

Department of the Treasury  
Office of Financial Research

Congressional Budget  
Justification and Annual  
Performance Plan and Report

FY 2027

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## **Section I – Budget Request**

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### **A – Mission Statement**

To promote financial stability by delivering high-quality financial data, standards, and analysis, principally to support the Financial Stability Oversight Council (Council) and its member agencies. Our vision is to have a transparent, accountable, and resilient financial system.

### **B – Summary of the Request**

The Office of Financial Research (OFR or Office) is estimating a fiscal year (FY) 2027 funding level of \$61.962 million, which is \$23.542 million below its FY 2026 operating level. To continue supporting the Administration’s policy priorities, OFR is focused on the following activities for FY 2027, which align with the Office’s statutory authorities:

- Collecting, standardizing, and protecting data on behalf of the Council;
- Performing applied research and analysis; and
- Providing risk measurement and monitoring tools.

In FY 2025, the Office supported the Financial Stability Oversight Council and FSOC’s member agencies in fulfilling its purposes and duties. The Office used its advanced analytical capabilities and subject matter expertise to respond to Council research requests related to the relationships between financial markets, financial institutions, and the broader economy. The Office maintained its suite of financial stability monitoring tools and added new data and features to several of these tools, including the Money Market Fund Monitor (MMFM), Short-Term Funding Monitor (STFM), Financial Stress Index (FSI), and the Bank Systemic Risk Monitor (BSRM). The Office also sustained its application program interface (API) for the STFM and the Hedge Fund Monitor (HFM), enabling the ability to query the data without manual downloads. In addition, the Office engaged in collaborative research partnerships and hosted and participated in conferences, facilitating dialogue about emerging trends in financial stability.

The Office substantially closed a data gap with its new non-centrally cleared bilateral repurchase agreement (NCCBR) data collection, which made data on this market segment available to regulators for the first time. OFR’s new collection has added over \$5 trillion in visible repo to the existing \$7 trillion that was observable in other segments. The Office also contributed to the development and implementation of global financial data standards through its work in several U.S. and international fora, including the Regulatory Oversight Committee (ROC), the International Organization for Standardization (ISO), and the Accredited Standards Committee X9 (ASC X9). In FY 2025, the Office released updated computational infrastructure that strengthened its capacity to support complex analytical workloads and meet evolving user requirements. While the Office decommissioned the Joint Analysis Data Environment (JADE), originally designed as a collaborative platform for all Council member agencies to conduct analytical work and research, the Office sustained the OFR Analytics Environment as its core internal analytics platform.

The Office narrowed its focus to the Administration’s three priorities within the Office’s mission and leveraged artificial intelligence (AI) to streamline operations and enhance service delivery while increasing efficiency. AI implementations, like the introduction of a general service chatbot called ChatOFR, enabled the workforce to focus on higher-value analytical and research

activities. The Office reduced its FY 2025 budget by 11% and experienced a 47% decrease in its workforce. The Office rebalanced its responsibilities, limiting travel, service contractors, technology and training investments, research conference engagements, and data procurements.

Treasury and OFR began working in Fiscal Year 2025 to develop a staffing streamlining effort with a focus on maximum efficiency, as well as aligning OFR with initiatives to improve government efficiency and effectiveness. The planned reorganization reflects the outcome of this effort. The new OFR organization will retain its Research and Analysis Center and Data Center, as required by statute, while rationalizing support functions with the goal of achieving longer-term operating synergies through provision of common services by Treasury.

## 1.1 – Resources Detail Table

Dollars in Thousands

Budgetary Resources	FY 2025 Actual		FY 2026 Estimate		FY 2027 Estimate		FY 2026 to FY 2027 % Change	
	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
<b>Revenue/Offsetting Collections</b>								
Assessments	0	\$94,192	0	\$68,601	0	\$52,021	NA	-24.2%
Interest	0	\$4,324	0	\$2,635	0	\$3,771	NA	43.1%
Recoveries	0	\$12,431	0	\$2,551	0	\$2,414	NA	-5.4%
Restoration of Sequestration Rescission	0	\$6,356	0	\$5,369	0	\$4,060	NA	-24.4%
Unobligated Balances from Prior Years	0	\$62,814	0	\$74,241	0	\$63,833	NA	-14.0%
<b>Total Revenue/Offsetting Collections</b>	<b>0</b>	<b>\$180,117</b>	<b>0</b>	<b>\$153,397</b>	<b>0</b>	<b>\$126,099</b>	<b>NA</b>	<b>-17.8%</b>
<b>Obligations</b>								
Data Center	29	\$20,964	10	\$18,752	10	\$16,570	0.0%	-11.6%
Technology Center	68	\$38,565	22	\$30,051	22	\$20,625	0.0%	-31.4%
Research and Analysis Center	40	\$14,712	24	\$13,239	24	\$8,519	0.0%	-35.7%
Leadership, Operations, and Support Services	52	\$26,266	16	\$23,462	16	\$16,248	0.0%	-30.7%
<b>Total Expenses/Obligations</b>	<b>189</b>	<b>\$100,507</b>	<b>72</b>	<b>\$85,504</b>	<b>72</b>	<b>\$61,962</b>	<b>0.0%</b>	<b>-27.5%</b>
<b>Sequestration Reduction</b>		<b>(\$5,369)</b>		<b>(\$4,060)</b>		<b>(\$3,180)</b>		
<b>Net Results</b>	<b>189</b>	<b>\$74,241</b>	<b>72</b>	<b>\$63,833</b>	<b>72</b>	<b>\$60,957</b>	<b>0.0%</b>	<b>-4.5%</b>

Note 1: TOFR is financed through assessments on certain bank holding companies and nonbank financial companies. (See Treasury’s [final rule](#).) For information regarding current and historical assessment rates: <https://www.financialresearch.gov/budget/>. The funding for the first six months of operating expenses and 12 months of capital expenses is reflected in Unobligated Balances from Prior Years. This is because the first assessment covering the fiscal year beginning October 1 is collected on September 15 of the prior fiscal year.

Note 2: The division breakouts for FY 2026 and FY 2027 are preliminary and subject to change.

## 1.2 – Budget Adjustments Table

Dollars in Thousands

	FTE	Amount
<b>FY 2026 Estimate</b>	<b>72</b>	<b>\$85,504</b>
<b>Changes to Base:</b>		
Maintaining Current Levels (MCLs):	0	\$118
Pay Annualization (2026 1.0% average pay raise)	0	\$118
Efficiency Savings	0	(\$118)
Absorption of MCLs	0	(\$118)
Subtotal Changes to Base	0	\$0
<b>FY 2027 Current Services</b>	<b>72</b>	<b>\$85,504</b>
<b>Program Changes:</b>		
Program Decreases	0	(\$23,542)
Data Center	0	(\$2,182)
Technology Center	0	(\$9,426)
Research and Analysis Center	0	(\$4,720)
Leadership, Operations, and Support Services	0	(\$7,214)
<b>Subtotal Program Changes</b>	<b>0</b>	<b>(\$23,542)</b>
<b>FY 2027 Estimate</b>	<b>72</b>	<b>\$61,962</b>

### C – Budget Increases and Decreases Description

**Maintaining Current Levels (MCLs).....+\$118,000 / +0 FTE**

Pay Annualization (1.0% in 2026) +\$118,000 / +0 FTE

Funds are required for annualization of the January 2026 1.0% average pay raise.

**Efficiency Savings..... -\$118,000 / -0 FTE**

Absorption of MCLs -\$118,000 / -0 FTE

Program will absorb costs for the annualization of the January 2026 average pay raise.

**Program Decreases .....-\$23,542,000 / -0 FTE**

OFR is completing the workforce reshaping effort to achieve its workforce targets. This represents a decrease in one-time staffing reduction costs associated with downsizing, such as severance pay and annual leave payouts, expected to occur in FY 2026 as well as minor non-pay net decreases.

- *One-time Staffing Reduction Costs, -\$23,505,000 / -0 FTE*
- *Non-pay net decreases, -\$37,000 / -0 FTE*

### 1.3 – Object Classification (Schedule O) Obligations Table

Dollars in Thousands

Object Classification	FY 2025 Actual Obligations	FY 2026 Estimated Obligations	FY 2027 Estimated Obligations
11.1 - Full-time permanent	39,354	20,360	16,228
11.5 - Other personnel compensation	1,236	543	477
<b>11.9 - Personnel Compensation (Total)</b>	<b>40,590</b>	<b>20,903</b>	<b>16,705</b>
12.0 - Personnel benefits	17,085	12,793	7,159
13.0 - Benefits for former personnel	0	13,673	0
<b>Total Personnel and Compensation Benefits</b>	<b>\$57,675</b>	<b>\$47,369</b>	<b>\$23,864</b>
21.0 - Travel and transportation of persons	323	274	274
23.3 - Communications, utilities, and miscellaneous charges	99	75	75
25.1 - Advisory and assistance services	19,833	16,447	16,778
25.2 - Other services from non-Federal sources	368	933	1,034
25.3 - Other goods and services from Federal sources	572	243	250
25.4 - Operation and maintenance of facilities	0	100	100
25.7 - Operation and maintenance of equipment	9,236	5,620	4,626
26.0 - Supplies and materials	12,071	12,789	13,358
31.0 - Equipment	330	1,654	1,603
<b>Total Non-Personnel</b>	<b>\$42,832</b>	<b>\$38,135</b>	<b>\$38,098</b>
<b>Total Obligations</b>	<b>\$100,507</b>	<b>\$85,504</b>	<b>\$61,962</b>
<b>Full-time Equivalents (FTE)</b>	<b>189</b>	<b>72</b>	<b>72</b>

### D – Appropriations Language and Explanation of Changes

OFR does not require annual appropriations language.

### E – Legislative Proposals

The Office has no legislative proposals.

## Section II – Annual Performance Plan and Report

### A – Budget and Performance

Treasury carries a great responsibility for fostering prosperity and security for the American people. We play a critical role both in the U.S. economy and globally to meet the needs of the nation. The [Treasury Strategic Plan 2026–2030](#) charts a course to guide meeting the responsibilities to the public. As the Bureau Strategic Plans are finalized, more information on measures such as validation and verification of data and explanations of results will be developed.

The Office was established by the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 to assist the Council and its member agencies through research, analytic tools, and data-related support on issues related to financial stability. Serving the Council and its member agencies, the Office is tasked with improving the quality, transparency, and accessibility of financial data and information; assessing and monitoring threats to financial stability; and conducting research related to financial stability.

### 2.1 – Budget Activities Table

Dollars in Thousands

Resource Level	FY 2021 Actual	FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Estimate	FY 2027 Estimate
Data Center	\$3,033	\$3,321	\$5,172	\$24,051	\$20,964	\$18,752	\$16,570
Technology Center	\$40,743	\$47,397	\$57,706	\$50,863	\$38,565	\$30,051	\$20,625
Research and Analysis Center	\$8,692	\$8,335	\$13,613	\$17,471	\$14,712	\$13,239	\$8,519
Leadership, Operations, and Support Services	\$18,066	\$17,681	\$22,439	\$26,678	\$26,266	\$23,462	\$16,248
<b>Budget Activity Total</b>	<b>\$70,534</b>	<b>\$76,734</b>	<b>\$98,930</b>	<b>\$119,063</b>	<b>\$100,507</b>	<b>\$85,504</b>	<b>\$61,962</b>
<b>Full-time Equivalents (FTE)</b>	<b>111</b>	<b>119</b>	<b>134</b>	<b>162</b>	<b>189</b>	<b>72</b>	<b>72</b>

### 2.2 – Performance Measures Table

Performance Measure	FY 2021 Actual	FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Target	FY 2027 Target
Number of Legal Entity Identifiers (LEIs) Issued Cumulatively in the United States and Internationally	1,968,283	2,206,195	2,479,595	2,734,129	3,076,180	I	I
Number of Times That Financial Data Standards are Incorporated in Rules and Regulations	2	0	3	7	0	I	I
Percent of monitors updated during the reporting period	100	100	98	98	99	95	95
Timeliness of responses to the Council’s research and analysis requests	100	100	100	100	100	95	95

Key: I – Indicator

### **2.3 – Performance Summary**

The Office exceeded its performance targets in FY 2025. The Office continued to produce results, providing timely responses to the Council and regularly maintaining its public financial monitors. The result of zero financial data standards incorporated into rules and regulations reflects the Administration’s deregulatory initiative.

#### **B – Changes in Performance Measures**

The Office will reassess its performance measures and indicators once its workforce reshaping is complete.

### **Section III – Additional Information**

#### **A – Summary of Capital Investments**

A summary of capital investments, including major information technology and non-technology investments, can be accessed at <https://www.treasury.gov/about/budget-performance/Pages/summary-of-capital-investments.aspx>.