,305	2,500	2,560	2,735	2,257	
FY 2025 Privately-Held Net Marketable Borrowing*	1,815	1,950	2,050	1,849	1,763	
FY 2026 Privately-Held Net Marketable Borrowing*	1,750	1,898	1,994	1,696	1,676	

Estimates as of:	Oct-23	Jul-23	Jun-23

• *All privately-held net marketable borrowing estimates of are "normalized" using:

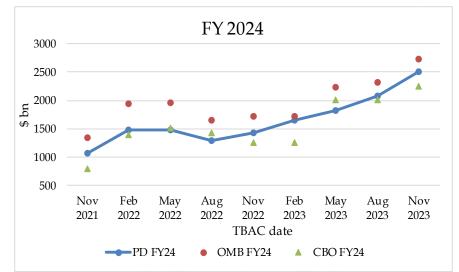
• 1) the median Primary Dealer's estimates for SOMA redemptions, and

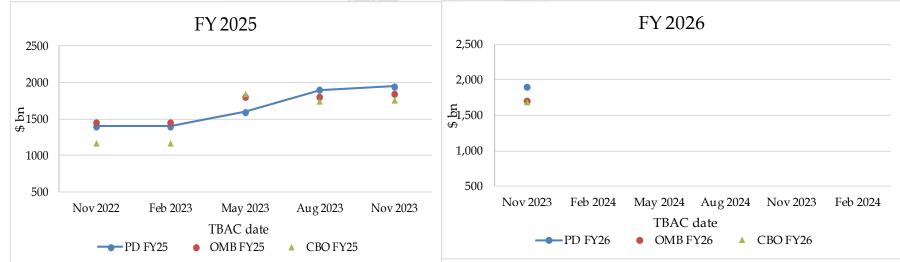
• 2) PD's median end of fiscal year 2024 cash balance of \$733 billion, held constant in out years.

• OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.

 CBO projections are using estimates are from Table 1 & 2 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt," June 2023.

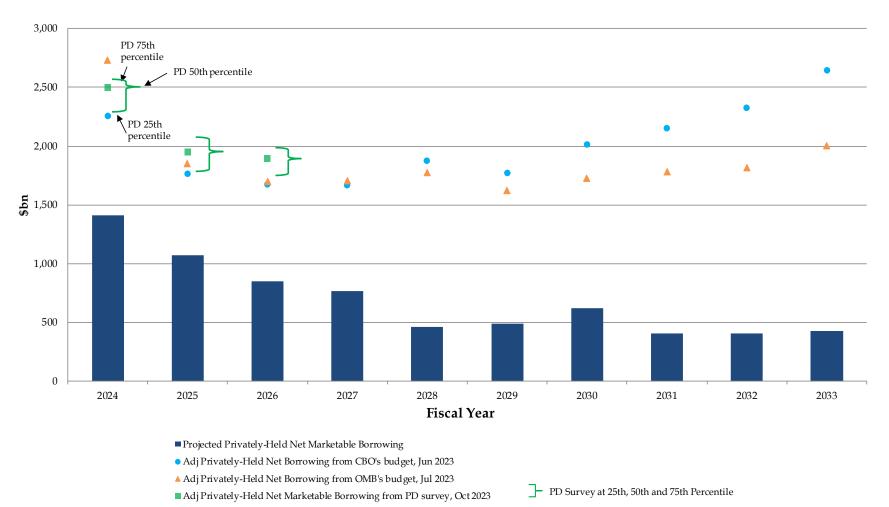
Evolution of Median Primary Dealer, OMB, and CBO Privately-Held Net Marketable Borrowing Estimates*





* Note that both the OMB and CBO privately-held net marketable borrowing estimates are calculated by adjusting their respective deficit estimates using dealer's median SOMA redemption estimates. In addition, all the PD, OMB and CBO privately-held borrowings are normalized with the same cash balance changes. See slide 18 for details.

Projected Privately-Held Net Marketable Borrowing Assuming Private Coupon Issuance & Total Bills Outstanding Remain Constant as of 10/31/2023*



*Treasury's latest primary dealer survey median/interquartile range estimates can be found on page 18. OMB's borrowing projections are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans. CBO's borrowing projections are using estimates from Table 2 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt," June 2023. OMB and CBO borrowing estimates from FY24 to FY26 are normalized to privately-held net borrowing after adding PD survey median SOMA redemption assumptions for FY24/25/26. In addition, all privately-held net borrowing estimates are normalized with PD's FY24 median ending cash balance of \$733 billion.

Section V: Select Portfolio Metrics

Note: Several of the portfolio metric charts that follow include three years of projected metrics.

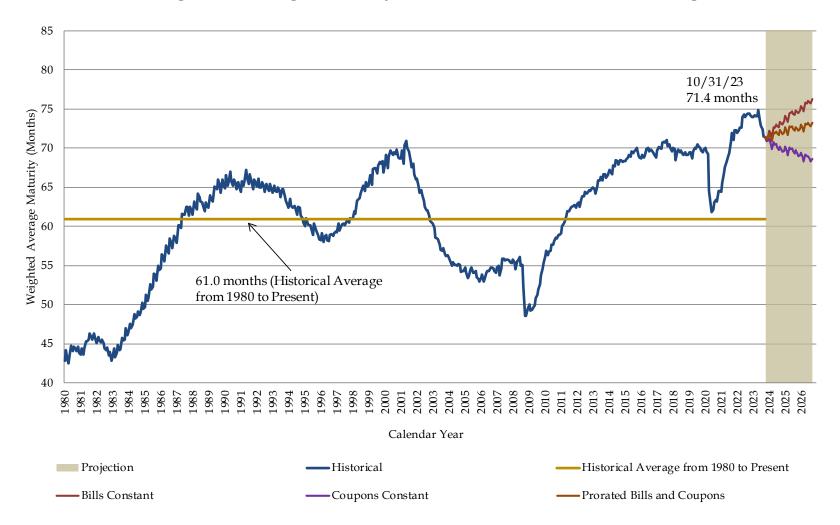
These projections are hypothetical and <u>are meant for illustrative purposes only</u>. The projections contained in these charts <u>should not</u> be interpreted as representing any future policy decisions regarding Treasury financing.

Projections illustrate how various portfolio metrics could evolve under three hypothetical financing scenarios. The scenarios were chosen to illustrate a potential range of portfolio metric outcomes based on hypothetical issuance choices.

The scenarios are:

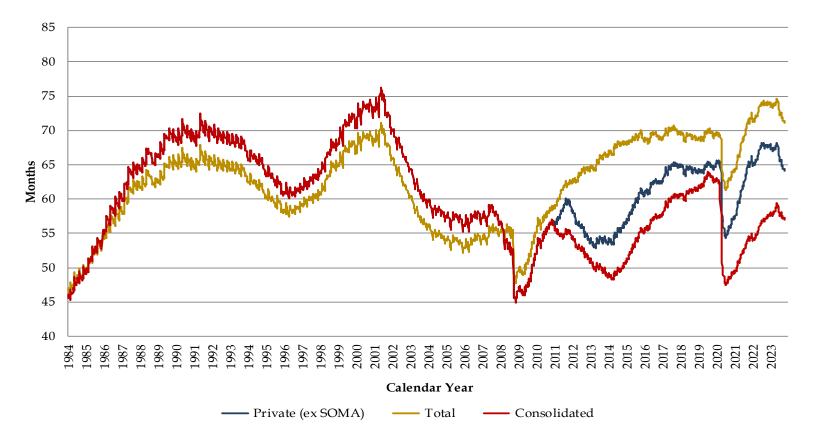
- 1) "Coupons Constant": Treasury maintains coupon, FRN, and TIPS auction sizes constant as of October 2023 and addresses any changes in financing needs by only increasing or decreasing T-bill auction sizes;
- 2) "Bills Constant": Treasury maintains T-bills aggregate supply constant at \$5.5 trillion as of 10/31/2023 and increases or decreases coupon, FRN, and TIPS auction sizes in response to financing needs in a manner that maintains current issuance proportions going forward;
- 3) *"Prorated Bills and Coupons":* Treasury maintains **T-bills share constant** at 21% as of 10/31/2023 and addresses any changes in financing needs by pro rata increasing or decreasing coupon, FRN, and TIPS auction sizes.

Privately-held net marketable borrowing needs used in the projections section of these charts are proxied using median primary dealer estimates for FY24, FY25 & FY26 (see page 18).



Weighted Average Maturity of Marketable Debt Outstanding

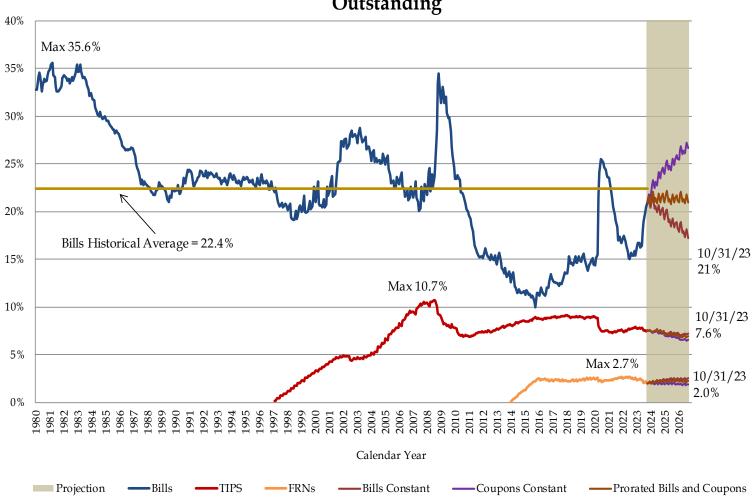
Consolidated WANRR Calculation*



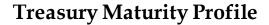
* Weighted Average Next Rate Reset (WANRR) is a "Weighted Average Maturity" metric that attempts to adjust for the floating rate aspect of some Treasury debt. The WANRR is the average time until the outstanding debt's interest rate is set to a new interest rate. For bills and fixed rate notes and bonds, the next rate reset is equal to the maturity date.

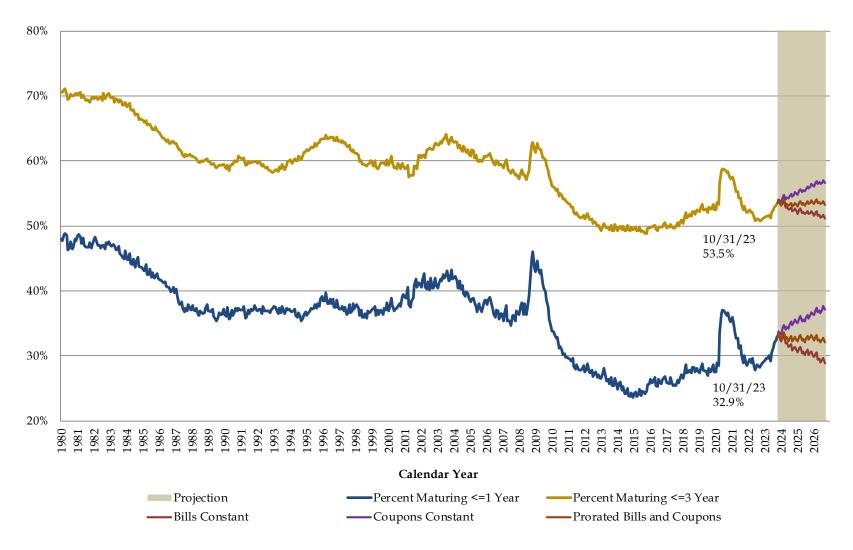
In contrast, for floating rate obligations, the time between the next rate reset date or maturity date is examined and the shorter period is used in the calculation.

The consolidated outstanding debt is defined as the private amount plus SOMA Treasury securities holdings less currency amount. In this calculation, SOMA Treasury holdings greater than the level of currency outstanding is treated as if it is a daily rate reset.



Bills, TIPS & FRNs Outstanding as a Percent of Marketable Debt Outstanding



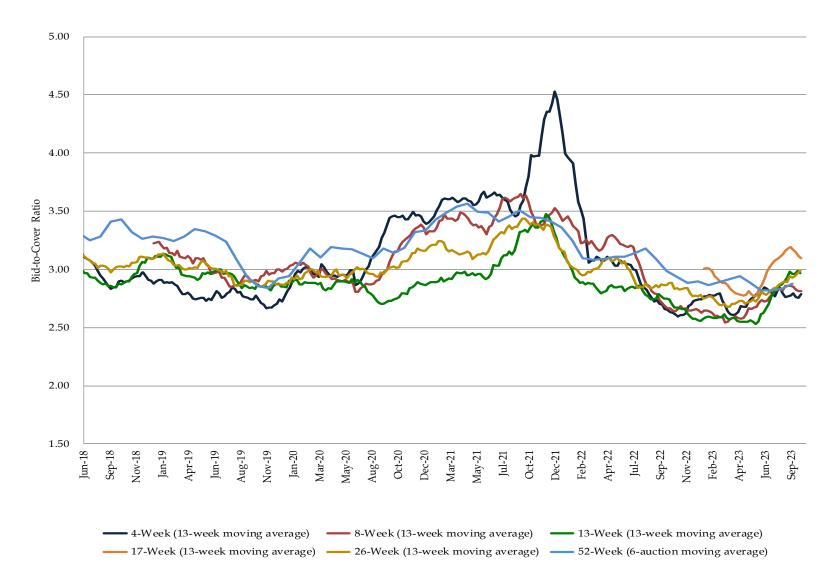


Section VI: Select Demand Metrics

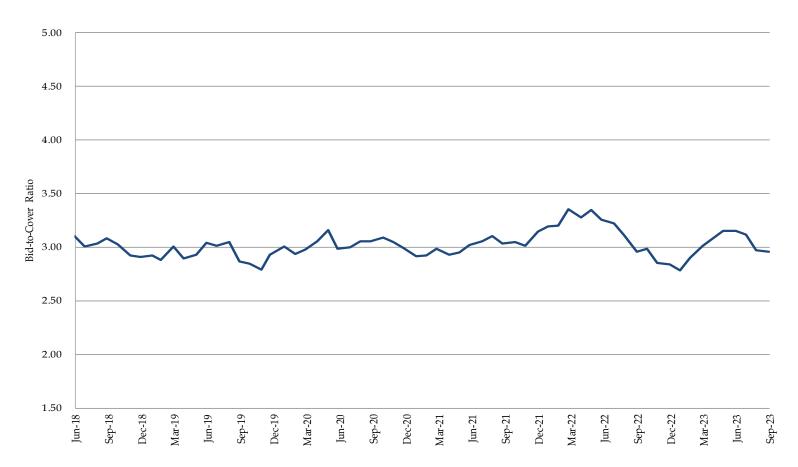
Bid-to-Cover Data, Investor Class Data, Direct & Primary Dealer Awards, and Foreign Demand



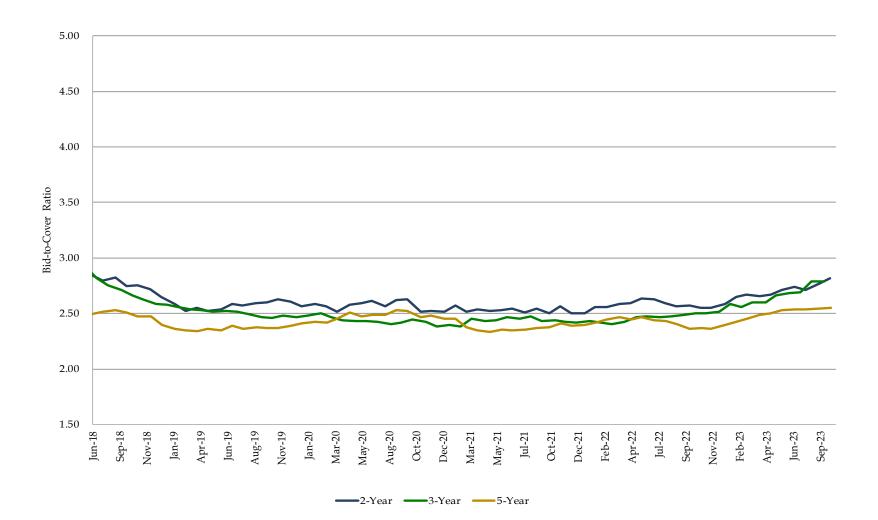
Bid-to-Cover Ratios for Treasury Bills



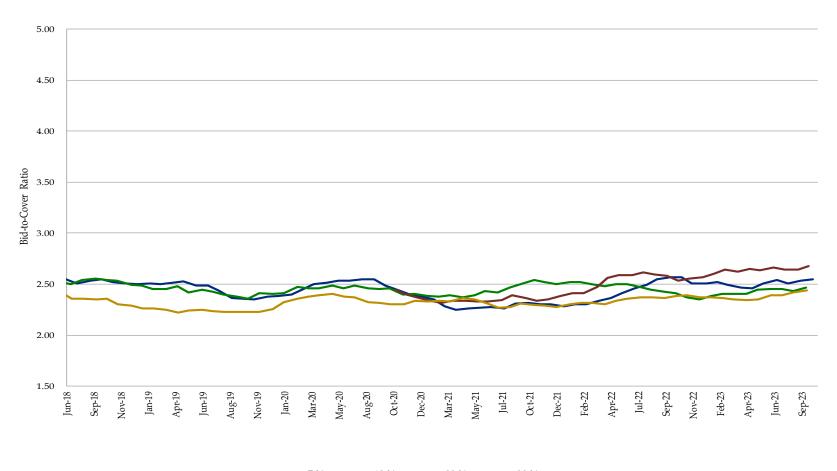
Bid-to-Cover Ratios for FRNs (6-Month Moving Average)



Bid-to-Cover Ratios for 2-, 3-, and 5-Year Nominal Securities (6-Month Moving Average)

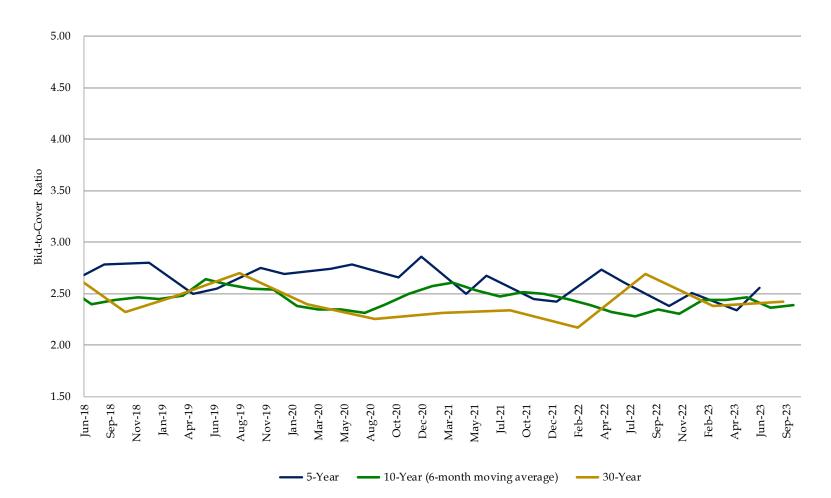


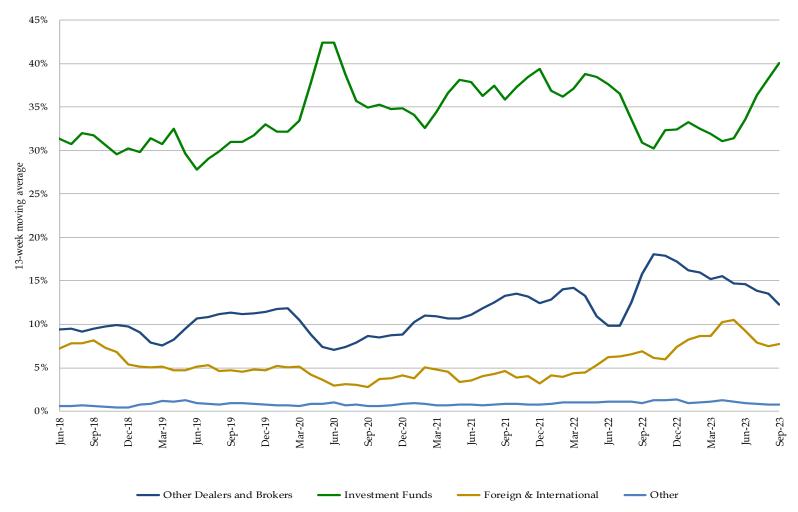
Bid-to-Cover Ratios for 7-, 10-, 20-, and 30-Year Nominal Securities (6-Month Moving Average)



—7-Year **—**10-Year **—**20-Year **—**30-Year

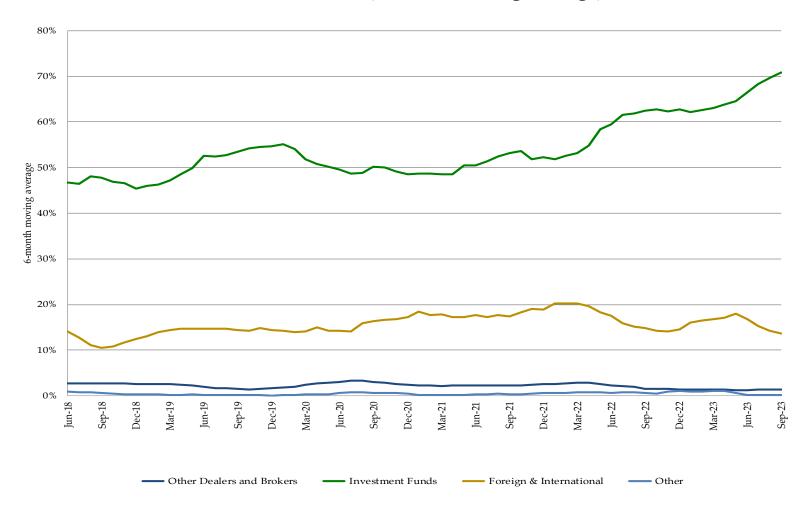
Bid-to-Cover Ratios for TIPS





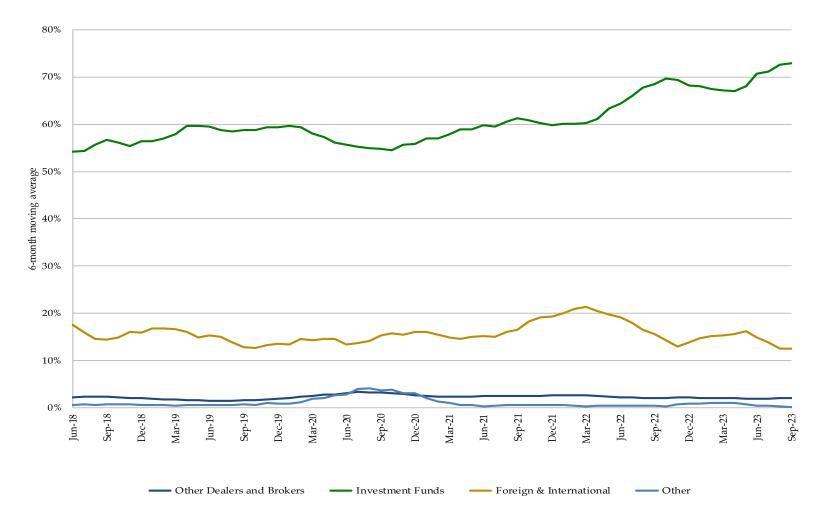
Percent Awarded in Bill Auctions by Investor Class (13-Week Moving Average)

Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5%, which include Depository Institutions, Individuals, Pension and Insurance.



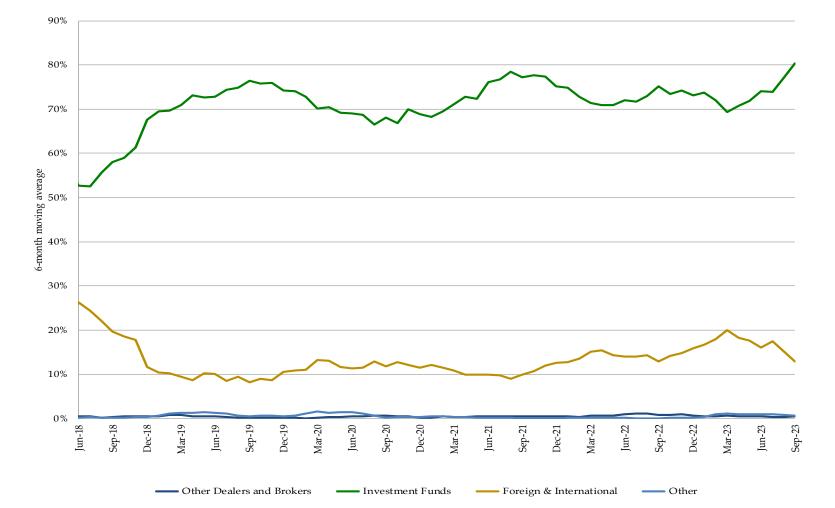
Percent Awarded in 2-, 3-, and 5-Year Nominal Security Auctions by Investor Class (6-Month Moving Average)

Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5%, which include Depository Institutions, Individuals, Pension and Insurance.



Percent Awarded in 7-, 10-, 20-, 30-Year Nominal Security Auctions by Investor Class (6-Month Moving Average)

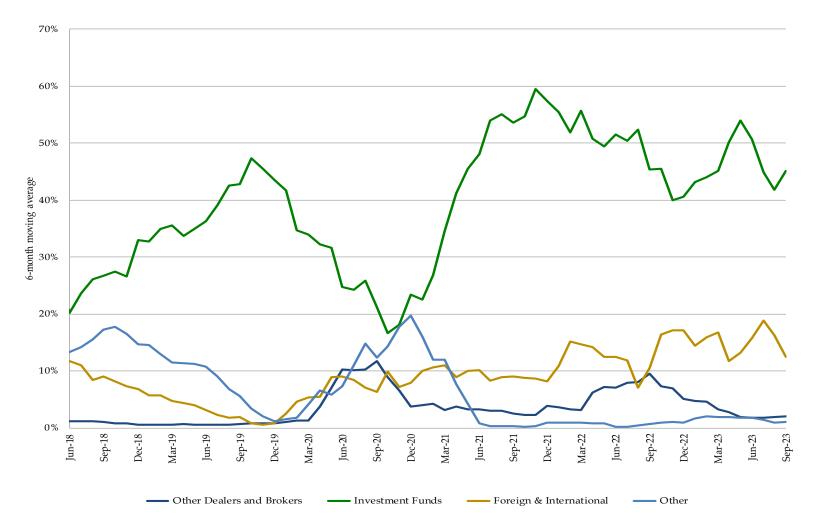
Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5%, which include Depository Institutions, Individuals, Pension and Insurance.



Percent Awarded in TIPS Auctions by Investor Class (6-Month Moving Average)

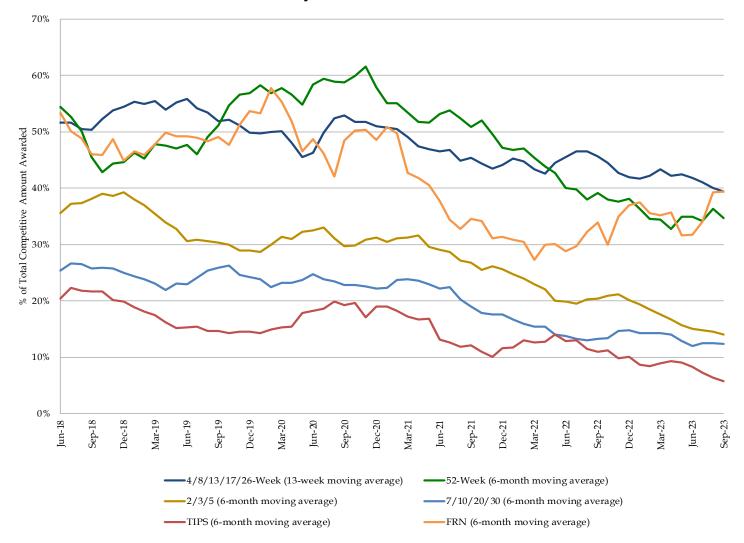
Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5%, which include Depository Institutions, Individuals, Pension and Insurance.

Percent Awarded in FRN Auctions by Investor Class (6-Month Moving Average)

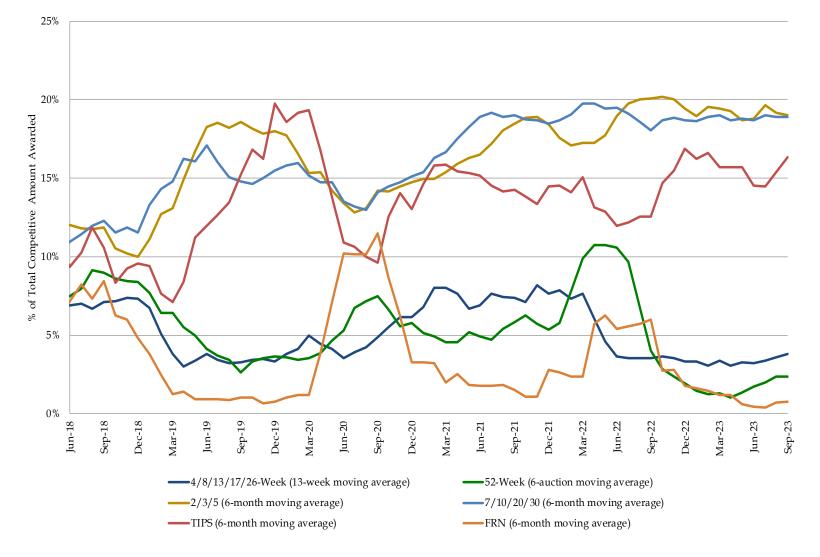


Excludes SOMA add-ons. The "Other" category includes categories that are each less than 5%, which include Depository Institutions, Individuals, Pension and Insurance.

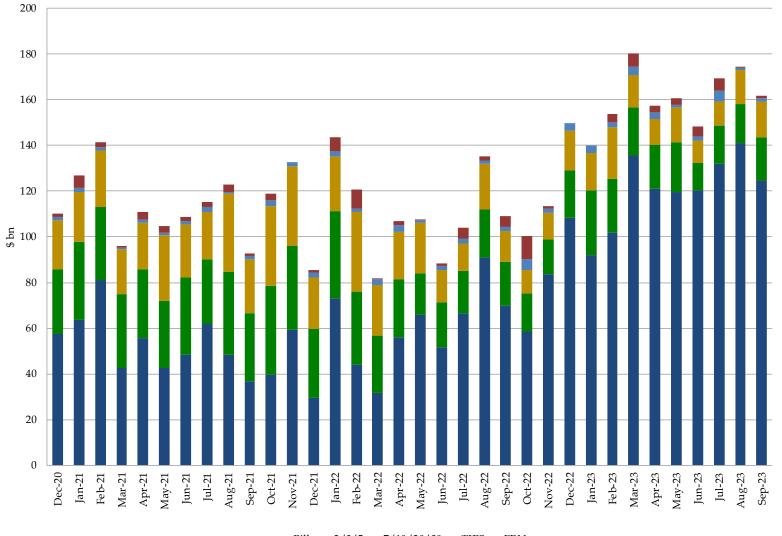
Primary Dealer Awards at Auction



Competitive Amount Awarded excludes SOMA add-ons.



Competitive Amount Awarded excludes SOMA add-ons.



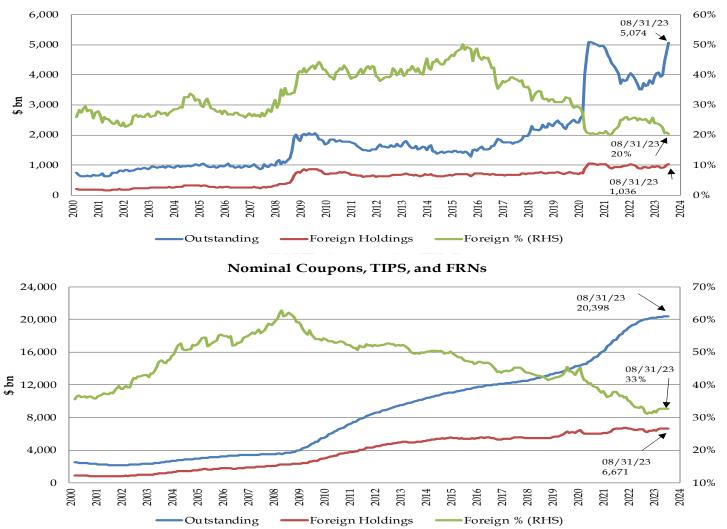
Total Foreign Awards of Treasuries at Auction, \$ billions

■Bills ■2/3/5 ■7/10/20/30 ■TIPS ■FRN

Foreign includes both private sector and official institutions.

Total Foreign Holdings

Bills



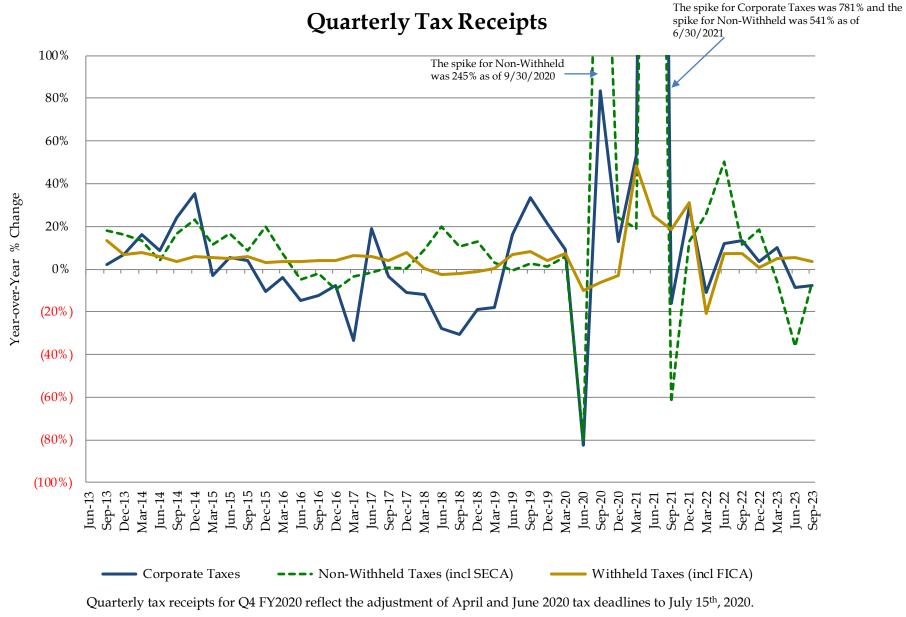
Source: Treasury International Capital (TIC) System as of August 2023.

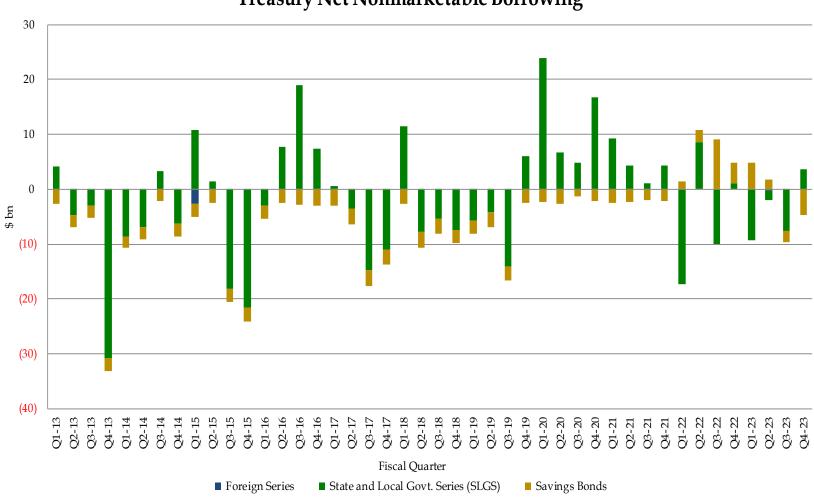
For more information on foreign participation data, including more details about the TIC data shown here, please refer to Treasury Presentation to TBAC "Brief Overview of Key Data Sources on Foreign Participation in the U.S. Treasury Securities Market" at the Treasury February 2019 Refunding.

VII. Appendix

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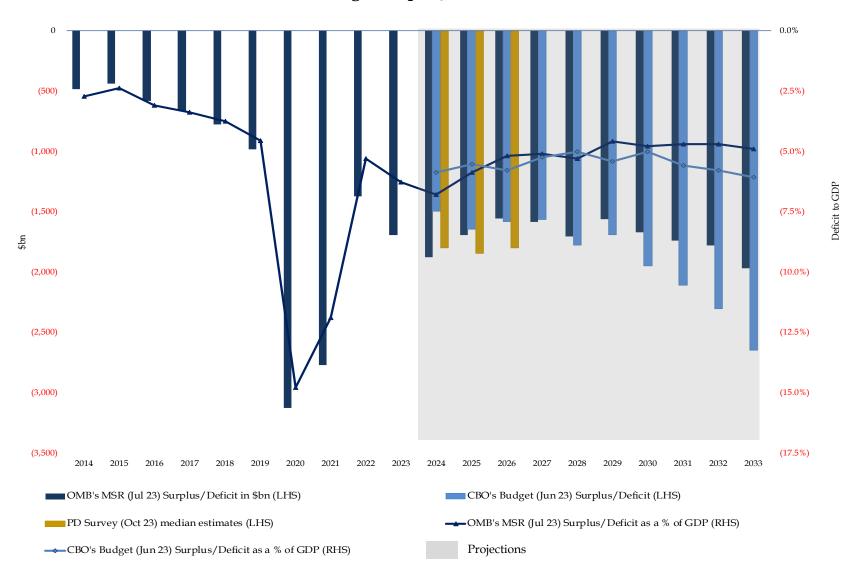
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Treasury Net Nonmarketable Borrowing

Budget Surplus/Deficit*



*OMB's projections are from OMB's Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. CBO's projections are from Table 1 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt," June 2023.

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Sources of Privately-Held Financing in FY23 Q4

July - September 202	3
Net Bill Issuance	824
Net Coupon Issuance	185
Subtotal: Net Marketable Borrowing	1,010
Ending Cash Balance	657
Beginning Cash Balance	402
Subtotal: Change in Cash Balance	254
Net Implied Funding for FY23 Q4*	755

	July - September 2023 Bill Issuance			Fiscal Year-to-Date Bill Issuance			
Security	Gross	Maturing	Net	Gross	Maturing	Net	
4-Week	975	885	90	3,214	3,094	120	
8-Week	845	650	195	2,800	2,635	165	
13-Week	875	779	96	3,133	2,948	185	
17-Week	624	477	147	1,931	1,125	806	
26-Week	784	621	163	2,668	2,316	352	
52-Week	120	102	18	466	442	24	
CMBs							
6-Week	725	510	215	870	510	360	
CMBs	0	100	(100)	813	1,138	(325)	
Bill Subtotal	4,947	4,123	824	15,894	14,207	1,687	

	July	7 - September 2	2023	Fis	scal Year-to-D	ate		
	C	Coupon Issuanc	e	C	Coupon Issuance			
Security	Gross	Maturing	Net	Gross	Maturing	Net		
2-Year FRN	72	80	(8)	276	314	(38)		
2-Year	87	115	(28)	465	566	(101)		
3-Year	126	108	18	486	334	152		
5-Year	89	43	46	476	209	267		
7-Year	71	51	20	386	297	89		
10-Year	105	41	64	402	174	228		
20-Year	28	0	28	145	0	145		
30-Year	61	7	54	232	14	218		
5-Year TIPS	0	0	0	80	43	37		
10-Year TIPS	32	49	(17)	94	98	(5)		
30-Year TIPS	8	0	8	17	0	17		
Coupon Subtotal	678	493	185	3,058	2,049	1,009		
Total	5,626	4,616	1,010	18,952	16,256	2,696		

*By adjusting the change in cash balance, Treasury arrives at the net implied funding number.

Privately-Held Net Marketable Borrowing Definition and Calculation Example

FY 2022 Actual Deficits and Privately-Held Net Marketable Borrowing, in \$ billions

	FY 2022 Actual
FY 2022 Deficit	1,375
FY 2022 + Change in Cash Balance	421
FY 2022 + Other Means of Financing (e.g. Direct Loans)	-125
FY 2022 = Total Net Marketable Borrowing	1,671
FY 2022 + SOMA Redemption	150
FY 2022 = Privately-Held Net Marketable Borrowing	1,821

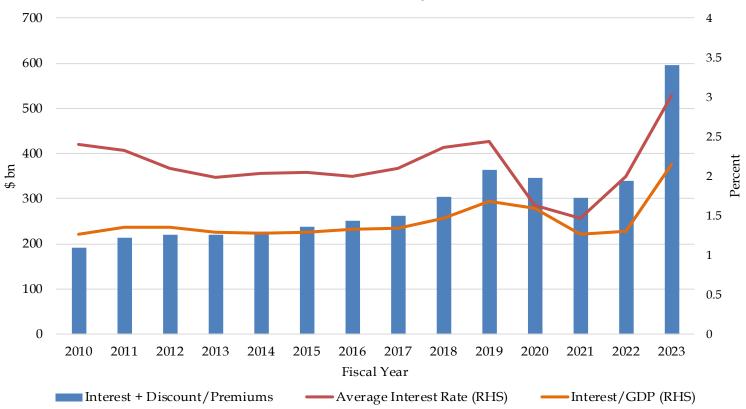
- Actual deficits are sourced from the Monthly Treasury Statement.
- Actual change in cash balance is sourced from the Daily Treasury Statement. Change in cash balance = cash balance of Sept 30, 2022 cash balance of Sept 30, 2021
- Other Means of Financing include cash flows associated with federal credit programs, such as those related to student loans and loans to small businesses.
- Privately-Held Net Marketable Borrowing = Total Net Marketable Borrowing + SOMA Redemption
- SOMA redemption is the amount that the Federal Reserve redeems securities that Treasury has to replace with privately-held marketable borrowing. Actual SOMA redemptions amounts is from the Sources and Uses Reconciliation Table.
- Actual Privately-Held Net Marketable Borrowing is from the Sources and Uses Reconciliation Table.

		Primary Dea	ler		CRO
	25th	Median	75th	OMB	CBO
FY 2024 Deficit	1,688	1,800	1,807	1,877	1,501
FY 2025 Deficit	1,725	1,850	1,900	1,698	1,649
FY 2026 Deficit	1,728	1,800	1,950	1,561	1,586
FY 2024 Change in Cash Balance	33	76	93	0	0
FY 2025 Change in Cash Balance	10	17	0	0	0
FY 2026 Change in Cash Balance	0	0	50	0	0
FY 2024 Total Net Marketable Borrowing				1,664	1,551
FY 2025 Total Net Marketable Borrowing				1,817	1,746
FY 2026 Total Net Marketable Borrowing				1,683	1,676
FY 2024 SOMA Redemption	540	630	720		
FY 2025 SOMA Redemption	0	0	180		
FY 2026 SOMA Redemption	0	0	0		
FY 2024 Privately-Held Net Marketable Borrowing*	2,305	2,500	2,560	2,735	2,257
FY 2025 Privately-Held Net Marketable Borrowing*	1,815	1,950	2,050	1,849	1,763
FY 2026 Privately-Held Net Marketable Borrowing*	1,750	1,898	1,994	1,696	1,676
Estimates as of:		Oct-23		Jul-23	Jun-23

FY 2024-2026 Deficits and Privately-Held Net Marketable Borrowing Estimates, in \$ billions

- *All privately-held net marketable borrowing estimates of are "normalized" using:
 - 1) the median Primary Dealer's estimates for SOMA redemptions, and
 - 2) PD's median end of fiscal year 2024 cash balance of \$733 billion, held constant in out years.
- OMB projections are using estimates are from Table S-1 of "Mid-Session Review, Budget of The U.S. Government," July 2023. Adjusted to reflect the latest assumptions about student loans.

• CBO projections are using estimates are from Table 1 & 2 of "How the Fiscal Responsibility Act of 2023 Affects CBO's Projections of Federal Debt ," June 2023.

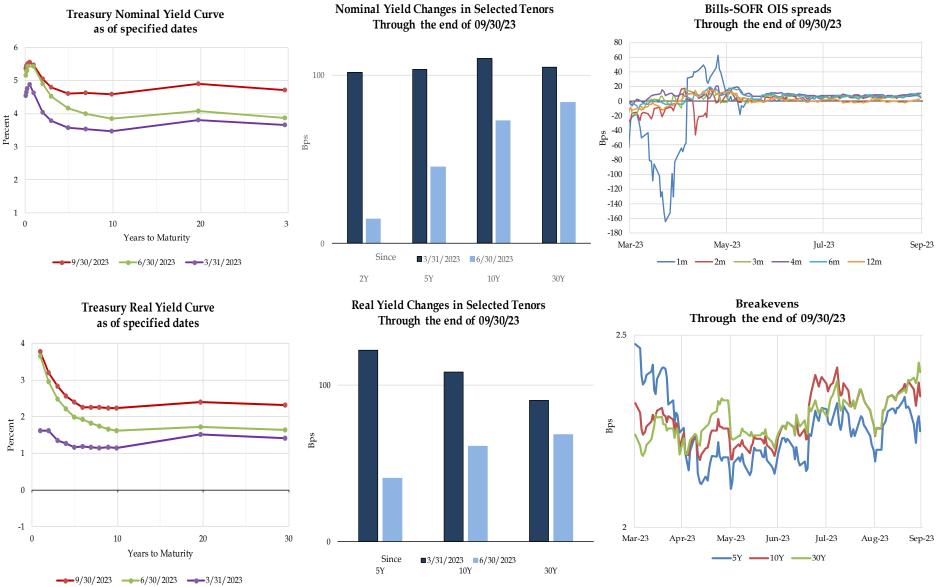


Historical Marketable Treasury Debt Service Cost

Source: https://fiscaldata.treasury.gov/datasets

The average interest rates for total marketable debt do not include the Treasury Inflation-Indexed Securities and the Treasury Floating Rate Notes. However, they include securities from Federal Financing Bank. The average interest rates in the chart are as of corresponding fiscal year-end-dates.

Various Historical Treasury Interest Rate Metrics



Source: Bloomberg

Projected Privately-Held Net Marketable Borrowing Assuming Private Coupon Issuance & Total Bills Outstanding Remain Constant as of 10/31/2023*

Fiscal Year	Bills	2/3/5	7/10/20/30	TIPS	FRN	Historical/Projected Net Borrowing Capacity
2019	137	498	534	51	59	1,280
2020	2,652	538	724	46	55	4,015
2021	(1,315)	1,260	1,328	55	92	1,420
2022	(53)	744	1,027	61	42	1,821
2023	1,689	319	680	50	(38)	2,699
2024	197	328	793	76	14	1,409
2025	0	232	812	11	20	1,075
2026	0	15	808	29	0	851
2027	0	68	691	11	0	770
2028	0	96	375	(11)	0	460
2029	0	3	495	(8)	0	490
2030	0	0	616	7	0	623
2031	0	0	411	(5)	0	406
2032	0	0	435	(30)	0	406
2033	0	0	447	(22)	0	425

*Projections reflect only SOMA rollovers at auction of principal payments of Treasury securities. No adjustments are made for open-market outright purchases and subsequent rollovers.

					Bills					
Issue	Settle Date	Stop Out Rate (%)	Bid-to- Cover Ratio	Competitive Awards (\$bn)	% Primary Dealer	% Direct	% Indirect	Non- Competitive Awards (\$bn)	SOMA "Add Ons" (\$bn)	10-Year Equivalent (\$bn)*
4-Week	7/11/2023	5.150	2.54	65.9	50.7	1.9	47.3	4.1	0.8	0.6
4-Week	7/18/2023	5.210	2.79	63.9	40.1	4.6	55.4	6.1	0.8	0.6
4-Week	7/25/2023	5.255	2.66	65.4	41.1	6.1	52.8	4.6	0.8	0.6
4-Week	8/1/2023	5.275	3.18	64.1	36.1	3.7	60.2	5.9	0.9	0.6
4-Week	8/8/2023	5.275	2.80	65.3	42.3	4.7	53.0	4.7	0.9	0.6
4-Week	8/15/2023	5.280	2.62	70.5	44.1	6.5	49.5	4.5	0.9	0.7
4-Week	8/22/2023	5.280	2.67	75.7	42.3	3.2	54.5	4.3	0.9	0.7
4-Week	8/29/2023	5.285	2.89	75.7	36.1	2.4	61.5	4.3	1.0	0.7
4-Week	9/5/2023	5.280	2.95	75.1	37.2	1.7	61.1	4.9	0.5	0.7
4-Week	9/12/2023	5.280	2.70	75.5	40.1	2.4	57.5	4.5	0.5	0.7
4-Week	9/19/2023	5.285	2.66	75.5	50.6	3.5	45.9	4.5	0.5	0.7
4-Week	9/26/2023	5.280	2.80	75.7	42.1	4.8	53.1	4.3	0.5	0.7
4-Week	10/3/2023	5.290	2.95	80.1	38.8	4.1	57.1	4.9	0.7	0.8
8-Week	7/11/2023	5.200	2.88	58.6	32.0	1.9	66.1	1.4	0.7	1.1
8-Week	7/18/2023	5.230	2.87	57.9	39.7	1.8	58.5	2.1	0.7	1.1
8-Week	7/25/2023	5.255	2.99	58.8	35.5	3.9	60.7	1.2	0.7	1.1
8-Week	8/1/2023	5.285	2.86	56.8	41.2	4.3	54.4	3.2	0.8	1.1
8-Week	8/8/2023	5.285	2.77	58.5	41.9	4.6	53.6	1.5	0.8	1.1
8-Week	8/15/2023	5.280	2.96	63.5	39.6	2.5	57.9	1.5	0.8	1.2
8-Week	8/22/2023	5.280	2.89	68.6	38.0	9.9	52.1	1.4	0.8	1.3
8-Week	8/29/2023	5.290	2.82	68.5	37.2	2.1	60.7	1.5	0.8	1.3
8-Week	9/5/2023	5.290	2.77	68.7	37.6	2.3	60.1	1.3	0.4	1.3
8-Week	9/12/2023	5.290	2.79	68.7	45.6	2.9	51.5	1.3	0.5	1.3
8-Week	9/19/2023	5.295	2.77	68.6	41.6	3.5	54.9	1.4	0.4	1.3
8-Week	9/26/2023	5.300	2.58	68.7	48.8	5.3	45.9	1.3	0.5	1.3
8-Week	10/3/2023	5.330	2.59	73.6	37.6	4.4	58.0	1.4	0.6	1.4

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

	Bills (cont.)										
Issue	Settle Date	Stop Out Rate (%)	Bid-to- Cover Ratio	Competitive Awards (\$bn)	% Primary Dealer	% Direct	% Indirect	Non- Competitive Awards (\$bn)	SOMA "Add Ons" (\$bn)	10-Year Equivalent (\$bn)*	
13-Week	7/6/2023	5.230	3.00	62.7	37.1	2.3	60.6	2.3	5.5	2.1	
13-Week	7/13/2023	5.250	3.12	61.9	38.3	2.8	58.8	3.1	5.1	2.1	
13-Week	7/20/2023	5.250	3.11	62.4	34.6	4.6	60.8	2.6	5.2	2.1	
13-Week	7/27/2023	5.270	2.92	60.7	38.3	3.4	58.3	4.3	5.0	2.1	
13-Week	8/3/2023	5.280	2.93	62.3	38.5	5.7	55.8	2.7	8.1	2.2	
13-Week	8/10/2023	5.290	2.83	64.2	37.0	4.9	58.1	2.8	6.4	2.2	
13-Week	8/17/2023	5.295	3.12	66.3	38.1	4.6	57.3	2.7	7.1	2.3	
13-Week	8/24/2023	5.300	2.96	66.6	38.9	3.9	57.2	2.4	5.7	2.3	
13-Week	8/31/2023	5.340	3.04	66.7	46.0	2.9	51.1	2.3	5.3	2.2	
13-Week	9/7/2023	5.315	2.94	66.7	45.1	4.6	50.3	2.3	1.9	2.1	
13-Week	9/14/2023	5.315	2.98	66.7	36.8	3.7	59.5	2.3	1.9	2.1	
13-Week	9/21/2023	5.315	2.86	66.4	42.0	5.6	52.4	2.6	0.7	2.1	
13-Week	9/28/2023	5.330	2.77	66.6	42.6	5.6	51.8	2.4	2.7	2.2	
17-Week	7/11/2023	5.250	3.31	44.3	37.2	2.4	60.4	1.7	0.5	1.8	
17-Week	7/18/2023	5.260	3.13	44.7	39.1	3.6	57.2	1.3	0.5	1.8	
17-Week	7/25/2023	5.270	3.29	45.3	38.1	3.8	58.0	0.7	0.5	1.8	
17-Week	8/1/2023	5.300	2.99	45.2	41.3	6.3	52.5	0.8	0.6	1.8	
17-Week	8/8/2023	5.300	3.21	45.2	39.3	4.8	55.9	0.8	0.6	1.8	
17-Week	8/15/2023	5.310	3.19	47.1	40.1	5.2	54.7	0.9	0.6	1.9	
17-Week	8/22/2023	5.305	3.02	49.1	48.5	3.4	48.1	0.9	0.6	2.0	
17-Week	8/29/2023	5.315	3.01	49.3	41.8	4.2	54.0	0.7	0.6	2.0	
17-Week	9/5/2023	5.330	3.12	47.3	40.3	5.7	54.0	2.7	0.3	2.0	
17-Week	9/12/2023	5.335	2.98	47.4	38.8	3.6	57.6	2.6	0.3	2.0	
17-Week	9/19/2023	5.330	2.95	47.3	47.6	3.9	48.5	2.7	0.3	2.0	
17-Week	9/26/2023	5.340	2.83	47.7	46.6	4.7	48.7	2.3	0.3	2.0	
17-Week	10/3/2023	5.345	3.18	49.4	38.7	3.4	57.9	2.6	0.4	2.1	

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

				Bi	lls (cont.)					
Issue	Settle Date	Stop Out Rate (%)	Bid-to- Cover Ratio	Competitive Awards (\$bn)	% Primary Dealer	% Direct	% Indirect	Non- Competitive Awards (\$bn)	SOMA "Add Ons" (\$bn)	10-Year Equivalent (\$bn)*
26-Week	7/6/2023	5.260	3.02	54.0	31.5	1.5	67.0	4.0	4.9	3.7
26-Week	7/13/2023	5.270	2.93	55.1	32.3	2.4	65.2	2.9	4.6	3.7
26-Week	7/20/2023	5.250	3.05	55.4	29.0	2.5	68.4	2.6	4.6	3.7
26-Week	7/27/2023	5.270	2.89	55.6	33.5	3.1	63.5	2.4	4.5	3.7
26-Week	8/3/2023	5.270	2.95	55.1	26.1	2.9	71.0	2.9	7.2	3.9
26-Week	8/10/2023	5.265	2.92	57.1	31.1	5.0	63.9	2.9	5.7	3.9
26-Week	8/17/2023	5.290	2.78	59.1	36.1	4.9	59.0	2.9	6.4	4.1
26-Week	8/24/2023	5.295	2.95	59.2	35.1	2.8	62.1	2.8	5.1	4.0
26-Week	8/31/2023	5.350	3.17	59.1	32.2	2.3	65.6	2.9	4.7	4.0
26-Week	9/7/2023	5.300	3.02	59.5	34.3	2.6	63.1	2.5	1.7	3.8
26-Week	9/14/2023	5.300	3.15	57.4	27.0	2.4	70.5	4.6	1.7	3.8
26-Week	9/21/2023	5.300	3.05	59.4	34.4	5.1	60.5	2.6	0.7	3.8
26-Week	9/28/2023	5.315	2.91	59.5	36.0	5.1	58.9	2.5	2.4	3.9
52-Week	7/13/2023	5.130	2.88	36.4	29.4	2.3	68.3	1.6	3.0	4.8
52-Week	8/10/2023	5.060	2.97	38.1	37.1	3.2	59.7	1.9	3.8	5.2
52-Week	9/7/2023	5.120	3.14	40.6	30.7	2.0	67.3	1.4	1.1	5.2
6-Week CMB	7/6/2023	5.170	2.73	49.9	47.3	1.9	50.8	0.1	0.0	0.7
6-Week CMB	7/13/2023	5.210	2.81	49.8	42.0	2.2	55.8	0.2	0.0	0.7
6-Week CMB	7/20/2023	5.240	3.19	49.8	42.5	5.0	52.5	0.2	0.0	0.7
6-Week CMB	7/27/2023	5.275	3.53	49.8	38.5	8.1	53.5	0.2	0.0	0.7
6-Week CMB	8/3/2023	5.280	3.24	49.8	53.6	7.2	39.2	0.3	0.0	0.7
6-Week CMB	8/10/2023	5.275	2.95	54.8	49.7	5.4	44.9	0.2	0.0	0.8
6-Week CMB	8/17/2023	5.285	3.01	59.8	41.2	3.9	54.9	0.2	0.0	0.8
6-Week CMB	8/24/2023	5.280	3.27	59.8	37.0	2.5	60.4	0.2	0.0	0.8
6-Week CMB	8/31/2023	5.290	2.81	59.8	41.1	2.6	56.3	0.2	0.0	0.8
6-Week CMB	9/7/2023	5.285	3.04	59.9	41.1	1.8	57.1	0.1	0.0	0.8
6-Week CMB	9/14/2023	5.285	3.04	59.8	37.2	2.4	60.3	0.2	0.0	0.8
6-Week CMB	9/21/2023	5.285	3.10	59.8	43.6	3.1	53.3	0.2	0.0	0.8
6-Week CMB	9/28/2023	5.290	2.89	59.8	30.4	4.0	65.6	0.2	0.0	0.8

*Approximated using prices at settlement and includes both competitive and non-competitive awards.

	Nominal Coupons & FRNs										
Issue	Settle Date	Stop Out Rate (%)*	Bid-to- Cover Ratio	Competitive Awards (\$bn)	% Primary Dealer	% Direct	% Indirect	Non- Competitive Awards (\$bn)	SOMA "Add Ons" (\$bn)	10-Year Equivalent (\$bn)**	
2-Year	7/31/2023	4.823	2.78	41.3	13.8	20.8	65.4	0.7	0.0	9.6	
2-Year	8/31/2023	5.024	2.94	44.1	15.0	20.0	65.0	0.9	4.7	11.5	
2-Year	10/2/2023	5.085	2.73	47.2	14.0	21.0	65.0	0.8	0.0	11.2	
3-Year	7/17/2023	4.534	2.88	39.6	10.8	19.8	69.4	0.4	0.0	13.5	
3-Year	8/15/2023	4.398	2.90	41.5	10.3	15.7	74.0	0.5	15.7	19.6	
3-Year	9/15/2023	4.660	2.75	43.7	20.3	22.1	57.7	0.3	0.0	15.0	
5-Year	7/31/2023	4.170	2.60	42.9	13.5	22.1	64.4	0.1	0.0	23.4	
5-Year	8/31/2023	4.400	2.54	45.8	13.8	18.3	67.9	0.2	4.8	27.7	
5-Year	10/2/2023	4.659	2.52	48.8	11.2	17.6	71.1	0.2	0.0	26.8	
7-Year	7/31/2023	4.087	2.48	35.0	14.3	15.9	69.8	0.0	0.0	25.8	
7-Year	8/31/2023	4.212	2.66	35.9	-9.8	15.0	75.3	0.1	3.7	29.3	
7-Year	10/2/2023	4.673	2.47	36.9	14.6	19.9	65.5	0.1	0.0	27.1	
10-Year	7/17/2023	3.857	2.53	32.0	12.4	19.9	67.7	0.0	0.0	32.0	
10-Year	8/15/2023	3.999	2.56	37.9	9.5	18.3	72.2	0.1	14.2	52.2	
10-Year	9/15/2023	4.289	2.52	34.9	13.8	19.9	66.3	0.1	0.0	35.0	
20-Year	7/31/2023	4.036	2.68	11.8	9.6	21.7	68.8	0.2	0.0	19.6	
20-Year	8/31/2023	4.499	2.56	15.9	11.4	20.2	68.4	0.1	1.7	28.4	
20-Year	10/2/2023	4.592	2.74	12.9	9.3	25.4	65.4	0.1	0.0	20.5	
30-Year	7/17/2023	3.910	2.43	18.0	10.9	20.1	69.0	0.0	0.0	38.8	
30-Year	8/15/2023	4.189	2.42	23.0	12.5	19.6	67.8	0.0	8.6	65.5	
30-Year	9/15/2023	4.345	2.46	20.0	15.8	19.7	64.5	0.0	0.0	41.4	
2-Year FRN	7/31/2023	0.125	2.58	23.8	46.7	0.0	53.3	0.2	0.0	0.0	
2-Year FRN	8/25/2023	0.165	2.42	24.0	62.3	1.7	36.0	0.0	0.0	0.0	
2-Year FRN	9/29/2023	0.180	3.42	24.0	32.6	0.4	67.0	0.0	0.0	0.0	

1115										
Issue	Settle Date	Stop Out Rate (%)	Bid-to- Cover Ratio	Competitive Awards (\$bn)	% Primary Dealer	% Direct	% Indirect	Non- Competitive Awards (\$bn)	SOMA "Add Ons" (\$bn)	10-Year Equivalent (\$bn)**
10-Year TIPS	7/31/2023	1.495	2.51	16.8	1.5	12.7	85.8	0.2	0.0	18.8
10-Year TIPS	9/29/2023	2.094	2.44	14.9	6.8	21.9	71.3	0.1	0.0	16.6
30-Year TIPS	8/31/2023	1.970	2.42	8.0	4.3	19.6	76.2	0.0	0.8	24.9

*FRNs are reported on discount margin basis. **Approximated using prices at settlement and includes both competitive and non-competitive awards.

For TIPS 10-Year equivalent, a constant auction BEI is used as the inflation assumption.